



CITY COUNCIL AGENDA

Wednesday, December 11, 2019

NOTICE IS HEREBY GIVEN that the Herriman City Council shall assemble for a meeting in the City Council Chambers, located at
5355 WEST HERRIMAN MAIN STREET, HERRIMAN, UTAH

5:00 PM - WORK MEETING: (Fort Herriman Conference Room)

- 1. City Council Social**
The City Council will meet for informal discussion and dinner. No action will be taken on any items.
- 2. Council Business 5:15 PM**
 - 2.1 Review of this Evening's Agenda
 - 2.2 Future Agenda Items
- 3. Administrative Reports**
 - 3.1. Transportation Master Plan Update - Blake Thomas, City Engineer**
 - 3.2. Presentation of Soil Contamination on Properties within Herriman City - Blake Thomas, City Engineer**
 - 3.3. Rosecrest Development Agreement Discussion - John Brems, City Attorney**
 - 3.4. Wasatch Development Agreement Discussion - John Brems, City Attorney**
 - 3.5. Discussion regarding the Rosecreek Outfall Storm Drain Line - Blake Thomas, City Engineer**
 - 3.6. White Barn Regional Park Discussion - Wendy Thomas, Director of Parks, Recreation and Events**
 - 3.7. Tour of Utah Update - Wendy Thomas, Director of Parks, Recreation and Events**

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3.8. Discussion relating to the location of the proposed Elementary School location - Blake Thomas, City Engineer

3.9. McCuiston Avenue Project Update - Blake Thomas, City Engineer

3.10. Discussion relating to the Unified Fire Authority Interlocal Cooperative Agreement - Brett Wood, City Manager/Jared Henderson, City Council

3.11. Discussion pertaining to a request to amend the Anthem Commercial Development Master Development Agreement regarding the site plan and placement of commercial signage - Michael Maloy, City Planner

3.12. Discussion of Surplus Property adjacent to the Auto Mall - John Brems, City Attorney

3.13. Discussion of a Resolution Expressing Herriman's Intent to Study and Consider Participation in the Community Renewable Energy Act of the State of Utah - Tami Moody, Director of Administration and Communications

3.14. City Manager Updates - Brett Wood, City Manager

4. **Adjournment**

7:00 PM - GENERAL MEETING:

5. **Call to Order**

5.1 Invocation/Thought/Reading and Pledge of Allegiance

5.2 City Council Comments and Recognitions

6. **Public Comment**

Audience members may bring any item to the City Council's attention. Comments will be limited to two minutes. State Law prohibits the Council from acting on items that do not appear on the agenda.

7. **City Council Board and Committee Reports**

8. **Reports, Presentations and Appointments**

8.1. Presentation of the Annual Audit - Alan Rae, Finance Director

8.2. Introduction of the 2019-2020 Herriman Royalty - Wendy Thomas, Director of Parks, Recreation and Events

8.3. Quarterly Traffic Committee Report - Bryce Terry, Staff Engineer

8.4. Appointment to the South Valley Sewer Board - Brett Wood, City Manager

8.5. Presentation of a Resolution appointing members to the Planning Commission - Michael Maloy, City Planner

9. **Public Hearing**
 - 9.1. **Public Hearing to consider vacating right-of-way located at approximately 12100 South 5700 West - Blake Thomas, City Engineer**
 - 9.2. **Public Hearing regarding the Water Conservation Plan - Justun Edwards, Public Works Director**
 - 9.3. **Public Hearing pertaining to the proposed Parks Master Plan - Wendy Thomas, Director of Parks, Recreation and Events**
10. **Consent Agenda**
 - 10.1. **Approval of the November 8, 2019 Special City Council meeting minutes**
 - 10.2. **Approval of the November 13, 2019 City Council meeting minutes**
 - 10.3. **Approval of the November 19, 2019 Board of Canvassers meeting minutes**
 - 10.4. **Approval of a Resolution adopting an Annual Meeting Schedule for 2020**
 - 10.5. **Approval of a Resolution Granting Local Consent for a Full Service Restaurant License, a Manufacturing Brewery License, a Bar Establishment License, and a Package Agency License for Garage Grill**
 - 10.6. **Approval of the Monthly Financial Summary**
11. **Discussion and Action Items**
 - 11.1. **Discussion and consideration of a Resolution approving an Interlocal Cooperative Agreement between Herriman City and the Community Development and Renewal Agency of Herriman City regarding the Herriman North Community Reinvestment Area Sales Tax - John Brems, City Attorney**
 - 11.2. **Discussion and consideration of a resolution approving an Interlocal Cooperative Agreement between Herriman City and the Community Development and Renewal Agency of Herriman City regarding the Herriman Innovation District property tax - John Brems, City Attorney**
 - 11.3. **Discussion and consideration of a Resolution adopting Council Districts as Voter Participation Areas for purposes of Initiatives, Referenda, and other political activities - Jackie Nostrom, City Recorder**
12. **Future Meetings**
 - 12.1. **January 2 - Planning Commission Meeting 7:00 p.m.**
 - 12.2. **January 6 - Oath of Office Ceremony; City Hall 5:00 p.m.**

12.3. January 8 - City Council Work Meeting 5:00 p.m.; City Council Meeting 7:00 p.m.

13. Events

13.1. December 14 - Santa Paws; City Hall 9:00 a.m.

13.2. December 21 - Pancakes and PJs; Herriman City Hall 9:00 a.m.

13.3. December 24 - Christmas Eve; City Offices Closed

13.4. December 25 - Christmas Day; City Offices Closed

14. Closed Session

The Herriman City Council may temporarily recess the City Council meeting to convene in a closed session to discuss the purchase, exchange, or lease of real property, as provided by Utah Code Annotated §52-4-205

15. Adjournment

16. Recommence to Work Meeting (If Needed)

In accordance with the Americans with Disabilities Act, Herriman City will make reasonable accommodation for participation in the meeting. Request assistance by contacting Herriman City at (801) 446-5323 and provide at least 48 hours advance notice of the meeting.

ELECTRONIC PARTICIPATION: Members of the City Council may participate electronically via telephone, Skype, or other electronic means during this meeting.

PUBLIC COMMENT POLICY AND PROCEDURE: The purpose of public comment is to allow citizens to address items on the agenda. Citizens requesting to address the Council will be asked to complete a written comment form and present it to Jackie Nostrom, City Recorder. In general, the chair will allow an individual two minutes to address the Council. A spokesperson, recognized as representing a group in attendance, may be allowed up to five minutes. At the conclusion of the citizen comment time, the chair may direct staff to assist the citizen on the issue presented; direct the citizen to the proper administrative department(s); or take no action. This policy also applies to all public hearings. Citizens may also submit written requests (outlining their issue) for an item to be considered at a future council meeting. The chair may place the item on the agenda under citizen comments; direct staff to assist the citizen; direct the citizen to the proper administrative departments; or take no action.

I, Jackie Nostrom, certify the foregoing agenda was emailed to at least one newspaper of general circulation within the geographic jurisdiction of the public body, at the principal office of the public body, on the Utah State Public Notice website www.utah.gov/pmn/index.html and on Herriman City's website at www.herriman.org. Posted and dated this 5th day of December 2019. /s/ Jackie Nostrom, City Recorder

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STAFF REPORT

DATE: December 4, 2019

TO: The Honorable Mayor and City Council

FROM: Blake Thomas, City Engineer

SUBJECT: Transportation Master Plan Update

RECOMMENDATION:

Provide direction to staff on elements of the Transportation Master Plan that can be enhanced or included in the study.

DISCUSSION:

As development progresses in Herriman, the City's Transportation Master Plan (TMP) needs to be updated to ensure that the transportation network is planned, funded, and constructed appropriately. The TMP has utilized the regional long-range traffic model prepared by the Wasatch Front Regional Council and used the Herriman General Plan to analyze the City's transportation network. This information has been used to identify areas that are performing in deficiency or will be performing in deficiency in the future due to planned growth. This will result in a plan of proposed improvements to correct the deficiencies so that the transportation system will function at an acceptable level of service.

This process assists the city in future project planning and budgeting as well as it is the basis used to determine which improvements are attributable to new growth. Projects required due to new growth can be included in the transportation impact fee analysis and are funded by impact fees paid to the City by new development.

It is anticipated that there will be an open house for the public to attend in January where the draft TMP will be available for review and comments. The final TMP, Transportation Impact Fee Facilities Plan, and Transportation Impact Fee Analysis will be presented the council for adoption in the spring of 2020.



STAFF REPORT

DATE: December 4, 2019

TO: The Honorable Mayor and City Council

FROM: Blake Thomas, City Engineer

SUBJECT: Properties with Contaminated Soils Discussion

DISCUSSION:

There are properties located in Herriman that are contaminated with elevated levels of lead and arsenic due to historic mining operations from the late 1800's into the mid 1960's. In the late 1990's the US Environmental Protection Agency (EPA), State Department of Environmental Quality (DEQ), and Kennecott worked with property owners to identify where the contamination was present and explore options for addressing the problem soils. Some areas were remediated and other areas had the soils left in place based on the property owner's preference at the time.

In 2001, the EPA issued a Record of Decision (ROD) that identified Operable Units within the entire area affected and outlined requirements/responsibilities for remediating soils in the future. Herriman was provided Institutional Controls of the Operable Unit 3, which is the area along Butterfield Creek within the Herriman City boundary. Herriman has a manual that outlines requirements for new development in areas where contaminated soils are present. Several developments have been completed using the remediation requirements including Miller Crossing, Tuscany, Blackhawk, and Hidden Oaks which is currently being developed.

Herriman coordinates closely with the DEQ and utilizes a consultant that specializes in contaminated soils remediation to assist with review of plans and inspection of the work being completed to remediate areas of contamination.



STAFF REPORT

DATE: December 11, 2019
TO: The Honorable Mayor and City Council
FROM: John Brems, City Attorney
SUBJECT: Rosecrest Development Agreement Discussion

RECOMMENDATION:

The City Council review with the staff the Rosecrest development agreement amendment.

DISCUSSION:

Wasatch has purchased Pod 35 and 39, approximately 50 acres of commercial property, from Rosecrest. Wasatch is requesting to develop these properties under their existing development agreement. To keep conflicting development agreements from being recorded on the same property both the Rosecrest and Wasatch development agreements needs to be amended. Rosecrest will remove the recorded development agreement, and Wasatch will record the amended development agreement on Pods 35 and 39.



STAFF REPORT

DATE: December 11, 2019

TO: The Honorable Mayor and City Council

FROM: John Brems, City Attorney

SUBJECT: Discussion on the Wasatch Master Development Agreement

RECOMMENDATION:

The City Council review with the staff the key points of the Wasatch Development Agreement amendment, and provide direction on providing funding for the proposed parking structures. Staff will also provide an update on the public hearing, and any Planning Commission action from the Planning Commission meeting held on December 5, 2019.

DISCUSSION:

The Planning Commission has reviewed and recommended the approval of pod 39 of the Academy Village development. Wasatch has submitted a rezone, and site plan application to the City for pod 35. Pod 35 was on the Planning Commission agenda for a public hearing on December 5, 2019. Once the Planning Commission gives a recommendation to the City Council on the zoning, and site plan for pod 35, the City Council will have all the exhibits for the Development Agreement amendment. It is anticipated that the Wasatch Development Agreement amendment will be ready for City Council action in one of City Council meetings in January 2020.

The purpose of this item is to provide a copy of the draft Development Agreement to the City Council. Councilmembers may provide staff with any comments over the next four weeks that they would like to see incorporated into the final Development Agreement.

Parking Structure

The Academy Village plan includes two parking structures. These parking structures allow for a better commercial development pattern. Less ground will be designated for parking, and more property may be used for building structures. However, the economics for building parking structures do not generally pencil, and most commercial developments in the region rely on surface parking. The developer has requested the City to consider options to offset the cost for parking structures. If the City elects to participate with the RDA assisting with funds for the parking structures, the agreement will not be part of this amendment to the Development

Agreement. Any funding the RDA elects to contribute to the parking structure would be brought to the City Council, and RDA board in a separate participation agreement.

Staff would like to receive direction from the City Council on the options of providing funds for the proposed parking structures.



STAFF REPORT

DATE: December 4, 2019

TO: The Honorable Mayor and City Council

FROM: Blake Thomas, City Engineer

SUBJECT: Rose Creek Outfall Discussion

RECOMMENDATION:

Provide staff with direction on which alternative(s) to pursue.

DISCUSSION:

The southeast portion of Herriman does not have a favorable path for storm water to leave the city and be discharged into watercourses like there is available in all other portions of the city. Bluffdale has not been willing to receive runoff water from Herriman due to lack of infrastructure in place to accommodate the additional flows. As a result, the only viable option is to convey storm water flows from this area to Rose Creek, which is located in Riverton.

The Storm Drain Master Plan, completed in 2012, contemplated this issue and recommended an open channel paralleling the Welby-Jacobs irrigation canal from approximately 14000 South to Rose Creek. As development has occurred the required right-of-way has been dedicated to Herriman with each development. Currently, the owner of the most northern portion of the conveyance path is working on a development plan. This portion of the conveyance is the final piece or property needed to connect the conveyance to Rose Creek.

Staff has been directed by the City Council to look into other options for conveying storm water in this area. In response, the engineering staff has had discussions with Salt Lake County, Riverton City, Bluffdale, Welby-Jacob Canal Company, and the property owner/developer to develop multiple options for storm water conveyance. This discussion will provide a preview of the options that are being explored and conceptual construction costs for each option.

ALTERNATIVES:

Open channel, pipe, pump to irrigation canal (requires approval from canal company) or any combination of these.

FISCAL IMPACT:

None at this time.



STAFF REPORT

DATE: 12/4/2019

TO: The Honorable Mayor and City Council

FROM: Wendy Thomas, Director of Parks, Recreation and Events

SUBJECT: White Barn Regional Park

DISCUSSION:

The Master Development Agreement (MDA) for Teton Ranch provides for an amenity identified in the MDA as “White Barn Regional Park”. Section 4.3.1.1. reads as follows:

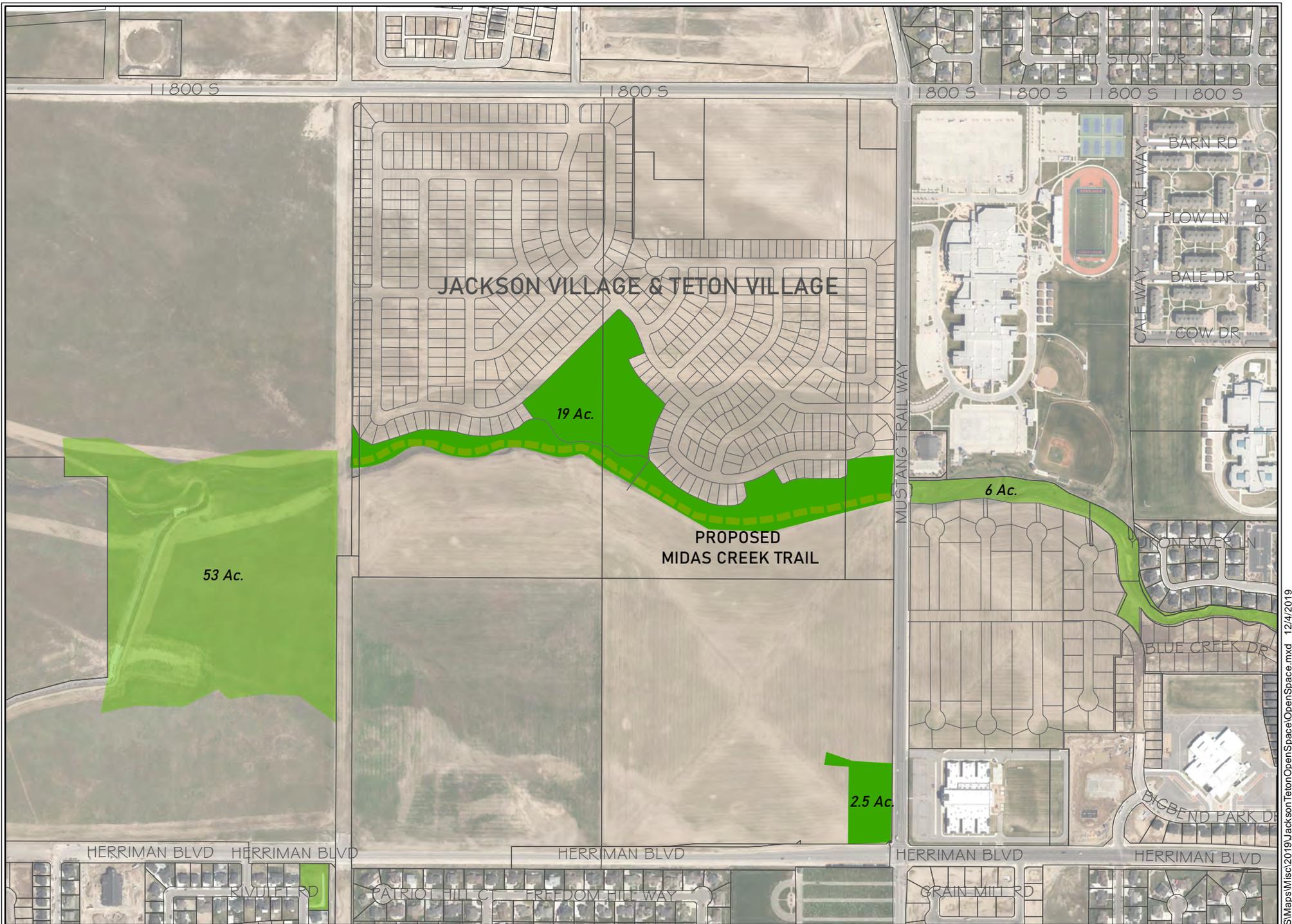
“Improvements to the White Barn Regional Park, as listed on Exhibit “H”, shall be constructed by Master Developer if the City adopts an amendment to its current Parks Impact Fee (or establishes that the existing Parks Impact Fee will allow it) providing that White Barn Regional Park is included as being reimbursable with impact fees. The City shall enter into a separate agreement providing for such reimbursement. Construction of the improvements to White Barn Regional Park shall begin upon the issuance of the 50th building permit in Pod 1 and shall be completed to the level provided in the Impact Fee plan before the issuance of the 151st building permit in Pod 1”.

Park impact fees collected from this development will be approximately \$2,227,291.30.

There are other park amenities in this area, also identified in the MDA, that will need to be constructed and funded by the City, including the continuation of the Midas Creek Trail, the Midas Creek Park and Teton Park.

Staff is seeking direction on the following:

- Is this park and amenity the park priority for this area?
- What is Council’s intent and vision for the amenity?
- Is this the right location for the amenity?
- Does Council want the City to build the amenity or have the developer build the amenity with a reimbursement agreement?



Jackson Village/Teton Ranch Parks and Trails

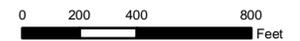
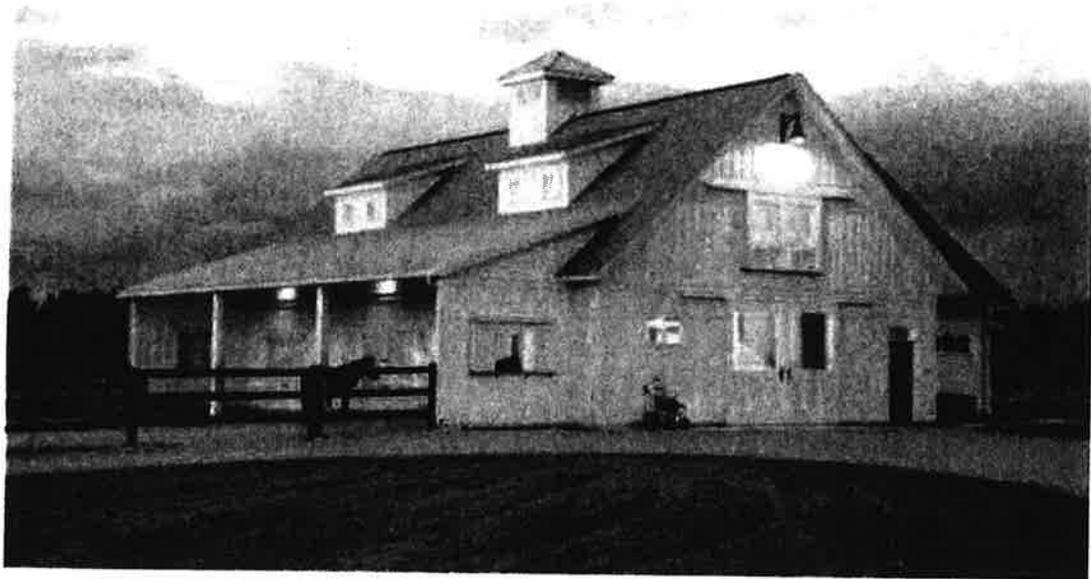
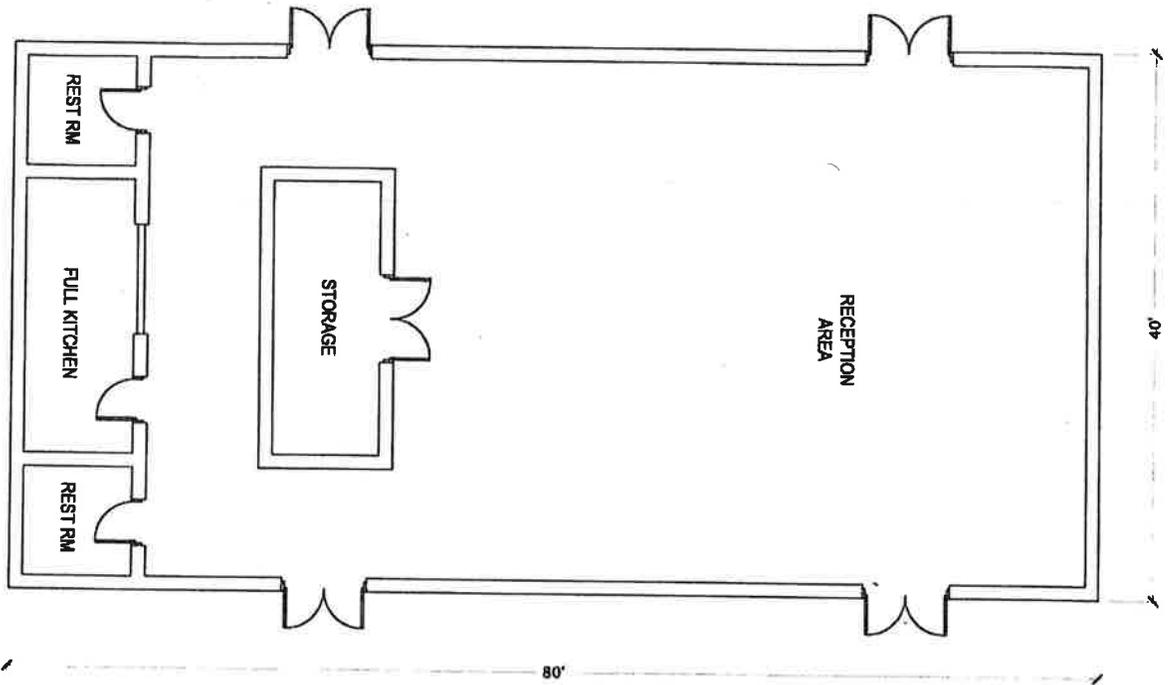


EXHIBIT 'H'

WHITE BARN REGIONAL PARK



CONCEPT LAYOUT AND IMAGE



STAFF REPORT

DATE: 12/4/2019
TO: The Honorable Mayor and City Council
FROM: Wendy Thomas, Director of Parks, Recreation and Events
SUBJECT: Tour of Utah Update

DISCUSSION:

City staff have been working with staff from Medalist Sports to create a possible route and discuss the organization of the local organizing committee.

As of 12/4/2019, no formal location announcements have been made.



STAFF REPORT

DATE: December 4, 2019

TO: The Honorable Mayor and City Council

FROM: Blake Thomas, City Engineer

SUBJECT: Proposed Elementary School Location Discussion

RECOMMENDATION:

Provide direction to staff on how to proceed with developer and Jordan School District in regard to infrastructure improvements.

DISCUSSION:

The Jordan School District owns a parcel of land within the Hidden Oaks Development, located at approximately 12900 South 6900 West. The District desires to have a new elementary school open at this location in August of 2022. The area surrounding the school is currently being developed by Ivory Homes and Perry Homes.

Ivory Homes has provided a tentative schedule for when roads and accompanying infrastructure will be complete for each phase of their development. In order for the school to have full access there will need to be sections of roadway build out-of-phase from Ivory's schedule. This discussion will include an overview of the development phasing and the tentative schedule of road construction will be complete.



STAFF REPORT

DATE: December 4, 2019

TO: The Honorable Mayor and City Council

FROM: Blake Thomas, City Engineer

SUBJECT: McCuiston Avenue Project Update

DISCUSSION:

McCuiston Avenue is an unpaved road in west Herriman. The area of Herriman where this roadway is located was annexed into Herriman in 2009. There has been a large amount of residential development in the area west of McCuiston Avenue since annexation, which has impacted the existing unpaved section of McCuiston Avenue. There has been much interest by many of the residents for the city to construct roadway improvements including curb, gutter, sidewalk, and asphalt along the section of unpaved road.

The City Council directed staff to work with the property owners along the roadway design and construct the roadway improvements. The process has required much coordination with the property owners to develop a design that is acceptable.

Staff has coordinated with all of the property owners and all of the required right-of-way necessary to construct the project has now been acquired. This update will provide the overall scope and anticipated schedule for the project.



STAFF REPORT

DATE: December 11, 2019

TO: The Honorable Mayor and City Council

FROM: Jared Henderson, Unified Fire Agency Board Member

SUBJECT: Unified Fire Authority Inter-local Agreement Discussion

RECOMMENDATION: The City Council to discuss the proposed Unified Fire Authority Inter-local Agreement and provide comments.

DISCUSSION: The Unified Fire Authority board approved an inter-local agreement that they have requested each member city to consider. The proposed Inter-local agreement is included with the Council packet for review.

ALTERNATIVES: N/A

FISCAL IMPACT: The fiscal impacts will be reviewed as part of the discussion.

REVISED AND RESTATED INTERLOCAL COOPERATION AGREEMENT
BETWEEN PUBLIC ENTITIES TO CREATE AND GOVERN
THE UNIFIED FIRE AUTHORITY

This Revised and Restated Interlocal Cooperation Agreement (this “2019 Agreement”) is made and entered into as of the 1st day of December 2019, to be effective when all of the conditions identified in Paragraph 27 of this 2019 Agreement have been satisfied, by and between the UNIFIED FIRE SERVICE AREA, a local district and political subdivision of the state of Utah (the “Service Area”); SALT LAKE COUNTY, a body corporate and politic (“County”); the TOWN OF ALTA (“Alta”), COPPERTON METRO TOWNSHIP (“Copperton”), the city of COTTONWOOD HEIGHTS (“Cottonwood Heights”), EAGLE MOUNTAIN CITY (“Eagle Mountain”), EMIGRATION METRO TOWNSHIP (“Emigration”), HERRIMAN CITY (“Herriman”), the CITY OF HOLLADAY (“Holladay”), KEARNS METRO TOWNSHIP (“Kearns”), MAGNA METRO TOWNSHIP (“Magna”), MIDVALE CITY (“Midvale”), MILLCREEK (“Millcreek”), RIVERTON CITY (“Riverton”), TAYLORSVILLE CITY (“Taylorsville”), and WHITE CITY METRO TOWNSHIP (“White City”), all municipal corporations and political subdivisions of the State of Utah. All of the above may be referred to individually as a “Party” and collectively as the “Parties.” Alta, Cottonwood Heights, and Holladay may be referred to collectively at times as the “Contracting Entities.” The remaining Parties, excluding the Service Area, may be referred to collectively at times as the “Service Area Members.” The interlocal entity described herein is referred to as the UNIFIED FIRE AUTHORITY (the “Authority”) and will also be considered a Party to this 2019 Agreement.

RECITALS

A. Several of the Parties, as well as other entities no longer affiliated with the Authority, established the Authority via interlocal agreement effective January 1, 2004, which was also subsequently amended (the “2004 Agreement”).

B. The original membership of the Authority has changed over the course of its history, with the City of Draper exiting the Authority, the establishment of the Service Area as a taxing district for the purposes of funding the provision of services by the Authority to the Service Area Members, the incorporation of Millcreek and the metro townships (formerly a part of the unincorporated area of the County), and the annexation of a number of municipalities into the Service Area.

C. Throughout these changes and since its creation in 2004, the Authority has been a provider of fire suppression, emergency medical, and related services to its member municipalities and unincorporated Salt Lake County.

D. The Parties to this 2019 Agreement desire that the Authority continue to provide fire suppression, rescue services, emergency medical services, emergency protection, and related services to the Parties. The Parties believe that the depth of service provided by the Authority ensures that their communities are receiving consistent and high quality service.

E. Because of the significant changes in the membership of the Authority, as well as lessons learned since its creation in 2004, the Parties agree that a revised and restated interlocal agreement is the best means of setting forth the terms and conditions of the continued existence and governance of the Authority. This 2019 Agreement is therefore intended to, and does, revise

and replace, in its entirety, the 2004 Agreement establishing the Authority, including any amendments thereto.

F. Pursuant to the Interlocal Cooperation Act, Utah Code Ann. § 11-13-101 *et seq.* (the “Interlocal Cooperation Act”), the Parties, all of which are “public agencies” for the purposes of the Interlocal Cooperation Act, are authorized to enter into this 2019 Agreement and to thereby maintain an interlocal entity for the provision of fire suppression, rescue services, emergency medical services, emergency protection, and related services to the Parties.

G. The Parties desire to enter into this 2019 Agreement to affirm the creation of the Authority, refine the description of its membership, and revise the governance of, and terms and conditions of service by, the Authority.

AGREEMENT

NOW, THEREFORE, in consideration of the mutual covenants and promises of the Parties and for other good and valuable consideration, the receipt and sufficiency of which are hereby acknowledged, the Parties agree as follows:

1. **Interlocal Entity.** Pursuant to the Interlocal Cooperation Act, the Parties agree to the continued existence of the Authority as a separate political subdivision and body politic and corporate of the state of Utah, as established pursuant the 2004 Agreement, subject to the revised and restated terms and condition found in this 2019 Agreement.
2. **Name.** The legal entity will continue to be known as the Unified Fire Authority.
3. **Summary of Scope of Services to be Provided by Authority.** The scope and type of services provided to the Parties by the Authority will be determined through the regular adoption and maintenance of a strategic plan and other policies of the Authority, adherence to standards of emergency response coverage, and the annual budget process as determined by the

Authority's Board of Directors (the "Board"). The following guidelines are intended to inform these processes for those geographical areas in which the Authority will directly provide services:

4. The Authority will staff engines and trucks with three or more firefighters in a manner to maintain coverage and response reliability within each community.
 - a. In urban and suburban areas, a Party (or in conjunction with another Party or applicable building authority collectively established by Parties) will own or construct, and provide capital maintenance for, fire stations to be used by the Authority that facilitate a four-minute travel time within its built-upon area. The expectation will be for the Authority to maintain a service level that provides an Insurance Services Office ("ISO"), or similar successor rating agency, suppression rating of 3 or better.
 - b. In rural/interface areas that are not yet significantly built-upon (as designated and identified by the ISO), a Party (or in conjunction with another Party or applicable building authority collectively established by Parties) will own or construct, and provide capital maintenance for, fire stations to be used by the Authority, that will meet the requirements for an ISO suppression rating of 9 (3X) or better.
 - c. At the time of execution of this 2019 Agreement, the currently existing or planned stations are consistent with these guidelines.

5. **Baseline Services.** The following baseline services ("Baseline Services") are to be included in the member fee ("Member Fee") described in Paragraph 5. Additional Baseline Services to be included in the annual Member Fee must be approved by a two-thirds vote of the Board as part of its budgetary process. The Member Fee will constitute the payment mechanism

by which the Parties pay the Authority for the Baseline Services provided and will be established by the Board during the Authority's budget process:

- a. Service Delivery:
 - i. Fire Suppression.
 - ii. Advanced and Basic Life Support First Response and emergency transport.
 - iii. Fire Prevention, including Fire Code review and enforcement.
 - iv. Fire / Arson Investigation and Bomb Squad.
 - v. Public Information and Community Events.
 - vi. Special Operations: hazardous materials, heavy rescue, search and rescue, and surface water rescue.
- b. Support Services. Support services such as administration, finance, legal, human resources, information technology, medical, training, and logistics necessary for the delivery of the services stated above.
- c. Capital Purchasing. Timely payment of all debt obligations incurred in capital purchasing and replacement of apparatus and equipment necessary for the delivery of the services stated above.

6. **Member Fee**. Fees and costs for services attributable to the Member Fee will be transparently disclosed and stated with reasonable specificity in each annual budget adopted by the Board. The Board will adopt policies that allow for the guidance and development of the budget. Parties will be provided reasonable notice prior to any significant change in the level of services or reallocation of the Authority's resources compared to the prior fiscal year. Each

Contracting Entity will be charged an individual Member Fee and the Service Area will be charged one Member Fee for all of the Service Area Members. Service Area Members will not be charged an individual Member Fee.

7. **County-wide Fire and Emergency Services**. The County (not the other Parties) may budget funds from its County-wide fund to provide county-wide services (“County-wide Services”). Funding for County-wide Services will be separate from fees and other funding agreements provided under this 2019 Agreement. The Authority will prepare a budget request for the County in such form and follow such timelines and procedures as regularly established by the County. The nature and level of County-wide Services provided by the Authority will be in accordance with the funding budgeted by the County. County-wide Services will be integrated into the command structure and organization of the Authority and include the following:

- a. **Emergency Operation Center and Emergency Planning**. Providing emergency services including grant administration; preparing, drafting and reviewing emergency operation plans for County-wide emergency services in accordance with requirements of federal and state statutes and for use by other government agencies in times of disaster or other emergencies; and providing local emergency planning committee services.
- b. **Recreation Area Services**. Providing fire and emergency medical protection services to areas designated as recreational areas pursuant to Utah Code Ann. §17-34-101, et. seq., or any similar successor provision.
- c. **Additional County-wide Services**. Additional County-wide Services may be established by separate agreement between the Authority and the County without the need to amend this 2019 Agreement.

8. **Enhanced Services.** A Party may individually enhance the level of Baseline Services provided by the Authority to that Party at an additional cost. The enhancement, cost, and start date of the new enhanced service (“Enhanced Services”) are subject to pre-approval by the Board. The additional fee for Enhanced Services will accrue as of the date such services begin and be due and payable as part of that Party’s Member Fee as provided for in this 2019 Agreement or, in the case of a Party that is part of the Service Area, a separate Enhanced Services fee paid separately to UFA by the Party receiving such services.

9. **External Contract Services.** By separate agreements, other agencies may receive and separately fund services. The Board must approve the extension of external contract services. Examples of current external contracts services being provided include:

- a. Urban Search & Rescue program funded by FEMA grants.
- b. Camp Williams Fire Management Officer and suppression funded by the Utah National Guard.
- c. Utah Data Center protection funded by the Utah Military Installation Development Authority.
- d. The JATC fire school program funded by the Jordan School District.

10. **Governance and Administration of Authority.** The Authority’s governing body is its Board, which is comprised of representatives of the Parties served by the Authority (each of which is a “Board Member”). Although the Service Area is a Party to this 2019 Agreement, its role is to act as a taxing district to pay for the Authority’s services for the benefit of its members, and will therefore not have any separate, direct representation on the Board beyond its individual members’ participation on the Board.

a. Board of Directors.

- i. Each city and metro township to which the Authority provides services will receive a position on the Board, regardless of whether they are a Contracting Entity or Service Area Member.
- ii. The County will receive two positions on the Board. One Board Member will be the County Mayor, or a Deputy Mayor or Associate Deputy Mayor as designated by the County Mayor, and one Board Member will be appointed from the County Council.
- iii. Except for the County as provided for in subparagraph a(ii), each Board Member must at all times be an elected official of the Party and either a mayor or councilmember of the municipality's governing body.
- iv. A Party may designate, on an annual basis, an "alternate" Board Member (who must still qualify under subsections a.ii and a.iii above and be designated in writing to the Authority), to attend and fully participate, including voting, in Board meetings on behalf of the Party if that Party's designated regular Board Member is unable to attend. Board Members are encouraged to appear remotely via phone or video if they are unable to attend in person before utilizing this option and to provide as much notice as possible to staff that the alternate will be attending.
- v. Board Members will serve indefinitely at the pleasure of the appointing entity. Any appointment or removal of a Board Member will be accompanied by a letter or resolution of appointment from the applicable Party notifying the Authority of such action.

- vi. Board meetings, and all actions taken thereby, will require a quorum be present and will operate in compliance with the Open and Public Meetings Act (Utah Code Ann. §52-4-101, et seq.), or successor applicable open meetings law.
- vii. Matters related to the operation of the Board, such as meeting times, the conduct of meetings, chair and vice-chair appointments, etc. will be established and adopted by the Board as written policies and procedures.
- viii. Recognizing the significant time commitment in Board participation, Board Members may, at the discretion of the Board, receive an annual stipend in an amount to be determined by the Board pursuant to the annual budget process for their participation on the Board. While not specifically applicable to the Authority, the Board will comply with the requirements of Utah Code Ann. §10-3-818, or similar successor statutory provision, for any instigation or increase in said stipend. Nothing in this Agreement will prevent an individual Party from compensating, in its discretion, its representative Board Member directly for time spent on Authority matters.

b. Voting.

- i. For all matters related to the governance of the Authority, each Board Member will be entitled to one vote on the Board and matters, unless otherwise specifically stated herein, will be passed by a vote of at least a majority of the Board at a duly noticed meeting; i.e., the affirmative vote of at least a majority of all Board Members rather than a majority of a quorum of the Board Members present at the particular meeting.

ii. In regards to any proposed vote of the Board, to be taken pursuant to subsection (b)(i) above, to adopt a fiscal year's tentative or final budget, or to adopt any budget amendment, any two Board Members (or alternates) representing separate Parties who are present at a Board Meeting may call for a "weighted vote," at which time, after an opportunity for discussion and deliberation by the Board, a vote will be taken on such issue based upon a weighted voting system with the weight of each Board Member's vote being determined as follows:

1. A "Member Fee Percentage" will be calculated by computing the percentage each Party is paying for the Authority's services in comparison to the total of all Member Fees (Member Fees for this calculation do not include payments for County-wide services provided for in Paragraph 6). UFSA will not be considered a Party for this calculation as its Member Fee in comparison to the total of all Member Fees will be allocated among its member entities in proportion to each Party's taxable value for that fiscal year as calculated by the Utah State Tax Commission.
2. A "Population Percentage" will be calculated by comparing a Party's population to the total population of the communities served by the Authority, using the most recently available census data, as updated by the Kem C. Gardner Policy Institute or other agency subsequently designated by the State of Utah for population estimates.

3. Each Party's Member Fee Percentage and its Population Percentage will then be averaged (i.e. 50 percent allocation by Member Fee Percentage and 50% by Population Percentage) to create the final "Weighted Voting Percentage" for that Party.
4. The County's Weighted Voting Percentage will be divided and allocated equally to each of the County's Board Members for the purposes of a weighted vote. In no event will the total percentage of weighted voting allocated to the County Board Members exceed the County's Weighted Voting Percentage.
5. An example of this calculation as it would occur as of October 1, 2019 is attached hereto as Exhibit "B" with the calculation of the Member Fee Percentage shown in Table 1, the Population Percentage shown in Table 2, and the Weighted Voting Percentage shown in Table 3.
6. When weighted voting is requested under this paragraph, approval of the budget or amendment will pass with an affirmative vote of the majority of the weighted vote, i.e. a vote that exceeds fifty percent of the total weighted vote of all Board Members rather than a majority of a quorum of the Board Members present at the particular meeting.

c. Executive Staff:

- i. The Board will directly supervise, appoint, and be responsible for removing the Fire Chief/CEO of the Authority. The Board will negotiate, approve, and execute a written employment agreement with the Fire Chief/CEO setting forth the terms and conditions of employment.
- ii. The Board will directly supervise, appoint, and be responsible for removing the Chief Legal Officer of the Authority. The Board will negotiate, approve, and execute a written employment agreement with the Chief Legal Officer setting forth the terms and conditions of employment.
- iii. The Fire Chief will supervise the Chief Financial Officer of the Authority, but will require ratification of the Board for any appointment or removal of an individual to the position of Chief Financial Officer.
- iv. The Merit System Coordinator, as described in Exhibit A to this 2019 Agreement, will operate pursuant to policies established by the Board and will report to the Board on matters related to the Authority's Fire Merit System. Upon request of the Board, the Fire Chief will make a nomination or, at the request of the Board, nominations of a candidate or candidates for the position of Merit System Coordinator and the Board will appoint a person to the position.
- v. All other employees will be supervised by the Fire Chief pursuant to policies adopted by the Authority and Exhibit A to this 2019 Agreement.

d. Policies. The Board will adopt a set of Board Policies that will broadly govern and set the expectations for the operation of the Authority. These Board Policies

will inform and direct a set of operational policies created and adopted by the Fire Chief/CEO in consultation with the CLO and Command Staff.

11. **Non-Station Facilities.**

- a. **Other Facilities.** If the Authority wishes to construct an additional public safety facility, such as a facility for administration, logistics, training, etc., the Board will equitably apportion the cost to construct or remodel any such public safety facility that is used to provide the Baseline Services to the Parties similar to the apportionment of the Member Fee for Baseline Services. If the benefit of such facility specifically inures to one or more Parties to the exclusion of others, the Board may apportion the cost of such facility to the benefiting Party or Parties to be paid as an addition to the Member Fee (in the case of a Party who is part of the Service Area as a separate fee similar to one charged for Enhanced Services) or by the application of a Party's collected impact fees.
- b. **Transition of Stations.** Should the Authority decide to discontinue its use of a fire station as an emergency response facility, but the Authority and the owning Party agree that the Authority may continue to use it for another purpose in support of its provision of services, the Authority will assume the capital maintenance responsibility for such facility and will occupy it with an annual lease payment of \$1.00 to the owning Party.

12. **2004 Equipment.** The 2004 Agreement provided a specific description of equipment conveyed to the Authority by the Parties then forming the Authority. The time elapsed since the 2004 Agreement means that all or nearly all of the equipment conveyed has been cycled through, merged with other equipment, or used to the end of its useful life. The

Authority represents that any such equipment detailed in the 2004 Agreement is no longer of any value or has been so incorporated into the Authority inventory that it no longer represents identifiable items of separate property. The Parties therefore agree to disclaim any rights to return of property found in the 2004 Agreement and agree that disposition of any equipment to members upon dissolution or withdrawal will be accomplished according to the provisions of this 2019 Agreement.

13. **Employees.** The Parties (excluding the Authority) agree that no Party will have any fiscal obligation or liability for the payment of salary, wages, benefits, or other compensation of employees of the Authority beyond the assessment of the Member Fee.

14. **Merit System.** The Parties agree that the Authority will operate with a Merit System for sworn fire-fighter employees as provided for in Exhibit A and any policies duly adopted to be consistent therewith and general merit principles.

15. **Reports, Audits, and Performance Measures.**

- a. The Authority will be subject to Utah Code § 11-13-501 et seq., or successor provision, for accounting, reporting, budgeting, and auditing requirements, as modified and enhanced as determined by the Board. The functions of budget officer, treasurer, or any other defined function with respect to the Authority will be determined by policies and procedures adopted by the Board. The budgeting cycle for the Authority will be via a fiscal year beginning July 1 and ending June 30 of the succeeding year.
- b. To ensure transparency, the Authority will prepare a financial report as part of the annual budgeting process and receive an annual audit report. Such reports will be both posted online and available upon request.

- c. The Authority will also keep records and statistics related to the performance of its services and will, from time to time, prepare reports summarizing performance.

The Board or any individual Party may make a request for the creation of such a report at any time and Authority will use its best efforts to prepare such a report in a timely manner.

16. **Indemnification.** The services the Authority provides are governmental functions and the Parties are all governmental entities under the “Governmental Immunity Act of Utah” (Utah Code § 63G-7-101, et seq.), or successor provision (the “Immunity Act”). The Parties do not waive any immunities, rights, or defenses available under the Immunity Act, nor does any Party waive any limits of liability provided by the Immunity Act. Consistent with the terms of the Immunity Act, and as provided herein, it is mutually agreed that each Party is responsible and liable for its own wrongful or negligent acts which are committed by it or by its agents, officials, or employees. Each Party agrees to defend, indemnify, save and hold harmless the Authority or any other Party (including its elected and appointed officers and employees) from and against demands, claims, actions and/or proceedings, in law or equity (including reasonable attorney’s fees and costs of suit) relating to or arising from actions of that Member’s elected and appointed officers or employees or the Authority’s enforcement of any ordinances of that Party that is alleged to be unconstitutional or illegal.

17. **Term.** This 2019 Agreement will be effective as of the date it is fully approved and executed by the Parties and, unless terminated as provided for herein, will be in effect for a term of twenty-five years. The Parties agree that every five years this 2019 Agreement will be brought before for the Board for review and discussion to determine if revisions are necessary to

better accomplish its goals given any changes in circumstances or law that have occurred over the preceding years.

18. **Withdrawal.**

- a. **Cooperation.** If a Party wishes to withdraw from the Authority and the terms and conditions of this 2019 Agreement, the Parties agree to work cooperatively in such a manner as to minimize the harm to any Party and the public safety of the citizens of all Parties. The Authority will respect the desire and decision of the withdrawing Party, and the withdrawing Party will respect the need for and allow the necessary planning to ensure a withdrawal will result in the minimum impact reasonably possible on the Authority and remaining Parties.
- b. **Requirements.**
 - i. Due to the complexities of the operation of the Authority and the significant impact a withdrawal may have on the other Parties, a Party must provide at least twelve months' advance notice as to the date it wishes to withdraw from the Authority. Those twelve months will run from the date the UFA Fire Chief and CLO receive a written notice of withdrawal from the withdrawing Party. The Parties acknowledge that the annual Member Fees paid to the Authority do not constitute the establishment of a debt for any Party and will be paid as services are provided. Furthermore, the Parties acknowledge that the inclusion of a twelve months' withdrawal period renders this 2019 Agreement one of reasonable duration.

- ii. The twelve month notice requirement for withdrawal may be shortened upon mutual agreement between the withdrawing Party and the Authority, if approved by the Board.
- iii. Upon providing notice of its intent to withdraw, the withdrawing Party's Board Member must, if applicable, relinquish his or her position as Board Chair/Vice-Chair and any committee Chair. The Board Member will also be automatically recused from matters directly affecting the withdrawal process. Such recusal will only extend to voting on matters related to the withdrawal process and the withdrawing Party's Board Member will have the right to participate in Board discussions and debates related to such issues. However, a withdrawing Party's Board Member may be excluded from any closed sessions, properly held pursuant to the Utah Open and Public Meetings Act, to discuss matters related to the withdrawal of that Party. If a withdrawing Party revokes its intent to withdraw, its Board and Committee positions will be reinstated.
- iv. The Parties and the Authority agree that if a Party withdraws and subsequently forms or participates in a new fire department with other Parties, that the Authority and withdrawing Party will, in good faith, negotiate or join existing relevant mutual and automatic aid agreements covering both the Authority and withdrawing Party, subject to approval of the withdrawing Party's governing body.

- v. Upon receiving a notice of intent to withdrawal, the Parties will begin the withdrawal process by creating a withdrawal plan that will comply with the general principles provided for in this Paragraph 17.

c. Disposition of Stations or Equipment.

- i. Station Lease. The Authority will cease using the stations owned by the withdrawing Party upon the effective date of the Party's withdrawal. The withdrawing Party, or other station owner, will receive the station in an as-is condition as of the effective date of the withdrawal. If the withdrawing Party is not the owner of the station at the time of withdrawal and it wishes to use the station after withdrawal, the withdrawing Party will be responsible for coordinating such use with the station's owner. The Authority will use its best efforts to maintain the station in its condition from the date of the notice to the date of withdrawal, but will not be responsible for any normal wear and tear during the withdrawal period, nor for any deterioration or destruction of the station outside of its control.
- ii. Improvements. If the Authority has constructed or incorporated improvements or fixtures into the real property of the stations that cannot be removed without destroying the improvement's value, the withdrawing party will reimburse the Authority for the depreciated value of the improvements at the time of withdrawal using a ten year straight line depreciation period with no residual.
- iii. Station Inventory. The Authority and the withdrawing Party will meet and confer to create a property disposition plan to account for supplies and

equipment located in the stations serving the withdrawing Party that are to be vacated by the Authority. This plan will contain an inventory of any items for which the withdrawing Party can specifically prove ownership. The withdrawing Party will be entitled to retain only such inventoried items upon withdrawal. All other supplies or equipment used or installed by the Authority during its normal operations and procurement will not be included in this inventory and will be retained by the Authority or sold to the withdrawing Party pursuant to the terms of this 2019 Agreement.

- iv. Apparatus and Equipment. If the withdrawing Party has transferred apparatus or equipment to the Authority and such apparatus or equipment has not been cycled through to the end of its usable life or inseparably incorporated in the Authority's inventory, those units will be returned to the withdrawing Party. All apparatus and equipment purchased through the Authority's capital replacement plan is owned by the Authority.
- v. Debt Obligation. Although the withdrawing Party will not be obligated to continue its portion of the payment for any debt of the Authority related to the acquisition of apparatus and equipment, however, the withdrawing Party will not have any property right to any such apparatus and equipment in the stations serving the withdrawing Party except as provided for above.
- vi. Sale of Apparatus or Equipment. Unless it determines doing so will cause harm to the remaining Parties, the Authority will offer to sell engines, trucks, ambulances, and/or other equipment (each "a unit") assigned to the

stations serving the withdrawing Party at full market value (i.e. the retail price the unit would cost in an arms-length transaction given its age and condition at the time of purchase by the withdrawing Party) as determined by a mutually agreed-upon third party appraisal (hereinafter “FMV”). The withdrawing Party is not obligated to make such a purchase.

1. Any units that were purchased as part of a current, outstanding loan or lease to the Authority will be retained by the Authority. A withdrawing Party may acquire such a unit if the withdrawing Party is able to assume full financial responsibility of the underlying obligation and obtain a full release of the Authority’s obligation to maintain ownership of the unit as collateral for any loan, lease, or other transaction. Such an assumption of liability and release will be subject to agreement with the Authority, including the potential payment of consideration to the Authority to account for any equitable value of the asset (i.e. payment of FMV less the assumed obligation) or the obligation being paid and released through the Authority (i.e. payment of FMV and receipt of the unit without any attached debt obligation), and will only be considered if such a transaction does not adversely affect the Authority’s operations or the financing of the Authority’s other assets. The Authority may also substitute another unit as appropriate.

2. If the withdrawing Party wishes to acquire additional apparatus and equipment units beyond that serving the withdrawing Party, the Authority, at its option, may offer additional apparatus or equipment at FMV.
- d. Personnel. If the withdrawing Party plans upon withdrawal to start its own department or expand a previously existing department with others, the withdrawing Party agrees to provide (or to encourage, in good faith, the existing department it is joining to provide) an employee selection process exclusively for interested, existing staff of the Authority prior to engaging in an open and public recruitment for staffing.
- i. This process does not include recruitment for Fire Chief or other and executive level positions.
 - ii. The withdrawing Party is not obligated to hire those who apply during this process, merely to give existing staff of the Authority the first opportunity to potentially fill the prospective new positions.
 - iii. The withdrawing Party agrees that employees of the Authority that are hired by the withdrawing Party will have the option to either: 1) receive a payout of their Authority vacation balance directly from the Authority on the employee's date of separation pursuant to the Authority's then existing policy; or 2) transfer of their vacation hours to their new position with the withdrawing Party. In the event of a transfer and acceptance of vacation hours, the Authority will pay to the withdrawing Party the value of the

vacation hours at the employee's wage rate as of the employee's last day with the Authority.

- iv. Sick leave balances of employees hired by the withdrawing Party will not be transferred and will be handled pursuant to internal policy and procedure of the Authority.
 - v. Retirements contributions by the Authority for the any employee leaving the Authority and starting work with a withdrawing Party will cease upon the employee's last day with the Authority.
 - vi. The Authority will allow any fire fighter leaving the Authority and moving to the withdrawing Party to take their existing, issued personal protective equipment ("PPE") with them to their new employment with the withdrawing Party. The ownership of the PPE will be transferred to the withdrawing Party at no cost.
- e. Licenses. The Authority will work in good faith with the withdrawing Party to secure or transfer the necessary licenses or contractual arrangements for the provision of emergency ground transportation.

19. **Admission of New Parties**. The Parties anticipate that during the term of this 2019 Agreement additional governmental entities may wish to join the Authority and be bound to the terms and conditions of this 2019 Agreement. The process and requirements for becoming an additional Party to this Agreement and member of the Authority will apply equally to the addition of a new Contracting Entity to the Authority and to the addition of a municipality to the Service Area. The process and requirements should occur prior to the statutory process required for such admission of a municipality to the Service Area, and any entity that approaches the

UFSA Board or a UFSA Board Member about joining the UFSA will be directed to speak first to the UFA Chair and/or the Fire Chief. Admission of an additional Party will be pursuant to the following process and conditions:

- a. The Fire Chief will advise the Board Chair of any expressed interest in joining the Authority of which the Fire Chief becomes aware, and the Board Chair will advise the Fire Chief of any expressed interest in joining the Authority of which the Board Chair becomes aware. The Fire Chief and Board Chair will then have the authority to hold initial, non-public discussions with any municipality or other entity expressing interest in joining the Authority to gauge feasibility or level of interest in joining. However, neither the Fire Chief nor the Board Chair is authorized to discuss the potential of an entity joining the Authority in a public setting without prior notice to and permission from the Board. Further, neither the Fire Chief nor the Board Chair may make any agreements with the potential new member concerning joining the Authority without complying with the requirements of this Paragraph 18.
- b. Under the direction of the Board, the Authority's staff will conduct a feasibility study to evaluate the potential addition of the new member. In conducting the feasibility study under this section, the study should include the following (provided that these guidelines are subject to revision by the Board in subsequent Board Policy without the need to amend this 2019 Agreement):
 - i. Population and population density within the proposed municipality;

- ii. Current and five-year projections of demographics and economic base in the proposed municipality, including household size and income, commercial and industrial development, and public facilities;
- iii. Projected growth in the proposed municipality during the next five years;
- iv. The present and five-year projections of the cost, including overhead, of providing the Baseline Services in the proposed municipality as is provided by the Authority in similar municipalities;
- v. The number, classification, and cost of wages, salaries, and benefits of any line and staff employees that the proposed municipality desires the Authority to absorb as part of joining the Authority assuming that:
 - 1. The Authority will agree to accept all fire personnel assigned to engines, trucks, and ambulances;
 - 2. The Authority will have the option to consider employment of Chief Officers or other staff;
 - 3. Employees transferred to the Authority will transfer with:
 - a. Wages normalized to the Authority pay structure except that if an employee's existing wage is higher, the employee wage will be frozen until the wage is normalized with the Authority wage schedule;
 - b. Seniority equal to years of full time career experience with the joining municipality on last day of employment with the joining municipality;

- c. Vacation leave balance on last day of employment with a calculation of the total liability for vacation accrual that will be paid for by the joining municipality;
 - d. Sick leave balance on last day of employment (if hours exceed existing Authority cap, cost for municipality to buy down the employee's sick leave prior to transferring to the Authority).
- vi. The location, condition, and value of the physical assets necessary to provide services in the joining municipality that would be transferred to the Authority by the municipality including in the study the feasibility of:
 - 1. A Contracting Entity retaining ownership of the fire stations and being responsible for capital maintenance, or a Service Area Member transferring station ownership and responsibility for capital maintenance to the Service Area.
 - 2. Transferring necessary assets, such as apparatus, equipment, PPE, station supplies, etc. to the Authority to provide the services to the joining municipality.
- vii. An assessment of the debts, liabilities, and obligations of the joining municipality that may be necessary for the Authority to acquire in order to provide the services to the joining municipality.
- viii. The fiscal impact that the joining municipality's addition has on other Parties by the Authority, including any Member Fee changes that may become necessary to maintain existing levels of service for current Parties.

- ix. The impact of adding the municipality to the Authority service area on the Insurance Service Office (ISO) Fire Insurance Community Grading currently held by the Authority.
 - x. Any other factor that staff considers relevant to the question of admitting a new municipality to the Authority.
- c. A joining municipality, depending upon the circumstances and the equities involved in its joining the Authority, may be subject to a separate agreement that may contain a minimum period of membership that will be negotiated based on the review of the circumstances, including the assets and liabilities the municipality will be transferring to the Authority
- d. Approval of a new municipality as either a Contracting Entity or as a new member of the Service Area would require a two-thirds affirmative vote of the Authority's Board at a duly noticed meeting (i.e., the affirmative vote of at least two-thirds of all Board Members rather than two-thirds of a quorum of the Board Members present at the particular meeting) and the new member agreeing to sign as a Party to this 2019 Agreement.
- e. After approval by the Board just described, an entity desiring to join the Authority by joining the Service Area (as opposed to becoming a Contracting Entity), must file a resolution to initiate the Annexation procedures set forth in Title 17B, Chapter 1, Part 4 of the Utah Code. As this process is statutory in nature, a successful annexation cannot be guaranteed. For instance, the annexation statute allows for a certain number of citizen protests to halt an annexation, or to force an election on the matter.

- f. The incorporation of a previously unincorporated area, served by the Authority and located within the Service Area, as a new municipality that remains in the Service Area will not be considered an admission of a “new” Party under this Paragraph. Such municipality will receive a position on the Board as described in Paragraph 9.
- g. A municipality leaving the Service Area to become a Contracting Entity will not be considered a “new” Party, but will be subject to the Member Fee system and calculation for contracting parties as adopted in the current budget.

20. **Coverage Area.** The coverage area of the Authority may increase or otherwise be affected by annexations, disconnections, consolidations, boundary adjustments and/or dissolutions related to the individual Parties. The Parties agree to notify the Authority, in advance, of any such changes to the coverage area. If such a change is significant enough to materially affect the response time or other operational issues, the Parties agree that a change to the Member Fee may be warranted and that such change may be brought to the Board for approval outside of the annual budgetary process.

21. **Service Area.** The Service Area Members are each individual municipalities and are served by the Authority. Each Service Area Member is therefore a separate and independent Party under the terms of this 2019 Agreement and enjoys the rights and remedies provided for herein. In the event of a split in position or controversy between or among the Service Area Members, those Parties agree that such will be resolved within the context of the membership and governance of the Service Area and the provisions of this 2019 Agreement will not be used to frustrate the Service Area’s purposes or otherwise harm the operations of the Authority in providing services to the citizens of the Parties. Similarly, the Authority will assist to the degree

reasonably possible any Party wishing to switch from a Contracting Entity to a Service Area Member, or vice versa, to accomplish that Party's goal without discrimination or harm to any other Party. An alteration in the composition of the Service Area that does not increase the extent of the Authority's services to another geographic area needs only to be accompanied by a written acknowledgement reflecting such composition without any need to undergo the amendment process provided for in Paragraph 25. For example, if an unincorporated area that is part of the Service Area incorporates into a municipality or a metro township incorporates into a city, and such new entity remains in the Service Area such that Authority services will continue, no amendment is necessary and the new entity may simply sign an acknowledgement to be bound by the terms of this 2019 Agreement as a Party in its newly established form. It will then be considered, in its new form, as a Party to this 2019 Agreement without the need for further action by the other Parties

22. **Remittance.** Each Party will prospectively remit the payments required to the Authority by this 2019 Agreement, such as the Member Fee established each annual budget year or any other required payments, on a quarterly basis and on the first day of each calendar quarter. Upon agreement between the Authority and a Party, a Party may also pay prospectively amounts due at shorter intervals, such as monthly, so long as the arrangement is agreed upon in advance and in writing.

23. **Breach or Failure to Pay.**

- a. A failure to timely pay the Member Fee or other payment due to the Authority will be considered an immediate and material breach of this 2019 Agreement. Upon such failure to pay, the Authority will notify the breaching Party of the alleged breach and provide thirty days for the breaching Party to remedy the

alleged breach. Authority will continue to provide the services provided for in this 2019 Agreement in light of the public safety impacts a cessation of services would cause, however, failure to remedy the alleged breach after thirty days will result in the Authority being allowed to declare a default of this 2019 Agreement. Upon declaration of default, the Authority may seek all remedies available at law or equity (including the judicial remedy of injunctive relief to require the continued payment for services being provided), and the declaration of default will be deemed to constitute an involuntary Notice of Withdrawal to begin the process provided for in Paragraph 17 for the breaching Party.

- b. Upon a material breach of this 2019 Agreement by a Party not involving a failure to pay an amount due, the non-breaching Party or Parties will notify the breaching Party of the alleged breach and provide 30 days to remedy the alleged breach. If the breaching Party fails to remedy the alleged breach, the non-breaching Party or Parties may declare a Default of this 2019 Agreement and seek appropriate remedies in law or equity.

24. **Termination.** Due to the nature of the services being provided and the structure of the Authority, this 2019 Agreement cannot be terminated in its entirety except by the expiration of its term, by the mutual agreement of all Parties that the Authority should be dissolved as an interlocal entity, or by any other method now or hereafter provided in the Interlocal Cooperation Act, Utah Code Ann. §11-13-101 et.seq. The Agreement may be terminated as to an individual Party pursuant to the withdrawal process provided for Paragraph 17. Upon withdrawal this 2019 Agreement will be terminated with respect to the withdrawing

Party, but any remaining payment obligations remaining after withdrawal and all the provision of Paragraph 15 (Indemnification) will survive the termination with respect to said Party.

25. **Dissolution.** The Authority may be dissolved and operations terminated upon the unanimous written consent of all Parties to this 2019 Agreement at the time of dissolution. Upon dissolution, all leases will terminate, all assets actually contributed by a Party still identifiable as separate property with a right of return will be returned to such Party and any remaining assets (whether real property or personal property) of the Authority will be distributed based on a fraction, the numerator of which is the aggregate amount of Member Fees paid by a Party and the denominator of which is the aggregate amount of Member Fees paid by all of the Parties to the Authority for services. Any unpaid liabilities of the Authority will be paid by the Parties based on the same fraction. Such liability will be a joint liability.

26. **Amendment.** This 2019 Agreement may not be amended except by written instrument signed by all Parties. Amendments will be approved as follows:

- a. Amendments may be proposed to the Board by any Party or staff of the Authority.
- b. The Board shall consider the proposed amendment and may only approve the advancement of the proposed amendment for review by the Parties by a vote of at least two-thirds of the Board present at a duly noticed meeting; i.e., the affirmative vote of at least two-thirds of all Board Members rather than two-thirds of a quorum of the Board Members present at the particular meeting.
- c. Upon advancement, each Party (not including the Authority or the Service Area) must present the proposed amendment to their appropriate legislative bodies for review and consideration.

- d. Each Party (not including the Authority or the Service Area) will have sixty days to review the proposed amendment with its executive officers and legislative body and either provide notice of acceptance of the proposed amendment or suggest alternatives to be considered by the Board.
- e. Subsequent to this legislative review, the Board may approve a final amendment only by a vote of at least two-thirds of the Board at a duly noticed meeting; i.e. the affirmative vote of at least two-thirds of all Board Members rather than two-thirds of a quorum of the Board Members present at the particular meeting.
- f. Upon approval by the Board pursuant to this Paragraph, all Parties must agree to the final Amendment via a written document amending this 2019 Agreement within sixty days. Failure to agree to the approved Amendment will constitute an involuntary Notice to Withdraw pursuant to Paragraph 17.

27. **Notices.** All notices, requests, demands, and other communications hereunder will be in writing and given to any Party by delivering a copy, via U.S. Mail, to the Mayor (or if applicable to the form of government, the Council Chair or City Manager) of any municipal or County Party, sent to that Party's official governmental office address, with a copy also sent to the same official office and addressed to "City/County Attorney or Chief Counsel." For the Authority or Service Area, notices should be sent to the following:

If to Authority:
Unified Fire Authority
Office of the Fire Chief
3380 South 900 West
Salt Lake City, UT 84119

With a copy to:
Unified Fire Authority
Chief Legal Officer
3380 South 900 West

Salt Lake City, UT 84119

If to Service Area:
Unified Fire Service Area
Office of the Administrator
3380 South 900 West
Salt Lake City, UT 84119

With a copy to:
Fabian VanCott
Attn: Rachel Anderson
215 South State Street, Suite 1200
Salt Lake City, UT 84111
randerson@fabianvancott.com

28. **Interlocal Cooperation Act.** The Parties enter into this 2019 Agreement pursuant to the Interlocal Cooperation Act. For the purpose of satisfying specific requirements of the Interlocal Cooperation Act, the Parties agree as follows:

- a. This 2019 Agreement maintains and affirms the creation of the separate interlocal entity known as the “Unified Fire Authority” that will operate using its own budget, may acquire real or personal property and may take any other act authorized by Utah law.
- b. The Authority will be governed by its Board and according to the provisions of this 2019 Agreement.
- c. Because this 2019 Agreement cannot take effect until it has met the requirements of the Interlocal Cooperation Act, each Party agrees by its signature that this 2019 Agreement has been presented and approved by that Party’s legislative body by a resolution or ordinance that is in compliance with Utah Code Ann. § 11-13-202.5(2) and been submitted and approved by the attorney authorized to represent the Party in compliance with Utah Code Ann. § 11-13-202.5(3). Furthermore,

upon approval and execution by the Parties, each Party agrees to keep a copy of this 2019 Agreement on file with the Party's keeper of records.

29. **Entire Agreement.** This 2019 Agreement constitutes the entire agreement between the Parties regarding those subjects that are the subject matter of this 2019 Agreement, and this 2019 Agreement supersedes all prior agreements and understandings between the Parties pertaining thereto, except where otherwise specifically stated herein. Notwithstanding the foregoing, any prior agreements between any Parties, such as leases, land-use agreements, easements, deeds, or other matters separate and distinct from the creation and operation of the Authority as an interlocal entity as provided for in this 2019 Agreement remain in full force and effect and subject to their own respective terms and conditions.

30. **Governing Law & Venue.** The provisions of this 2019 Agreement will be governed by and be construed in accordance with the laws of the state of Utah. Disputes and other issues between the Parties arising out of or related to this 2019 Agreement will be decided by litigation in the Third Judicial District Court of Salt Lake County, Utah.

31. **Disputes.** In the event of disputes and in the absence of any agreement to the contrary, the Authority will continue to provide services during any litigation and the adverse Party will continue to make payments to the Authority in accordance with the terms of this 2019 Agreement to ensure the continued protection of public safety within the Party's communities. This provision may be enforced by injunctive relieve by the courts if necessary.

32. **Waiver.** No failure by either Party to insist upon strict performance of any covenant, duty, agreement, or condition of this 2019 Agreement, or to exercise any right or remedy consequent upon a breach thereof, will constitute a waiver of any such breach or of any other covenant, agreement, term, or condition of this 2019 Agreement. Either Party may, by

notice delivered in the manner provided in this 2019 Agreement, but will be under no obligation to, waive any of its rights or any condition to its obligations hereunder, or any duty, obligation or covenant of the other Party. No waiver will affect or alter the remainder of this Agreement, but each and every other covenant, agreement, term, and condition hereof will continue in full force and effect with respect to any other then existing or subsequently occurring breach.

33. **Severability.** In the event that any condition, covenant, or other provision hereof is held to be invalid, void, or unenforceable, the same will be deemed severable from the remainder of this 2019 Agreement and will in no way affect any other covenant, condition, or other provision herein contained. If such condition, covenant, or other provision will be deemed invalid due to its scope or breadth, such provision will be deemed valid to the extent of the scope or breadth permitted by law.

34. **Counterparts.** This 2019 Agreement may be executed in counterparts, each of which will be deemed an original and all of which together will constitute one and the same instrument. Delivery of an executed signature page by facsimile or e-mail transmission shall be effective as delivery of a manually signed counterpart of this 2019 Agreement.

IN WITNESS WHEREOF, the Parties have executed and caused this 2019 Agreement to be duly executed effective as provided in Paragraph 27.

[signatures begin next page]

UNIFIED FIRE AUTHORITY

UNIFIED FIRE AUTHORITY

By _____
Dan Petersen
Fire Chief

Approved as to legal form:

Brian F. Roberts
Chief Legal Officer

Dated: _____

UNIFIED FIRE SERVICE AREA

UNIFIED FIRE SERVICE AREA

By _____
Print: _____
Its: _____

Approved as to legal form:

Dated: _____

SALT LAKE COUNTY

SALT LAKE COUNTY

By _____

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TOWN OF ALTA

TOWN OF ALTA

By _____
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COPPERTON METRO TOWNSHIP

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COTTONWOOD HEIGHTS

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EAGLE MOUNTAIN CITY

EAGLE MOUNTAIN CITY

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EMIGRATION METRO TOWNSHIP

EMIGRATION METRO TOWNSHIP

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DATED: _____

HERRIMAN CITY

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CITY OF HOLLADAY

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KEARNS METRO TOWNSHIP

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MAGNA METRO TOWNSHIP

MAGNA METRO TOWNSHIP

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MIDVALE CITY

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MILLCREEK

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RIVERTON CITY

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TAYLORSVILLE CITY

TAYLORSVILLE CITY

By _____
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Its: _____

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Attest:

DATED: _____

WHITE CITY METRO TOWNSHIP

WHITE CITY METRO TOWNSHIP

By _____

Print: _____

Its: _____

Approved as to legal form:

Attest:

DATED: _____

EXHIBIT A

DEFINITIONS

The terms used in this Fire Merit System plan shall be defined as follows:

- a. "Agreement" shall mean that contract, adopted under the Interlocal Agreement Act, which creates or ratifies the creation of the Unified Fire Authority.
- b. "Board" shall mean the Board of Directors of the Unified Fire Authority.
- c. "Chief" shall be the Fire Chief of the Unified Fire Authority fire department.
- d. "Commission" shall mean the Merit Commission of the Fire Merit System.
- e. "Coordinator" shall be the Coordinator for the Fire Merit System.
- f. "Fire Department" shall mean that part of the Unified Fire Authority which provides fire operational and support services, under the direction of the Chief.
- g. "Members" shall mean the municipalities and county which are signatories of the Agreement.
- h. "Merit System" shall mean the Fire Merit System created to govern personnel matters in UFA, as established by this Exhibit.
- i. "Plan" refers to the Fire Merit System Plan, which creates the Merit System and governs personnel matters therein.
- j. "UFA" shall mean the Unified Fire Authority.

FIRE MERIT SYSTEM

1. Employment in the United Fire Authority ("UFA") will be governed by the Fire Merit System as set out in the Agreement, this Fire Merit System Plan ("Plan"), and policies and procedures adopted under paragraph three below.

- a. All employees of the UFA, with the exception of merit-exempt administrative staff and temporaries, will be covered by a Fire Merit System and their employment status will be governed by policies and rules adopted in accordance with this Plan.
- b. Merit-exempt administrative employees may be appointed by the Board and shall include a fire chief and such other administrative positions which by their nature are confidential or key policy-making or both, and which cannot or should not be included in the merit system. Merit-exempt administrative employees are at will. Merit-exempt

employees, who appointment expires or is terminated except for cause, shall be returned to the previous merit position held.

c. Temporary employees, which includes administrative or support staff employees who work less than 1040 hours per year, paid-call firefighters, or wild-land firefighters are merit-exempt and are at will.

2. The Merit System, and the policies adopted under this Plan, shall provide for the effective implementation of basic merit principles, including the following:

- a. Hiring, selecting, advancing and disciplining employees based on ability, knowledge and skill;
- b. providing fair and adequate compensation;
- c. training employees to assure high quality performance;
- d. retaining employees on the basis of adequate performance and separating employees whose inadequate performance cannot be corrected;
- e. fairly treating all applicants and employees without regard to race, color, religion, gender, national origin, political affiliation, age, or disability or any other characteristic protected by federal or state law from discrimination;
- f. providing information regarding political rights and prohibited practices; and
- g. providing a procedure for informal employee grievances and formal appeals.

3. The adoption of personnel policies and the establishment of a pay plan are legislative activities which are the responsibility of the Board.

a. Board shall adopt a comprehensive code of personnel policies and procedures regarding the employment status, procedures and benefits for all employees covered by the merit system, including fire fighters and non-fire fighters. Those personnel policies and procedures must be consistent with merit principles and with the provisions of this exhibit.

b. The Board shall adopt a comprehensive fire merit system classification plan and grade allocation system applicable to all merit- covered employees and shall prepare and establish a pay plan that includes salaries, incentives, leave, insurance, retirement, and other benefits.

4. The administration of the Merit System and classification plan is the responsibility of a Merit System Coordinator (“Coordinator”).

- a. The Coordinator is a merit-exempt employee or a contractor who works immediately under the direction, and at the pleasure of, the Board.
 - b. The Coordinator maintains and manages the Merit System classification plan, as directed by the Board, makes recommendations regarding Merit System and personnel matters to the Board and to the Fire Chief.
 - c. The Coordinator shall prepare and conduct competitive examinations for both hiring and promotion and shall prepare registers based on the results of those examinations. All positions covered by the Merit System shall be filled by competitive process. The final hiring authority is vested in the Fire Chief, in accordance with policies and procedures adopted by the Board.
5. The resolution of formal personnel grievances and appeals brought by Merit System employees is a judicial activity within the responsibility of a Merit Commission (“Commission”).
- a. The Commission shall consist of three persons (“Commissioners”) appointed by the UFA Board.
 - b. Commissioners shall be persons who are experienced in personnel, civil service or related matters and who support basic merit principles. Commissioners may not hold elected office nor be employees of the UFA or of Salt Lake County or any municipality contracting with the UFA. Commissioners shall be appointed for three year terms, but the initial terms of commissioners shall be adjusted in order to stagger terms and one commissioner, chosen by lot, shall serve a two-year term, the second a three-year term, and the third a four-year term.
Compensation of Commissioners shall be set by Board policies and procedures. Commissioners may be removed, by the Board, for cause, including failure to perform Commission activities. The internal organization of the Commission, including the appointment of a chair and the establishment of hearing procedures, shall be at the discretion of the Commissioners. Staff assistants and accommodations shall be provided by the Board.
 - c. Commissioners shall have the authority to hear and resolve appeals and disciplinary action which are brought by merit employees. In so doing, the Commission may affirm, modify, or vacate disciplinary action. The subject matter jurisdiction regarding appeals which may be heard by the Commission shall be established and defined by policies and procedures adopted by the Board; provided, however, that the Commission shall always have the authority to hear grievances regarding demotion, suspension without pay and termination. The Board, by policy and procedure, shall define employee grievances that are and are not appealed to the Commission, and those that are resolved by internal grievance within the fire, emergency, and support command structure.

d. Any appeals by employees regarding general pay inequities which significantly affect the cost of Baseline Services (Agreement paragraph 3), are not heard by the Commission, but are appealed to and resolved by the UFA Board. Appeals regarding pay inequities shall be resolved in accordance with policies adopted by Board.

6. The UFA's operational services, including fire, paramedic, emergency and support staff services, are provided by the UFA Fire Department ("Department"). Personnel administration as set out below in the Department is the responsibility of the Fire Chief.

a. The Fire Chief is responsible for management of the Fire Department, including those operational personnel matters which are not specifically vested in the Coordinator under the provisions of this plan. The Fire Chief shall adopt and promulgate an operational procedures manual regarding standard operating procedures in the Department, including but not limited to personnel matters such as work schedules and assignments, payroll procedures, staffing, travel and training.

b. All employees are subject to disciplinary action based on misconduct or failure to perform, under the responsibility of the Fire Chief and as defined in policies and procedures adopted by the Board. Such policies and procedures shall comply with merit principles as established in this Plan. The right to review disciplinary action shall be established by policies and procedures, which shall distinguish between disciplinary action which is subject to formal appeal to the Commission and that which is subject to informal grievance internal to the Department.

c. The Fire Chief shall administer and support an internal grievance review system which may include mediation or a peer review board, as provided in Policies and Procedures adopted by the Board.

d. The Fire Chief shall be responsible to develop job descriptions, make final selections for appointments and promotions from registers as established herein, conduct performance evaluations and to carry out the responsibilities vested in the Fire Chief by Policies and Procedures and may make recommendations to the Board and the Director regarding merit system issues.

7. Amendments to this Plan may be proposed by the Fire Chief, the Coordinator, a member of the Board, or other interested parties. A proposed amendment shall be submitted to the Board for consideration and review. The Board shall make a recommendation regarding the proposal and forward it to the legislative bodies of the County and of each city contracting with the UFA for consideration and approval. If at least two-thirds of the legislative bodies of the County and cities concur in the proposed amendment, it shall be adopted and become part of this plan.

EXHIBIT “B”

Table 1. MEMBER FEE PERCENTAGE			
Member	FUNDING TO UFA	% of UFSA	% OF FUNDING
UFSA*	\$48,890,839		88.17%
Millcreek City		20.38%	17.97%
Salt Lake County Unincorporated		18.18%	16.03%
Taylorsville City		13.06%	11.52%
Riverton City		12.21%	10.77%
Herriman City		9.61%	8.47%
Midvale City		8.49%	7.48%
Cottonwood Heights City	\$3,818,822	n/a	6.89%
Eagle Mountain City		6.98%	6.15%
Holladay City	\$2,586,904	n/a	4.67%
Kearns Metro Township		4.89%	4.31%
Magna Metro Township		4.21%	3.71%
Emigration Metro Township		0.96%	0.84%
White City Metro Township		0.93%	0.82%
Alta Town	\$152,665	n/a	0.28%
Copperton Metro Township		0.12%	0.11%
TOTAL	55,449,230	100.00%	100.00%

*UFSA’s percentage of UFA Member Fees is divided between UFSA members based on taxable value:

UFSA BREAKDOWN BY 2019 TAXABLE VALUE

UFSA Members	Taxable Value	% of total
Copperton Metro Township	33,690,335	0.12%
Eagle Mountain City	1,943,067,756	6.98%
Emigration Metro Township	266,505,821	0.96%
Herriman City	2,675,129,875	9.61%
Kearns Metro Township	1,362,438,642	4.89%
Magna Metro Township	1,171,724,025	4.21%
Midvale City	2,363,336,028	8.49%
Millcreek City	5,675,214,848	20.38%
Riverton City	3,401,242,120	12.21%
Salt Lake County Unincorporated	5,063,126,841	18.18%
Taylorsville City	3,637,908,383	13.06%
White City Metro Township	257,643,776	0.93%
TOTAL	27,851,028,450	100%

Table 2. POPULATION PERCENTAGE

<u>Municipality</u>	<u>Population</u>	<u>% of Total</u>
Millcreek City	60,308	14.29%
Taylorsville City	59,601	14.12%
Riverton City	44,231	10.48%
Herriman City	42,981	10.18%
Kearns Metro Township	35,242	8.35%
Eagle Mountain City	34,632	8.21%
Midvale City	34,263	8.12%
Cottonwood Heights City	33,626	7.97%
Holladay City	31,110	7.37%
Magna Metro Township	27,450	6.50%
Salt Lake County Unincorporated	10,193	2.42%
White City Metro Township	5,599	1.33%
Emigration Metro Township	1,623	0.38%
Copperton Metro Township	812	0.19%
Alta Town	378	0.09%
TOTAL	422,049	100.00%

Source: Kem Gardner Policy Institute, University of Utah
Salt Lake and Utah County Subcounty Estimates
Subcounty Estimates Data (Excel Format) / City-Population tab / Total Population column

Table 3. WEIGHTED VOTING PERCENTAGES

Member	POPULATION	MEMBER FEE	WEIGHTED VOTE
Millcreek City	14.29%	17.97%	16.13%
Taylorsville City	14.12%	11.52%	12.82%
Riverton City	10.48%	10.77%	10.62%
Herriman City	10.18%	8.47%	9.33%
Salt Lake County Unincorporated	2.42%	16.03%	9.22%
Midvale City	8.12%	7.48%	7.80%
Cottonwood Heights City	7.97%	6.89%	7.43%
Eagle Mountain City	8.21%	6.15%	7.18%
Kearns Metro Township	8.35%	4.31%	6.33%
Holladay City	7.37%	4.67%	6.02%
Magna Metro Township	6.50%	3.71%	5.11%
White City Metro Township	1.33%	0.82%	1.07%
Emigration Metro Township	0.38%	0.84%	0.61%
Alta Town	0.09%	0.28%	0.18%
Copperton Metro Township	0.19%	0.11%	0.15%
TOTAL	100.00%	100.00%	100.00%

UNIFIED FIRE AUTHORITY
Resolution No. **11-2019A of 2019**
(Revised and Restated Interlocal Agreement Creating Unified Fire Authority)

A RESOLUTION APPROVING AND AUTHORIZING EXECUTION OF AN INTERLOCAL
COOPERATIVE AGREEMENT TO REVISE AND RESTATE THE CREATION AND
GOVERNANCE OF THE UNIFIED FIRE AUTHORITY

- A. The Interlocal Cooperation Act, Utah Code Ann. §11-13-101 et. seq. (the “Interlocal Cooperation Act”), provides that any two or more public agencies may enter into agreements with one another for joint or cooperative action following the adoption of an appropriate resolution by the governing body of each participating public agency.

- B. The Unified Fire Authority (the “Authority”) and its member entities are public agencies for purposes of the Interlocal Cooperation Act.

- C. The Authority was created in 2004 via interlocal agreement to provide fire protection, emergency medical, and other related services to its member entities.

- D. The Authority and its member entities wish to revise and restate the 2004 agreement to better reflect the current status and operation of the Authority by entering into a new interlocal agreement, the “2019 Interlocal Agreement.”

- E. The legislative body of the Authority and its member entities will each meet in regular open session, in compliance with the Utah Open and Public Meetings Act, to approve each respective entity’s entry into the 2019 Interlocal Agreement.

- F. The Chief Legal Officer of the Authority has reviewed and approved the form of the 2019 Interlocal Agreement as required by Utah Code Ann. §11-13-202.5(3).

G. After careful consideration, the Board of Directors of the Authority has reviewed the form of the 2019 Agreement and determined that it is in the best interests of the Authority and its members to approve the Authority's entry into the 2019 Agreement as proposed.

NOW, THEREFORE, BE IT RESOLVED by the Board of Directors of the Unified Fire Authority:

SECTION 1. PURPOSE. The purpose of this Resolution is to approve the entry of the Authority into an interlocal agreement.

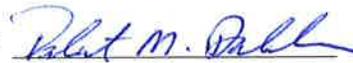
SECTION 2. APPROVAL OF INTERLOCAL AGREEMENT. The Board hereby authorizes and directs the execution and delivery of the Revised and Restated Interlocal Cooperation Agreement Between Public Entities to Create and Govern the Unified Fire Authority (the "2019 Interlocal Agreement"), in the form attached as Exhibit "A" hereto, on behalf of Authority.

SECTION 3. RECORDS. The Authority's keeper of records is authorized and instructed to keep and maintain an executed copy of the 2019 Interlocal Agreement available for inspection.

SECTION 4. EFFECTIVE DATE. This Resolution will take effect upon approval. The 2019 Interlocal Agreement will be effective when the following Interlocal Cooperation Act requirements have been satisfied: (i) the Agreement has been approved by all parties as required by Section 11-13-202(2); (ii) each party to the Agreement has submitted the Agreement to an attorney authorized to represent the said party for review as to proper form and compliance with applicable law as required by Section 11-13-202.5(3); and (iii) the approved, signed Agreement has been filed with the keeper of records of each of the parties as required by Section 11-13-209.

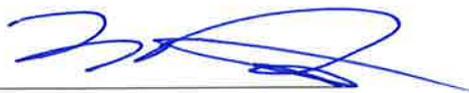
Passed by the Board of the Unified Fire Authority, this 19th day of November, 2019.

UNIFIED FIRE AUTHORITY

By: 
Chair

APPROVED AS TO FORM:

ATTEST:


Chief Legal Counsel


Clerk

Written Consent of Board:

Kathleen Bailey, Copperton Metro Township: Kathleen Bailey

Gary Bowen, Emigration Canyon Township: _____

Kelly Bush, Kearns Metro Township: Kelly Bush

Robert Dahle, City of Holladay: Robert M. Dahle

Reid Demman, Salt Lake County: Reid Demman

Robert Hale, Midvale City: Robert Hale

Jared Henderson, Herriman City: Jared Henderson

Trish Hull, Magna Metro Township: Trish Hull

Kristie Overson, Taylorsville City: Kristie Overson

Allan Perry, White City Metro Township: Allan Perry

Mike Peterson, Cottonwood Heights: Mike Peterson

Jeff Silvestrini, Millcreek: Jeff Silvestrini

Richard Snelgrove, Salt Lake County: _____

Harris Sondak, Town of Alta: Harris Sondak

Sheldon Stewart, Riverton City: Sheldon Stewart

Tom Westmoreland, Eagle Mountain City: Tom Westmoreland

Jenny Wilson, Salt Lake County: Jenny Wilson

EXHIBIT “A”

**REVISED AND RESTATED INTERLOCAL COOPERATION AGREEMENT
BETWEEN PUBLIC ENTITIES TO CREATE AND GOVERN
THE UNIFIED FIRE AUTHORITY**

This Revised and Restated Interlocal Cooperation Agreement (this “2019 Agreement”) is made and entered into as of the 1st day of December 2019, to be effective when all of the conditions identified in Paragraph 27 of this 2019 Agreement have been satisfied, by and between the UNIFIED FIRE SERVICE AREA, a local district and political subdivision of the state of Utah (the “Service Area”); SALT LAKE COUNTY, a body corporate and politic (“County”); the TOWN OF ALTA (“Alta”), COPPERTON METRO TOWNSHIP (“Copperton”), the city of COTTONWOOD HEIGHTS (“Cottonwood Heights”), EAGLE MOUNTAIN CITY (“Eagle Mountain”), EMIGRATION METRO TOWNSHIP (“Emigration”), HERRIMAN CITY (“Herriman”), the CITY OF HOLLADAY (“Holladay”), KEARNS METRO TOWNSHIP (“Kearns”), MAGNA METRO TOWNSHIP (“Magna”), MIDVALE CITY (“Midvale”), MILLCREEK (“Millcreek”), RIVERTON CITY (“Riverton”), TAYLORSVILLE CITY (“Taylorsville”), and WHITE CITY METRO TOWNSHIP (“White City”), all municipal corporations and political subdivisions of the State of Utah. All of the above may be referred to individually as a “Party” and collectively as the “Parties.” Alta, Cottonwood Heights, and Holladay may be referred to collectively at times as the “Contracting Entities.” The remaining Parties, excluding the Service Area, may be referred to collectively at times as the “Service Area Members.” The interlocal entity described herein is referred to as the UNIFIED FIRE AUTHORITY (the “Authority”) and will also be considered a Party to this 2019 Agreement.

RECITALS

A. Several of the Parties, as well as other entities no longer affiliated with the Authority, established the Authority via interlocal agreement effective January 1, 2004, which was also subsequently amended (the “2004 Agreement”).

B. The original membership of the Authority has changed over the course of its history, with the City of Draper exiting the Authority, the establishment of the Service Area as a taxing district for the purposes of funding the provision of services by the Authority to the Service Area Members, the incorporation of Millcreek and the metro townships (formerly a part of the unincorporated area of the County), and the annexation of a number of municipalities into the Service Area.

C. Throughout these changes and since its creation in 2004, the Authority has been a provider of fire suppression, emergency medical, and related services to its member municipalities and unincorporated Salt Lake County.

D. The Parties to this 2019 Agreement desire that the Authority continue to provide fire suppression, rescue services, emergency medical services, emergency protection, and related services to the Parties. The Parties believe that the depth of service provided by the Authority ensures that their communities are receiving consistent and high quality service.

E. Because of the significant changes in the membership of the Authority, as well as lessons learned since its creation in 2004, the Parties agree that a revised and restated interlocal agreement is the best means of setting forth the terms and conditions of the continued existence and governance of the Authority. This 2019 Agreement is therefore intended to, and does, revise

and replace, in its entirety, the 2004 Agreement establishing the Authority, including any amendments thereto.

F. Pursuant to the Interlocal Cooperation Act, Utah Code Ann. § 11-13-101 *et seq.* (the “Interlocal Cooperation Act”), the Parties, all of which are “public agencies” for the purposes of the Interlocal Cooperation Act, are authorized to enter into this 2019 Agreement and to thereby maintain an interlocal entity for the provision of fire suppression, rescue services, emergency medical services, emergency protection, and related services to the Parties.

G. The Parties desire to enter into this 2019 Agreement to affirm the creation of the Authority, refine the description of its membership, and revise the governance of, and terms and conditions of service by, the Authority.

AGREEMENT

NOW, THEREFORE, in consideration of the mutual covenants and promises of the Parties and for other good and valuable consideration, the receipt and sufficiency of which are hereby acknowledged, the Parties agree as follows:

1. **Interlocal Entity.** Pursuant to the Interlocal Cooperation Act, the Parties agree to the continued existence of the Authority as a separate political subdivision and body politic and corporate of the state of Utah, as established pursuant the 2004 Agreement, subject to the revised and restated terms and condition found in this 2019 Agreement.
2. **Name.** The legal entity will continue to be known as the Unified Fire Authority.
3. **Summary of Scope of Services to be Provided by Authority.** The scope and type of services provided to the Parties by the Authority will be determined through the regular adoption and maintenance of a strategic plan and other policies of the Authority, adherence to standards of emergency response coverage, and the annual budget process as determined by the

Authority's Board of Directors (the "Board"). The following guidelines are intended to inform these processes for those geographical areas in which the Authority will directly provide services:

4. The Authority will staff engines and trucks with three or more firefighters in a manner to maintain coverage and response reliability within each community.
 - a. In urban and suburban areas, a Party (or in conjunction with another Party or applicable building authority collectively established by Parties) will own or construct, and provide capital maintenance for, fire stations to be used by the Authority that facilitate a four-minute travel time within its built-upon area. The expectation will be for the Authority to maintain a service level that provides an Insurance Services Office ("ISO"), or similar successor rating agency, suppression rating of 3 or better.
 - b. In rural/interface areas that are not yet significantly built-upon (as designated and identified by the ISO), a Party (or in conjunction with another Party or applicable building authority collectively established by Parties) will own or construct, and provide capital maintenance for, fire stations to be used by the Authority, that will meet the requirements for an ISO suppression rating of 9 (3X) or better.
 - c. At the time of execution of this 2019 Agreement, the currently existing or planned stations are consistent with these guidelines.

5. **Baseline Services.** The following baseline services ("Baseline Services") are to be included in the member fee ("Member Fee") described in Paragraph 5. Additional Baseline Services to be included in the annual Member Fee must be approved by a two-thirds vote of the Board as part of its budgetary process. The Member Fee will constitute the payment mechanism

by which the Parties pay the Authority for the Baseline Services provided and will be established by the Board during the Authority's budget process:

- a. Service Delivery:
 - i. Fire Suppression.
 - ii. Advanced and Basic Life Support First Response and emergency transport.
 - iii. Fire Prevention, including Fire Code review and enforcement.
 - iv. Fire / Arson Investigation and Bomb Squad.
 - v. Public Information and Community Events.
 - vi. Special Operations: hazardous materials, heavy rescue, search and rescue, and surface water rescue.
- b. Support Services. Support services such as administration, finance, legal, human resources, information technology, medical, training, and logistics necessary for the delivery of the services stated above.
- c. Capital Purchasing. Timely payment of all debt obligations incurred in capital purchasing and replacement of apparatus and equipment necessary for the delivery of the services stated above.

6. **Member Fee**. Fees and costs for services attributable to the Member Fee will be transparently disclosed and stated with reasonable specificity in each annual budget adopted by the Board. The Board will adopt policies that allow for the guidance and development of the budget. Parties will be provided reasonable notice prior to any significant change in the level of services or reallocation of the Authority's resources compared to the prior fiscal year. Each

Contracting Entity will be charged an individual Member Fee and the Service Area will be charged one Member Fee for all of the Service Area Members. Service Area Members will not be charged an individual Member Fee.

7. **County-wide Fire and Emergency Services.** The County (not the other Parties) may budget funds from its County-wide fund to provide county-wide services (“County-wide Services”). Funding for County-wide Services will be separate from fees and other funding agreements provided under this 2019 Agreement. The Authority will prepare a budget request for the County in such form and follow such timelines and procedures as regularly established by the County. The nature and level of County-wide Services provided by the Authority will be in accordance with the funding budgeted by the County. County-wide Services will be integrated into the command structure and organization of the Authority and include the following:

- a. **Emergency Operation Center and Emergency Planning.** Providing emergency services including grant administration; preparing, drafting and reviewing emergency operation plans for County-wide emergency services in accordance with requirements of federal and state statutes and for use by other government agencies in times of disaster or other emergencies; and providing local emergency planning committee services.
- b. **Recreation Area Services.** Providing fire and emergency medical protection services to areas designated as recreational areas pursuant to Utah Code Ann. §17-34-101, et. seq., or any similar successor provision.
- c. **Additional County-wide Services.** Additional County-wide Services may be established by separate agreement between the Authority and the County without the need to amend this 2019 Agreement.

8. **Enhanced Services.** A Party may individually enhance the level of Baseline Services provided by the Authority to that Party at an additional cost. The enhancement, cost, and start date of the new enhanced service (“Enhanced Services”) are subject to pre-approval by the Board. The additional fee for Enhanced Services will accrue as of the date such services begin and be due and payable as part of that Party’s Member Fee as provided for in this 2019 Agreement or, in the case of a Party that is part of the Service Area, a separate Enhanced Services fee paid separately to UFA by the Party receiving such services.

9. **External Contract Services.** By separate agreements, other agencies may receive and separately fund services. The Board must approve the extension of external contract services. Examples of current external contracts services being provided include:

- a. Urban Search & Rescue program funded by FEMA grants.
- b. Camp Williams Fire Management Officer and suppression funded by the Utah National Guard.
- c. Utah Data Center protection funded by the Utah Military Installation Development Authority.
- d. The JATC fire school program funded by the Jordan School District.

10. **Governance and Administration of Authority.** The Authority’s governing body is its Board, which is comprised of representatives of the Parties served by the Authority (each of which is a “Board Member”). Although the Service Area is a Party to this 2019 Agreement, its role is to act as a taxing district to pay for the Authority’s services for the benefit of its members, and will therefore not have any separate, direct representation on the Board beyond its individual members’ participation on the Board.

a. Board of Directors.

- i. Each city and metro township to which the Authority provides services will receive a position on the Board, regardless of whether they are a Contracting Entity or Service Area Member.
- ii. The County will receive two positions on the Board. One Board Member will be the County Mayor, or a Deputy Mayor or Associate Deputy Mayor as designated by the County Mayor, and one Board Member will be appointed from the County Council.
- iii. Except for the County as provided for in subparagraph a(ii), each Board Member must at all times be an elected official of the Party and either a mayor or councilmember of the municipality's governing body.
- iv. A Party may designate, on an annual basis, an "alternate" Board Member (who must still qualify under subsections a.ii and a.iii above and be designated in writing to the Authority), to attend and fully participate, including voting, in Board meetings on behalf of the Party if that Party's designated regular Board Member is unable to attend. Board Members are encouraged to appear remotely via phone or video if they are unable to attend in person before utilizing this option and to provide as much notice as possible to staff that the alternate will be attending.
- v. Board Members will serve indefinitely at the pleasure of the appointing entity. Any appointment or removal of a Board Member will be accompanied by a letter or resolution of appointment from the applicable Party notifying the Authority of such action.

- vi. Board meetings, and all actions taken thereby, will require a quorum be present and will operate in compliance with the Open and Public Meetings Act (Utah Code Ann. §52-4-101, et seq.), or successor applicable open meetings law.
- vii. Matters related to the operation of the Board, such as meeting times, the conduct of meetings, chair and vice-chair appointments, etc. will be established and adopted by the Board as written policies and procedures.
- viii. Recognizing the significant time commitment in Board participation, Board Members may, at the discretion of the Board, receive an annual stipend in an amount to be determined by the Board pursuant to the annual budget process for their participation on the Board. While not specifically applicable to the Authority, the Board will comply with the requirements of Utah Code Ann. §10-3-818, or similar successor statutory provision, for any instigation or increase in said stipend. Nothing in this Agreement will prevent an individual Party from compensating, in its discretion, its representative Board Member directly for time spent on Authority matters.

b. Voting.

- i. For all matters related to the governance of the Authority, each Board Member will be entitled to one vote on the Board and matters, unless otherwise specifically stated herein, will be passed by a vote of at least a majority of the Board at a duly noticed meeting; i.e., the affirmative vote of at least a majority of all Board Members rather than a majority of a quorum of the Board Members present at the particular meeting.

ii. In regards to any proposed vote of the Board, to be taken pursuant to subsection (b)(i) above, to adopt a fiscal year's tentative or final budget, or to adopt any budget amendment, any two Board Members (or alternates) representing separate Parties who are present at a Board Meeting may call for a "weighted vote," at which time, after an opportunity for discussion and deliberation by the Board, a vote will be taken on such issue based upon a weighted voting system with the weight of each Board Member's vote being determined as follows:

1. A "Member Fee Percentage" will be calculated by computing the percentage each Party is paying for the Authority's services in comparison to the total of all Member Fees (Member Fees for this calculation do not include payments for County-wide services provided for in Paragraph 6). UFSA will not be considered a Party for this calculation as its Member Fee in comparison to the total of all Member Fees will be allocated among its member entities in proportion to each Party's taxable value for that fiscal year as calculated by the Utah State Tax Commission.
2. A "Population Percentage" will be calculated by comparing a Party's population to the total population of the communities served by the Authority, using the most recently available census data, as updated by the Kem C. Gardner Policy Institute or other agency subsequently designated by the State of Utah for population estimates.

3. Each Party's Member Fee Percentage and its Population Percentage will then be averaged (i.e. 50 percent allocation by Member Fee Percentage and 50% by Population Percentage) to create the final "Weighted Voting Percentage" for that Party.
4. The County's Weighted Voting Percentage will be divided and allocated equally to each of the County's Board Members for the purposes of a weighted vote. In no event will the total percentage of weighted voting allocated to the County Board Members exceed the County's Weighted Voting Percentage.
5. An example of this calculation as it would occur as of October 1, 2019 is attached hereto as Exhibit "B" with the calculation of the Member Fee Percentage shown in Table 1, the Population Percentage shown in Table 2, and the Weighted Voting Percentage shown in Table 3.
6. When weighted voting is requested under this paragraph, approval of the budget or amendment will pass with an affirmative vote of the majority of the weighted vote, i.e. a vote that exceeds fifty percent of the total weighted vote of all Board Members rather than a majority of a quorum of the Board Members present at the particular meeting.

- c. Executive Staff:
- i. The Board will directly supervise, appoint, and be responsible for removing the Fire Chief/CEO of the Authority. The Board will negotiate, approve, and execute a written employment agreement with the Fire Chief/CEO setting forth the terms and conditions of employment.
 - ii. The Board will directly supervise, appoint, and be responsible for removing the Chief Legal Officer of the Authority. The Board will negotiate, approve, and execute a written employment agreement with the Chief Legal Officer setting forth the terms and conditions of employment.
 - iii. The Fire Chief will supervise the Chief Financial Officer of the Authority, but will require ratification of the Board for any appointment or removal of an individual to the position of Chief Financial Officer.
 - iv. The Merit System Coordinator, as described in Exhibit A to this 2019 Agreement, will operate pursuant to policies established by the Board and will report to the Board on matters related to the Authority's Fire Merit System. Upon request of the Board, the Fire Chief will make a nomination or, at the request of the Board, nominations of a candidate or candidates for the position of Merit System Coordinator and the Board will appoint a person to the position.
 - v. All other employees will be supervised by the Fire Chief pursuant to policies adopted by the Authority and Exhibit A to this 2019 Agreement.
- d. Policies. The Board will adopt a set of Board Policies that will broadly govern and set the expectations for the operation of the Authority. These Board Policies

will inform and direct a set of operational policies created and adopted by the Fire Chief/CEO in consultation with the CLO and Command Staff.

11. **Non-Station Facilities.**

- a. **Other Facilities.** If the Authority wishes to construct an additional public safety facility, such as a facility for administration, logistics, training, etc., the Board will equitably apportion the cost to construct or remodel any such public safety facility that is used to provide the Baseline Services to the Parties similar to the apportionment of the Member Fee for Baseline Services. If the benefit of such facility specifically inures to one or more Parties to the exclusion of others, the Board may apportion the cost of such facility to the benefiting Party or Parties to be paid as an addition to the Member Fee (in the case of a Party who is part of the Service Area as a separate fee similar to one charged for Enhanced Services) or by the application of a Party's collected impact fees.
- b. **Transition of Stations.** Should the Authority decide to discontinue its use of a fire station as an emergency response facility, but the Authority and the owning Party agree that the Authority may continue to use it for another purpose in support of its provision of services, the Authority will assume the capital maintenance responsibility for such facility and will occupy it with an annual lease payment of \$1.00 to the owning Party.

12. **2004 Equipment.** The 2004 Agreement provided a specific description of equipment conveyed to the Authority by the Parties then forming the Authority. The time elapsed since the 2004 Agreement means that all or nearly all of the equipment conveyed has been cycled through, merged with other equipment, or used to the end of its useful life. The

Authority represents that any such equipment detailed in the 2004 Agreement is no longer of any value or has been so incorporated into the Authority inventory that it no longer represents identifiable items of separate property. The Parties therefore agree to disclaim any rights to return of property found in the 2004 Agreement and agree that disposition of any equipment to members upon dissolution or withdrawal will be accomplished according to the provisions of this 2019 Agreement.

13. **Employees.** The Parties (excluding the Authority) agree that no Party will have any fiscal obligation or liability for the payment of salary, wages, benefits, or other compensation of employees of the Authority beyond the assessment of the Member Fee.

14. **Merit System.** The Parties agree that the Authority will operate with a Merit System for sworn fire-fighter employees as provided for in Exhibit A and any policies duly adopted to be consistent therewith and general merit principles.

15. **Reports, Audits, and Performance Measures.**

- a. The Authority will be subject to Utah Code § 11-13-501 et seq., or successor provision, for accounting, reporting, budgeting, and auditing requirements, as modified and enhanced as determined by the Board. The functions of budget officer, treasurer, or any other defined function with respect to the Authority will be determined by policies and procedures adopted by the Board. The budgeting cycle for the Authority will be via a fiscal year beginning July 1 and ending June 30 of the succeeding year.
- b. To ensure transparency, the Authority will prepare a financial report as part of the annual budgeting process and receive an annual audit report. Such reports will be both posted online and available upon request.

- c. The Authority will also keep records and statistics related to the performance of its services and will, from time to time, prepare reports summarizing performance.

The Board or any individual Party may make a request for the creation of such a report at any time and Authority will use its best efforts to prepare such a report in a timely manner.

16. **Indemnification.** The services the Authority provides are governmental functions and the Parties are all governmental entities under the “Governmental Immunity Act of Utah” (Utah Code § 63G-7-101, et seq.), or successor provision (the “Immunity Act”). The Parties do not waive any immunities, rights, or defenses available under the Immunity Act, nor does any Party waive any limits of liability provided by the Immunity Act. Consistent with the terms of the Immunity Act, and as provided herein, it is mutually agreed that each Party is responsible and liable for its own wrongful or negligent acts which are committed by it or by its agents, officials, or employees. Each Party agrees to defend, indemnify, save and hold harmless the Authority or any other Party (including its elected and appointed officers and employees) from and against demands, claims, actions and/or proceedings, in law or equity (including reasonable attorney’s fees and costs of suit) relating to or arising from actions of that Member’s elected and appointed officers or employees or the Authority’s enforcement of any ordinances of that Party that is alleged to be unconstitutional or illegal.

17. **Term.** This 2019 Agreement will be effective as of the date it is fully approved and executed by the Parties and, unless terminated as provided for herein, will be in effect for a term of twenty-five years. The Parties agree that every five years this 2019 Agreement will be brought before for the Board for review and discussion to determine if revisions are necessary to

better accomplish its goals given any changes in circumstances or law that have occurred over the preceding years.

18. **Withdrawal.**

- a. **Cooperation.** If a Party wishes to withdraw from the Authority and the terms and conditions of this 2019 Agreement, the Parties agree to work cooperatively in such a manner as to minimize the harm to any Party and the public safety of the citizens of all Parties. The Authority will respect the desire and decision of the withdrawing Party, and the withdrawing Party will respect the need for and allow the necessary planning to ensure a withdrawal will result in the minimum impact reasonably possible on the Authority and remaining Parties.
- b. **Requirements.**
 - i. Due to the complexities of the operation of the Authority and the significant impact a withdrawal may have on the other Parties, a Party must provide at least twelve months' advance notice as to the date it wishes to withdraw from the Authority. Those twelve months will run from the date the UFA Fire Chief and CLO receive a written notice of withdrawal from the withdrawing Party. The Parties acknowledge that the annual Member Fees paid to the Authority do not constitute the establishment of a debt for any Party and will be paid as services are provided. Furthermore, the Parties acknowledge that the inclusion of a twelve months' withdrawal period renders this 2019 Agreement one of reasonable duration.

- ii. The twelve month notice requirement for withdrawal may be shortened upon mutual agreement between the withdrawing Party and the Authority, if approved by the Board.
- iii. Upon providing notice of its intent to withdraw, the withdrawing Party's Board Member must, if applicable, relinquish his or her position as Board Chair/Vice-Chair and any committee Chair. The Board Member will also be automatically recused from matters directly affecting the withdrawal process. Such recusal will only extend to voting on matters related to the withdrawal process and the withdrawing Party's Board Member will have the right to participate in Board discussions and debates related to such issues. However, a withdrawing Party's Board Member may be excluded from any closed sessions, properly held pursuant to the Utah Open and Public Meetings Act, to discuss matters related to the withdrawal of that Party. If a withdrawing Party revokes its intent to withdraw, its Board and Committee positions will be reinstated.
- iv. The Parties and the Authority agree that if a Party withdraws and subsequently forms or participates in a new fire department with other Parties, that the Authority and withdrawing Party will, in good faith, negotiate or join existing relevant mutual and automatic aid agreements covering both the Authority and withdrawing Party, subject to approval of the withdrawing Party's governing body.

- v. Upon receiving a notice of intent to withdrawal, the Parties will begin the withdrawal process by creating a withdrawal plan that will comply with the general principles provided for in this Paragraph 17.

c. Disposition of Stations or Equipment.

- i. Station Lease. The Authority will cease using the stations owned by the withdrawing Party upon the effective date of the Party's withdrawal. The withdrawing Party, or other station owner, will receive the station in an as-is condition as of the effective date of the withdrawal. If the withdrawing Party is not the owner of the station at the time of withdrawal and it wishes to use the station after withdrawal, the withdrawing Party will be responsible for coordinating such use with the station's owner. The Authority will use its best efforts to maintain the station in its condition from the date of the notice to the date of withdrawal, but will not be responsible for any normal wear and tear during the withdrawal period, nor for any deterioration or destruction of the station outside of its control.
- ii. Improvements. If the Authority has constructed or incorporated improvements or fixtures into the real property of the stations that cannot be removed without destroying the improvement's value, the withdrawing party will reimburse the Authority for the depreciated value of the improvements at the time of withdrawal using a ten year straight line depreciation period with no residual.
- iii. Station Inventory. The Authority and the withdrawing Party will meet and confer to create a property disposition plan to account for supplies and

equipment located in the stations serving the withdrawing Party that are to be vacated by the Authority. This plan will contain an inventory of any items for which the withdrawing Party can specifically prove ownership. The withdrawing Party will be entitled to retain only such inventoried items upon withdrawal. All other supplies or equipment used or installed by the Authority during its normal operations and procurement will not be included in this inventory and will be retained by the Authority or sold to the withdrawing Party pursuant to the terms of this 2019 Agreement.

- iv. Apparatus and Equipment. If the withdrawing Party has transferred apparatus or equipment to the Authority and such apparatus or equipment has not been cycled through to the end of its usable life or inseparably incorporated in the Authority's inventory, those units will be returned to the withdrawing Party. All apparatus and equipment purchased through the Authority's capital replacement plan is owned by the Authority.
- v. Debt Obligation. Although the withdrawing Party will not be obligated to continue its portion of the payment for any debt of the Authority related to the acquisition of apparatus and equipment, however, the withdrawing Party will not have any property right to any such apparatus and equipment in the stations serving the withdrawing Party except as provided for above.
- vi. Sale of Apparatus or Equipment. Unless it determines doing so will cause harm to the remaining Parties, the Authority will offer to sell engines, trucks, ambulances, and/or other equipment (each "a unit") assigned to the

stations serving the withdrawing Party at full market value (i.e. the retail price the unit would cost in an arms-length transaction given its age and condition at the time of purchase by the withdrawing Party) as determined by a mutually agreed-upon third party appraisal (hereinafter “FMV”). The withdrawing Party is not obligated to make such a purchase.

1. Any units that were purchased as part of a current, outstanding loan or lease to the Authority will be retained by the Authority. A withdrawing Party may acquire such a unit if the withdrawing Party is able to assume full financial responsibility of the underlying obligation and obtain a full release of the Authority’s obligation to maintain ownership of the unit as collateral for any loan, lease, or other transaction. Such an assumption of liability and release will be subject to agreement with the Authority, including the potential payment of consideration to the Authority to account for any equitable value of the asset (i.e. payment of FMV less the assumed obligation) or the obligation being paid and released through the Authority (i.e. payment of FMV and receipt of the unit without any attached debt obligation), and will only be considered if such a transaction does not adversely affect the Authority’s operations or the financing of the Authority’s other assets. The Authority may also substitute another unit as appropriate.

2. If the withdrawing Party wishes to acquire additional apparatus and equipment units beyond that serving the withdrawing Party, the Authority, at its option, may offer additional apparatus or equipment at FMV.
- d. Personnel. If the withdrawing Party plans upon withdrawal to start its own department or expand a previously existing department with others, the withdrawing Party agrees to provide (or to encourage, in good faith, the existing department it is joining to provide) an employee selection process exclusively for interested, existing staff of the Authority prior to engaging in an open and public recruitment for staffing.
- i. This process does not include recruitment for Fire Chief or other and executive level positions.
 - ii. The withdrawing Party is not obligated to hire those who apply during this process, merely to give existing staff of the Authority the first opportunity to potentially fill the prospective new positions.
 - iii. The withdrawing Party agrees that employees of the Authority that are hired by the withdrawing Party will have the option to either: 1) receive a payout of their Authority vacation balance directly from the Authority on the employee's date of separation pursuant to the Authority's then existing policy; or 2) transfer of their vacation hours to their new position with the withdrawing Party. In the event of a transfer and acceptance of vacation hours, the Authority will pay to the withdrawing Party the value of the

vacation hours at the employee's wage rate as of the employee's last day with the Authority.

- iv. Sick leave balances of employees hired by the withdrawing Party will not be transferred and will be handled pursuant to internal policy and procedure of the Authority.
 - v. Retirements contributions by the Authority for the any employee leaving the Authority and starting work with a withdrawing Party will cease upon the employee's last day with the Authority.
 - vi. The Authority will allow any fire fighter leaving the Authority and moving to the withdrawing Party to take their existing, issued personal protective equipment ("PPE") with them to their new employment with the withdrawing Party. The ownership of the PPE will be transferred to the withdrawing Party at no cost.
- e. Licenses. The Authority will work in good faith with the withdrawing Party to secure or transfer the necessary licenses or contractual arrangements for the provision of emergency ground transportation.

19. **Admission of New Parties**. The Parties anticipate that during the term of this 2019 Agreement additional governmental entities may wish to join the Authority and be bound to the terms and conditions of this 2019 Agreement. The process and requirements for becoming an additional Party to this Agreement and member of the Authority will apply equally to the addition of a new Contracting Entity to the Authority and to the addition of a municipality to the Service Area. The process and requirements should occur prior to the statutory process required for such admission of a municipality to the Service Area, and any entity that approaches the

UFSA Board or a UFSA Board Member about joining the UFSA will be directed to speak first to the UFA Chair and/or the Fire Chief. Admission of an additional Party will be pursuant to the following process and conditions:

- a. The Fire Chief will advise the Board Chair of any expressed interest in joining the Authority of which the Fire Chief becomes aware, and the Board Chair will advise the Fire Chief of any expressed interest in joining the Authority of which the Board Chair becomes aware. The Fire Chief and Board Chair will then have the authority to hold initial, non-public discussions with any municipality or other entity expressing interest in joining the Authority to gauge feasibility or level of interest in joining. However, neither the Fire Chief nor the Board Chair is authorized to discuss the potential of an entity joining the Authority in a public setting without prior notice to and permission from the Board. Further, neither the Fire Chief nor the Board Chair may make any agreements with the potential new member concerning joining the Authority without complying with the requirements of this Paragraph 18.
- b. Under the direction of the Board, the Authority's staff will conduct a feasibility study to evaluate the potential addition of the new member. In conducting the feasibility study under this section, the study should include the following (provided that these guidelines are subject to revision by the Board in subsequent Board Policy without the need to amend this 2019 Agreement):
 - i. Population and population density within the proposed municipality;

- ii. Current and five-year projections of demographics and economic base in the proposed municipality, including household size and income, commercial and industrial development, and public facilities;
- iii. Projected growth in the proposed municipality during the next five years;
- iv. The present and five-year projections of the cost, including overhead, of providing the Baseline Services in the proposed municipality as is provided by the Authority in similar municipalities;
- v. The number, classification, and cost of wages, salaries, and benefits of any line and staff employees that the proposed municipality desires the Authority to absorb as part of joining the Authority assuming that:
 - 1. The Authority will agree to accept all fire personnel assigned to engines, trucks, and ambulances;
 - 2. The Authority will have the option to consider employment of Chief Officers or other staff;
 - 3. Employees transferred to the Authority will transfer with:
 - a. Wages normalized to the Authority pay structure except that if an employee's existing wage is higher, the employee wage will be frozen until the wage is normalized with the Authority wage schedule;
 - b. Seniority equal to years of full time career experience with the joining municipality on last day of employment with the joining municipality;

- c. Vacation leave balance on last day of employment with a calculation of the total liability for vacation accrual that will be paid for by the joining municipality;
 - d. Sick leave balance on last day of employment (if hours exceed existing Authority cap, cost for municipality to buy down the employee's sick leave prior to transferring to the Authority).
- vi. The location, condition, and value of the physical assets necessary to provide services in the joining municipality that would be transferred to the Authority by the municipality including in the study the feasibility of:
 - 1. A Contracting Entity retaining ownership of the fire stations and being responsible for capital maintenance, or a Service Area Member transferring station ownership and responsibility for capital maintenance to the Service Area.
 - 2. Transferring necessary assets, such as apparatus, equipment, PPE, station supplies, etc. to the Authority to provide the services to the joining municipality.
- vii. An assessment of the debts, liabilities, and obligations of the joining municipality that may be necessary for the Authority to acquire in order to provide the services to the joining municipality.
- viii. The fiscal impact that the joining municipality's addition has on other Parties by the Authority, including any Member Fee changes that may become necessary to maintain existing levels of service for current Parties.

- ix. The impact of adding the municipality to the Authority service area on the Insurance Service Office (ISO) Fire Insurance Community Grading currently held by the Authority.
 - x. Any other factor that staff considers relevant to the question of admitting a new municipality to the Authority.
- c. A joining municipality, depending upon the circumstances and the equities involved in its joining the Authority, may be subject to a separate agreement that may contain a minimum period of membership that will be negotiated based on the review of the circumstances, including the assets and liabilities the municipality will be transferring to the Authority
- d. Approval of a new municipality as either a Contracting Entity or as a new member of the Service Area would require a two-thirds affirmative vote of the Authority's Board at a duly noticed meeting (i.e., the affirmative vote of at least two-thirds of all Board Members rather than two-thirds of a quorum of the Board Members present at the particular meeting) and the new member agreeing to sign as a Party to this 2019 Agreement.
- e. After approval by the Board just described, an entity desiring to join the Authority by joining the Service Area (as opposed to becoming a Contracting Entity), must file a resolution to initiate the Annexation procedures set forth in Title 17B, Chapter 1, Part 4 of the Utah Code. As this process is statutory in nature, a successful annexation cannot be guaranteed. For instance, the annexation statute allows for a certain number of citizen protests to halt an annexation, or to force an election on the matter.

- f. The incorporation of a previously unincorporated area, served by the Authority and located within the Service Area, as a new municipality that remains in the Service Area will not be considered an admission of a “new” Party under this Paragraph. Such municipality will receive a position on the Board as described in Paragraph 9.
- g. A municipality leaving the Service Area to become a Contracting Entity will not be considered a “new” Party, but will be subject to the Member Fee system and calculation for contracting parties as adopted in the current budget.

20. **Coverage Area.** The coverage area of the Authority may increase or otherwise be affected by annexations, disconnections, consolidations, boundary adjustments and/or dissolutions related to the individual Parties. The Parties agree to notify the Authority, in advance, of any such changes to the coverage area. If such a change is significant enough to materially affect the response time or other operational issues, the Parties agree that a change to the Member Fee may be warranted and that such change may be brought to the Board for approval outside of the annual budgetary process.

21. **Service Area.** The Service Area Members are each individual municipalities and are served by the Authority. Each Service Area Member is therefore a separate and independent Party under the terms of this 2019 Agreement and enjoys the rights and remedies provided for herein. In the event of a split in position or controversy between or among the Service Area Members, those Parties agree that such will be resolved within the context of the membership and governance of the Service Area and the provisions of this 2019 Agreement will not be used to frustrate the Service Area’s purposes or otherwise harm the operations of the Authority in providing services to the citizens of the Parties. Similarly, the Authority will assist to the degree

reasonably possible any Party wishing to switch from a Contracting Entity to a Service Area Member, or vice versa, to accomplish that Party's goal without discrimination or harm to any other Party. An alteration in the composition of the Service Area that does not increase the extent of the Authority's services to another geographic area needs only to be accompanied by a written acknowledgement reflecting such composition without any need to undergo the amendment process provided for in Paragraph 25. For example, if an unincorporated area that is part of the Service Area incorporates into a municipality or a metro township incorporates into a city, and such new entity remains in the Service Area such that Authority services will continue, no amendment is necessary and the new entity may simply sign an acknowledgement to be bound by the terms of this 2019 Agreement as a Party in its newly established form. It will then be considered, in its new form, as a Party to this 2019 Agreement without the need for further action by the other Parties

22. **Remittance.** Each Party will prospectively remit the payments required to the Authority by this 2019 Agreement, such as the Member Fee established each annual budget year or any other required payments, on a quarterly basis and on the first day of each calendar quarter. Upon agreement between the Authority and a Party, a Party may also pay prospectively amounts due at shorter intervals, such as monthly, so long as the arrangement is agreed upon in advance and in writing.

23. **Breach or Failure to Pay.**

- a. A failure to timely pay the Member Fee or other payment due to the Authority will be considered an immediate and material breach of this 2019 Agreement. Upon such failure to pay, the Authority will notify the breaching Party of the alleged breach and provide thirty days for the breaching Party to remedy the

alleged breach. Authority will continue to provide the services provided for in this 2019 Agreement in light of the public safety impacts a cessation of services would cause, however, failure to remedy the alleged breach after thirty days will result in the Authority being allowed to declare a default of this 2019 Agreement. Upon declaration of default, the Authority may seek all remedies available at law or equity (including the judicial remedy of injunctive relief to require the continued payment for services being provided), and the declaration of default will be deemed to constitute an involuntary Notice of Withdrawal to begin the process provided for in Paragraph 17 for the breaching Party.

- b. Upon a material breach of this 2019 Agreement by a Party not involving a failure to pay an amount due, the non-breaching Party or Parties will notify the breaching Party of the alleged breach and provide 30 days to remedy the alleged breach. If the breaching Party fails to remedy the alleged breach, the non-breaching Party or Parties may declare a Default of this 2019 Agreement and seek appropriate remedies in law or equity.

24. **Termination.** Due to the nature of the services being provided and the structure of the Authority, this 2019 Agreement cannot be terminated in its entirety except by the expiration of its term, by the mutual agreement of all Parties that the Authority should be dissolved as an interlocal entity, or by any other method now or hereafter provided in the Interlocal Cooperation Act, Utah Code Ann. §11-13-101 et.seq. The Agreement may be terminated as to an individual Party pursuant to the withdrawal process provided for Paragraph 17. Upon withdrawal this 2019 Agreement will be terminated with respect to the withdrawing

Party, but any remaining payment obligations remaining after withdrawal and all the provision of Paragraph 15 (Indemnification) will survive the termination with respect to said Party.

25. **Dissolution.** The Authority may be dissolved and operations terminated upon the unanimous written consent of all Parties to this 2019 Agreement at the time of dissolution. Upon dissolution, all leases will terminate, all assets actually contributed by a Party still identifiable as separate property with a right of return will be returned to such Party and any remaining assets (whether real property or personal property) of the Authority will be distributed based on a fraction, the numerator of which is the aggregate amount of Member Fees paid by a Party and the denominator of which is the aggregate amount of Member Fees paid by all of the Parties to the Authority for services. Any unpaid liabilities of the Authority will be paid by the Parties based on the same fraction. Such liability will be a joint liability.

26. **Amendment.** This 2019 Agreement may not be amended except by written instrument signed by all Parties. Amendments will be approved as follows:

- a. Amendments may be proposed to the Board by any Party or staff of the Authority.
- b. The Board shall consider the proposed amendment and may only approve the advancement of the proposed amendment for review by the Parties by a vote of at least two-thirds of the Board present at a duly noticed meeting; i.e., the affirmative vote of at least two-thirds of all Board Members rather than two-thirds of a quorum of the Board Members present at the particular meeting.
- c. Upon advancement, each Party (not including the Authority or the Service Area) must present the proposed amendment to their appropriate legislative bodies for review and consideration.

- d. Each Party (not including the Authority or the Service Area) will have sixty days to review the proposed amendment with its executive officers and legislative body and either provide notice of acceptance of the proposed amendment or suggest alternatives to be considered by the Board.
- e. Subsequent to this legislative review, the Board may approve a final amendment only by a vote of at least two-thirds of the Board at a duly noticed meeting; i.e. the affirmative vote of at least two-thirds of all Board Members rather than two-thirds of a quorum of the Board Members present at the particular meeting.
- f. Upon approval by the Board pursuant to this Paragraph, all Parties must agree to the final Amendment via a written document amending this 2019 Agreement within sixty days. Failure to agree to the approved Amendment will constitute an involuntary Notice to Withdraw pursuant to Paragraph 17.

27. **Notices.** All notices, requests, demands, and other communications hereunder will be in writing and given to any Party by delivering a copy, via U.S. Mail, to the Mayor (or if applicable to the form of government, the Council Chair or City Manager) of any municipal or County Party, sent to that Party's official governmental office address, with a copy also sent to the same official office and addressed to "City/County Attorney or Chief Counsel." For the Authority or Service Area, notices should be sent to the following:

If to Authority:
Unified Fire Authority
Office of the Fire Chief
3380 South 900 West
Salt Lake City, UT 84119

With a copy to:
Unified Fire Authority
Chief Legal Officer
3380 South 900 West

Salt Lake City, UT 84119

If to Service Area:
Unified Fire Service Area
Office of the Administrator
3380 South 900 West
Salt Lake City, UT 84119

With a copy to:
Fabian VanCott
Attn: Rachel Anderson
215 South State Street, Suite 1200
Salt Lake City, UT 84111
randerson@fabianvancott.com

28. **Interlocal Cooperation Act.** The Parties enter into this 2019 Agreement pursuant to the Interlocal Cooperation Act. For the purpose of satisfying specific requirements of the Interlocal Cooperation Act, the Parties agree as follows:

- a. This 2019 Agreement maintains and affirms the creation of the separate interlocal entity known as the “Unified Fire Authority” that will operate using its own budget, may acquire real or personal property and may take any other act authorized by Utah law.
- b. The Authority will be governed by its Board and according to the provisions of this 2019 Agreement.
- c. Because this 2019 Agreement cannot take effect until it has met the requirements of the Interlocal Cooperation Act, each Party agrees by its signature that this 2019 Agreement has been presented and approved by that Party’s legislative body by a resolution or ordinance that is in compliance with Utah Code Ann. § 11-13-202.5(2) and been submitted and approved by the attorney authorized to represent the Party in compliance with Utah Code Ann. § 11-13-202.5(3). Furthermore,

upon approval and execution by the Parties, each Party agrees to keep a copy of this 2019 Agreement on file with the Party's keeper of records.

29. **Entire Agreement.** This 2019 Agreement constitutes the entire agreement between the Parties regarding those subjects that are the subject matter of this 2019 Agreement, and this 2019 Agreement supersedes all prior agreements and understandings between the Parties pertaining thereto, except where otherwise specifically stated herein. Notwithstanding the foregoing, any prior agreements between any Parties, such as leases, land-use agreements, easements, deeds, or other matters separate and distinct from the creation and operation of the Authority as an interlocal entity as provided for in this 2019 Agreement remain in full force and effect and subject to their own respective terms and conditions.

30. **Governing Law & Venue.** The provisions of this 2019 Agreement will be governed by and be construed in accordance with the laws of the state of Utah. Disputes and other issues between the Parties arising out of or related to this 2019 Agreement will be decided by litigation in the Third Judicial District Court of Salt Lake County, Utah.

31. **Disputes.** In the event of disputes and in the absence of any agreement to the contrary, the Authority will continue to provide services during any litigation and the adverse Party will continue to make payments to the Authority in accordance with the terms of this 2019 Agreement to ensure the continued protection of public safety within the Party's communities. This provision may be enforced by injunctive relieve by the courts if necessary.

32. **Waiver.** No failure by either Party to insist upon strict performance of any covenant, duty, agreement, or condition of this 2019 Agreement, or to exercise any right or remedy consequent upon a breach thereof, will constitute a waiver of any such breach or of any other covenant, agreement, term, or condition of this 2019 Agreement. Either Party may, by

notice delivered in the manner provided in this 2019 Agreement, but will be under no obligation to, waive any of its rights or any condition to its obligations hereunder, or any duty, obligation or covenant of the other Party. No waiver will affect or alter the remainder of this Agreement, but each and every other covenant, agreement, term, and condition hereof will continue in full force and effect with respect to any other then existing or subsequently occurring breach.

33. **Severability.** In the event that any condition, covenant, or other provision hereof is held to be invalid, void, or unenforceable, the same will be deemed severable from the remainder of this 2019 Agreement and will in no way affect any other covenant, condition, or other provision herein contained. If such condition, covenant, or other provision will be deemed invalid due to its scope or breadth, such provision will be deemed valid to the extent of the scope or breadth permitted by law.

34. **Counterparts.** This 2019 Agreement may be executed in counterparts, each of which will be deemed an original and all of which together will constitute one and the same instrument. Delivery of an executed signature page by facsimile or e-mail transmission shall be effective as delivery of a manually signed counterpart of this 2019 Agreement.

IN WITNESS WHEREOF, the Parties have executed and caused this 2019 Agreement to be duly executed effective as provided in Paragraph 27.

[signatures begin next page]

EXHIBIT A

DEFINITIONS

The terms used in this Fire Merit System plan shall be defined as follows:

- a. "Agreement" shall mean that contract, adopted under the Interlocal Agreement Act, which creates or ratifies the creation of the Unified Fire Authority.
- b. "Board" shall mean the Board of Directors of the Unified Fire Authority.
- c. "Chief" shall be the Fire Chief of the Unified Fire Authority fire department.
- d. "Commission" shall mean the Merit Commission of the Fire Merit System.
- e. "Coordinator" shall be the Coordinator for the Fire Merit System.
- f. "Fire Department" shall mean that part of the Unified Fire Authority which provides fire operational and support services, under the direction of the Chief.
- g. "Members" shall mean the municipalities and county which are signatories of the Agreement.
- h. "Merit System" shall mean the Fire Merit System created to govern personnel matters in UFA, as established by this Exhibit.
- i. "Plan" refers to the Fire Merit System Plan, which creates the Merit System and governs personnel matters therein.
- j. "UFA" shall mean the Unified Fire Authority.

FIRE MERIT SYSTEM

1. Employment in the United Fire Authority ("UFA") will be governed by the Fire Merit System as set out in the Agreement, this Fire Merit System Plan ("Plan"), and policies and procedures adopted under paragraph three below.

a. All employees of the UFA, with the exception of merit-exempt administrative staff and temporaries, will be covered by a Fire Merit System and their employment status will be governed by policies and rules adopted in accordance with this Plan.

b. Merit-exempt administrative employees may be appointed by the Board and shall include a fire chief and such other administrative positions which by their nature are confidential or key policy-making or both, and which cannot or should not be included in the merit system. Merit-exempt administrative employees are at will. Merit-exempt

employees, who appointment expires or is terminated except for cause, shall be returned to the previous merit position held.

c. Temporary employees, which includes administrative or support staff employees who work less than 1040 hours per year, paid-call firefighters, or wild-land firefighters are merit-exempt and are at will.

2. The Merit System, and the policies adopted under this Plan, shall provide for the effective implementation of basic merit principles, including the following:

- a. Hiring, selecting, advancing and disciplining employees based on ability, knowledge and skill;
- b. providing fair and adequate compensation;
- c. training employees to assure high quality performance;
- d. retaining employees on the basis of adequate performance and separating employees whose inadequate performance cannot be corrected;
- e. fairly treating all applicants and employees without regard to race, color, religion, gender, national origin, political affiliation, age, or disability or any other characteristic protected by federal or state law from discrimination;
- f. providing information regarding political rights and prohibited practices; and
- g. providing a procedure for informal employee grievances and formal appeals.

3. The adoption of personnel policies and the establishment of a pay plan are legislative activities which are the responsibility of the Board.

a. Board shall adopt a comprehensive code of personnel policies and procedures regarding the employment status, procedures and benefits for all employees covered by the merit system, including fire fighters and non-fire fighters. Those personnel policies and procedures must be consistent with merit principles and with the provisions of this exhibit.

b. The Board shall adopt a comprehensive fire merit system classification plan and grade allocation system applicable to all merit- covered employees and shall prepare and establish a pay plan that includes salaries, incentives, leave, insurance, retirement, and other benefits.

4. The administration of the Merit System and classification plan is the responsibility of a Merit System Coordinator (“Coordinator”).

- a. The Coordinator is a merit-exempt employee or a contractor who works immediately under the direction, and at the pleasure of, the Board.
 - b. The Coordinator maintains and manages the Merit System classification plan, as directed by the Board, makes recommendations regarding Merit System and personnel matters to the Board and to the Fire Chief.
 - c. The Coordinator shall prepare and conduct competitive examinations for both hiring and promotion and shall prepare registers based on the results of those examinations. All positions covered by the Merit System shall be filled by competitive process. The final hiring authority is vested in the Fire Chief, in accordance with policies and procedures adopted by the Board.
5. The resolution of formal personnel grievances and appeals brought by Merit System employees is a judicial activity within the responsibility of a Merit Commission (“Commission”).
- a. The Commission shall consist of three persons (“Commissioners”) appointed by the UFA Board.
 - b. Commissioners shall be persons who are experienced in personnel, civil service or related matters and who support basic merit principles. Commissioners may not hold elected office nor be employees of the UFA or of Salt Lake County or any municipality contracting with the UFA. Commissioners shall be appointed for three year terms, but the initial terms of commissioners shall be adjusted in order to stagger terms and one commissioner, chosen by lot, shall serve a two-year term, the second a three-year term, and the third a four-year term.
Compensation of Commissioners shall be set by Board policies and procedures. Commissioners may be removed, by the Board, for cause, including failure to perform Commission activities. The internal organization of the Commission, including the appointment of a chair and the establishment of hearing procedures, shall be at the discretion of the Commissioners. Staff assistants and accommodations shall be provided by the Board.
 - c. Commissioners shall have the authority to hear and resolve appeals and disciplinary action which are brought by merit employees. In so doing, the Commission may affirm, modify, or vacate disciplinary action. The subject matter jurisdiction regarding appeals which may be heard by the Commission shall be established and defined by policies and procedures adopted by the Board; provided, however, that the Commission shall always have the authority to hear grievances regarding demotion, suspension without pay and termination. The Board, by policy and procedure, shall define employee grievances that are and are not appealed to the Commission, and those that are resolved by internal grievance within the fire, emergency, and support command structure.

- d. Any appeals by employees regarding general pay inequities which significantly affect the cost of Baseline Services (Agreement paragraph 3), are not heard by the Commission, but are appealed to and resolved by the UFA Board. Appeals regarding pay inequities shall be resolved in accordance with policies adopted by Board.
6. The UFA's operational services, including fire, paramedic, emergency and support staff services, are provided by the UFA Fire Department ("Department"). Personnel administration as set out below in the Department is the responsibility of the Fire Chief.
 - a. The Fire Chief is responsible for management of the Fire Department, including those operational personnel matters which are not specifically vested in the Coordinator under the provisions of this plan. The Fire Chief shall adopt and promulgate an operational procedures manual regarding standard operating procedures in the Department, including but not limited to personnel matters such as work schedules and assignments, payroll procedures, staffing, travel and training.
 - b. All employees are subject to disciplinary action based on misconduct or failure to perform, under the responsibility of the Fire Chief and as defined in policies and procedures adopted by the Board. Such policies and procedures shall comply with merit principles as established in this Plan. The right to review disciplinary action shall be established by policies and procedures, which shall distinguish between disciplinary action which is subject to formal appeal to the Commission and that which is subject to informal grievance internal to the Department.
 - c. The Fire Chief shall administer and support an internal grievance review system which may include mediation or a peer review board, as provided in Policies and Procedures adopted by the Board.
 - d. The Fire Chief shall be responsible to develop job descriptions, make final selections for appointments and promotions from registers as established herein, conduct performance evaluations and to carry out the responsibilities vested in the Fire Chief by Policies and Procedures and may make recommendations to the Board and the Director regarding merit system issues.
7. Amendments to this Plan may be proposed by the Fire Chief, the Coordinator, a member of the Board, or other interested parties. A proposed amendment shall be submitted to the Board for consideration and review. The Board shall make a recommendation regarding the proposal and forward it to the legislative bodies of the County and of each city contracting with the UFA for consideration and approval. If at least two-thirds of the legislative bodies of the County and cities concur in the proposed amendment, it shall be adopted and become part of this plan.

EXHIBIT “B”

Table 1. MEMBER FEE PERCENTAGE			
Member	FUNDING TO UFA	% of UFSA	% OF FUNDING
UFSA*	\$48,890,839		88.17%
Millcreek City		20.38%	17.97%
Salt Lake County Unincorporated		18.18%	16.03%
Taylorsville City		13.06%	11.52%
Riverton City		12.21%	10.77%
Herriman City		9.61%	8.47%
Midvale City		8.49%	7.48%
Cottonwood Heights City	\$3,818,822	n/a	6.89%
Eagle Mountain City		6.98%	6.15%
Holladay City	\$2,586,904	n/a	4.67%
Kearns Metro Township		4.89%	4.31%
Magna Metro Township		4.21%	3.71%
Emigration Metro Township		0.96%	0.84%
White City Metro Township		0.93%	0.82%
Alta Town	\$152,665	n/a	0.28%
Copperton Metro Township		0.12%	0.11%
TOTAL	55,449,230	100.00%	100.00%

*UFSA’s percentage of UFA Member Fees is divided between UFSA members based on taxable value:

UFSA BREAKDOWN BY 2019 TAXABLE VALUE

UFSA Members	Taxable Value	% of total
Copperton Metro Township	33,690,335	0.12%
Eagle Mountain City	1,943,067,756	6.98%
Emigration Metro Township	266,505,821	0.96%
Herriman City	2,675,129,875	9.61%
Kearns Metro Township	1,362,438,642	4.89%
Magna Metro Township	1,171,724,025	4.21%
Midvale City	2,363,336,028	8.49%
Millcreek City	5,675,214,848	20.38%
Riverton City	3,401,242,120	12.21%
Salt Lake County Unincorporated	5,063,126,841	18.18%
Taylorsville City	3,637,908,383	13.06%
White City Metro Township	257,643,776	0.93%
TOTAL	27,851,028,450	100%

Table 2. POPULATION PERCENTAGE

<u>Municipality</u>	<u>Population</u>	<u>% of Total</u>
Millcreek City	60,308	14.29%
Taylorsville City	59,601	14.12%
Riverton City	44,231	10.48%
Herriman City	42,981	10.18%
Kearns Metro Township	35,242	8.35%
Eagle Mountain City	34,632	8.21%
Midvale City	34,263	8.12%
Cottonwood Heights City	33,626	7.97%
Holladay City	31,110	7.37%
Magna Metro Township	27,450	6.50%
Salt Lake County Unincorporated	10,193	2.42%
White City Metro Township	5,599	1.33%
Emigration Metro Township	1,623	0.38%
Copperton Metro Township	812	0.19%
Alta Town	378	0.09%
TOTAL	422,049	100.00%

Source: Kem Gardner Policy Institute, University of Utah
Salt Lake and Utah County Subcounty Estimates
Subcounty Estimates Data (Excel Format) / City-Population tab / Total Population column

Table 3. WEIGHTED VOTING PERCENTAGES

Member	POPULATION	MEMBER FEE	WEIGHTED VOTE
Millcreek City	14.29%	17.97%	16.13%
Taylorsville City	14.12%	11.52%	12.82%
Riverton City	10.48%	10.77%	10.62%
Herriman City	10.18%	8.47%	9.33%
Salt Lake County Unincorporated	2.42%	16.03%	9.22%
Midvale City	8.12%	7.48%	7.80%
Cottonwood Heights City	7.97%	6.89%	7.43%
Eagle Mountain City	8.21%	6.15%	7.18%
Kearns Metro Township	8.35%	4.31%	6.33%
Holladay City	7.37%	4.67%	6.02%
Magna Metro Township	6.50%	3.71%	5.11%
White City Metro Township	1.33%	0.82%	1.07%
Emigration Metro Township	0.38%	0.84%	0.61%
Alta Town	0.09%	0.28%	0.18%
Copperton Metro Township	0.19%	0.11%	0.15%
TOTAL	100.00%	100.00%	100.00%



Staff Memorandum

DATE: December 4, 2019
TO: Mayor Watts and Members of the City Council
FROM: Michael Maloy, AICP, Planning Director
MEETING: City Council Work Session December 11, 2019
SUBJECT: Anthem Commercial Master Development Agreement

SUMMARY:

Trish Smith, on behalf of Anthem Center, LLC, submitted a request to amend the Master Development Agreement for the Anthem Commercial Project. The purpose of the amendment is to adjust the site plan, which is required to replace a proposed Walmart with a Winco Foods store that is currently under construction. The amendment also affects the location and quantities of pylon signs within the shopping center (see Attachment A – Original Site Plan, and Attachment B – Proposed Amendment).

DISCUSSION:

The proposed amendment to the Master Development Agreement for the Anthem Commercial Project was approved by the Planning Commission on March 21, 2019, which was required to grant final site plan approval for Winco Foods at 5253 W Anthem Park. As a condition of approval, the Planning Commission required the applicant to submit a separate application to amend the sign plan, which is part of the proposed amendment Boulevard (see Attachment C – Planning Commission Approval).

RECOMMENDATION:

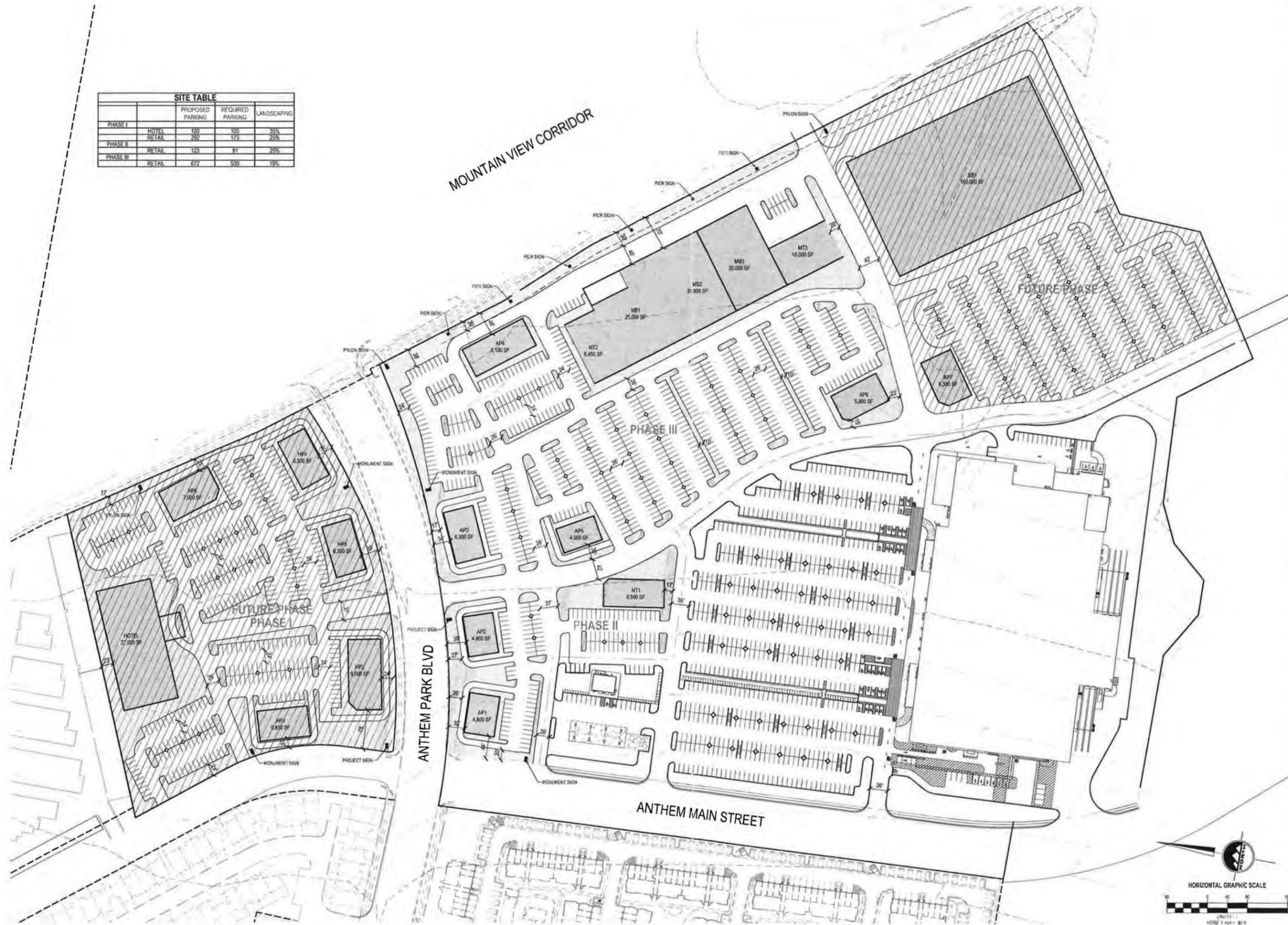
Whereas the proposed amendment has been scheduled for City Council discussion only, no formal action is required at this time. However, staff requests Council feedback on the proposal and will schedule the amendment for action at a future City Council meeting.

ATTACHMENT:

- A. Original Site Plan
- B. Proposed Amendment
- C. Planning Commission Approval

Attachment A
Original Site Plan

SITE TABLE				
		PROPOSED PARKING	REQUIRED PARKING	LANDSCAPING
PHASE I	HOTEL	100	100	35%
	RETAIL	292	173	25%
PHASE II	RETAIL	123	81	25%
PHASE III	RETAIL	672	539	19%



ENSIGN
THE STANDARD IN ENGINEERING

SALT LAKE CITY
45 W. 10000 S., Suite 500
Sandy, UT 84070
Phone: 801.255.0529

LAYTON
Phone: 801.547.1100

TOOELE
Phone: 435.843.3590

CEDAR CITY
Phone: 435.865.1453

RICHFIELD
Phone: 435.896.2983

WWW.ENSIGNENG.COM

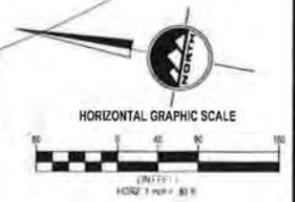
FOR:
ANHEM UTAH, LLC
850 S REDWOOD ROAD
TAYLORSVILLE, UT
CONTACT:
DOUG YOUNG
PHONE: 801-226-5500

ANHEM COMMERCIAL
5400 WEST ANHEM PARK BOULEVARD
HERRIMAN, UTAH

OVERALL SITE PLAN

PROJECT NUMBER: 1055
DATE: 10/17/11
DRAWN BY: RFW
CHECKED BY: RCE
PROJECT WORKSHEET: 102

1 OF 1



Attachment B
Proposed Amendment

**FIRST AMENDMENT TO MASTER DEVELOPMENT AGREEMENT
FOR
ANTHEM COMMERCIAL PROJECT**

THIS FIRST AMENDMENT TO MASTER DEVELOPMENT AGREEMENT (this “**Amendment**”) is made as of December ___, 2019, by and among Anthem Center, LLC, a Utah limited liability company (“**Master Developer**”), and Herriman City, a political subdivision of the State of Utah (the “**City**”).

RECITALS

A. WHEREAS, Master Developer and the City entered into that certain Master Development Agreement for Anthem Commercial Project dated September 28, 2016 (as amended, the “**Development Agreement**”) which relates to certain real property located in Herriman, Utah, and which is more particularly described in the Development Agreement (the “**Property**”).

B. WHEREAS, pursuant to the Development Agreement, the Master Developer and County agreed, among other things, that the Property will be developed in accordance with the design guidelines attached to the Development Agreement as Exhibit “B” (the “**Design Guidelines**”) and the site plan attached to the Development Agreement as Exhibit “D” (the “**Site Plan**”).

C. WHEREAS, Master Developer and the City desire to enter into this Amendment to modify the Site Plan Signage and site plan within the Design Guidelines and to modify the Site Plan.

AGREEMENT

NOW THEREFORE, for good and valuable consideration, the receipt and sufficiency of which are hereby acknowledged, the parties do hereby agree as follows:

1. Incorporation of Recitals; Defined Terms. The Recitals set forth above are incorporated herein by reference. Capitalized terms used but not otherwise defined herein shall have their respective meanings set forth in the Development Agreement.

2. Amendment to Design Guidelines. The pages in the Design Guidelines labeled “Site Plan” and “Site Plan Signage” and which are attached to the Development Agreement as Exhibit “B” are hereby deleted and replaced with the documents shown on Exhibit “A-1” and Exhibit “A-2,” respectively, attached hereto and made a part hereof. All references in the Development Agreement to the Design Guidelines shall refer to the Design Guidelines as modified by this Amendment.

3. Amendment to Site Plan. The Site Plan which is attached to the Development Agreement as Exhibit “D” is hereby deleted and replaced with the document shown on Exhibit “A-1” attached hereto. The Site Plan does not include the entire Project (specifically the area

shown on the Site Plan as Future Development). Prior to Master Developer's development of the area shown on the Site Plan as Future Development (the "**Future Development Area**"), Master Developer will submit a site plan for the Future Development Area to the City for the City's approval in accordance with the City's Vested Laws. At such time as a site plan for the Future Development Area is approved by the City, such site plan will be included under the Development Agreement as the "Site Plan" for the Future Development Area. All references in the Development Agreement to the Site Plan refer to the Site Plan as modified by this Amendment.

4. Effect of Amendment. Except as amended by this Amendment, the Development Agreement shall remain in full force and effect and shall constitute a binding obligation of the parties and their respective successors and assigns.

5. Further Assurances. Each party agrees to execute and deliver such further documents and instruments, and to take such further actions after the date hereof as may be necessary or desirable, and reasonably requested by another party, to give effect to the assignments and other transactions contemplated by this Amendment.

6. Counterparts. This Amendment may be executed in counterparts, all such executed counterparts shall constitute the same agreement, and the signature of any party to any counterpart shall be deemed a signature to, and may be appended to, any other counterpart.

7. Electronically Transmitted Signatures. In order to expedite the transaction contemplated herein, facsimile signatures or signatures sent by electronic mail may be used in place of original signatures on this Amendment. The City and Master Developer intend to be bound by the signatures on facsimile sent or electronically mailed documents, are aware that the other parties hereto will rely on facsimile sent or electronically mailed signatures, and hereby waive any defenses to the enforcement of the terms of this Amendment based on the form of signature. Following any facsimile or electronic mail transmittal, the applicable party shall promptly deliver the original instrument by reputable overnight courier in accordance with the notice provisions of this Amendment.

8. Governing Law. This Amendment shall be governed by and construed in accordance with the internal laws of the State of Utah.

[Remainder of page intentionally left blank.]

IN WITNESS WHEREOF, the parties hereto have duly executed this Amendment as of the date first set forth above.

MASTER DEVELOPER

ANTHEM CENTER, LLC, a Utah limited liability company, by its managers

Arbor Commercial Real Estate L.L.C., a Utah limited liability company

By: _____
Name:
Title:

Anthem Commercial, LLC, a Utah limited liability company

By: _____
Name:
Title:

CITY

HERRIMAN CITY

By: _____
Name:
Title:

Approved as to form and legality:

Attest:

City Attorney

City Recorder

Exhibit "A-1"

Site Plan

Anthem Center



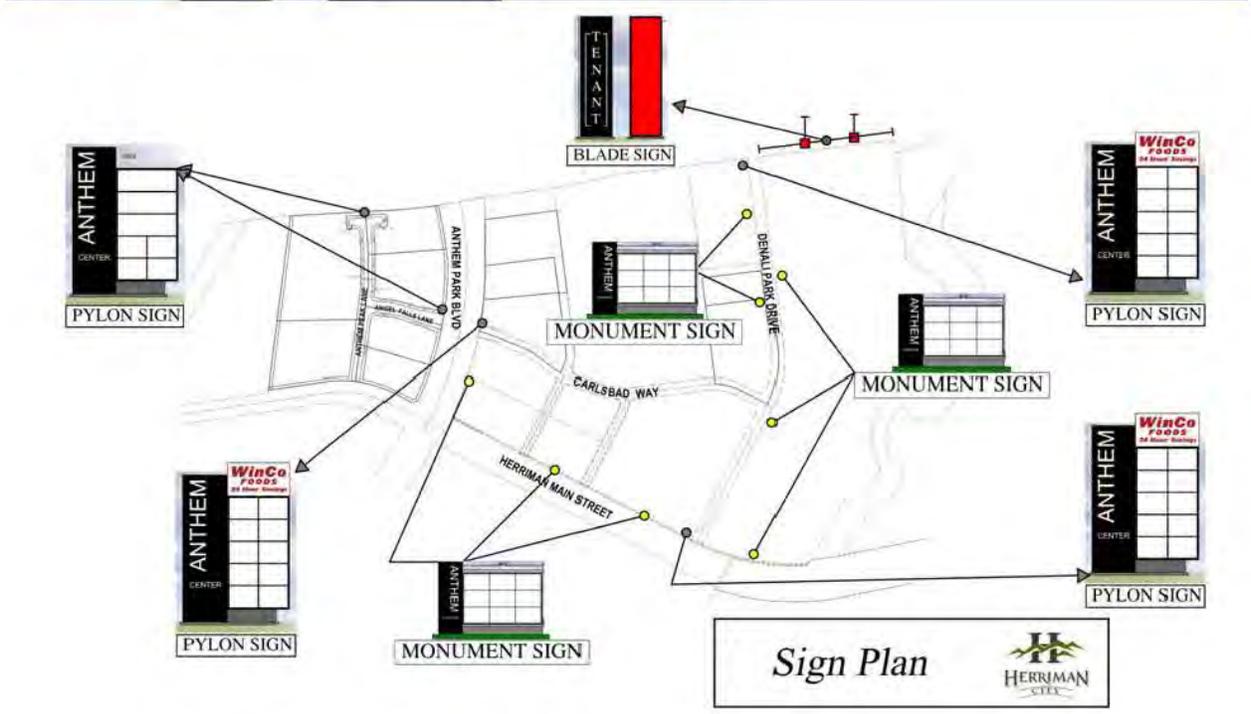
Site Plan



Exhibit "A-2"

Sign Plan

Anthem Center



Attachment C
Planning Commission Approval



March 22, 2019

Trish Smith
126 W Segoe Lily Dr. #275
Sandy, UT 84070

Re: File Number C2019-021

Dear Trish:

The Herriman Planning Commission at their regular meeting on March 21, 2019, granted approval to your request for an amendment to the overall site plan for the Anthem Commercial Center – South, on property located at approximately Anthem Park Blvd and Herriman Main St. The approval is subject to the following requirements:

1. Meet with the Staff for review and final approval of the site plan.
2. Receive and agree to the recommendations from other agencies.
3. Submit a landscaping plan showing types, sizes and placement of plant material to the Staff for review and final approval.
4. All building elevations shall meet the approved design guidelines.
5. This is a preliminary approval for the site. Each building shall come back for final approval.
6. Install curb, gutter, sidewalk, park strips, and street light on all public streets. This should include trees in the park strip every 30 feet. These improvements should be completed during construction of the first building in the commercial center.
7. No signs are approved with this request, separate approval will be required.
8. The subdivision plat shall be recorded prior to a building permit being issued.
9. At least 15% of the total site must be landscaped. At least 5% of the parking lot interior must be landscaped. Meet all landscaping requirements found in the Herriman Land Development Code Title 10 Chapter 23.
10. The front yard area and the side yard area which faces on a public street shall be landscaped and maintained with live plant material, including shrubs, flowers and trees for a minimum distance of twenty feet (20') behind the property line.
11. Provide a minimum of 30 feet of landscaping along Mountain View Corridor.
12. Screen all outside trash and dumpster areas.
13. Provide storm drain detention to meet City standards.
14. Parking shall be provided as required by Herriman Land Development Code Title 10 Chapter 24 for each specific use. This will be reviewed at the time of final site plan approval.
15. All buildings shall be setback a minimum of 20 feet from a public right of way.
16. Adopt a design standard for interior parking lot lighting to ensure continuity of lighting style and type throughout the development.

17. Detention ponds should be landscaped per City standards.
18. Sidewalks within the commercial center shall provide connectivity between each building and streets (public and private). Connectivity shall be shown when each site comes back for final site plan approval. Sidewalks are approved per Exhibit EX-100.

For questions concerning the engineering process please contact Kurt Tolman. If you have any other questions please contact the Planning Department during regular business hours.

Sincerely,

A handwritten signature in blue ink that reads "Craig P. Evans". The signature is written in a cursive, flowing style.

Craig P. Evans
Planner I
planning@herriman.org



STAFF REPORT

DATE: December 11, 2019
TO: The Honorable Mayor and City Council
FROM: John Brems, City Attorney
SUBJECT: Discussion of Surplus Property Adjacent to the Auto Mall

RECOMMENDATION: The City Council discuss and provide direction on the proposed property surplus pertaining to the Herriman Auto Mall.

DISCUSSION: The City has entered into a purchase contract with the Auto Mall Developers, for the City owned property planned for an Auto Mall. Due to the take down schedule, there may be a shortfall of maintenance funds. The Auto Mall Developer has agreed to purchase additional City property, including this 3.75 acre property. This purchase will allow the City to maintain the planned level of maintenance funding, while meeting the take down schedule.

The 3.75 acres will have a recorded easement that will allow the City to construct the Midas Creek Trail or any other amenity. It will also provide the developer an opportunity to incorporate this property in to the Auto Mall development, in addition to covering the maintenance costs.

The contract is for the City to receive \$655,000 for the sale of this property, and the 15.5 acre repository, which has already been determined surplus by the City Council.

ALTERNATIVES: The City could investigate other alternatives to provide additional maintenance funding.

FISCAL IMPACT: The fiscal impacts will be additional funding to the City, and possibly reduce future maintenance cost on a portion of the Midas Creek trail.

**HERRIMAN, UTAH
ORDINANCE NO. 19-__**

**AN ORDINANCE DECLARING APPROXIMATELY 3.75 ACRES OF REAL
PROPERTY LOCATED AT OR NEAR 5100 WEST HERRIMAN MAIN STREET IN
SALT LAKE COUNTY, UTAH, AS SURPLUS AND DETERMINING THAT SELLING
THE PROPERTY AS PART OF THE SALE OF AN ADJACENT PARCEL IS IN THE
BEST INTEREST OF THE CITY AND THE CONSIDERATION IS ADEQUATE BASED
ON PUBLIC POLICY FACTORS**

WHEREAS, the Herriman City Council (“Council”) met in regular meeting on December 11, 2019, to consider, among other things, declaring approximately 3.75 acres of real property located at or near 5100 West Herriman Main Street in Salt Lake County, Utah, as surplus and determining that selling the property as part of the sale of an adjacent parcel is in the best interest of the city and the consideration is adequate based on public policy; and

WHEREAS, the staff has recommended to the Council, and the Council has determined that the property owned by the City located at 5100 West Herriman Main Street (“Surplus Parcel”) is not needed for City purposes; and

WHEREAS, the City has surplused an adjacent parcel and the Surplus Parcel is needed to develop a contiguous and harmonious development on the adjacent parcel of an auto mall; and

WHEREAS, the Council has determined that the development of an auto mall on the adjacent parcel is in the best interest of the City; and

WHEREAS, staff has advised the Council that the reasonable value of the Surplus Parcel is less than \$250,000 because the Surplus Property is a storm drain channel/ravine and the City will retain a broad form easement on the Surplus Parcel and therefore not “a significant parcel of real property” as that term is defined in Section 1-10-15 of the Herriman Code of Ordinances; and

WHEREAS, the Council finds that the contiguous and harmonious development of an auto mall on the adjacent parcel constitutes public policy factors and is in the best interest of the City; and

WHEREAS, after careful consideration, the Council has determined that it is in the best interest of the health, safety, and welfare of the citizens of the City to approve the exchange of properties as set forth above.

NOW, THEREFORE, BE IT ORDAINED by the Council that the Surplus Parcel is declared surplus, the Council finds pursuant to its legislative authority that the contiguous and harmonious development of an auto mall on the adjacent parcel constitutes public policy factors and is in the best interest of the City, and therefore constitutes adequate consideration.

BE IT FURTHER ORDAINED that the Council finds that the reasonable value of the Surplus Parcel is less than \$250,000 because the Surplus Property is a storm drain channel/ravine and the City will retain a broad form easement on the Surplus Parcel and therefore not a significant parcel of real property as that term is defined in Section 1-10-15 D of the Herriman Code of Ordinances and notice is not required as set forth in Section 1-10-15 D of the Herriman Code of Ordinances.

BE IT FURTHER ORDAINED that the City Manager and Recorder are hereby authorized and directed to sale the Surplus Property as part of the surplus and sale of the adjacent property.

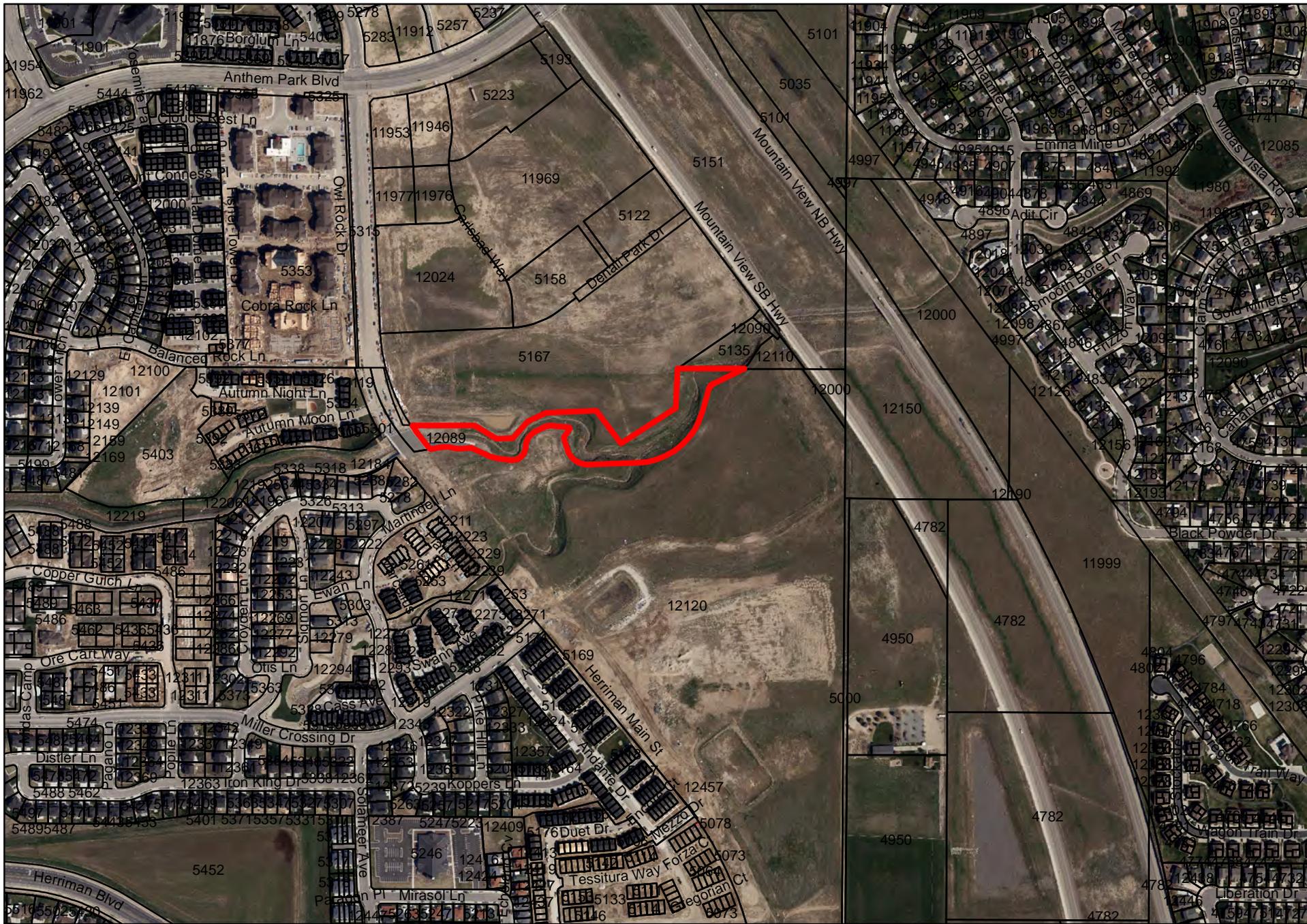
PASSED AND APPROVED this 11th day of December, 2019.

HERRIMAN CITY

By: _____
David Watts, Mayor

ATTEST:

Jackie Nostrom, MMC
City Recorder



MIDAS CREEK PARCEL EXHIBIT
NOVEMBER 26, 2019

BEGINNING AT THE MOST SOUTHWESTERLY CORNER OF LOT 5, ANTHEM COMMERCIAL SUBDIVISION, ACCORDING TO THE OFFICIAL PLAT THEREOF ON FILE AND OF RECORD IN THE SALT LAKE COUNTY RECORDER'S OFFICE, AND RUNNING THENCE NORTH 57°11'45" EAST 209.9 FEET; THENCE NORTH 2°26'14" EAST 162.83 FEET; THENCE NORTH 89°56'43" EAST 278.27 FEET MORE OR LESS; THENCE SOUTH 63°50'49" WEST 148.72 FEET; THENCE SOUTHWESTERLY ALONG A 30 FOOT RADIUS CURVE TO THE LEFT, 25.2 FEET (CHORD BEARS SOUTH 39°47'08" WEST); THENCE SOUTH 15°43'27" WEST 98.23 FEET; THENCE SOUTHWESTERLY ALONG A 290 FOOT RADIUS CURVE TO THE RIGHT, 364.7 FEET (CHORD BEARS SOUTH 51°45'06" WEST); THENCE SOUTH 87°46'45" WEST 205 FEET; THENCE NORTHWESTERLY ALONG A 90 FOOT RADIUS CURVE TO RIGHT, 115.49 FEET (CHORD BEARS NORTH 55°27'35" WEST); THENCE NORTH 18°41'56" WEST 51.25 FEET; THENCE NORTH 33°51'52" EAST 43.33 FEET; THENCE NORTHWESTERLY ALONG A 5 FOOT RADIUS CURVE TO THE LEFT, 10.27 FEET (CHORD BEARS NORTH 24°59'17" WEST); THENCE NORTH 83°50'26" WEST 62.41 FEET; THENCE SOUTHWESTERLY ALONG AN 80 FOOT RADIUS CURVE TO THE LEFT, 46.56 FEET (CHORD BEARS SOUTH 79°29'05" WEST); THENCE SOUTH 62°48'36" WEST 37.13 FEET; THENCE SOUTHWESTERLY ALONG A 70 FOOT RADIUS CURVE TO THE LEFT, 75.81 FEET (CHORD BEARS SOUTH 31°47'03" WEST); THENCE SOUTHWESTERLY ALONG A 57 FOOT RADIUS CURVE TO THE RIGHT, 96.82 FEET (CHORD BEARS SOUTH 49°25'03" WEST); THENCE NORTH 81°55'23" WEST 54.92 FEET; THENCE NORTHWESTERLY ALONG A 120 FOOT RADIUS CURVE TO THE RIGHT, 32.96 FEET (CHORD BEARS NORTH 74°03'14" WEST); THENCE NORTH 66°11'05" WEST 77.92 FEET; THENCE NORTHWESTERLY ALONG A 20 FOOT RADIUS CURVE TO THE LEFT, 10.08 FEET (CHORD BEARS NORTH 80°37'15" WEST); THENCE SOUTH 84°56'35" WEST 34.8 FEET; THENCE NORTHWESTERLY ALONG A 96 FOOT RADIUS CURVE TO THE RIGHT, 27.54 FEET (CHORD BEARS NORTH 86°50'21" WEST); THENCE NORTH 78°37'16" WEST 20.22 FEET; THENCE NORTHWESTERLY ALONG A 79 FOOT RADIUS CURVE TO THE LEFT, 31.27 FEET (CHORD BEARS NORTH 88°24'56" WEST); THENCE SOUTH 80°14'39" WEST 52.56 FEET; THENCE NORTHWESTERLY ALONG A 955.62 FOOT RADIUS CURVE TO THE RIGHT, 124.02 FEET (CHORD BEARS NORTH 37°53'08" WEST); THENCE NORTH 89°53'15" EAST 259.22 FEET; THENCE SOUTH 59°17'37" EAST 105.64 FEET; THENCE NORTH 88°59'01" EAST 69.79 FEET; THENCE NORTH 40°50'15" EAST 93.23 FEET; THENCE NORTH 64°57'03" EAST 83.47 FEET; THENCE NORTH 87°19'05" EAST 211.21 FEET; THENCE SOUTH 37°00'39" EAST 170.27 FEET; THENCE NORTH 57°11'45" EAST 62.85 FEET TO THE POINT OF BEGINNING.

PART OF PARCEL NO. 26-25-251-005

CONTAINS 3.75 ACRES



STAFF REPORT

DATE: Dec. 4, 2019

TO: The Herriman City Council

FROM: Tami Moody, Director of Administration, Communications and Gov. Affairs

SUBJECT: Discussion Regarding a Request for a Resolution Expressing Herriman's Intent to Study and Consider Participation in the Community Renewable Energy Act of the State of Utah

DISCUSSION:

HB 411, passed in 2019, is a bill that creates a regulatory pathway for participating communities to pursue a goal of 100% net renewable energy by 2030. A request is being made for cities to approve a resolution declaring their intent to participate in the Utah Community Renewable Energy Act in support of improving efficient use of our natural resources in efforts to improve Utah's air quality.

The Act requires participating cities to adopt a resolution no later than December 31st, 2019 which states a goal of achieving an amount equivalent to 100% of the annual electric energy supply for participating customers from a renewable energy source by 2030.

After December 31st, 2019 the participating communities will enter into a study phase with State regulators and Rocky Mountain Power to evaluate the cost and benefits of the program. Participation is automatic, but customers will have the option to opt-out.

LATEST UPDATE:

The current list of cities that have approved a resolution include: Ogden, Salt Lake County, Holladay, Cottonwood Heights, Millcreek, Moab, Salt Lake City, and Park City. Additional cities have it scheduled on their December agenda.

Some cities we have spoken to are not going to pass it.

HERRIMAN, UTAH
RESOLUTION NO. 19-

**A RESOLUTION EXPRESSING HERRIMAN'S INTENT TO STUDY AND
CONSIDER PARTICIPATION IN THE COMMUNITY RENEWABLE
ENERGY ACT OF THE STATE OF UTAH**

WHEREAS, the Herriman City Council ("Council") met in regular meeting on December __, 2019, to consider, among other things, approving a resolution expressing Herriman's intent to study and consider participation in the Community Renewable Energy Act of the State of Utah; and

WHEREAS, during the 2019 Regular Legislative Session, the State Legislature adopted House Bill 411, codifying the *Community Renewable Energy Act*, which act provides for the opportunity for cities to commit to the development of renewable energy sources and the utilization of renewable energy sources; and

WHEREAS, the Council hereby finds and declares that the adoption of renewable energy technologies and the utilization of renewable energy sources is in the public interest and will benefit the public welfare; and

WHEREAS, the Council desires to take the initial steps to make the Community Renewable Energy Program available to its residents.

NOW, THEREFORE, BE IT RESOLVED by the Council as follows:

Section 1. Statement of Goal. Herriman hereby states a goal of achieving an amount equivalent to 100% of the annual electric energy supply for participating customers from renewable energy resources by 2030. This goal is stated in accordance with the provisions of the *Community Renewable Energy Act* codified at Utah Code Ann. § 54-17-903, and is intended to express the Council's intent to participate in the study and review of the costs and other requirements related to the development of renewable energy sources for Herriman and for use by participating customers within the city limits of Herriman.

Section 2. Direction to City Staff. City Staff is hereby directed to take all actions which are necessary and in support of this Resolution and to provide to the Council all available information to support a determination by the Council on full participation in the *Community Renewable Energy Act*.

Section 3. Severability. If any section, part or provision of this Resolution is held invalid or unenforceable, such invalidity or unenforceability shall not affect any other portion of this Resolution, and all sections, parts and provisions of this Resolution shall be severable.

Section 4. Effective Date. This Resolution shall become effective immediately upon its approval by the Council.

PASSED AND APPROVED this ___ day of December 2019.

HERRIMAN CITY COUNCIL

By: _____
David Watts, Mayor

ATTEST:

Jackie Nostrom, MMC
City Recorder



STAFF REPORT

DATE: 12/4/2019
TO: The Honorable Mayor and City Council
FROM: Wendy Thomas, Director of Parks, Recreation and Events
SUBJECT: Introduction of the 2019-2020 Herriman City Royalty

DISCUSSION:

Our new Miss Herriman and her Attendants were crowned on November 9, 2019.

Miss Herriman: Samantha Barney
First Attendant: Paige Welsh
Second Attendant: Danielle Fisher



STAFF REPORT

DATE: December 11, 2019

TO: The Honorable Mayor and City Council

FROM: Bryce Terry, Staff Engineer

SUBJECT: **Traffic Committee Report**

DISCUSSION: The engineering department has organized a collection of staff from the police, planning, public works, and engineering departments to meet monthly to address traffic concerns from Herriman residents. All resident concerns are collected and incorporated into a monthly meeting agenda to be discussed by the traffic committee. At these meetings, solutions and action items are decided for each traffic concern on the agenda.

This report will focus on “hot spots” where we have received multiple requests, and a review of key improvements/actions that have been taken in the past 3 months. The following is a list of improvements to be presented:

- Removal of No Parking Sign on High Spirit Court
- Improvements to crosswalk and intersection at Main St & Herriman Rose Blvd
- Improvements to intersection of Bellagio Way and 12900 S
- Improvements to traffic flow surrounding Athlos Academy
- Improvements to striping at Main St & Herriman Blvd
- Improvements to School Safe Walk Route at Ivie Farms Dr & Rose Canyon Rd
- Improvements to intersection of 5600 W and 13400 S

HERRIMAN, UTAH
RESOLUTION NO. R -2019

**A RESOLUTION OF THE HERRIMAN CITY COUNCIL APPOINTING A
REPRESENTATIVE TO THE SOUTH VALLEY SEWER BOARD**

WHEREAS, the Herriman City Council (“Council”) met in a regular session on December 11, 2019, to consider, among other things, appointing a representative to the South Valley Sewer Board; and

WHEREAS, after careful consideration, the Council has determined that it is in the best interest of the health, safety, and welfare of the residents of Herriman to appoint a representative to the above referenced board; and

WHEREAS, the Council has considered the reappointment of Clint Smith as Herriman’s representative on the above referenced board.

NOW, THEREFORE, BE IT RESOLVED by the Council that Clint Smith be reappointed as Herriman’s representative to and a member of the South Valley Sewer Board until his/her replacement is duly appointed.

This Resolution, assigned No. R_-2019, shall take effect immediately.

PASSED AND APPROVED by the Herriman City Council this 11th day of December, 2019.

HERRIMAN

David Watts, Mayor

ATTEST:

Jackie Nostrom, MMC
City Recorder



Staff Report

DATE: December 4, 2019
TO: Mayor Watts and Members of the City Council
FROM: Michael Maloy, AICP, Planning Director
MEETING: City Council Regular Meeting December 11, 2019
SUBJECT: Reappointment of Two Planning Commission Members

SUMMARY:

The terms of two Planning Commission members have expired and require reappointment by the City Council.

DISCUSSION:

Planning Commission members Chris Berbert and Andrea Bradford have completed their terms of service and require reappointment or replacement by the City Council. Regarding their service, both members have attended 14 of 16—or 87% of—meetings held thus far in 2019, and both have indicated a desire to continue service on the Planning Commission.

The Council discussed this matter during a work meeting held on November 13, 2019, and directed staff to prepare a resolution to reappoint both individuals to the Planning Commission.

RECOMMENDATION:

City staff recommends reappointment of the following individuals as regular members of the Herriman City Planning Commission:

- Chris Berbert
- Andrea Bradford

ATTACHMENT:

- A. Resolution for Reappointment

Attachment A
Resolution for Reappointment

HERRIMAN, UTAH
RESOLUTION NO. _____

**A RESOLUTION REAPPOINTING TWO MEMBERS TO
THE PLANNING COMMISSION**

WHEREAS, the Herriman City Council (the “*Council*”) met in a regular session on December 11, 2019, to consider, among other things, reappointing two member to the Planning Commission; and

WHEREAS, the Council has adopted an ordinance that created the Planning Commission; and

WHEREAS, the ordinance creating a Planning Commission provides that members of the Planning Commission shall be appointed by the Council; and

WHEREAS, after careful consideration, the Council has determined that it is in the best interest of the health, safety and welfare of the citizens of Herriman to make appointments as set forth below.

NOW, THEREFORE, BE IT RESOLVED that the Council hereby appoints the following two members to the Planning Commission to the terms set forth opposite his/her name:

<u>NAME</u>	<u>TERM</u>	<u>DATE TERM EXPIRES</u>
Chris Berbert	3 years	July 2022
Andrea Bradford	3 years	July 2022

PASSED AND APPROVED this 11th day of December, 2019.

HERRIMAN CITY COUNCIL

By: _____
Mayor David Watts

ATTEST:

Jackie Nostrom, MMC
City Recorder



STAFF REPORT

DATE: December 4, 2019
TO: The Honorable Mayor and City Council
FROM: Blake Thomas, City Engineer
SUBJECT: Vacate Right-of-Way at 12100 South 5700 West

RECOMMENDATION:

Approve vacating property.

DISCUSSION:

When the Yukon Park subdivision was created the developer and City anticipated a trail connection to Herriman High School. The plat was approved and recorded with a 15 ft. wide strip dedicated to Herriman City for this purpose. The Jordan School District has never connected a trail to the City's trail and does not desire to create an opening in the fence and construct the improvements to connect to the City's trail. As a result, the City's trail is a 15 ft wide by 165 ft long dead-end corridor between two residential lots that does not serve a purpose for public use.



It is recommended that the council approve the vacation of this parcel.

FISCAL IMPACT: None



STAFF REPORT

DATE: 12/04/19

TO: The Honorable Mayor and City Council

FROM: Justun Edwards Director of Public Works

SUBJECT: Water Conservation Plan Update

RECOMMENDATION:

Plan to be available for public comment.

BACKGROUND:

The State Division of Water Resources requires each public water supplier to adopt by ordinance, a water conservation plan in which the City can use as a guide to implement water wise programs, and utilize to determine future water demands. These plans must be updated and readopted every 6 years.

DISCUSSION:

The City's current Water Conservation Plan has been updated and a "Draft" has been submitted to the State Division of Water Resources for their review and comment. The updated plan, must also be open for public comment, prior to adoption by City Council.

A current up to date Water Conservation Plan, is an important document that is used in many ways. One of the most important functions of the Plan is, assisting to determine future water demands within our Water Master Plan. The Plan also identifies many different ways to implement water wise practices throughout our City. These practices could be to suggest water wise plumbing fixtures in new or existing homes, to suggesting water wise landscapes for new or existing homes and or commercial water users. The plan also identifies conservation goals which we can strive to achieve by implementing some of the practices I have mentioned above. The goals that we have included in the plan, mirror the recently adopted State goals.

2019 Water Conservation Plan Draft

September 2019

Prepared for:



Prepared by:



HERRIMAN CITY WATER CONSERVATION PLAN

SEPTEMBER 2019

Prepared for:



Prepared by:



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INTRODUCTION

Attitudes toward water supplies are changing. Water is no longer considered to have an endless supply, but is valued as a limited commodity that needs to be managed carefully. With this shift in attitude, conservation is becoming a larger part of water suppliers' plans to meet future water needs in Utah. Many water suppliers throughout the country have adopted conservation programs. Benefits experienced as a result of these programs include:

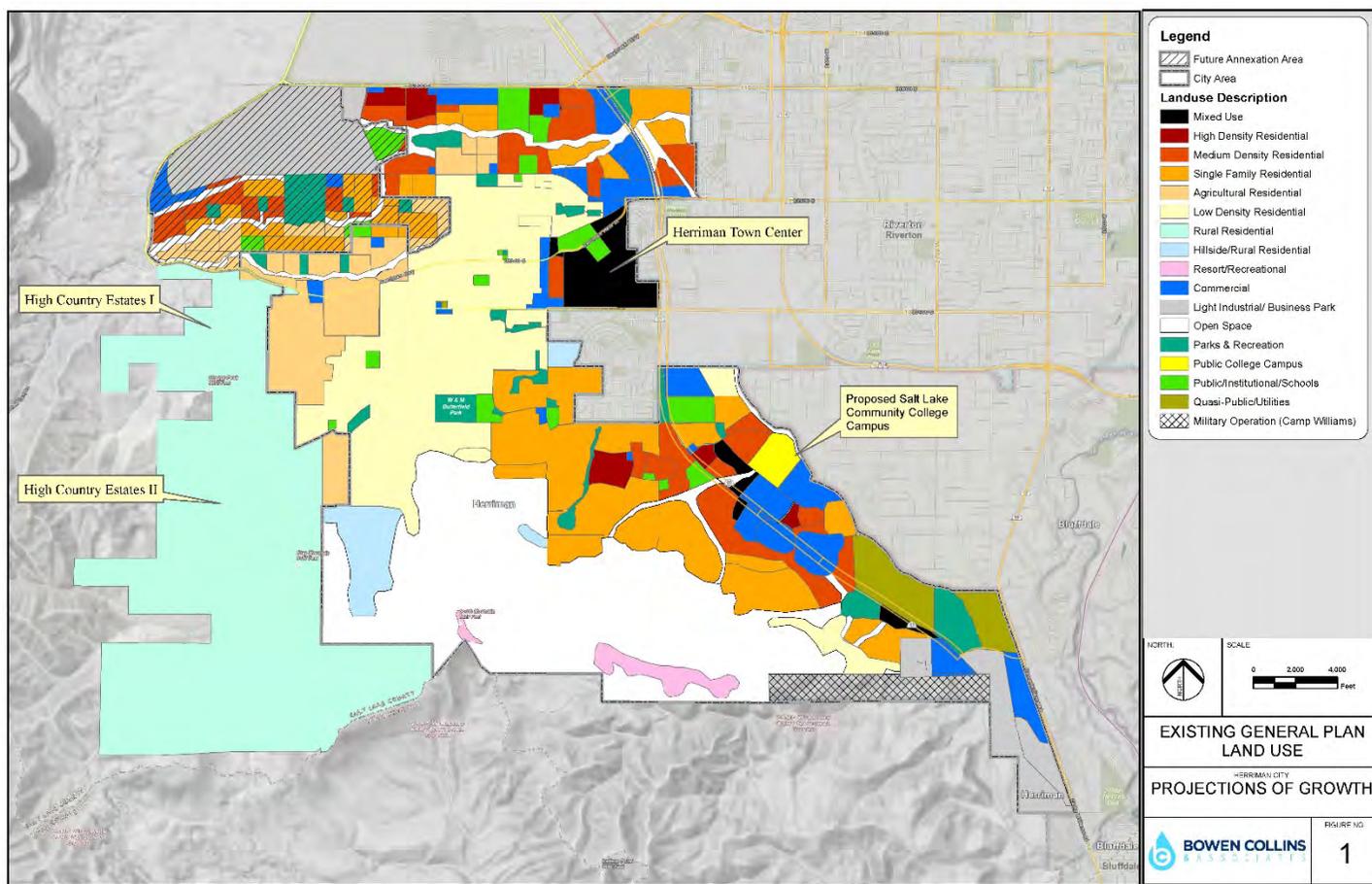
- Using existing water supplies more efficiently.
- Maximizing utilization of existing water conveyance, treatment and distribution facilities.
- Delaying or deferring expensive construction of capital improvement projects.
- Reducing the need for additional water supplies.

Herriman City has adopted water conservation as a key element in its long-term plan to serve its customers. As a result, the City has already reduced per capita water use by 18% since 2010. However, the City recognizes that per capita water use may return to higher levels without continued emphasis on the importance of conservation. Since sustained additional water conservation will be an important component in the City's plans for future water use, this water conservation plan evaluates the City's current conservation program, establishes the City's new conservation goal and discusses additional measures that will result in the increased conservation of water.

HERRIMAN CITY WATER SYSTEM SERVICE AREA

Figure 1 shows the Herriman City corporate boundaries, water system service boundaries and the City’s general plan for land use. For the most part, the system serves all development within the incorporated area of Herriman City. Herriman City also serves some of the demands of the High Country Estate subdivisions (Phases I and II which are not part of Herriman City) as a wholesale supply to the subdivisions. The general plan includes a currently undeveloped and unannexed area on the northwest boundary of the City.

Figure 1 Herriman City Service Area



HISTORIC POPULATION AND FUTURE GROWTH

Herriman City is located within Salt Lake County near the south west end of the county boundary. Since the City's establishment in 1999, Herriman has significantly developed and grown with an estimated existing water system service area population of 51,681 people in 2018.

While Herriman City has experienced large amounts of growth in the past, substantial future growth through annexations and new development is expected. The historic and projected population estimates for Herriman City water system service area are shown in Table 1. Population projections from the years 2000-2060 have been obtained from the City's 2019 Water Master Plan prepared by Bowen Collins and Associates (BC&A). **It is important to note that 2019 Water Master Plan is currently in progress and will be completed before the end of the year. The 2019 Conservation Plan Draft will be updated accordingly once the 2019 Water Master Plan is finalized.**

**Table 1
Historic and Projected Water Service Area Population¹**

Year	Herriman City Water System Residential Population
2000	1,523
2005	12,393
2010	21,785
2015	34,801
2020	62,010
2025	79,568
2030	93,465
2035	102,904
2040	108,668
2045	111,961
2050	113,772
2055	114,746
2060	115,265

¹Historic and projected population values have been taken from those developed for the City's 2019 Water Master Plan.

EXISTING WATER USERS (MUNICIPAL & INDUSTRIAL CONNECTIONS)

To quantify the amount of water that can reasonably be conserved in Herriman City, a cursory analysis of current water use patterns has been performed. Usage among different classes of customers for the year 2018 is presented in Table 2.

Culinary Water Usage

Roughly 96 percent of the culinary meters in Herriman City are residential connections, accounting for 85 percent of the total culinary water use. Hence, residential water use represents the largest single area for potential conservation. Herriman City also has a small number of culinary commercial connections. While comprising approximately 2 percent of the total number of meters, commercial customers accounted for 8 percent of Herriman City's culinary water use. In addition, roughly 1.5 percent of the total culinary meters in Herriman City are institutional connections, accounting for nearly 7 percent of total water use. Thus, commercial and institutional accounts should not be overlooked as potential contributors to future conservation efforts. It should also be noted that the City has no existing industrial connections.

Secondary Water Usage

Secondary water connections accounted for 10 percent of total water connections in Herriman City and approximately 12 percent of combined culinary and secondary water use. While detailed data for secondary water connections and usage by customer is currently unavailable, Herriman City intends to incorporate more information about the City's secondary water system into future conservation plans as data reliability continues to increase.

Table 2
2018 Water Usage by Connection Type¹

Customer Class	Accounts	% of Connections	Annual Water Use (acer-ft)	% of Total Water Use
Residential	10525	96.6%	6848.8	85.3%
Commercial	206	1.9%	630.3	7.9%
Industrial	0	0.0%	0	0.0%
Institutional	160	1.5%	548.72	6.8%
Total Culinary	10,891	100.0%	8,028	100.0%
Total Secondary ²	1,245	100.0%	1,127.9	100.0%
Combined Culinary and Secondary				
Culinary	10,891	90%	8,028	88%
Secondary ²	1,245	10%	1,127.9	12%
Total Culinary & Secondary	12,136	100%	9,156	100%

¹Water usage by connection type data obtained from the Utah Division of Water Rights Public Water Supplier Information.

² Secondary account and usage data obtained from Herriman City. Reliable secondary usage data by customer class is currently unavailable.

CURRENT AND FUTURE WATER SUPPLY

The following section summarizes Herriman City's current and future water supply as documented in Herriman City's 2019 Water Master Plan (BC&A). The existing supply for Herriman City is summarized in Table 3 below.

Table 3
Estimated Culinary Production – Herriman City Dry and Average Years¹

Supply Category	Estimated Production (acre-ft)
Welby Jacob Canal (Secondary)	3,140
Existing Wells	3,680
Purchased From Jordan Valley Water Conservancy District	2,667
Arnold Hollow Springs	157
Existing Canal Shares	226
Total	9,870

¹2019 Herriman City Water Master Plan (BC&A).

Future Supply

While the specific details regarding future source capacity are currently in evaluation, the majority of the City's future culinary demand is intended to be supplied by water purchased from Jordan Valley Water Conservancy District (JVWCD). Expansion of Welby Jacob Canal and the potential development of a future groundwater source are intended to meet future secondary water demands.

HISTORIC WATER PRODUCTION, SALES AND SYSTEM LOSS

Historic Per Capita Water Production and Consumption

It is important to note that some of the production and consumption data before the year 2010 may not be as reliable as 2010 data. Therefore, year 2010 data will be used as the baseline year for the purposes of this report because of high confidence in the population count and relative reliable data from the culinary water system. In 2012, the City began portions of its secondary water system. Although the City has meters on its secondary water system, the data reliability of some of its data acquisition systems is not as robust as for the culinary system.

Historic water use in gallons per resident from 2000 to 2018 is summarized in Table 4. Table 4 also shows per capita water sales and per capita water production in Herriman for the same period. Per capita water use was quantified using available water production records and water sales records from the Division of Water Rights and population estimates.

As shown in Table 4, total per capita water production varies from a high of 307 gallons per capita per day (gpcd) in 2010 to a low of 168 gpcd in 2018. Table 4 also shows that total metered water sales vary from a high of 192 gpcd in 2010 to a low of 158.1 gpcd in 2018. On average, system losses in the Herriman City water system have been approximately 21 percent of annual water production between the years 2010 and 2018. However, recent efforts to reduce water losses have reduced that number to 6 percent in 2018.

**Table 4
Historic Per Capita Water Production, Sales and System Loss¹**

Year	Herriman City Population	Historic Water Production (acre-ft) ¹	Per Capita Production (gpcd)	Historic Culinary Water Sales (acre-ft)	Per Capita Culinary Water Use (gpcd)	Historic Secondary Water Sales (acre-ft)	Per Capita Secondary Water Use (gpcd)	Total Historic Water Sales (acre-ft)	Total Per Capita Use (gpcd)	Total System Loss	Total System Loss %
2000 ²	1,523	3,255	1907.8	150	88.1	-	-	150	88.1	2,743	95%
2001	4,490	3,091	614.6	348	69.3	-	-	348	69.3	2,710	89%
2002	5,816	3,170	486.5	460	70.6	-	-	460	70.6	2,636	85%
2003	7,313	3,489	425.9	853	104.1	-	-	853	104.1	2,477	76%
2004	9,551	4,287	400.7	1,810	169.2	-	-	1,810	169.2	2,175	58%
2005	12,393	4,287	308.8	2,113	152.2	-	-	2,113	152.2	1,702	51%
2006	15,842	5,099	287.3	3,396	191.4	-	-	3,396	191.4	1,225	33%
2007	17,388	5,905	303.1	4,679	240.2	-	-	4,679	240.2	1,204	21%
2008	18,326	5,730	279.1	4,526	220.5	-	-	4,526	220.5	867	21%
2009	18,593	5,239	251.5	4,372	209.9	-	-	4,372	209.9	2,796	17%
2010	21,785	7,500	307.3	4,704	192.8	-	-	4,704	192.8	180	37%
2011	25,922	5,809	200.0	5,629	193.9	-	-	5,629	193.9	858	3%
2012	27,331	6,890	225.1	6,032	197.0	-	-	6,032	197.0	2,621	12%
2013	29,531	8,439	255.1	5,818	175.9	-	-	5,818	175.9	2,482	31%
2014	31,984	8,343	232.9	5,861	163.6	-	-	5,861	163.6	2,353	30%
2015	34,801	8,783	225.3	6,430	164.9	-	-	6,430	164.9	1,761	27%
2016	38,811	8,138	187.2	6,377	146.7	-	-	6,377	146.7	2,282	22%
2019	44,465	9,864	198.0	7,582	152.2	-	-	7,582	152.2	1,747	23%
2018	51,681	9,774	168.8	8,028	138.7	1,127.9	19.5	9,156	158.1	619	6%

¹ Historic water sales and production data are values on record from the Utah Division of Water Rights.

² Year 2000 data is considered to be unreliable.

CURRENT PER CAPITA WATER USE

A thorough analysis of Herriman’s current residential, commercial, industrial and institutional water use was completed. Estimated water use by type for the year 2018 is summarized in Table 5. Per capita water use for the year 2018 was estimated using the approximate population of 51,681 people for the year 2018 and monthly metered sales data provided by Herriman City.

Residential Use – Indoor residential water use was quantified using the average metered sales of residential users during the winter months. It is estimated that 41 percent of residential culinary water is used indoors while 59 percent is used outdoors.

Commercial, Industrial and Institutional Use (CII) – Currently, the City has no existing industrial users. Indoor water use for commercial and institutional users was quantified using the average metered sales of each user class during the winter months. On average it is estimated that 32 percent of culinary water is used indoors by commercial users while 68 percent is used outdoors. In addition, 27 percent of culinary water is used indoors by institutional users while 73 percent is used outdoors.

Secondary Water – Approximately 9.6 gpcd of secondary water is used to water residential, commercial and institutional landscapes. While detailed data regarding secondary water usage by customer class is currently unavailable, Herriman City intends to incorporate more information about the City’s secondary water system into future conservation plans as data reliability continues to increase.

**Table 5
2018 Per Capita Water Use By Type**

User Type	Indoor Use (gpcd)	Outdoor Culinary Use (gpcd)	Outdoor Secondary Use (gpcd)	Total Use (gpcd)
Residential	48.3	70.0	-	118.3
Commercial	3.5	7.4	-	10.9
Institutional	2.6	6.9	-	9.5
Industrial	0	0	-	0
Total	54.3	84.3	19.5	158.1

CONSERVATION GOAL WITH MILESTONES

The State of Utah has not yet officially adopted water conservation goals on a State-wide basis, but has been in the process of developing water conservation goals on a regional basis. The new goal for Salt Lake County will use a 2015 baseline of water demand. For Herriman City, 2015 will not represent the most useful year to begin as a baseline for conservation. Because the City was still in the process of phasing in use of its secondary water system, data irregularities due to the secondary water system makes this year less useful. Data from the year 2010 is considered more reliable because the City had not yet begun using secondary water. Herriman City will match the conservation goal for the County, but use a 2010 baseline for conservation goals with an added 5 percent conservation assuming 1 percent conservation per year from 2010.

Water production and metered water sales records show that efforts made by the City's staff and residents have been effective in achieving a significant amount of conservation as the City has substantially grown and developed in the last 9 years. Herriman's average daily per capita water use in 2010 was 192.8 gallons. Through conservation efforts, that number was reduced to 158.1 gallons per capita per day in 2018. Per capita water use is greatly reduced from where it was in 2010 and is already ahead of milestones associated with the State conservation goals.

To date, conservation efforts have primarily focused on education and pricing to motivate the voluntary efforts of customers to conserve. While the observed results are positive, there are still additional conservation measures that can further reduce water use. Herriman City personnel understand that additional conservation in the City is possible and are committed to making further progress in this area. However, to continue the trend of increasing conservation in the City, it is likely that a more aggressive effort and level of investment will be required.

Draft Regional Conservation Goals – Based on data collected regarding conservation potential throughout the State, the Draft Regional Conservation Goals identified for the Salt Lake Region recommend reducing year 2015 per capita water use by 11 percent by the year 2030. As stated above, Herriman City will be using year 2010 as a baseline for conservation goals. Required reductions to meet this new goal are also summarized in Table 6.

Table 6
Conservation Goal With Milestones Through 2030

Year	Percent Conservation	New Salt Lake Region Draft Goal Milestones Reduction
2010	0%	192.8
2015	5.6%	182.1
2018	7.6%	178.1
2020	9.0%	175.4
2025	12.5%	168.7
2030	15.3%	162.0

The data presented in Table 6 indicates that the new regional goal is actually a little less aggressive than the historic statewide goal. However, this seems appropriate for the Salt Lake Region in general and Herriman City specifically. In the City, nearly all of the easy and most cost effective conservation measures have already been implemented. Correspondingly, the City has seen progress towards additional conservation slow in recent years. Meeting the future conservation goals will require significant effort and investment by the City and its residents. Therefore, this City has adopted the draft Salt Lake Regional goal as the new conservation goal for the City.

PROJECTED WATER SUPPLY AND DEMAND

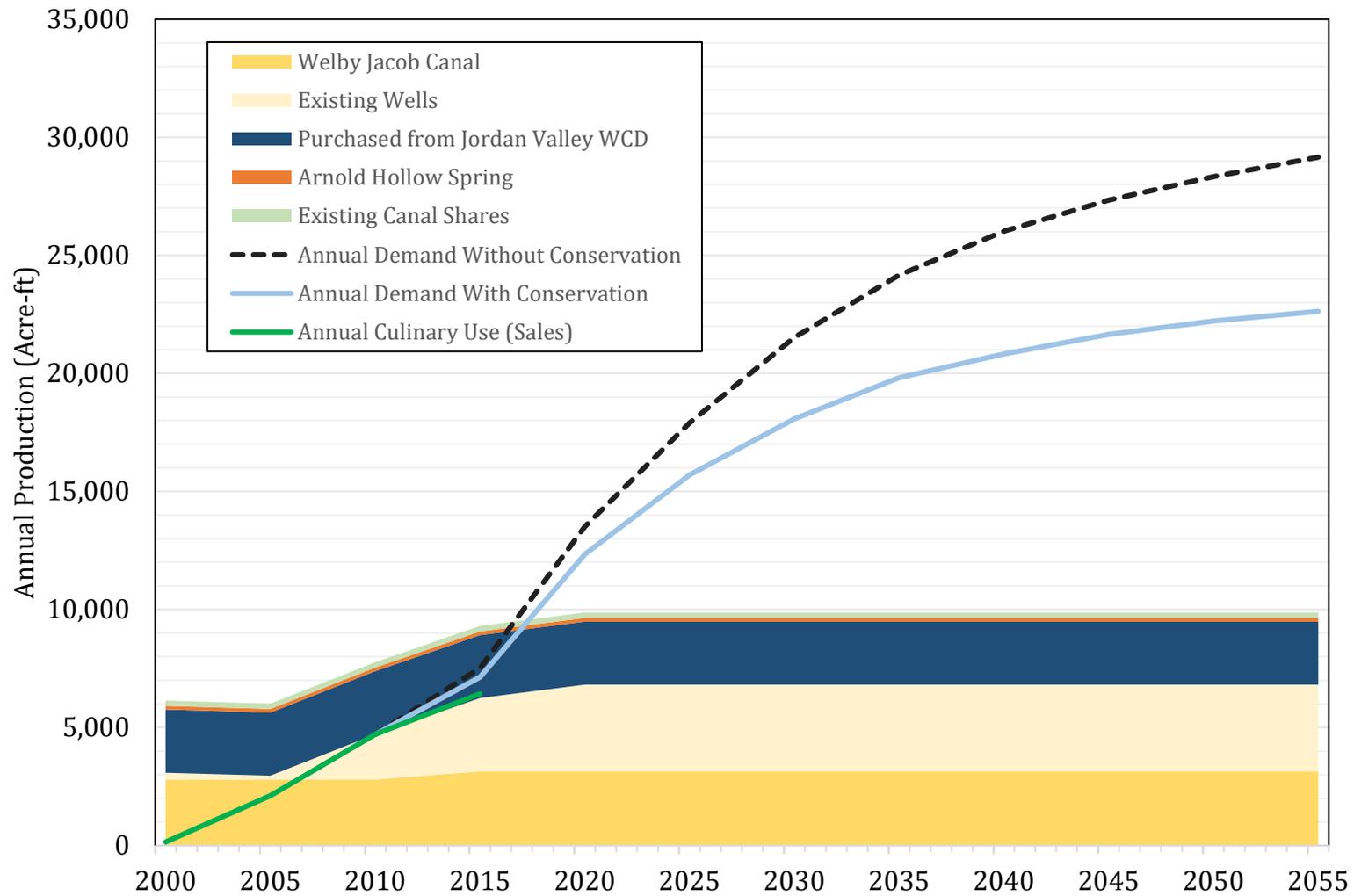
To adequately represent the implications of the City's water conservation goals, a comparison of projected demands (based on total system production requirements) and available supplies must be made. Table 7 shows the projected water production requirements for the City with conservation and the projected production requirements if no conservation occurs. Perhaps most importantly, Table 7 also compares projected demands against the existing available water supply. This same information is shown graphically in Figure 2.

Table 7
Projected Water Production Requirements¹

Year	Projected Production Requirements Based on Year 2010 Demands (acre-ft)	Projected Production Requirements With Conservation (acre-ft)	Estimated Annual Savings Through Conservation (acre-ft)	Historic Use (Sales) (acre-ft)	Total Supply (acre-ft)	Estimated New Supply Development Which Can Be Delayed Through Conservation (acre-ft)
2000	1,523	-	-	150.4	6,140.4	0
2005	12,393	-	-	2,112.9	6,011.6	0
2010	21,785	4,704	4,704	4,704.2	7,764.3	0
2015	34,801	7,515	7,139	6,430.0	9,299.7	376
2020	62,010	13,512	12,341	-	9,871.0	1,171
2025	79,568	17,911	15,702	-	9,871.0	2,209
2030	93,465	21,520	18,077	-	9,871.0	3,443
2035	102,904	24,167	19,817	-	9,871.0	4,350
2040	108,668	26,019	20,815	-	9,871.0	5,204
2045	111,961	27,339	21,652	-	9,871.0	5,686
2050	113,772	28,338	22,217	-	9,871.0	6,121

¹2019 Herriman City Water Master Plan.

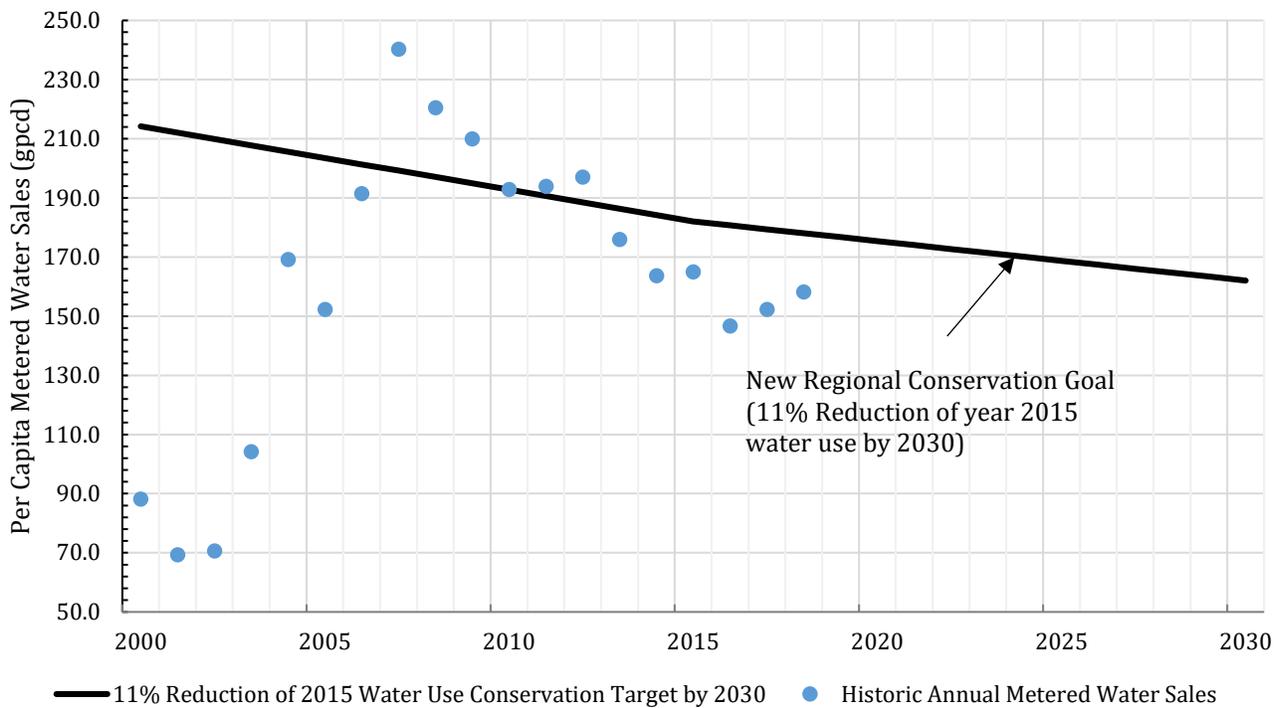
**Figure 2
Projected Annual Production Requirements**

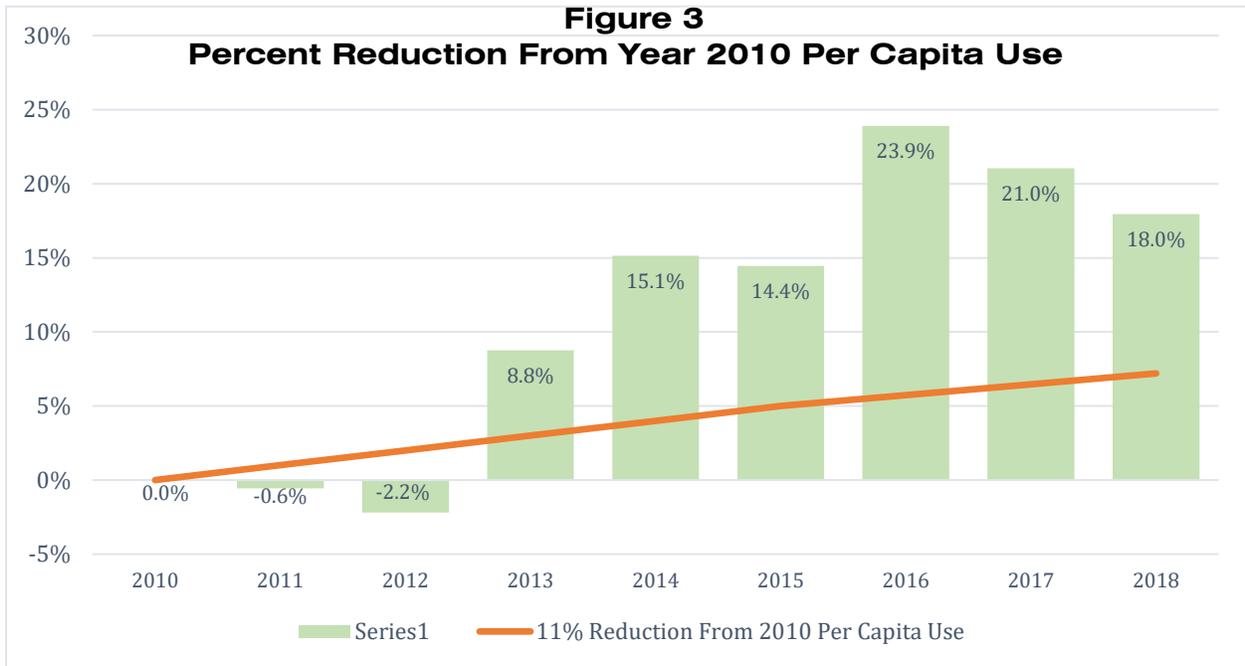


MEASURING SAVINGS FROM CONSERVATION

Figure 3 graphically show historic annual per capita culinary water use for the period from 2000 through 2018. Because of data inconsistencies for the years prior to 2010, the conservation goal from 2000 to 2010 has been extrapolated based on a 1% reduction from year 2010 per capita use. Figure 3 graphically shows the annual percent reduction from an estimated year 2000 average water use.

**Figure 3
Historic Per Capita Water Use**





As can be seen in the figures, the City’s per capita use is trending downward. From 2010 to 2018 Herriman reduced per capita use by 18 percent, exceeding the new regional conservation goal milestone for 2018. Figure 4 also show a few years in which the City’s water use is higher than the regional conservation goal. It is important to note that the high use during these years correlates with years that had summers that were significantly hotter and drier than normal, resulting in an increase in outdoor irrigation. Moving forward, the City will need to figure out how to both reduce long-term water use trends and how to sustain these reductions during hot and dry years.

To track how well Herriman is doing in achieving its conservation goals in the future, the City will continue to annually estimate per capita water demands based on yearly metered sales data and an updated population estimate as a function of new system connections.

WATER METERING AND REPLACEMENT SCHEDULE

Currently, all culinary water connections in the Herriman City water system service area are metered and read on a monthly basis. Including meters at every culinary and secondary water service connection was an important part of the City's conservation plan. In addition, the City has a goal of replacing water meters every 15 – 20 years as needed to maintain meter and reporting accuracy.

The City currently has an automated meter read (AMR) system that is read monthly through drive-by collection. Approximately 25 percent of the meters in the system have leak detection capabilities (all meters installed after 2011 read usage every 15-minutes). This allows City personnel to notify residents on a monthly basis if a leak is detected. All new meters in the City will have this capability. However, because the majority of the City's existing meters are less than 10 years old, it will be at least 10-15 years before all of the City's meters have leak detection capabilities.

CURRENT RATES

To encourage conservation, the City has implemented a tiered water rate structure for both culinary and secondary water (full water rate schedule is attached as Appendix A.) All water connections are charged a monthly base rate based on the meter size with no monthly water allowance included in the base rate. Each tier in the structure charges a higher rate based the quantity of water being used.

CURRENT CONSERVATION PRACTICES

As part of its overall water supply plan, Herriman City has been very aggressive in implementing several conservation measures to reduce water usage. The City's water system is well maintained and operated. The City has been proactive in implementing and maintaining many programs to ensure that the water system meets high operating standards. Each of these programs is discussed in detail below.

Aggressive System Maintenance and Operations Program – Herriman City will continue to maintain and improve its existing water system maintenance and operations program as outlined below:

- **Mainline Replacement Program:** Since the City's infrastructure is relatively new a mainline replacement program has yet not been established. However, based on expected design life of the Herriman City water system, the City should expect to replace the pipes in its water system distribution network every 100-years.
- **Automatic Meter Reading (AMR):** All retail meters within the City are AMR. AMR technology automatically collects status data, diagnostic and consumption from water meters. That AMR data is transferred to a central database for analyzing, billing and troubleshooting.
- **Leak Detection** – All meters installed since 2011 can log water use every 15 minutes and can detect fixture leaks at connections. This data is used to notify users of leaks in household fixtures.

SCADA Control System – The City currently utilizes Supervisory Control and Data Acquisition as a critical component of operating and understanding the City's water system. The City is continuing to look for areas where additional improvements will increase overall system operating and reporting efficiency.

Secondary Water System – The City requires developers to install secondary distribution pipes in areas where secondary water is or will be accessible (Zones 1 – 4). As part of the secondary system, meter boxes and setters are installed so that secondary water can be tracked and paid for by volume.

Rain Sensors Installed in Parks – The City has been installing rain sensors at all new City parks and open spaces and intends to install rain sensors at existing parks and open spaces as budget allows. These devices can detect rainfall events and send messages to the central control computer, indicating how much precipitation has been received at the site and can terminate a watering cycle when the precipitation makes irrigation unnecessary.

Open Space & Parks – The City meters water use at all parks and open spaces and evaluates use at larger parks on an annual basis to determine if any changes to irrigation patterns are warranted.

Tiered Water Rates – To encourage conservation, the City has implemented a tiered water rate structure for culinary and secondary water. The goal is to reduce peak system demands and reduce the waste of water on outdoor landscaping uses.

Public Awareness/Public Education Programs – Over the years a significant amount of water reduction has been achieved through increased awareness and water conservation education. The following is a list of ongoing public awareness and educational programs which the City will continue to utilize and implement:

- **Consumer Confidence Report** – Each year, water conservation information is included in the consumer confidence report. This report is sent to all Herriman City customers and is posted on the City’s web site. The report also includes information on the City’s water sources, water quality information, and conservation tips.
- **Flyers** – Occasionally, flyers are sent to all consumers in their monthly water bills giving information on water conservation and tips on methods to conserve water both indoor and outdoor. Flyers are also located in the City offices giving facts and tips on water conservation.
- **Education Programs** - The City participates with JWCD in the “Slow the Flow” educational program and encourages the use of water wise plumbing fixtures, landscaping plans, and irrigation systems. A link to educational programs offered by JWCD is included on the City’s website.
- **Public Education Efforts** – Herriman City currently supports many water conservation programs. Herriman City plans to remain active in public education on water conservation to sustain a long-term reduction in water use.
- **Water Wise Landscaping** – Many of the City’s landscapes consist of water wise landscaping. The increased use of water wise landscaping and the installation of rain sensors has helped the City conserve water and demonstrate outdoor water conserving practices.

City Ordinances Regarding Water Conservation –The City is in the process of adopting a Water Efficient Landscape Ordinance within the next year. The ordinance would require new commercial and multifamily developments, as well as new City-owned properties, to submit landscape and irrigation plans during the development review process. The plans would be required to be designed by certified professionals in both landscape and irrigation systems. The landscaped areas of the new developments could be required to meet certain irrigation system efficiency standards once installation is completed. In addition, water conserving plants would be required for areas with steep slopes. The developments would also be required to pass a water audit once the irrigation systems have been installed.

Water Conservation Plan – The City updates its Water Conservation Plan at least every five years and adopts it by Ordinance.

NEW CONSERVATION PRACTICES PLANNED FOR IMPLEMENTATION

There are several new conservation practices that the City has either recently started to implement or will implement in the next few years. Table 8 summarizes the implementation schedule, estimated costs and potential partners of the new practices.

Annual Water Audit - The City recently began participating in a water audit program with its meter supplier. This program helps water suppliers quantify system water loss and associated revenue losses. Herriman City will be participating in the audit program on an annual basis.

Advanced Metering Infrastructure (AMI) With Customer Portal - The City will begin converting its meters to an AMI system in June 2020. The new AMI system will provide significant improvements for identifying leaks and educating consumers about water use patterns. The AMI system will also allow the City to monitor demands on a daily basis and provide frequent feedback to users on their water use habits. Data collected through the new AMI system will be utilized through a customer web-portal to allow customers to review their water use, set monthly parameters, and compare their water usage with surrounding residents.

Localscapes Partner Program - The City would like to begin providing financial incentives to City residents to reduce outdoor watering requirements in the next few years through the Localscapes partners program. Through this partnership, the City may offer a rebate program for rain sensors installed on irrigation systems or for landscape modifications that reduce water use. This program is still under development, but the City hopes to have the program finalized over the next few years.

**Table 8
Implementation Schedule, Estimated Costs & Partnerships**

New Conservation Practices	Implementation Timeline	Estimated Cost	Potential Partnerships
Water Audit	First audit completed: June, 2020 Ongoing audits expected every two years	\$2,500	<ul style="list-style-type: none"> Herriman City Water Meters Provider
Advanced Metering Infrastructure with customer web-portal	June 2020	\$160,000	<ul style="list-style-type: none"> Jordan Valley Water Conservancy District
Localscapes Program	Currently in the Evaluation Phase	In Evaluation Phase	<ul style="list-style-type: none"> Jordan Valley Water Conservancy District Localscapes

WATER CONSERVATION COORDINATOR AND COMMITTEES

Water Conservation Coordinator

The City has designated Danette Markus (the water department administrative assistant) as the City's Water Conservation Coordinator. The coordinator is responsible for all City conservation efforts including the Public Education Program, the Water Conservation Workshop, distributing City conservation information at City events, and acting as the liaison for water conservation matters between the citizens and City officials.

WATER CONSERVATION PLAN AUTHOR(S)

This plan was prepared by Bowen Collins & Associates at the Draper office:

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801-446-5323

Justun Edwards, Director of Public Works
jedwards@herriman.org

APPENDIX A
HERRIMAN CITY WATER RATES

Municipal Water Fees						
Type	Fee	Billing	Calculated	Collected	Effective	Comments
Zones 1-4						
Usage Rate per 1,000 gallons (0 - 5,000 gal.)	\$1.73 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Overage per 1,000 gal. (5,001 - 10,000 gal.)	\$1.84 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Overage per 1,000 gal. (10,001 - 25,000 gal.)	\$2.24 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Overage per 1,000 gal. (25,001 - 40,000 gal.)	\$2.75 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Overage per 1,000 gal. (over 40,001 - 80,000 gal.)	\$3.56 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Overage per 1,000 gal. (80,001 and above)	\$3.98 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Zones 1-4						
Usage Rate per 1,000 gallons (0 - 5,000 gal.)	\$1.73 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Overage per 1,000 gal. (5,001 - 10,000 gal.)	\$1.84 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Overage per 1,000 gal. (10,001 - 25,000 gal.)	\$1.99 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Overage per 1,000 gal. (25,001 - 40,000 gal.)	\$2.30 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Overage per 1,000 gal. (over 40,001 - 80,000 gal.)	\$2.65 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Overage per 1,000 gal. (80,001 and above)	\$3.47 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Municipal Water Fees						
Type	Fee	Billing	Calculated	Collected	Effective	Comments
Zones 5-6						
Usage Rate per 1,000 gallons (0 - 5,000 gal.)	\$1.91 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Overage per 1,000 gal. (5,001 - 10,000 gal.)	\$2.02 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Overage per 1,000 gal. (10,001 - 25,000 gal.)	\$2.18 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Overage per 1,000 gal. (25,001 - 40,000 gal.)	\$2.52 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Overage per 1,000 gal. (over 40,001 - 80,000 gal.)	\$2.91 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Overage per 1,000 gal. (80,001 and above gal.)	\$3.80 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Zones 7-9						
Usage Rate per 1,000 gallons (0 - 5,000 gal.)	\$2.37 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Overage per 1,000 gal. (5,001 - 10,000 gal.)	\$2.50 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Overage per 1,000 gal. (10,001 - 25,000 gal.)	\$2.71 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Overage per 1,000 gal. (25,001 - 40,000 gal.)	\$3.13 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Overage per 1,000 gal. (over 40,001 - 80,000 gal.)	\$3.61 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Overage per 1,000 gal. (80,001 and above)	\$4.72 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Culinary MM Residential/Non Residential Zone 1-4						
3/4" & 1" meter	Price per 1k gal \$2.02, \$27.84 base fee	Monthly	Water Department	Water Department	8/27/2019	
1 1/2" meter	Price per 1k gal \$2.02, \$38.14 base fee	Monthly	Water Department	Water Department	8/27/2019	
2" meter	Price per 1k gal \$2.02, \$55.67 base fee	Monthly	Water Department	Water Department	8/27/2019	
3" meter	Price per 1k gal \$2.02, \$111.34 base fee	Monthly	Water Department	Water Department	8/27/2019	
4" meter	Price per 1k gal \$2.02, \$235.49 base fee	Monthly	Water Department	Water Department	8/27/2019	
6" meter	Price per 1k gal \$2.02, \$349.06 base fee	Monthly	Water Department	Water Department	8/27/2019	
8" meter	Price per 1k gal \$2.02, \$478.92 base fee	Monthly	Water Department	Water Department	8/27/2019	
10" meter	Price per 1k gal \$2.02, \$759.55 base fee	Monthly	Water Department	Water Department	8/27/2019	
Culinary MM Residential/Non Residential Zone 5-6						
3/4" & 1" meter	Price per 1k gal \$2.22, \$30.56 base fee	Monthly	Water Department	Water Department	8/27/2019	
1 1/2" meter	Price per 1k gal \$2.22, \$41.87 base fee	Monthly	Water Department	Water Department	8/27/2019	
2" meter	Price per 1k gal \$2.22, \$61.13 base fee	Monthly	Water Department	Water Department	8/27/2019	
3" meter	Price per 1k gal \$2.22, \$122.25 base fee	Monthly	Water Department	Water Department	8/27/2019	
4" meter	Price per 1k gal \$2.22, \$258.57 base fee	Monthly	Water Department	Water Department	8/27/2019	
6" meter	Price per 1k gal \$2.22, \$383.27 base fee	Monthly	Water Department	Water Department	8/27/2019	
8" meter	Price per 1k gal \$2.22, \$524.65 base fee	Monthly	Water Department	Water Department	8/27/2019	
10" meter	Price per 1k gal \$2.22, \$833.99 base fee	Monthly	Water Department	Water Department	8/27/2019	
Culinary MM Residential/Non Residential Zone 7-9						
3/4" & 1" meter	Price per 1k gal \$2.72, \$57.90 base fee	Monthly	Water Department	Water Department	8/27/2019	
1 1/2" meter	Price per 1k gal \$2.72, \$81.92 base fee	Monthly	Water Department	Water Department	8/27/2019	
2" meter	Price per 1k gal \$2.72, \$125.80 base fee	Monthly	Water Department	Water Department	8/27/2019	
3" meter	Price per 1k gal \$2.72, \$251.60 base fee	Monthly	Water Department	Water Department	8/27/2019	
4" meter	Price per 1k gal \$2.72, \$503.20 base fee	Monthly	Water Department	Water Department	8/27/2019	
6" meter	Price per 1k gal \$2.72, \$754.80 base fee	Monthly	Water Department	Water Department	8/27/2019	
8" meter	Price per 1k gal \$2.72, \$1132.20 base fee	Monthly	Water Department	Water Department	8/27/2019	
10" meter	Price per 1k gal \$2.72, \$1708.80 base fee	Monthly	Water Department	Water Department	8/27/2019	
Culinary Water Wholesale						
Culinary Out/Boundary 3/4" & 1" Zone 1-4	\$2.22 price per 1k gal, \$28.65 base fee	Monthly	Water Department	Water Department	8/27/2019	
Culinary Out/Boundary 3/4" & 1" Rates Zones 1-4	\$41.75 base fee	Monthly	Water Department	Water Department	8/27/2019	
Zones 1-4						
Usage Rate per 1,000 gallons (0 - 5,000 gal.)	\$2.60 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Overage per 1,000 gal. (5,001 - 10,000 gal.)	\$2.75 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Overage per 1,000 gal. (10,001 - 25,000 gal.)	\$2.99 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Overage per 1,000 gal. (25,001 - 40,000 gal.)	\$3.45 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Overage per 1,000 gal. (over 40,001 - 80,000 gal.)	\$3.98 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Overage per 1,000 gal. (80,001 and above)	\$5.20 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Culinary South East Herriman-Bluffdale Residential						
Culinary South East Herriman-Bluffdale Residential Rates	\$13.80 base fee	Monthly	Water Department	Water Department	8/27/2019	
Zones 1-4						
Usage Rate per 1,000 gallons (0 - 10,000 gal.)	\$2.65 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Overage per 1,000 gal. (10,001 - 50,000 gal.)	\$3.16 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Overage per 1,000 gal. (50,001 - 100,000 gal.)	\$4.03 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Overage per 1,000 gal. (100,001 - and above)	\$4.83 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Municipal Water Fees						
Type	Fee	Billing	Calculated	Collected	Effective	Comments
Zones 1-4						
Usage Rate per 1,000 gallons (0 - 10,000 gal.)	\$2.65 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Overage per 1,000 gal. (10,001 - 50,000 gal.)	\$3.16 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Overage per 1,000 gal. (50,001 - 100,000 gal.)	\$4.03 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Overage per 1,000 gal. (100,001 - and above)	\$4.83 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Secondary Water User Rate						
Secondary Residential 1" Zone 1-4						
Usage Rate per 1,000 gallons (0 - 10,000 gal.)	\$9.28 base fee	Monthly	Water Department	Water Department	8/27/2019	
Usage Rate per 1,000 gallons (0 - 10,000 gal.)	\$1.41 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Overage per 1,000 gal. (10,001 - 25,000 gal.)	\$1.71 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Overage per 1,000 gal. (25,001 - 40,000 gal.)	\$1.98 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Overage per 1,000 gal. (40,001 - 70,000 gal.)	\$2.50 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Overage per 1,000 gal. (70,001 and above)	\$2.92 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Secondary MM Residential/Non Residential 3/4" & 1" Zone 1-4						
Usage Rate per 1,000 gallons (0 - 10,000 gal.)	\$25.05 base fee	Monthly	Water Department	Water Department	8/27/2019	
Usage Rate per 1,000 gallons (0 - 10,000 gal.)	\$1.41 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	
Overage per 1,000 gal. (10,001 - 25,000 gal.)	\$1.71 per 1,000 gal	Monthly	Water Department	Water Department	8/27/2019	

Type	Fee	Billing	Calculated	Collected
Culinary Outdoor Irrigation 10"-Zones 7-9	\$1,034.14 base fee			R.27-2019
Usage Rate per 1,000 gallons (0 - 400,000 gal.)	\$2.75 per 1,000 gal.	Monthly	Water Department	Water Department
Coverage per 1,000 gal. (400,001 - 1,000,000 gal.)	\$2.98 per 1,000 gal.	Monthly	Water Department	Water Department
Coverage per 1,000 gal. (1,000,001 - 1,600,000 gal.)	\$3.44 per 1,000 gal.	Monthly	Water Department	Water Department
Coverage per 1,000 gal. (1,600,001 - 2,800,000 gal.)	\$3.97 per 1,000 gal.	Monthly	Water Department	Water Department
Coverage per 1,000 gal. (2,800,001 and above)	\$5.19 per 1,000 gal.	Monthly	Water Department	Water Department
Coverage per 1,000 gal. (10,001 -25,000 gal.)	\$2.60 per 1,000 gal.	Monthly	Water Department	Water Department
Coverage per 1,000 gal. (25,001 -40,000 gal.)	\$2.67 per 1,000 gal.	Monthly	Water Department	Water Department
Coverage per 1,000 gal. (40,001 -80,000 gal.)	\$2.90 per 1,000 gal.	Monthly	Water Department	Water Department
Coverage per 1,000 gal. (over 80,001 gal.)	\$3.83 per 1,000 gal.	Monthly	Water Department	Water Department
Re-connection Fee	\$75.00	Per Shut-Off	Water Department	Water Department

Salt Lake Area Office:
154 East 14075 South
Draper, Utah 84020
Phone: (801) 495-2224
Fax: (801) 495-2225

Boise Area Office:
776 East Riverside Drive
Suite 250
Eagle, Idaho 83616
Phone: (208) 939-9561
Fax: (208) 939-9571

Southern Utah Area Office:
20 North Main
Suite 107
St. George, Utah 84770
Phone: (435) 656-3299
Fax: (435) 656-2190



STAFF REPORT

DATE: 12/4/2019

TO: The Honorable Mayor and City Council

FROM: Wendy Thomas, Director of Parks, Recreation and Events

SUBJECT: Parks Master Plan Update

DISCUSSION:

City staff have been working with Landmark Design on the updated Parks Master Plan. Lisa Benson from Landmark Design will present the plan.

Herriman Parks, Recreation, Open Space, and Trails Master Plan

DRAFT December 2019

EXECUTIVE SUMMARY



Executive Summary

Plan-at-a-Glance

1 Introduction

The *Herriman Parks, Recreation, Open Space and Trails Master Plan (2018-2028)* provides a comprehensive update to information and recommendations along with a clear vision of priorities for parks, recreation, open space and trails for the next 10 years and beyond.

PUBLIC INVOLVEMENT PROCESS

A broad community engagement and outreach process was used to reach out to residents.

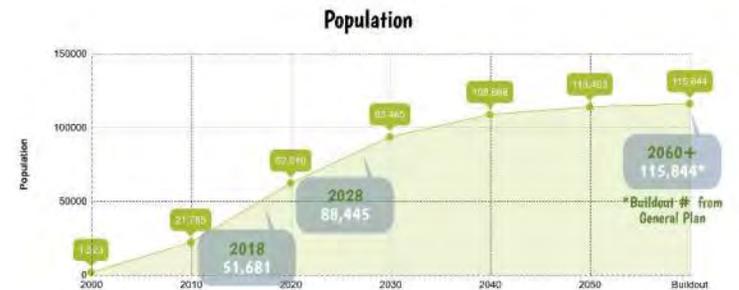


Residents Say Top Priorities are...

- ... **Trails**
- ... **Open Space**
- ... **Existing Parks**

DEMOGRAPHICS

124% *Population Increase by Buildout in 2060*



The City's Population...

- ...is **younger** than the county, state and the nation.
- ...**has more children** under 18 in households than county, state and nation.
- ...is gradually **aging**.
- ...has a **decreasing household size**.

LEVEL-OF-SERVICE



DISTRIBUTION

Most residents believe it is important to have parks within walking distance of home. Herriman has several gaps in park distribution - primarily in the northwest and southeast areas of the City.



// As opportunities to acquire open space are identified, the City should make use of the full range of tools and resources to **secure additional land** for the benefit of the community, which is one of residents' top priorities.

The focus should be on the **expansion of the Herriman Hills Open Space, preservation of natural drainages and other key natural features and resources** unique to Herriman that will provide greater connections with City parks and neighborhoods.

Unique uses should be considered for open spaces where appropriate, as described in the Herriman Hills Open Space Master Plan. **//**

Additional Recommendations

- 1 Establish and implement park standards.
- 2 Upgrade parks with lacking amenities.
- 3 Develop a comprehensive wayfinding and signage master plan, recreation accessibility plan and open space facility standards manual.

KEY RECOMMENDATIONS

- 1 Continue to **partner with Salt Lake County** to provide recreation programs and activities and investigate other partnering opportunities.
- 2 Continue to work with a developer on the possibility of a building flexible-use **community center** near the future Salt Lake Community College Campus that may also serve the arts community.
- 3 Conduct a **feasibility study** for constructing and operating an outdoor swimming pool.

4 TRAILS

Total Miles Existing Trails



Total Miles Planned & Existing Trails



Total Miles Existing Bike Lanes



Total Miles Planned & Existing Bike Lanes



62.1

Miles of Proposed Paved Trails

1.4

Miles of Proposed Unpaved Trails

8.5

Miles of Proposed Regional Primitive Trails

34.4

Miles of Proposed Primitive Trails

9.3

Miles of Proposed Bike-Only Primitive Trails

8.5

Miles of Proposed Motorized Firebreak Trails

14.5

Miles of Proposed Striped Bike Lanes

Additional Recommendations

- 1 Ensure trails and trailheads meet minimum standards established in this plan.
- 2 Implement proposed trailheads and crossings.
- 3 Implement lighting and safety improvements.
- 4 Develop a comprehensive wayfinding system.

\$102,537,000

Probable Costs to Upgrade Existing Parks & Meet Amenity LOS, Fill Gaps, Acquire New Park Land & Develop Future Parks Through Buildout

\$135,090,000

Total Probable Costs of Park & Trail System Improvements & Additional Plans & Studies

\$32,253,000

Probable Costs to Develop Trails & Trailheads & Implement Lighting & Other Improvements

\$164,800

Proposed Annual Budget for Amenity Replacement Over Time

\$250,000

Wayfinding Sign Master Plan & Implementation

\$25,000

Recreation Accessibility Plan

\$25,000

Open Space Facility Standards Manual

Goal 1

Assure That Residents of Herriman Have Adequate Access to Parks

Goal 2

Continue to Maintain a High Standard of Maintenance for Herriman City's Parks in the Future

Goal 3

Increase the Amount and Variety of Natural Open Space in the City

Goal 4

Assure that Residents of Herriman City Have Access to High Quality Recreation and Arts Facilities and Programs

Goal 5

Implement the Recommended Trail Facilities

Goal 6

Promote Water Conservation and Similar Practices to Help Ensure the Herriman City Parks and Recreation System is Sustainable and Resilient

Herriman Parks, Recreation, Open Space, and Trails Master Plan

DRAFT December 2019



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Acknowledgments

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1 Introduction

PURPOSE, USE AND ORGANIZATION OF THE PLAN

The *Herriman Parks, Recreation, Open Space and Trails Master Plan 2018-2028* follows just five years on the heels of the previous master plan, but with the rapid rate of growth and development in recent years, the plan quickly became outdated. As one of the fastest growing communities in the region, an up-to-date and comprehensive parks, recreation, open space and trails master plan is an essential tool for ensuring acquisition, development and maintenance of facilities and programs in Herriman keeps pace with demands and needs.

The *Herriman Parks, Recreation, Open Space and Trails Master Plan 2018-2028* captures the vision and needs of the community, providing policy guidance and specific implementation ideas for allocating resources to ensure the City keeps pace with demand for the next ten years and beyond.



The Cove at Herriman Springs

ORGANIZATION OF THE PLAN

Chapter 1 Introduction

Summarizes the **purpose and organization of the plan** and relationships with other planning documents. It also describes the planning process, summarizes feedback and issues identified during the **public involvement** process, verifies the planning vision, and concludes with a summary of the **City's demographics** focusing on future projections and needs.

Chapter 2 Parks & Open Space

Examines the City's **existing parks and open space amenities**. It also analyzes existing and **future needs** using Level of Service (LOS) and distribution analyses, establishes **park standards** and outlines the approach for meeting future park and open space needs.

Chapter 3 Recreation & Community Events

Investigates **recreation facilities and programming, arts programs, community events**, and similar community needs and demands.

Chapter 4 Trails

Addresses the City's **trail network**, building upon the concepts in the *Transportation Master Plan* and the *Herriman Hills Open Space Master Plan*. The chapter looks at the current network, establishes a concept for meeting **existing and future needs** and creates a framework for a fully-connected trail system in the future.

Chapter 5 Priorities & Construction Costs

Prioritizes **specific actions** to help meet needs and standards for parks, open space, recreation, community arts and trails. These are then translated into **probable cost estimates** for meeting needs during the next ten years and beyond. The chapter includes an **action plan** that details implementation actions for the short and long-term. The chapter concludes with an updated list of **potential funding sources** to help facilitate implementation of the plan.

Chapter 6 Goals & Policies

Provides a comprehensive list of **goals, policies and implementation actions** for parks, recreation, open space and trails to help achieve the City's vision.

COORDINATION WITH OTHER PLAN DOCUMENTS

The *Herriman Parks, Recreation, Open Space and Trails Master Plan 2018-2028* works in concert with the other key City planning documents described below. The plan supports the goals of these vision documents and proposing specific implementation measures to help make these goals a reality.

Herriman City General Plan 2025

The *Herriman City General Plan 2025* addresses and supports parks, recreation, trails and open space in numerous ways. It encompasses a clear vision that supports the development of a balanced parks system linked together by a comprehensive system of trails. It respects the lay of the land, acknowledging the surrounding foothills, natural drainageways and agricultural roots of the community.

Specific goals contained in the plan encourage development that is pedestrian-friendly and walkable and that protects and conserves critical agricultural land and associated open spaces, sensitive lands, sensitive natural features, critical open spaces and habitat areas.

The plan maps include proposed parks, recreation and open space areas, as well as a hierarchical trail and bikeway plan intended to link key destinations, parks, and open spaces as part of creating a more walkable and bikeable city.

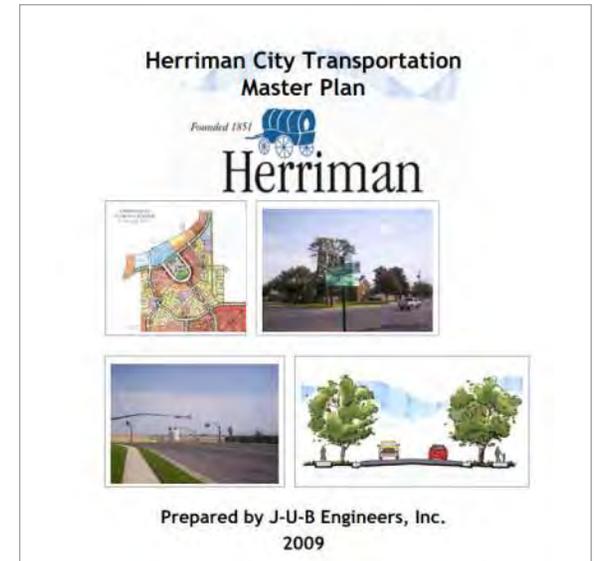
Herriman Hills Open Space Master Plan 2018

The *Herriman Hills Open Space Master Plan (2018)* summarizes the community's vision for more than 1,800 acres of City-owned open space in the southern foothills of the City. These open spaces help to separate the City from Camp Williams National Guard training site to the south and provide unprecedented opportunities for creating a unique foothill trail system in the City. The plan used a combination of data collection and public involvement methods to create a concept plan. The concept plan proposes a variety of uses and facilities for the much loved area, including an extensive trail network, trailheads and trail access points and specialized recreation areas that facilitate back country camping, an off-leash dog trail area, bicycle pump tracks, bike skills parks, an amphitheater, winter tubing, ropes and obstacles courses, and archery and shooting ranges.



Herriman City Transportation Master Plan 2009

While the bulk of the *Herriman City Transportation Master Plan (2009)* addresses the City's road system, it also contains a small discussion on pedestrian and bicycle trails, including support for a proposed network of primitive and urban trails.



PLANNING PROCESS AND PUBLIC INVOLVEMENT

A comprehensive public involvement process was applied to this planning effort, providing meaningful opportunities for residents and stakeholders to provide input and become engaged in the development of the plan. Figure 1.1 illustrates the key techniques and activities that were utilized to ensure the plan represents the community vision.

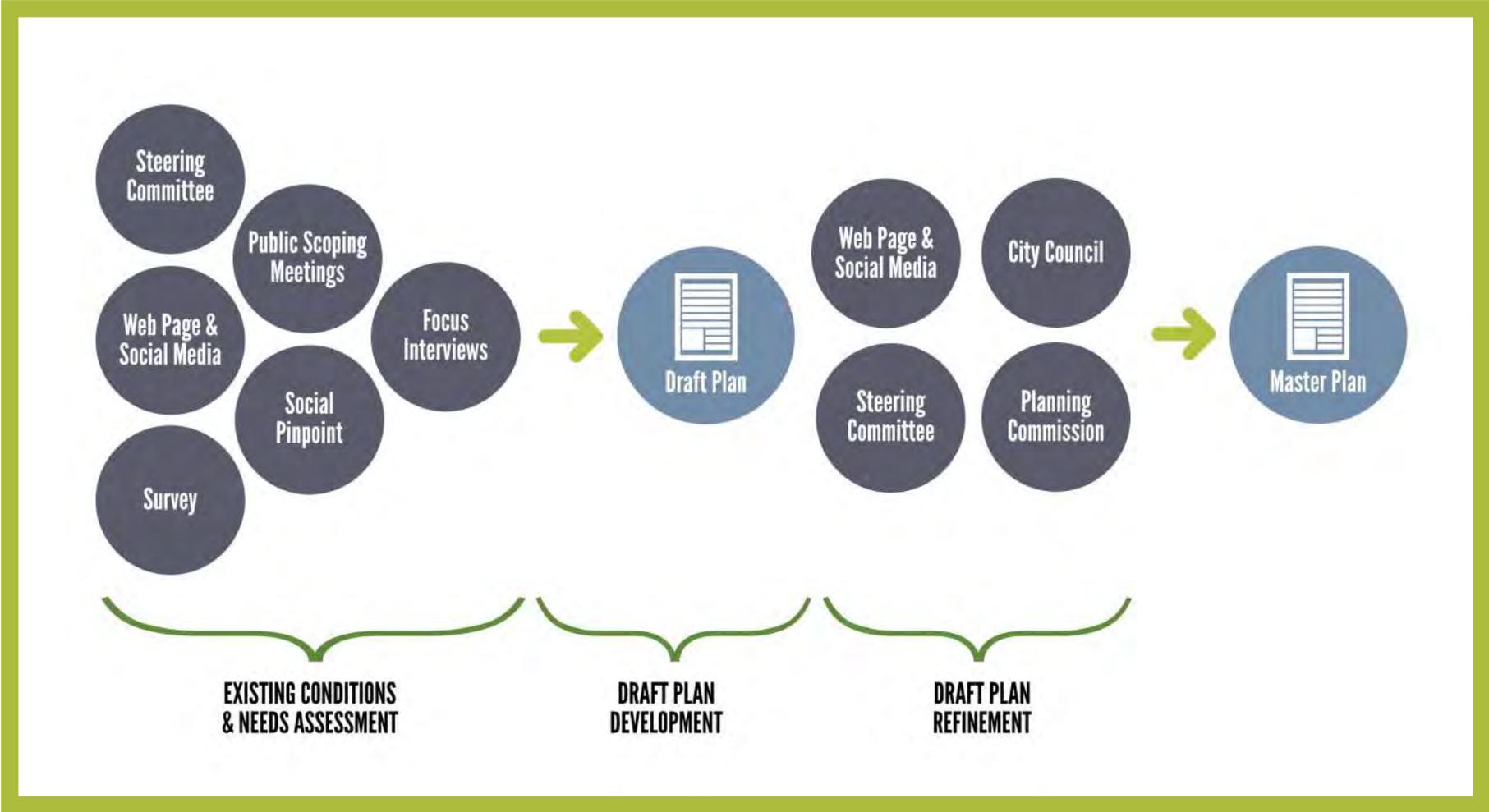


Figure 1.1 - Public Involvement Throughout the Planning Process

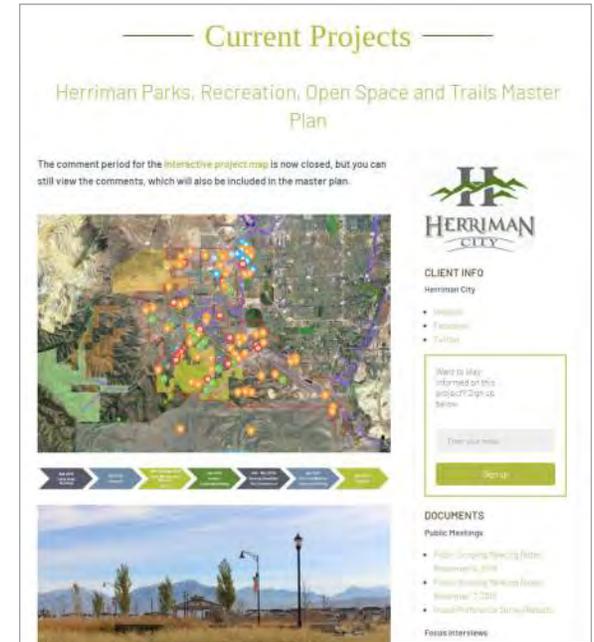
Herriman Parks, Recreation, Open Space And Trails Master Plan Steering Committee

A Steering Committee was established specifically for this project and was composed of key City staff, stakeholders, residents with specific interests in accessibility and dog parks, and representatives of the planning commission and Herriman Trails Committee. The Steering Committee met a total of four times at key points during the planning process, providing critical guidance and feedback as the planning concept was established.

Project Web Page

A project web page was established at the beginning of the project, providing comprehensive documentation of meeting results and directives, in addition to serving as a clearinghouse for information. The web page included information on meetings, presentation materials, notes, and survey results. It also included an email list sign-up, comment tools, updates on plan progress, draft plan documents and links to Social Pinpoint, an interactive on-line mapping and comment tool.

Ten people submitted comments via email and through the project web page. The complete comments are included in the Appendix and a summary follows.



Project Web Page

Parks and Open Space Comments

- Desire for a gun range for shooting practice, self-defense training and to host world-class shooting competitions.
- Need for dedicated and fenced off-leash dog parks.
- Support for using the parcel of land at 12600 South 5600 West for a park. Grants might be available to help clean the site up, and a park at this location would benefit the community.
- The neighborhood east of Mountain View Corridor needs a sand volleyball court. It was also requested that information about the plans for the Juniper Canyon Recreation Area be released.
- The public could partner with Herriman to improve the ADA accessibility of our playgrounds, and together could help the City secure grants and funding to make improvements and enhancements.

Trails Comments

- More trails for running and hiking are desired.
- Accessible trails are needed.
- A mountain bike park and improved mountain bike trails are desired.
- It was suggested that the City should encourage residents and others to walk and bike instead of relying solely on cars for circulation. This could help alleviate traffic issues that have emerged in recent years.

General Comments

- Herriman needs to consider the synergy between venues and activities including venues that support night-time activities, most specifically entertainment venues for movies, theater and art. There is also a need for good dining options.

Social Pinpoint

Social Pinpoint (SPP) is a proprietary online community engagement software tool that helps communities such as Herriman connect with their residents and stakeholders. The tool was hosted on the project web page, providing a range of opportunities to comment, question and propose ideas for specific sites using online maps. The software allows participants to “drag and drop” various “comment pins” directly tied to a location. The software also allows participants to upload photos and images to help describe ideas and point out specific locations. Figure 1.2 is a summary map indicating the number and location of where the various pins were placed, and Figure 1.3 is a heat map that illustrates the concentration of comments and ideas across the City.

A total of 842 unique users spent an average of twelve minutes and forty-eight seconds on the SPP page. Seventy-six unique users submitted 126 comments and ten photos. Detailed responses generated via SPP are included in the Appendix and a summary of those comments follows.

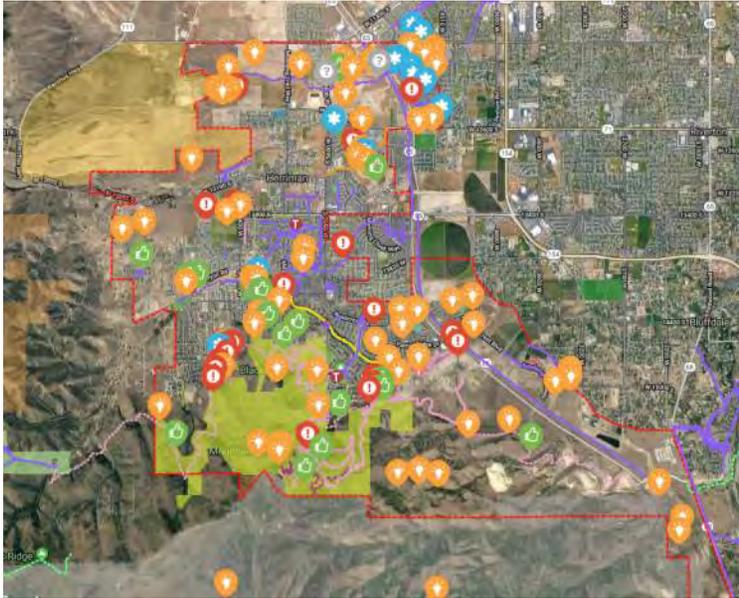


Figure 1.2 - Social Pinpoint Comment Summary Map

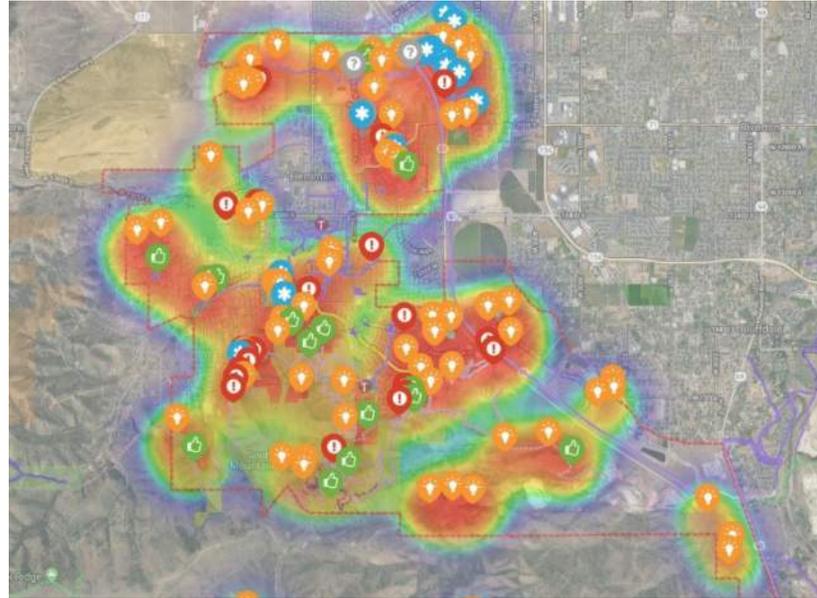


Figure 1.3 - Social Pinpoint Comment Heat Map

Parks and Open Space Comments

- Parks need active recreation components, like sports courts, east of the Mountain View Corridor and in the Juniper Canyon Recreation Area.
- Replace some lawn areas with pickleball courts and other active sports courts.
- Northwest Herriman lacks parks, trails and open space and maybe a splash pad.
- Need a sports complex with fields for high school and other sports organizations.
- Requested facilities in foothills: disc golf, shooting range, archery course, and picnic areas
- Want more multipurpose fields with playground nearby.
- City should secure top of South Mountain for open space – has great views.
- A couple of vacant lots need to be cleaned up and made formal open space.
- There is a need for a multi-purpose recreation reservoir on the west side of the City. The City should consider charging for non-resident parking like is done in Springville.
- Need more parks, dog parks, and a RV park/campground.
- Make parks more interesting – not just sites with grass and trees.

Recreation and Community Arts Comments

- Desire a golf course and indoor year-round ice rink.
- Support for an indoor and outdoor pool.
- Need a pool for high school athletics and those in training.

Trails Comments

- Need better signage, mileage markers, dog waste stations, equestrian trails, pump track, bike park, directional trails, trails separated by user group, off-leash dog trails and more primitive trails.
- Realign some trails for homeowner privacy.
- Both support and opposition to providing trailheads with parking was indicated.
- Both support and opposition for UHV/OHV motorized trails was indicated. Some participants are concerned about noise, fire risk and user safety if trails are allowed to include motorized vehicles.
- Trail access from neighborhoods is important.
- Both support and opposition for trailhead with parking in Wide Hollow area.
- Need to provide safe trail crossings, close trail gaps, and finish trails.
- Consider “single-track sidewalks”, unpaved trails that parallel paved trails.

General Comments

- Some maintenance issues for specific parks and trails.
- City has poor examples of high-density development – inadequate parks and open space, and residents do not have parks or open space within walking distance.
- Require developers to provide promised amenities and trails connected to parks. They need to provide amenities in parks, not just grass and trees.
- Partner with neighboring communities to ensure neighboring trails and lands are maintained properly and trails connected.

Statistically-Valid Survey

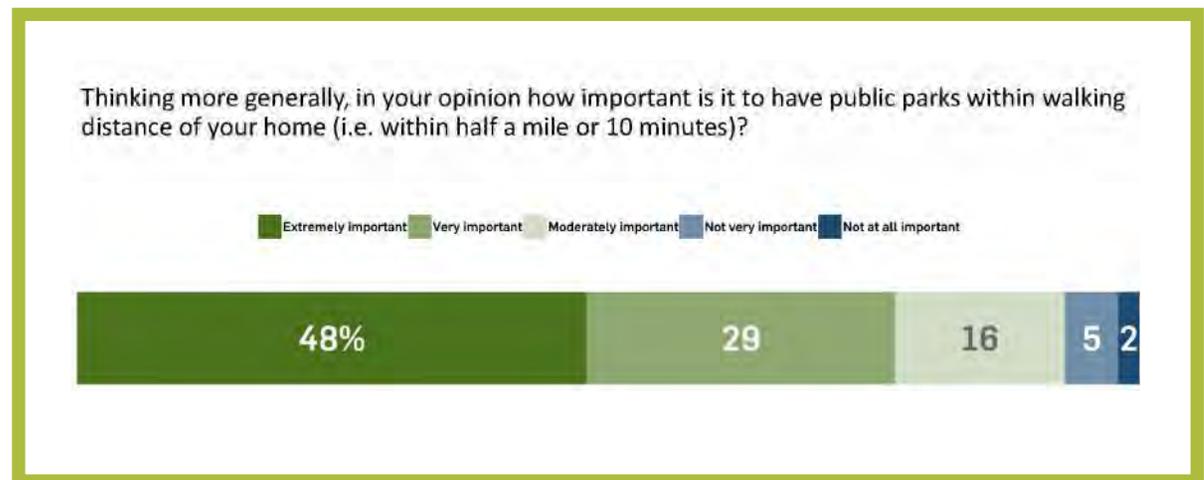
The City contracted with Y2 Analytics to conduct a statistically-valid survey to help gather public input. The *Herriman Parks Plan 2019 Survey* randomly sampled 1,367 residents, resulting in a margin of error of +/- 2.61 percent. Detailed survey results are located in the Appendix with survey highlights presented below. Overall, 31-percent of residents strongly agree and 42-percent somewhat agree that the City provides an adequate amount of parks, recreation, open spaces and trails opportunities.

Parks & Open Space

The most used parks are Blackridge, Butterfield and J. Lynn Crane, and the primary reason most people use their most-used park is that it is close to home. The most desired improvements to their most-used park include trees, walking/jogging paths, restrooms, and sports fields/courts, although many indicated that no improvements were needed.

Approximately 93-percent of respondents indicated that it is extremely, very, or moderately important to have parks within walking distance of home.

Approximately 66-percent percent of respondents indicated that is extremely, very, or moderately important to have dedicated dog parks, while 34-percent indicated is not very or not at all important to have dedicated dog parks. Residents are split over whether dogs and/or their owners cause conflicts with other users in Herriman parks and open spaces. They are also divided over the preferred ways to resolve these conflicts.



Recreation and Community Arts

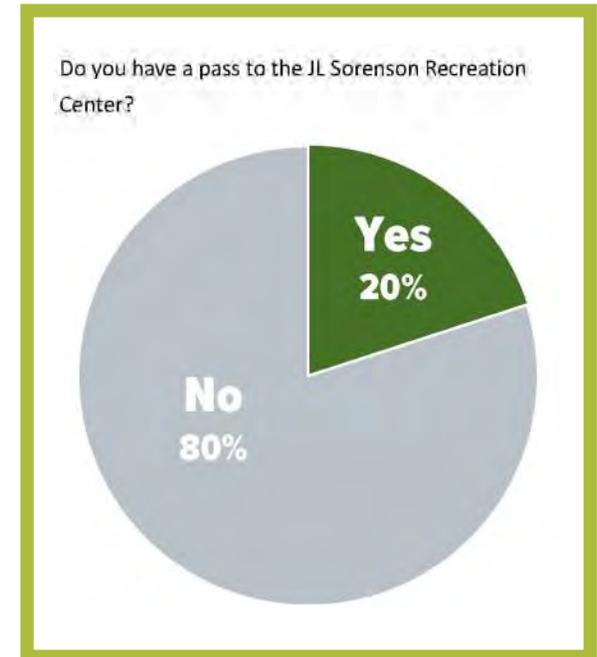
The participation rate in recreation programs last year was 44-percent, with J.L. Sorenson Soccer, Junior Jazz, and school/club sports being the top programs. The primary reasons residents do not participate in recreation programs are that programs are not of interest, they are too expensive, or the programs are offered at inconvenient times.

Only 26-percent of residents are members of the J.L. Sorenson Recreation Center. Of those, 44-percent visit a few times a week, while 17-percent visit daily and 16-percent visit a few times a month.

The most popular children's activities for exercise or recreation are swimming, walking, biking, soccer, basketball and dance, while the most popular adult activities for exercise or recreation are walking, running, biking, weight lifting, swimming and shooting.

The most popular community events are the Fort Herriman Towne Days, the Fort Herriman PRCA Rodeo, and the Herriman Howl. The top events people are most interested in attending in the future are Fort Herriman Towne Days, Night of Lights, and the Fort Herriman PRCA Rodeo.

More than half of residents have heard of the Herriman Arts Council. Approximately 69-percent do not take part in Herriman Arts Council events. The most popular Arts Council Events are the Summer Musical, the Herriman Live concert series, and the Kids Program. A majority of residents believe there is an appropriate amount of arts and cultural events in Herriman. Approximately 41-percent strongly or somewhat agree that cultural and arts events would be improved by having a dedicated Community Arts Center, while 36-percent neither agree or disagree, and 23-percent strongly or somewhat disagree with this statement.



Trails

The survey results indicated that approximately 26-percent of respondents use trails a few times a year, 22-percent a few times a month and more, and 18-percent use trails at least weekly. In other words, approximately two-thirds of the population use trails at least a few times each year. Primitive trails located in the Herriman Hills Open Space are the most-used trails in the City (38-percent). Walking and jogging are the most popular trail uses at 77-percent, followed by recreational biking at 12-percent.

The most desired improvements to the trails in Herriman include making trails more complete or connected, linking neighborhoods with the trail system, increasing total trail miles, and providing pet waste disposal stations. The top reasons people do not use trails are a lack of information about the trails and a lack of UTV/OHV trails.

Most residents (89-percent) believe it is extremely, very or moderately important to have trails within walking distance of home. Natural surface trails are the most desired trail type, followed by asphalt trails and natural surface motorized trails.

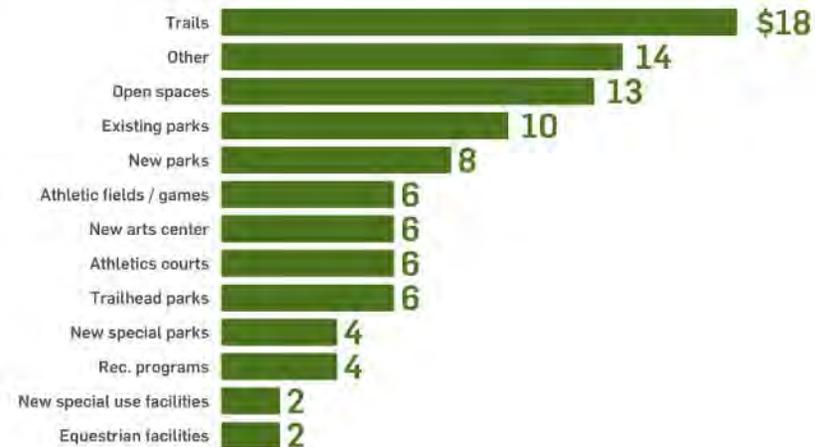
Priorities and Funding

When asked how they would allocate \$100 for additional parks, recreation programs, facilities, trails, or arts programs, survey

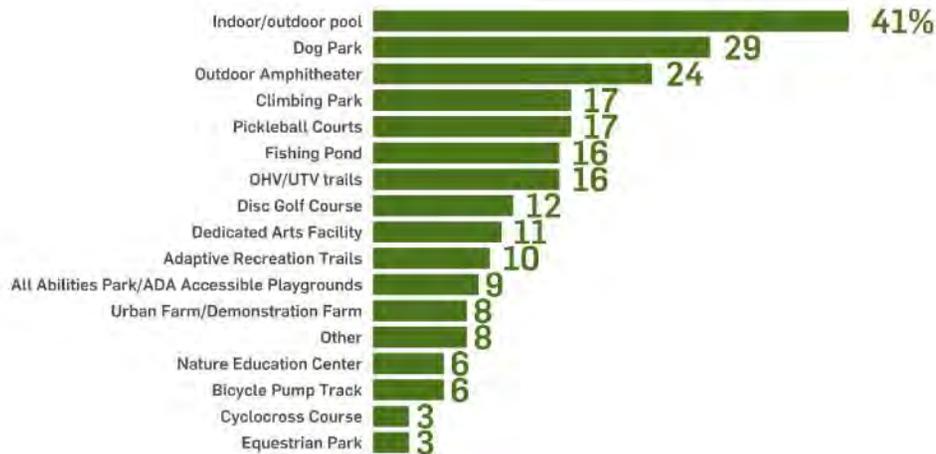
Which, if any, of the following improvements should be made to the trails in Herriman? Select up to three.



Suppose you had \$100 to spend on additional parks, recreational programs, facilities, trails, or arts programs in Herriman. How would you divide your \$100 among the various projects, exhibits, events, and performances that could be funded? (You may spend the \$100 all in one category or divide it up as you please, but the total must be \$100.)



Which of the following special use facilities should Herriman consider funding or constructing?
Select up to three.

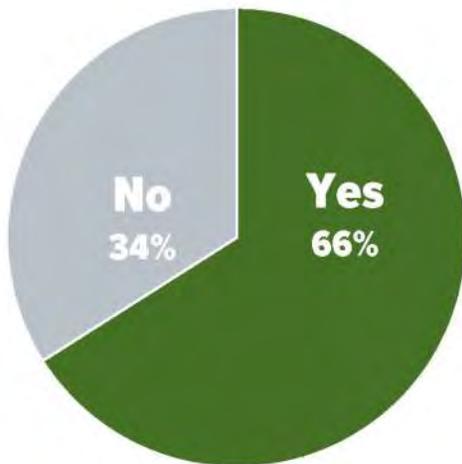


participants indicated that their top priorities include trails, open spaces, existing parks, and new parks.

The top special use facilities that should be considered for funding or construction are an indoor/outdoor pool, a dog park, outdoor amphitheater, climbing park and pickleball courts, in that order.

Residents are slightly more willing to pay a monthly usage fee of \$7.50 for acquisition and maintenance of new parks, facilities or trails (67-percent extremely, very or somewhat willing) than to pay an equal amount for maintenance and upgrades to existing parks, facilities or trails (61-percent extremely, very or somewhat willing).

Do you currently have any children under the age of 18 live in your home?



Residents are slightly more willing to pay a monthly usage fee of \$10.00 for acquisition and maintenance of new parks, facilities or trails (60-percent extremely, very or somewhat willing) than are willing to pay for maintenance and upgrades to existing parks, facilities or trails (58-percent are extremely, very or somewhat willing).

Survey Demographics

Most respondents were between 25 to 44 years old, and approximately 95-percent own their own home. Nearly two-thirds of households have children under the age of 18 living at home (66-percent). Approximately 50-percent have lived in Herriman between 3-10 years while another 26-percent have lived here between 11-20 years.

Approximately 52-percent of households own one or two dogs and only 4-percent own horses.

Approximately 44-percent of respondents have an annual household income between \$75,000-124,000, and 22-percent have an annual household incomes in excess of \$150,000.

Focus Group Meetings

The planning team held three separate focus group meetings with various special interest groups in October and November 2018. A summary of the comments provided during each meeting is provided below, with detailed notes provided in the Appendix.

Arts, History and Community Gardens Comments

- Have great relationship with City
- Want to go beyond performance art
- Want to teach art, not just view art
- Would like arts venue but maybe locations throughout the community would be better
- Kids art classes fill up quickly
- City purchased Crane House - would like to restore it
- Would like to purchase several other historic homes and the barn for preservation/restoration
- “Historic District” not well defined- has a mix of old and new homes
- Want to offer self-guided tours of historic homes
- Want to relocate cabins from community gardens and create pioneer-era learning center
- Consider conservation district instead of historic district
- Embrace urban community while maintaining rural feel where possible
- 50 plots, 30 gardeners from all housing densities
- Not a huge demand for plots - run out of water halfway through season
- Donate some of produce grown in garden
- Possibility to convert old rail barn to greenhouse
- Create place to attract more than just gardeners-play on historic aspect, add flower gardens- make it an “Old Farm”
- Garden is locked sometimes so cabins are not always accessible



Community Facilitators and Sports Clubs Comments

- Foothills offer unique opportunity
- Open Space is incredibly important
- Families want smaller parks close to home
- Too many small parks - need policy for bigger parks
- Update playgrounds on a regular basis
- Facilities wanted: shooting range, golf course, water park, equestrian facilities, outdoor pool, and ice rink
- Bacchus Highway is dangerous for road bikers
- “College Town” with USU and SLCC - partner as much as possible to meet needs
- Accessibility is huge - upgrade existing facilities, make it part of new facilities, provide programs
- Need space for tournaments like SLC RAC
- Several sports can share fields
- Want to use parks that are not currently programmed
- Utah Soccer Alliance- 1,200 players, would like RAC type facility with 16-24 fields
- Herriman Baseball- 1,000 players, would like another 4 or 5 plex
- Herriman Rugby- 25- to 300 players, practice in Lehi but play in Herriman, have to have tournaments in SLC
- Herriman Football- 700 players, use 11 fields

Trails, Equestrians, OHV Users Comments

- Make a great loop trail using Bacchus and MVC, connect up Butterfield Canyon
- Have enough trailheads
- Not all trailheads need restrooms
- Have enough space to accommodate users of all types on separate trails
- Make the BST a true urban interface with a continuous trail along the foothills - require developers to support it in their projects- take it to Yellow Fork and beyond
- Need trails for younger kids on foot and for people of all ages and abilities
- Arena at Butterfield is awesome - needs camper/trailer hookups, need better access control with fencing, need ADA upgrades
- Mountain bikes are the biggest danger to horses, but we can all get along
- Indoor equestrian center would be nice, but is not necessary - could serve as venue for concerts and other indoor events as well
- Trail to circumnavigate Camp Williams would be great
- Tooele and Utah Counties have great OHV trail systems - Salt Lake County and Herriman are the gap
- If City provides major OHV facilities, there is a chance it will become overused

General Comments

- More field space
- Want: shooting range, archery range, rock scramble (rock climbing), places for mud races, outdoor pool, disc golf
- Winter sports: snowshoeing, hiking, skiing, fat-tire biking, cross country skiing
- Provide pickleball for seniors
- Provide ADA routes to a few destinations
- Provide camping areas in the foothills



Public Scoping Meetings

Approximately 30 people attended two public scoping meetings, which were held on November 5, 2018 and November 7, 2018 in the Community Room at City Hall. Each meeting began with a Visual Preference Survey, which presented 50 photos that were scored by participants to help determine the types and qualities of park, recreation, trail, open space, and community facilities/activities preferred in Herriman. All 50 images and their scores can be viewed in the Appendix. The top six highest-scoring images in each category are shown on the right, followed by the lowest-scoring six images.

A scoping session followed each Visual Preference Survey session, providing participants with the opportunity to freely discuss their ideas, visions, and concerns for the existing and future City. Verbatim notes from each meeting are located in the Appendix and a summary of compiled input follows.

Visual Preference Survey TOP 6 Images



1. Average score: 2.4



2. Average score: 2.3



3. Average score: 2.2



2. Average score: 2.3



2. Average score: 2.3



4. Average score: 1.9

Visual Preference Survey BOTTOM 6 Images



16. Average score: 0.7



17. Average score: 0.6



18. Average score: 0.6



16. Average score: 0.7



19. Average score: 0.5



20. Average score: 0.3

Parks & Open Space Comments

- Love existing large parks (Crane, Butterfield, and Black Ridge)
- Want parks close to home
- Need safe routes to parks
- Want more interactive playgrounds
- Some maintenance/vandalism issues
- More shade while trees still young
- More parks with special amenities
- Need more open space within developments
- No hillside development
- Want outdoor hillside adventure park

Trails Comments

- Trailheads need restrooms and bike repair stations
- Need wayfinding and maps
- Better maintenance (weeds/flats)
- More hiking and biking trails
- Should be better connected
- Want BMX park and OHV trails
- No ATVs by neighborhoods

General Comments

- Very active outdoor community
- New developments need to include better parks, trails, and open space
- Outdoor pool - want but cost is huge
- Accessibility is huge - need to provide accessible parks and trails
- Options for people of all ages, including teens
- Arts - support for and indifference
- Need indoor performance venue for the Arts
- Heritage/small town feel is important
- More community gathering places
- Focus on amenities that serve the most people and can be used year-round
- Partner on big ticket items
- VISION- play place, entertainment/sports hub - attract people from the region

City Leadership Briefings and Adoption Presentations

The planning team briefed the City's leadership at key points during the planning process. The City Council was briefed on January 23, 2019. The final draft of the *Herriman Parks, Recreation, Open Space and Trails Master Plan* was presented to the Herriman City Planning Commission on August 1st, 2019 and was forwarded to the City Council. The plan was presented to the Herriman City Council on December 11th, 2019. The Council adopted the plan on _____.



VISION STATEMENT

The City's Vision Statement, shown below, summarizes the community's hopes for the future and provides a reference point by which various ideas and concepts for the community can be evaluated and refined as Herriman continues to grow and evolve. This plan helps Herriman realize this vision through the development of a comprehensive, well-distributed and interconnected system.

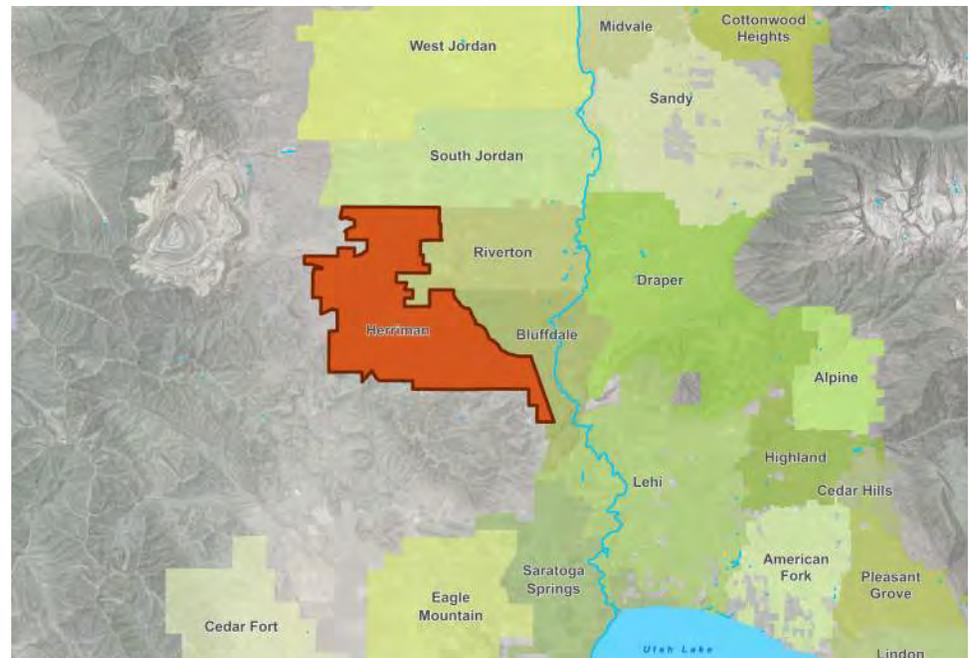


Herriman City will continue to be a place to establish roots, create opportunity, embrace our heritage, protect diversity, and promote economic development. And while preserving the "Herriman Feel" provide a safe and inviting place to live, work, and play.

HERRIMAN CITY PROFILE

Physical and Social Structure

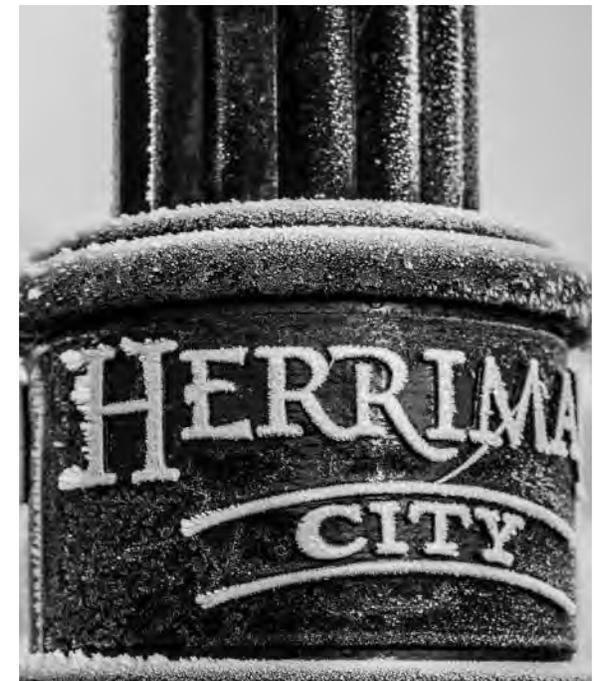
Herriman City is located in the southwestern corner of Salt Lake County, nestled at the base of the foothills that separate the City from Camp Williams Utah National Guard to the south, bordering unincorporated Salt Lake County lands to the west. The City encompasses slightly more than twenty square miles and features a series of intermittent eastward-running drainages emanating in the Oquirrh Mountains and the Rio Tinto Mine, both of which dominate the westward skyline of the City. From south to north, the key drainages include Rose Creek, Butterfield Creek, Copper Creek and Midas Creek. The Welby Jacob Canal runs north-south along a large portion of the eastern boundary of the City.



As described in the *General Plan (2025)*, Herriman was originally established in 1849 as a small settlement known as Butterfield. For a short time, it included a pioneer fort located near the crossing of Main Street and Pioneer Street called Fort Herriman. Early residents made their living by dryland farming and through sheep and cattle ranching while others worked in the nearby mines and smelters. Butterfield remained quite small for many years, with the first signs of significant growth occurring in the 1980's and 1990's, which ultimately led to the incorporation of Herriman City in 1999. Since then the community has been dominated by an era of rapid growth, and it is currently one of the fastest-growing communities in Salt Lake County, Utah, and the nation.

The settlement pattern in Herriman changed in response to growth and development pressure. For example, the large, single-family residential homes and lots, horse properties and agricultural fields, and farms that dominated during the 1980's and 1990's have been usurped by a wider range of residential uses, lot sizes, and housing types in more recent years. The City now contains significant areas of medium to high density residential neighborhoods, and it is anticipated that even higher-density uses will be located here in the future.

The City has made great strides establishing a town center near the north end of the community, which includes a new City Hall, J. Lynn Crane Park, and the Salt Lake County-owned Herriman Library and J.L. Sorenson Recreation Center. Large commercial areas have also emerged since incorporation, providing residents with a growing range of services and experiences within the municipal boundaries.



Demographic Profile and Projections

A clear understanding of Herriman’s current population and household characteristics is necessary to accurately analyze current and future needs for public parks, recreation, open space and trails¹. The following is a summary of key population, age, and household size and composition characteristics, which are generally the most important characteristics for understanding existing and future needs for parks, recreation facilities and programs, community and arts facilities and programs, open spaces, and trails.

Population

Herriman has experienced significant growth since incorporation in 1999, increasing from 1,523 in 2000 to 51,681 in 2018 (see Figure 1.5). Growth was particularly rapid between 2010 and 2018 and is expected to remain high through 2040. Population is expected to gradually taper off by 2040, with relatively minor growth between 2040 and buildout, which is estimated will be reached by 2060 with a population around 115,844².

Age

1. Demographic information was provided by the Herriman City planning department and supplemented with information from the U.S. census bureau as needed.
2. According to the *General Plan 2025*, which was updated in 2013

Population

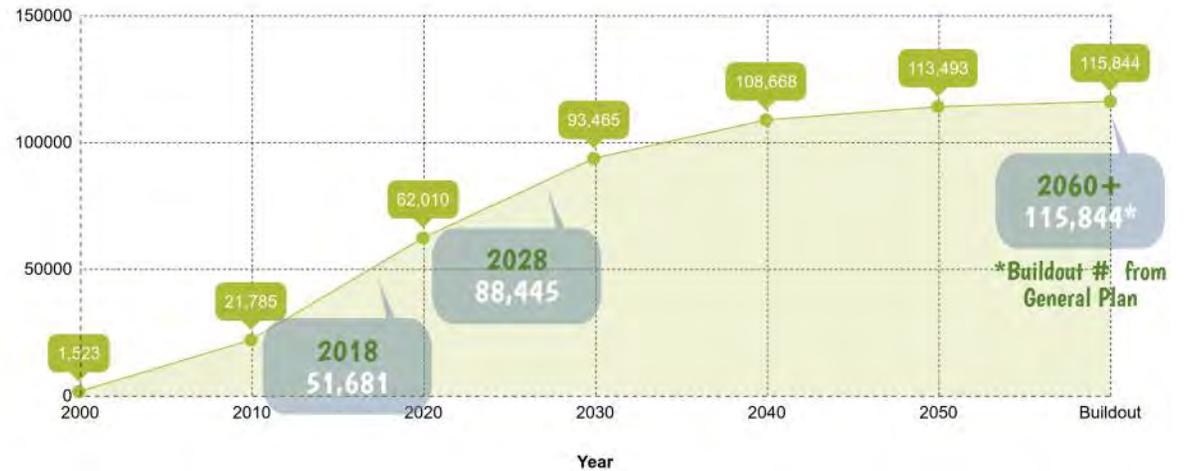


Figure 1.5 - Herriman City Population

Median Age



Figure 1.6 - Median Age Comparison

While the City is anticipated to continue to grow rapidly through 2040, it is also gradually aging. This is demonstrated by the fact that the median age increased from 24.7 in 2010 to 26.2 in 2017, as shown in Figure 1.6. However, Herriman is still a very young City when compared to the median age of Salt Lake County at 32.4, the state at 30.5, and the nation at 37.8.

Table 1.1 provides a comparison of the percent children by age group in 2017 for Herriman, Salt Lake County, Utah, and the United States. As indicated, Herriman has many more children by percentage than the county, state, and U.S., with local rates nearly doubling national averages. According to the American Community Survey 2017 estimates, approximately 64.2-percent of households in the City have children under eighteen years. This data is critical for understanding existing and future needs, indicating the needs of children, young and old, will dominate needs for the next generation and possibly beyond.

Table 1.1: Comparison of Percent Population of Children by Age Group in 2017³

Location	<5 Years Old	5-14 Years Old	15-17 Years Old	Total <17 Years Old
Herriman City	11.1%	22.9%	6.7%	40.7%
Salt Lake County	7.9%	15.7%	5.2%	28.8%
State of Utah	8.5%	17.2%	4.4%	30.5%
United States	6.2%	12.8%	3.9%	22.9%

Household Size

The average household size in Herriman has dropped slightly, decreasing from 3.93 in 2010 to 3.91 in 2017. However Herriman has a relatively larger household size compared to 3.01 for Salt Lake County, 3.14 for the state, and 2.63 for the nation. In other words, Herriman is a community with many children and meeting the needs of this cohort will likely to be the dominant theme through 2040 and beyond.

Household Income

3. According to the American Fact Finder 2017



Figure 1.7 - Population Characteristics

The median household income in Herriman has increased from \$79,182⁴ in 2010 to \$94,837 in 2017, compared to \$67,922 for Salt Lake County, \$65,325 for the state, and \$57,652 for the nation in 2017.

Summary

Herriman's population is likely to continue growing at a rapid rate through 2040, adding approximately 41,784 residents by 2030, an increase of almost 81% over the next twelve years. The community is gradually aging, but it is nevertheless very young in comparison to regional, state, and national figures. The extremely large household sizes are tapering slightly, representing a slight counter-trend toward a more diverse age composition. Household income has increased significantly, which is indicative of the community appealing to a younger, more affluent cohort in recent years.

Taken together, these characteristics indicate that the existing and future parks, recreation, open space, and trails will need to serve a wide range of users. Although there will be significant pressure to meet the overwhelming needs of young families with both young children and teenagers, it is important to ensure that the needs of adults and seniors are not lost, as this could result in a two-tier system of access and accommodation.

4. In 2017 inflation-adjusted dollars



2 Parks & Open Space

Parks and open space form the backbone of a healthy community, providing places to recreate, relax, and connect with family, friends, and the community at large. These green spaces provide visual relief from the built environment and offer the opportunity to connect with nature while physically engaging with the outdoor environment.

This chapter examines the state of existing parks and open space in Herriman City. It begins by documenting the number, size, amenities and distribution of the City's existing parks and open spaces, applying tools to help determine how well current needs are being met. We also look to the future, applying growth projections and trends to help determine the preferred method for meeting long-term park and open space needs as the City continues to grow and change.



Crane Park

PUBLIC INPUT ON PARKS AND OPEN SPACE

The planning process included significant public outreach opportunities to ensure the needs and desires of the public were well-vetted and understood. The following is a summary of the public input that specifically addressed parks and open space.

Web Page and Associated Email Comments

Comments included support for a shooting range, dedicated off-leash dog parks, and for all new parks to be accessible to a full range of user groups. New recreation facilities east of the Mountain View Corridor (MVC) were requested and that the City-owned lot located at 12600 South 5600 West be converted into a park.

Social Pinpoint Comments

There is a need for more recreation amenities east of MVC and in the northwest part of the City around the Creek Ridge community. Requested amenities included a sports complex, a disc golf course, a shooting range, an archery course, picnic areas, more multipurpose fields with playgrounds located nearby, a reservoir located on the west side of the City, more parks in general, dog parks and an RV park/campground. Respondents also want the City to cleanup a few vacant lots that seem to be attracting nuisance uses, to purchase the top of South Mountain for open space and to make parks more interesting with amenities other than just grass and trees.

Statistically-Valid Survey Results

Blackridge, Butterfield and J. Lynn Crane parks are the most-used in the City. The primary reason people visit their most-used park is its proximity to home. The most desired park improvements include trees, walking/jogging paths, restrooms and sports fields/courts, although many indicated that no improvements were needed. A majority feel it is moderately, very or extremely important to have parks within walking distance of home. The most desired improvements to Blackridge Park are trees and walking/jogging paths; to Butterfield Park are walking/jogging paths and restrooms; and to J. Lynn Crane Park are sports fields/courts. The top three reasons that respondents do not visit City parks include no interest, no time, lack of interesting park features or facilities, and a lack of information about park amenities.

Approximately two-thirds of respondents feel it is important to have dedicated dog parks. Residents are split over whether dogs and/or their owners cause conflicts with other users in Herriman parks and open spaces. They were also split on the preferred method to resolve these conflicts.

Public Meetings - Comments

The public expressed their appreciation of the high-quality of J. Lynn Crane, Butterfield and Blackridge Parks. They requested more shade in parks as most are quite young, more open space within developments, an outdoor hillside adventure park as well as parks with special amenities and more interactive playgrounds. They also expressed a desire for more parks close to home, to keep the foothills free from development and the need for safe routes to parks. They also want to see options for people of all ages, improved accessibility at public parks and a focus on amenities that will serve the most people year-round. They indicated that developers should be providing better parks and open space.

Focus Interviews - Comments

Focus interview participants emphasized the importance of open space and the foothills. They requested additional facilities including a shooting range, golf course, water park, equestrian facilities, archery range, camping areas in the foothills, pickleball for seniors, outdoor pool, space for sports tournaments, a sports complex like Salt Lake City’s Recreation Athletic Complex, a baseball four or five-plex, more field space overall, a rock scramble for rock climbing, places for mud races, disc golf course, and an ice rink. They also suggested that playgrounds be updated on a regular basis and that all parks in the City be modified or designed to meet ADA accessibility requirements, with Butterfield Park indicated as having particular need for improvements. The various soccer, baseball, softball and other sport clubs suggested that several sports can share fields and that they would like to have access to fields in the City that are not currently programmed.

Participants also indicated a desire to enhance and improve existing community garden, converting it from a little known spot on the map into a place that is attractive for the entire community, not just the gardeners. They suggested leveraging the City’s history there, perhaps adding flower gardens or making it an “old farm”, perhaps turning it into a historic conservation district. It was suggested that the historic cabins be relocated to somewhere more accessible to the rest of the community, unless there is a way to provide greater access to the historic features while controlling access to the gardens.



The Cove at Herriman Springs



Rosecrest Park

EXISTING PARKS/SYSTEM-AT-A-GLANCE

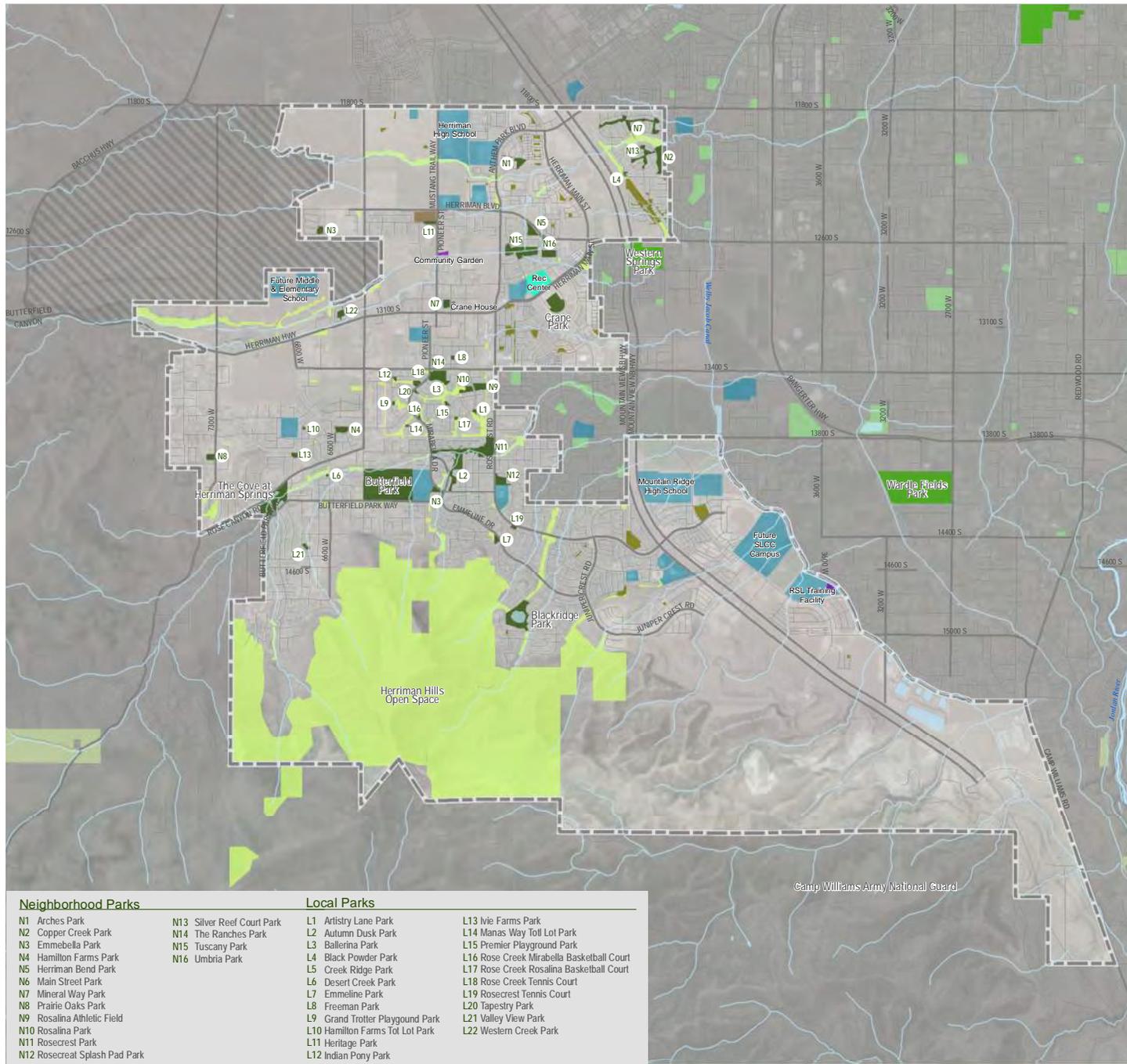
Herriman City is fortunate to have a wide range of parks, open spaces, and other amenities that help meet the recreational needs of the community. Map 1 shows the location of existing parks and open spaces in the City, as well as the JL Sorenson Recreation Center, schools, special use parks, and other unique amenities. Table 2.1 provides a detailed inventory of the existing parks, amenities within each of the parks, and additional facilities that contribute to the recreation system.

There are approximately 214.3 acres of parks and other special recreation land, and more than 2,370 acres of open space that serve the community. The following is a description of each park type, beginning with the smallest category- **Local Parks**, followed by descriptions of **Neighborhood Parks**, **Community Parks** and the largest- **Regional Parks**. The plan also examines **Special Use Parks** and **Other Recreational Facilities**. The section concludes with a description of public **Open Space** distributed throughout the community.



Herriman City Parks, Recreation, Trails and Open Space Master Plan

Map 1 Existing Parks and Open Space



- Parks, Recreation & Open Space**
- City Park
 - City Open Space
 - Detention Basin
 - Existing Special Use Park
 - Existing County Park
 - Existing County Recreation Center
 - Existing County Open Space
 - Existing Private Park
 - Park in Adjacent Community
 - City Cemetery
- Schools**
- Waterways**
- Waterbodies**
- Herriman City Boundary**
- Proposed Annexation Area**

Neighborhood Parks

- N1 Arches Park
- N2 Copper Creek Park
- N3 Emmabella Park
- N4 Hamilton Farms Park
- N5 Herriman Bend Park
- N6 Main Street Park
- N7 Mineral Way Park
- N8 Prairie Oaks Park
- N9 Rosalina Athletic Field
- N10 Rosalina Park
- N11 Rosecrest Park
- N12 Rosecreat Splash Pad Park

Local Parks

- L1 Artistry Lane Park
- L2 Autumn Dusk Park
- L3 Ballerina Park
- L4 Black Powder Park
- L5 Creek Ridge Park
- L6 Desert Creek Park
- L7 Emmeline Park
- L8 Freeman Park
- L9 Grand Trotter Playground Park
- L10 Hamilton Farms Tot Lot Park
- L11 Heritage Park
- L12 Indian Pony Park
- L13 Ivie Farms Park
- L14 Manas Way Tot Lot Park
- L15 Premier Playground Park
- L16 Rose Creek Mirabella Basketball Court
- L17 Rose Creek Rosalina Basketball Court
- L18 Rose Creek Tennis Court
- L19 Rosecrest Tennis Court
- L20 Tapestry Park
- L21 Valley View Park
- L22 Western Creek Park

0 0.5 1 Miles

Table 2.1: Herriman Park Amenities Inventory

Park Name	Total Park Acres	Detention Basin Acres	Restroom	Large Pavilion	Small Pavilion	Playground	Bike Rack	Benches	Tables	Baseball/Softball Field	Basketball Court	Volleyball Court	Tennis Court	Multipurpose Field	Pickleball Court	Horseshoe Pit	BBO Grill	Concession Booth (Y/N)	Water Feature/Amenity	Trailhead (Y/N)	Perimeter Walking Path (Y/N)	Notes
REGIONAL PARKS																						
Blackridge Park	17.0	0.0	1	1	4	1	1	2	18	0	0	0	0	0	0	0	0	Y	Y	Y	Y	Reservoir with Beach
W & M Butterfield Park	56.0	0.7	4	1	3	1	0	22	22	5	0	3	0	2	0	0	0	Y	N	Y	N	Equestrian Arenas (3); Bleachers (16); Concessions; Performance Stage; Public Works Facility; Hosts PRCA Rodeo and Enduro Motorcycle Race); Need More Seating in Rodeo Arena, New Booth and Offices, and Resolution of ADA Issues; Area exclude 4.2 acres of Public Works yard
Subtotal Regional Parks	73.0	0.7	5	2	7	2	1	24	40	5	0	3	0	2	0	0	0					
COMMUNITY PARKS																						
J. Lynn Crane Park	8.8	0.0	3	1	0	1	3	68	28	0	0	0	0	0	0	0	0	Y	Y	N	Y	Splash Pad, Ice Ribbon, Gazebo, Food Court with Tables, Stage with Green Room, History Walk
The Cove at Herriman Springs	16.8	0.8	1	1	2	1	0	7	20	0	0	1	0	0	0	0	1	N	Y	Y	N	Fishing Pond, DWR Wants Spawning Area in the Pond with Restricted Access, and a Boardwalk), Interpretive Signage
Subtotal Community Parks	25.6	0.8	3	1	0	1	3	68	28	0	0	0	0	0	0	0	0					
NEIGHBORHOOD PARKS																						
Arches Park	2.6	0.8	1	0	1	1	1	6	2	0	0	0	0	1	0	0	0	N	N	Y	N	Connection to Midas Creek Trail, 27 Hammock/Slack line poles
Copper Creek Park	8.0	2.6	1	1	1	1	0	0	8	0	1	1	0	2	0	0	0	N	N	N	N	
Emmabella Park	2.1	0.7	0	0	1	1	0	0	2	0	0	0	0	0	0	0	0	N	N	N	N	
Hamilton Farms	2.7	2.5	1	0	0	0	0	4	2	0	0	0	0	0	0	0	0	N	N	N	N	
Herriman Bend	3.3	1.8	0	0	0	0	0	2	0	0	0	0	0	1	0	0	0	N	N	N	Y	
Main Street Park	2.0	0.0	1	1	1	1	0	4	10	1	0	1	0	0	0	1	0	N	N	N	N	Crane House is Across the Street - Consider Moving Cabins Here?
Mineral Way Park	8.2	1.1	0	0	0	2	0	3	0	0	0	0	0	0	0	0	0	N	N	N	N	
Prairie Oaks Park	2.0	1.0	1	0	1	1	0	1	2	0	0	0	0	1	0	0	0	N	N	N	Y	
Rosalina Athletic Field	2.9	0.7	0	0	0	0	1	5	0	0	0	0	0	1	0	0	0	N	N	N	Y	
Rosalina Park	2.1	0.5	0	0	1	1	1	3	2	0	0	1	0	0	0	0	0	N	N	N	N	
Rosecrest Park	10.4	2.7	1	0	5	1	0	4	10	0	0	0	0	1	0	0	0	N	N	N	N	Ride-to-Arena Connected by Trails
Rosecrest Splash Pad Park	3.7	1.5	1	0	2	1	0	6	6	0	0	0	0	1	0	0	2	N	Y	N	N	Splash Pad
Silver Reef Court Park	4.4	0.0	0	0	0	1	0	1	0	0	0	0	0	0	0	0	0	N	N	N	N	
The Ranches Park	6.4	1.4	1	0	2	1	0	18	4	0	1	1	0	1	0	0	0	N	N	N	N	Skate Park (Upgrade a Few of the Features)
Tuscany Park	11.5	4.5	1	1	1	1	0	7	10	2	1	1	0	1	0	0	0	N	N	N	N	Underutilized
Umbria Park	3.6	0.6	1	0	2	1	0	8	5	0	0	0	0	1	0	0	0	N	Y	N	N	Splash Pad
Subtotal Neighborhood Parks	75.9	22.3	10	3	18	14	3	72	63	3	3	5	0	11	0	1	2					
LOCAL PARKS																						
Artistry Lane Park	0.5	0.0	0	0	0	1	6	2	0	0	0	0	0	0	0	0	0	N	N	N	N	
Autumn Dusk Park	1.8	0.6	0	0	1	1	0	3	2	0	0	0	0	0	0	0	0	N	N	Y	Y	
Ballerina Park	0.5	0.0	0	0	0	1	1	2	0	0	0	0	0	0	0	0	0	N	N	Y	Y	
Black Powder Park	0.2	0.0	0	0	0	1	0	1	0	0	0	0	0	0	0	0	0	N	N	N	N	
Creek Ridge Park	1.8	0.0	0	1	0	1	0	4	2	0	0	0	0	1	0	0	0	N	N	N	Y	Restroom Utilities Stubbed
Desert Creek Park	0.2	0.3	0	0	0	1	0	2	0	0	0	0	0	0	0	0	0	N	N	N	Y	
Emmeline Park	1.2	2.0	0	0	1	1	0	3	2	0	0	0	0	0	0	0	0	N	N	N	Y	
Freeman Park	0.5	0.0	0	0	0	1	1	2	1	0	0	0	0	0	0	0	0	N	N	N	Y	
Grand Trotter Playground Park	0.4	0.0	0	0	0	1	0	3	0	0	0	0	0	0	0	0	0	N	N	N	Y	
Hamilton Farms Tot Lot Park	0.2	0.0	0	0	1	1	0	0	1	0	0	0	0	0	0	0	0	N	N	N	N	
Heritage Park	1.5	0.5	0	0	1	1	0	2	4	0	0	0	0	0	0	0	0	N	N	N	N	
Indian Pony Park	0.4	0.0	0	0	0	1	1	2	0	0	0	0	0	0	0	0	0	N	N	N	N	
Ivie Farms Park	1.1	0.6	0	0	0	1	0	1	0	0	0	0	0	0	0	0	0	N	N	N	Y	
Manas Way Tot Lot Park	0.4	0.0	0	0	0	1	0	1	0	0	0	0	0	0	0	0	0	N	N	N	N	
Premier Playground Park	0.6	0.5	0	0	0	1	1	2	0	0	0	0	0	0	0	0	0	N	N	N	N	
Rose Creek Mirabella Basketball Court	0.4	0.0	0	0	0	0	0	3	0	0	1	0	0	0	0	0	0	N	N	N	N	
Rose Creek Rosalina Basketball Court	0.3	0.0	0	0	0	0	1	3	0	0	1	0	0	0	0	0	0	N	N	N	N	
Rose Creek Tennis Court	1.1	0.0	0	0	0	0	0	1	0	0	0	0	1	0	0	0	0	N	N	N	N	
Rose Crest Tennis Court	0.7	0.4	0	0	0	0	0	0	0	0	0	0	1	0	0	0	0	N	N	N	N	
Tapestry Park	0.5	0.0	0	0	0	1	1	2	0	0	0	0	0	0	0	0	0	N	N	N	N	
Valley View	1.0	0.8	0	0	1	1	0	1	1	0	0	0	0	0	0	0	0	N	N	N	N	
Western Creek Park	1.7	0.7	0	0	1	1	0	2	1	0	0	0	0	0	0	0	0	N	N	N	N	
Subtotal Local Parks	17.0	6.5	0	1	6	18	12	42	14	0	2	0	2	1	0	0	0					
GRAND TOTAL AMENITIES	191.5	30.2	18	7	31	35	19	206	145	8	5	8	2	14	0	1	2					
SPECIAL USE PARKS																						
Cemetery	8.2	0.0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	N	N	N	N	Need Restroom
Community Garden	0.7	0.0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	N	N	N	N	Historic Locust Trees, Two Historic Cabins (Need to be Relocated to Main St. Park or Crane Park possibly), Pole Barn (Possibly Replace with Greenhouse)
Crane House	0.0	0.0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	N	N	N	N	Historic Home
RSL Field 6 and Park	2.1	0.0	1	0	1	1	0	0	0	0	0	0	0	1	0	0	0	N	N	N	N	Field - Owned and maintained by RSL, City uses after 3pm; Park - owned by City but maintained by HOA due to choice of irrigation equipment
Subtotal Special Use Parks	11.0	0.0	1	0	1	1	0	0	0	0	0	0	0	1	0	0	0					
OTHER RECREATIONAL FACILITIES																						
J. L. Sorensen Recreation Center	11.8																					County owned and operated, County does all programming for recreation (Private sports clubs provide additional recreation)
Subtotal Other Recreation Facilities	11.8																					
TOTAL PARK LAND (Community, Neighborhood, Local, Special Use & Other Recreation Facilities)	214.3	30.2	19	7	32	36	19	206	145	8	5	8	2	15	0	1	2					

Existing Local Parks

- Artistry Lane Park
- Autumn Dusk Park
- Ballerina Park
- Black Powder Park
- Creek Ridge Park
- Desert Creek Park
- Emmeline Park
- Freeman Park
- Grand Trotter Playground Park
- Hamilton Farms Tot Lot Park
- Heritage Park
- Indian Pony Park
- Manas Way Tot Lot Park
- Premier Playground Park
- Rose Creek Mirabella Basketball Court
- Rose Creek Park
- Rosalina Basketball Court
- Rose Creek Tennis Court
- Rose Crest Tennis Court
- Tapestry Park
- Valley View Park
- Western Creek Park

Local Parks

Local Parks are typically **less than 2 acres** in size and usually have minimal amenities. Open lawn areas, picnic tables, benches, trees, and sometimes a playground or sport court are typical for this category of parks. Local parks usually serve the immediate residential neighborhood, helping to fill a gap where a larger Neighborhood or Community Park may not be accessible within a reasonable walking distance.

Local Parks feature the greatest number of parks by category, with 22 parks in this classification. However, it comprises the least amount of total acreage by category, with **17.0 acres**. Local Parks average 0.8 acres per park.



Neighborhood Parks

Neighborhood Parks are smaller than Community Parks, typically **2 to 10 acres** in size, and provide amenities that are focused on meeting the needs of the surrounding neighborhoods. They typically feature sport courts and/or fields, a perimeter walking path, trees, open grass areas, a playground, a pavilion, picnic areas, seating, and usually a restroom.

There are sixteen Neighborhood Parks in Herriman. Together they comprise **75.9 acres** of land, ranging in size from 1.6 acres to 11.5 acres, with an average of 4.7 acres. Two of these parks – Rose Crest Park (10.4 acres) and Tuscany Park (11.5 acres) – are slightly larger than the typical maximum size for parks of this nature. However, neither parks meet the minimum standards for Community Parks as they lack a large special recreation feature such as a sports complex or aquatics facility. As a result, they have been placed in the Neighborhood Parks category.

Existing Neighborhood Parks

- Arches Park
- Copper Creek Park
- Emmabella Park
- Hamilton Farms Park
- Herriman Bend Park
- Main Street Park
- Prairie Oaks Park
- Mineral Way Park
- Rosalina Athletic Field
- Rosalina Park
- Rose Crest Park
- Rose Crest Splash Pad Park
- Silver Reef Court Park
- The Ranches Park
- Tuscany Park
- Umbria Park

16
Neighborhood
Parks

75.9
Neighborhood
Park Acres



Community Parks

Community Parks serve the community through one large specialty feature with a community-wide draw. This category of parks also include sports fields and courts, playgrounds, pavilions, perimeter walking trails, restrooms, trees, large open grassy areas, picnic areas, and seating.

Community Parks are typically **between 10 acres and 20 acres** in size. As described below, Herriman City currently has two parks in this category. Together, these two parks encompass **25.6 acres** of land.

Existing Community Parks

J. Lynn Crane Park is located south of City Hall and was named for Herriman’s first mayor. At 8.8 acres, this park is shy of the typical acreage for parks of this category but has such unique amenities that it was include in this category. J. Lynn Crane Park features a regionally-unique ice skating ribbon that doubles a splash pad in the summer. It also includes an outdoor performance stage with a green room, a gazebo, food court, a history walk, a large restroom, a large pavilion, a playground, a concessions building, bike racks, and a perimeter walking path.

The Cove at Herriman Springs is located on the western boundary of the City along the Rose Creek Drainage. It is 16.8 acres in size. The Cove offers an urban fishing pond and spawning area with interpretive signage, a restroom, one large and two small pavilions, a playground, and a volleyball court. The park also serves as a trailhead.



Regional Parks

The largest class of parks are **Regional Parks**, which serve the City and region with special features and amenities. Regional Parks are typically **20 acres or larger** in size. Typical amenities include multiple large specialty features with a regional draw, such as a sports complex, an aquatics facility or a splash pad. This category of parks also feature sports fields and courts, playgrounds, pavilions, perimeter walking trails, restrooms, trees, large open grassy areas, picnic areas, and seating.

As described below, Herriman has two parks that fall within this category. Together, these two parks encompass **73 acres** of land.



Existing Regional Parks

Blackridge Park is a 17-acre park located at the south end of the City at the base of the Oquirrh Mountain foothills along the Blackridge Creek drainage. The park ranked at the top of the most used parks in the City in the survey. It features a highly-popular reservoir for swimming and a sandy beach. Amenities also include a playground, a concession building, restrooms, bike racks, and pavilions with tables. No motorized watercraft are allowed on the reservoir. The park also serves as a trailhead, providing parking and access to the City's extensive trail system, including direct access to primitive trails and a section of the Bonneville Shoreline Trail that traverses the Herriman Hills Open Space.

W. & M. Butterfield Park is a 56-acre park located in the center of the City along the Rose Creek Drainage. It is named for Wayne and Mildred Butterfield, who spearheaded the founding of the park and donated the land on which it is located. The park ranked as the second most used park in the survey. It features a wide range of amenities, including three equestrian arenas, a covered outdoor performance stage, five baseball/softball fields, three volleyball courts, a playground, one large pavilion, two small pavilions, restrooms, two multipurpose fields, and a concession building. Butterfield Park also serves as a trailhead, connecting directly to the paved and unpaved trail system that eventually links with the primitive trails in the Herriman Hills Open Space. The park hosts the City's popular PRCA Rodeo and Enduro Motorcycle Race each summer. The 4.2-acre public works yard is also located on this site, although the acreage dedicated to that facility have been excluded from the park total since it does not directly help meet park or recreation needs.

Special Use Parks

There are several special use parks in Herriman, as described below. This category of parks does not serve traditional park and recreation needs, are pay to play facilities, or are not owned, controlled or maintained by the City. As a result, these special use parks have not been included in the total park acreage.

Existing Special Use Parks

Herriman City Cemetery is an 8.2-acre public cemetery located at the north end of the City, adjacent to Heritage Park. The cemetery includes a monument with plaques dedicated to the pioneer settlers and local war veterans, with quotes by Benjamin Franklin and George Washington.

Herriman Community Garden is a 0.7-acre site located just south of the cemetery along one edge of the Butterfield Creek drainage. The garden includes 50 small garden plots that are available to local residents. The garden also features a monument for Fort Herriman, several historic cabins which may eventually be relocated elsewhere in the City, and an old pole-barn that is slated to be replaced with a greenhouse in the future to better serve the garden. Herriman Community Garden is also home to two historic locust trees that were planted at the gateway to Fort Herriman and still survive along the western boundary of the gardens.

Herriman Crane House is a historic home located just north of Main Street Park. Historically, it was home to James Crane and his three wives- Alice Davis, Elizabeth Stewart and Rachel Briggs. The City recently purchased the home and would like to relocate and restore it elsewhere in the City.

Real Salt Lake (RSL) Field Six and Park was created as part of a development agreement between the City and Real Salt Lake (RSL) Soccer Club. According to the terms of the agreement, the City is allowed to use Field Six after 3:00 pm every day. The field is owned and maintained by RSL, which uses it for practice purposes during the day. A small park owned by the City but maintained by the adjacent HOA is located adjacent to the field. The City declined to maintain the park because the developer did not install an irrigation system that met the City's standard. The park functions primarily as a private park, serving the adjacent homes.

Other Recreational Facilities

The 11.8-acre **JL Sorenson Recreation Center** helps meet the recreational needs of the community. Salt Lake County owns and operates this facility, providing all recreational programs in the City supplemented by private sports club facilities and programs¹.

Other Land Maintained by the City

In addition to maintaining parks, open space, and trails, the City maintains an additional 26.75 acres of park strips and 2.09 acres of center medians. The City also maintains detention basins, landscapes around public buildings, and similar quasi-park parcels and features. While these uses often enhance the aesthetics of the community, they do not contribute to the City's park land and place additional demands on the City's maintenance staff.

The Role of Private Parks for Meeting Needs

Private parks are typically designed to meet the needs of residents in their associated subdivisions, with a focus on open lawn areas, playgrounds, sports courts and small pavilions. Public parks to most often help meet the needs for active sports fields and larger recreation facilities due to the expense of providing these large-ticket items. Since private parks and recreation facilities are not generally available for public use, they are typically not considered when assessing LOS and need.

Summary of Existing Park Acreage

While Herriman City has approximately 214.3 acres of land that help meet a broad spectrum of recreation needs, only a portion of those sites are used to calculate the City's Level of Service (LOS). The Regional Parks, Community Parks, Neighborhood Parks and Local Parks described above are completely within the City's ownership and control and contribute to the **City's existing park land Level of Service, totaling 191.5 acres.**

1. Recreation facilities and programming needs are discussed in Chapter 3: Recreation, Community Arts, & Events.



EXISTING PARK NEEDS AND SERVICE LEVELS



The Cove at Herriman Springs

To determine whether existing parks in Herriman are meeting community needs, two different analyses were undertaken. The first is a **Level of Service (LOS) Analysis**, which examines park acreage in relation to population. The second is a **Distribution/Service Area Analysis**, which evaluates the distribution of parks in the City to determine if any gaps in service to residential areas exist.

Existing Level of Service Analysis

The Level of Service (LOS) Analysis was developed by the National Parks and Recreation Association (NRPA) to assist communities in evaluating whether the amount of park land is sufficient for meeting needs. The LOS analysis is a ratio calculated by dividing the total acres of park land by the population and multiplying by 1,000. This resulting figure represents the number of park acres provided for every thousand residents.

In the past the LOS analysis was a nationally-recognized benchmark for determining park needs, allowing a community to compare its performance with that of other communities and nationally-established minimum standards. While helping to evaluate a minimum standard of parks, the method has fallen out of favor as a standard benchmark, in large part because such comparisons do not reflect the unique conditions and goals of individual communities. This is especially true in the Intermountain West, where many communities, such as Herriman, have access to significant amounts of state and federal public lands or publicly-owned open space that help meet recreation needs. The LOS analysis nevertheless remains an important tool to help gauge whether traditional park acreage meets existing needs and whether adjustments are required as Herriman continues to grow and mature.

As described in the previous section, only regional parks, community parks, neighborhood parks, and local parks were used to calculate the existing Level of Service for Herriman City. The existing LOS was determined by dividing the acreage of existing City parks (191.5) by the 2018 population (51,681) and multiplying by 1,000 to calculate the number of park acres per 1,000 residents ($191.5 / 51,681 \times 1,000 = 3.71$). This results in **an existing LOS of 3.71 acres of park land for every thousand residents.**

Existing Level of Service



The Herriman City Cemetery, Community Garden, Crane House, RSL Field Six and Park, and the JL Sorenson Recreation Center were excluded from LOS calculations because they either do not meet traditional park needs, are special use facilities, are owned and/or maintained by others, or are “pay-to-play” facilities and therefore are outside of Herriman City’s control.

Distribution Analysis

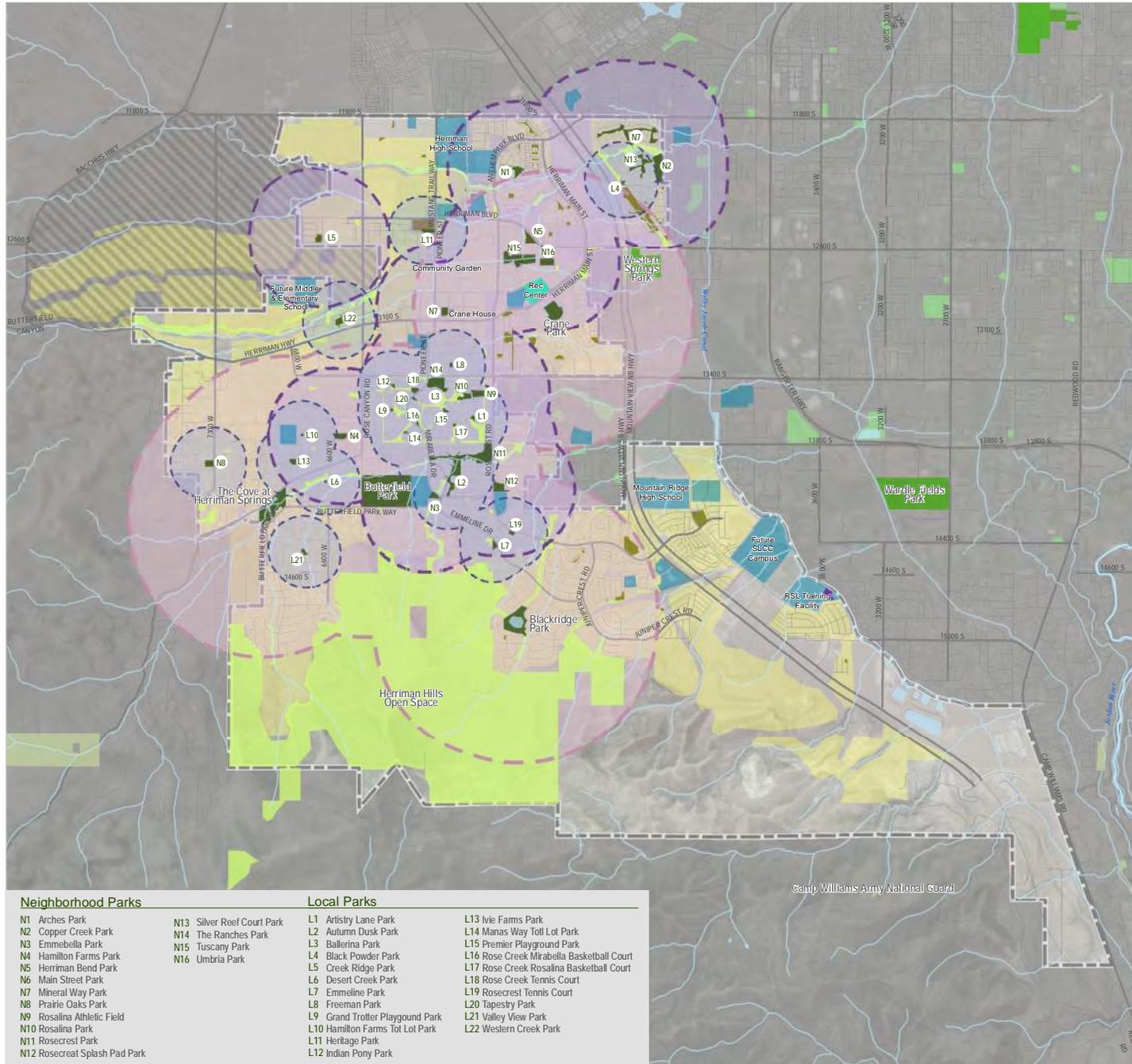
In addition to determining the existing Level of Service, the distribution of parks and their corresponding service areas were analyzed to understand the spatial and locational characteristics of the local park system. This analysis is supported by public input, which indicated that **it is important to have parks within walking distance of their homes.**

Map 2 illustrates the distribution and service areas of existing parks, which were assigned service radii by park type as follows: **Local Parks** (1/4 mile radius), **Neighborhood Parks** (1/2 mile radius), **Community Parks** (1 mile radius) and **Regional Parks** (1 mile radius). Special use parks and other recreation facilities were not assigned service radii for the reasons previously discussed. Once the distributional reach of each park was mapped, existing and planned residential areas were added, helping to indicate which residential areas are served by existing parks and which are not.

As illustrated in Map 3, there are four gaps in the community. The first is located at the north end of the City north of the Herriman Cemetery, and the second gap is located near Herriman Highway on the west side of the City. The third gap is found in the southwest corner of the City at the south end of Spring Canyon Drive, abutting the vast Herriman Hills Open Space. The fourth and largest gap is located in the southeast corner of the City, encompassing a large area straddling the Mountain View Corridor.

Herriman City Parks, Recreation, Trails and Open Space Master Plan

Map 2 Existing Park Distribution & Service Areas



- Park Service Areas**
- Community Parks - 1 Mile
 - Neighborhood Parks - 1/2 Mile
 - Local Parks - 1/4 Mile
 - Residential Land Use

- City Park
- City Open Space
- Detention Basin
- Existing Special Use Park
- County Park
- County Recreation Center
- County Open Space
- Private Park
- Park in Adjacent Community
- City Cemetery

- Schools
- Herriman City Boundary
- Proposed Annexation Area
- Waterways
- Waterbodies

Neighborhood Parks

- N1 Arches Park
- N2 Copper Creek Park
- N3 Emmebella Park
- N4 Hamilton Farms Park
- N5 Herriman Bend Park
- N6 Main Street Park
- N7 Mineral Way Park
- N8 Prairie Oaks Park
- N9 Rosalina Athletic Field
- N10 Rosalina Park
- N11 Rosecrest Park
- N12 Rosecrest Splash Pad Park
- N13 Silver Reef Court Park
- N14 The Ranches Park
- N15 Tuscany Park
- N16 Umbria Park

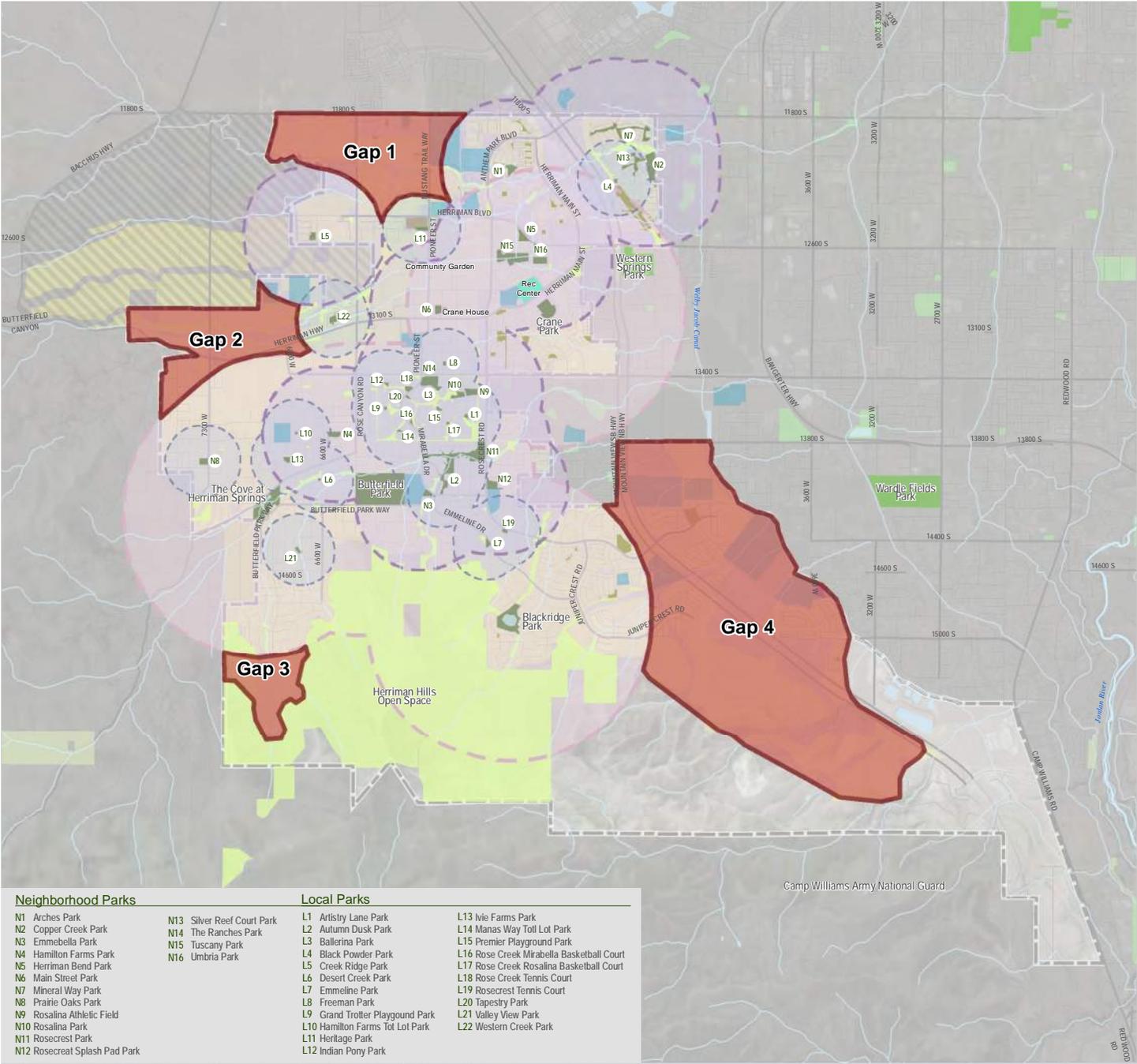
Local Parks

- L1 Artistry Lane Park
- L2 Autumn Dusk Park
- L3 Ballerina Park
- L4 Black Powder Park
- L5 Creek Ridge Park
- L6 Desert Creek Park
- L7 Emmeline Park
- L8 Freeman Park
- L9 Grand Trotter Playground Park
- L10 Hamilton Farms Tot Lot Park
- L11 Heritage Park
- L12 Indian Pony Park
- L13 Ivie Fams Park
- L14 Manas Way Tot Lot Park
- L15 Premier Playground Park
- L16 Rose Creek Mirabella Basketball Court
- L17 Rose Creek Rosalina Basketball Court
- L18 Rose Creek Tennis Court
- L19 Rosecrest Tennis Court
- L20 Tapestry Park
- L21 Valley View Park
- L22 Western Creek Park



Herriman City Parks, Recreation, Trails and Open Space Master Plan

Map 3 Gaps in Existing Park Service Areas



- Gaps
 - Community Parks - 1 Mile
 - Neighborhood Parks - 1/2 Mile
 - Local Parks - 1/4 Mile
 - Residential Land Use
-
- City Park
 - City Open Space
 - Detention Basin
 - Existing Special Use Park
 - County Park
 - County Recreation Center
 - County Open Space
 - Private Park
 - Park in Adjacent Community
 - City Cemetery
-
- Schools
 - Herriman City Boundary
 - Proposed Annexation Area
 - Waterways
 - Waterbodies



Neighborhood Parks		Local Parks	
N1 Arches Park	N13 Silver Reef Court Park	L1 Artistry Lane Park	L13 Ivie Farms Park
N2 Copper Creek Park	N14 The Ranches Park	L2 Autumn Dusk Park	L14 Manas Way Tot Lot Park
N3 Emmabella Park	N15 Tuscani Park	L3 Ballerina Park	L15 Premier Playground Park
N4 Hamilton Farms Park	N16 Umbria Park	L4 Black Powder Park	L16 Rose Creek Mirabella Basketball Court
N5 Herriman Bend Park		L5 Creek Ridge Park	L17 Rose Creek Rosalina Basketball Court
N6 Main Street Park		L6 Desert Creek Park	L18 Rose Creek Tennis Court
N7 Mineral Way Park		L7 Emmeline Park	L19 Rosecrest Tennis Court
N8 Prairie Oaks Park		L8 Freeman Park	L20 Tapestry Park
N9 Rosalina Athletic Field		L9 Grand Trotter Playground Park	L21 Valley View Park
N10 Rosalina Park		L10 Hamilton Farms Tot Lot Park	L22 Western Creek Park
N11 Rosecrest Park		L11 Heritage Park	
N12 Rosecreat Splash Pad Park		L12 Indian Pony Park	

MEETING EXISTING AND FUTURE PARK NEEDS

This section addresses the acreage and distribution of future parks required to meet existing and future needs. The analysis is based on the analyses in the previous section and aligned with projections of future growth and park demands. Input and direction provided by City Staff, the Steering Committee, and other stakeholders has also proven invaluable for ensuring that future park service levels are aligned with the community vision.

Future Level of Service for Parks

As previously discussed, comparing the existing LOS with national standards has fallen out of favor in recent years. Likewise, comparing the existing park LOS in Herriman with those of other communities is not the best method for establishing a desired LOS, in large part because every community is unique. Nevertheless, such comparisons can be helpful for getting a general sense of where Herriman stands in relation to similar communities in the region, many of which may have similar goals, visions and needs. As illustrated in Table 2.2, the current LOS in Herriman City is at the lower end of the range when compared to the other sample communities.

Table 2.2: Level of Service Comparison

Location	Level-of-Service (LOS) Acres per 1,000 Residents
Herriman City	3.7
Draper	3.8
Lehi	5.6
Orem	2.8
Provo	10.0
Sandy	6.0
Saratoga Springs	3.7
South Jordan	4.8
Spanish Fork	5.9
St. George	10.0
West Jordan	2.8

A Note About Level of Service (LOS) and Impact Fees

The LOS discussion in this document is related specifically to planning for future parks. The intent is to understand the level of service currently existing in the community, and to determine the means for maintaining that level of service or establishing a more appropriate level of service for the future. LOS is based on a quantity (acres, miles, numbers) per a determined number of persons (population), and results in a ratio of facilities to population. For example, the parks ratio is typically expressed as the number of acres of park land per 1,000 persons.

It is important to distinguish this discussion of LOS for planning purposes from the LOS typically used in determining impact fees. Impact fees are a means of charging new development its proportionate share of the cost of providing essential public services. While a LOS for planning is used to establish a standard or guideline for future facility development, an impact fee is used to assess new development for the actual cost of providing the service. For example, if there are five-acres of parks in Herriman for each 1,000 residents at present, new development cannot be charged at a rate for ten-acres of park land for each 1,000 residents. Herriman may elect to provide a higher LOS in the future because its current residents desire a higher level of service, but it cannot require new development to pay for the higher LOS. Utah law is clear on this point, stating the following:

“A local political subdivision or private entity may not impose an impact fee to raise the established level of service of a public facility serving existing development.” UC11-36-202(1)(a)(ii).”

The Parks Master Plan should provide a foundation for developing a *Capital Improvements Plan, Impact Fee Facilities Plan (IFFP), and Impact Fee Analysis (IFA)*. The IFFP is designed to identify the demands placed upon the existing facilities by future development and evaluate how these demands will be met by the City, as well as the future improvements required to maintain the existing LOS. The purpose of the IFA is to proportionately allocate the cost of the new facilities and any excess capacity to new development, while ensuring that all methods of financing are considered. While the IFFP and IFA will serve as a companion to this document, information may differ due to the specific requirements related to the calculation of impact fees as defined in Utah Code 11-36a – the Impact Fee Act.

Future Level of Service



While this comparison can provide a general sense of where the community stands, it is important to note that many of the communities do not calculate LOS the same way - some include acreage that does not meet traditional park needs, undeveloped parks in anticipation of future need, or may have established different goals and priorities. As a result of these differences, the ratios are not directly comparable and are primarily beneficial for confirming that there are no fatal flaws as the City moves forward with the acquisition and development of new parks.

More telling is a comparison with the outdated *Herriman City Parks, Recreation, Open Space and Trails Master Plan 2015*, which indicated that the desired LOS for the City was 8 acres per 1,000 people. This ratio was based in large part on meeting modified NRPA standards for parks, including standards by park type. In contrast, this plan acknowledges the unique recreational assets and community priorities within the City, including the recent establishment of the Herriman Hills Open Space.

Revisiting the input received during the public involvement process, 31-percent of survey respondents strongly agree, and 42-percent somewhat agree that the City provides an adequate number of parks, recreation, open spaces and trails opportunities. Feedback from the web page, Social Pinpoint online map, and public scoping meetings indicate that there are some areas of the community that feel underserved by parks. Level of Service must be balanced both with the distribution of parks in the community and with the availability of vacant land for new parks. Herriman still has some vacant land available, and it is critical that the planned parks shown on Map 3 are acquired and developed. This plan therefore recommends the establishment of a **future park LOS of 3.71**, while noting that vigilance and care is necessary to ensure existing distribution gaps are filled, thereby providing equitable access to parks as the City continues to develop.

Filling the Gaps

As described previously, there are four gaps in the existing park distribution and service areas. Recommended solutions to fill these gaps are shown in Table 2.3 and Map 4, which illustrates both existing and proposed parks and their associated service areas.

Table 2.3: Recommended Approaches for Filling Gaps in Existing Park Distribution

Gap Number	Recommended Solution
1	Develop the planned 43-acre Northwest Sports Park (Park F) as soon as possible (see Map 4).
2	Develop the proposed 24.4 acre Hidden Oaks Park (Park A) (see Map 4).
3	Herriman Hills Open Space should be used to serve the park needs of the local neighborhood. The proposed Spring Canyon Trailhead at the south end of Spring Canyon Drive should be developed to help facilitate access (see Map 6).
4	Filling this gap requires more significant and focused actions, due to the large area without easy access to a park. It is therefore recommended that two 10-acre neighborhood parks (Parks C and D) be developed east of the Mountain View Corridor, and that a 20-acre community park (Park E) be developed west of the Mountain View Corridor (see Map 4).

In summary, a total of **107.4 acres of parks need to be acquired and developed to fill existing gaps** in service areas (the available area for the Spring Canyon Trailhead is not known at this time and the acreage is therefore not included).

Meeting Needs During the 10-Year Planning Horizon

As the population in Herriman continues to grow, the majority of residential expansion will be focused in the northwest and southeast areas of the City. Herriman may acquire the planned park land ahead of time to meet future needs in these areas, or parks may be provided by developers as part of future developments. As development conditions are negotiated, the City must ensure that the parks and open spaces proposed in this plan are incorporated according to the general sizes and distribution indicated in Map 4.

Carrying the recommended future LOS of 3.71 forward to meet park need through the 10-year planning period, results in a total of 328.1 acres of public park land required by 2028 to meet needs ($88,445/1,000 \times 3.71 = 328.1$). There a 191.5 acres of existing public park land already provided. **Assuming the recommended 107.4 acres of parks needed to fill existing gaps are acquired and developed, that the City develops the 5.2 acres of undeveloped park land at Juniper Canyon Trailhead Park (Park I), and that 31.2 acres of parks slated**

Acres to be Acquired & Developed to Fill Existing Gaps



Acres to be Acquired to Meet Need Through 2028



Acres to be Developed to Meet Need Through 2028



Acres to be Developed by Developers to Meet Need Through 2028



for construction by developers are implemented as proposed (Parks B, G, N and P), no additional park acres will be needed to be acquired to meet LOS needs by 2028 and the City will have a surplus of 7.2 acres at that time ($328.1 - 191.5 - 107.4 - 5.2 - 31.2 = -7.2$). If the opportunity arises to acquire more park, trail or open space lands land through development agreements and park dedications, the City should secure those additional lands to ensure needs continue to be met in the future. This is especially critical given increasing land costs in the future.

Meeting Needs Through Buildout

The projected population at buildout requires a total of 429.8 acres of public park land by 2060 ($115,844 / 1,000 \times 3.71 = 429.8$) to meet terminal park needs. Subtracting 191.5 acres of existing developed public park land, 107.4 acres of land needed to fill gaps, 5.2 acres of undeveloped park land the City already owns and 31.2 acres already slated for implementation by developers, 97.6 acres of additional park land is required to meet LOS needs between 2028 and buildout ($429.8 - 191.5 - 107.4 - 5.2 - 31.2 = 94.5$). The City could maintain the recommended LOS of 3.71 in 2060 by developing Park O, however, this must be balanced by assuring that distribution and service area requirements are met. Park L is needed to fill gaps in the northwest corner of the City in the annexation area and should be developed in addition to Park Q. This plan recommends the **development of Parks O (98.9 acres) and L (10 acres) to address both LOS and distribution by buildout, which would result in an additional 108.9 acres of additional park land for meeting needs** instead of the minimum 94.5 acres.

Proposed Parks

Map 4 shows proposed parks, which total 252.7 acres (Parks A-I, L, and N-P). Park J is a proposed historic park and parks K and M are proposed stand-alone dog parks, all of which are special use parks and are not counted toward total park acreage required to meet future LOS needs since they do not fill traditional park functions. Adding the area of existing parks (191.5) and the total planned parks (252.7) results in **a total of 444.3 acres of proposed park land to serve the community in 2060**. Developing Parks O and L as described above to meet distribution and LOS needs increases the City's LOS to 3.8 at buildout in 2060 ($444.2 / 115,844 \times 1,000 = 3.83$). In other words, if the parks required to meet both LOS and distribution needs are implemented as recommended, the terminal LOS will be slightly higher than the goal established in this plan.

Acres to be Acquired & Developed to Meet Need Through Buildout



Potential 2060 Level of Service



To ensure that the City achieves the recommended LOS in the future, this plan recommends that **all new parks be developed toward the upper end of the recommended acreage ranges established in the park standards.** The City should not develop or acquire any new local parks, as they are small, difficult to maintain and operate, and place a significant burden on maintenance staff and resources. **The City should instead focus on providing neighborhood and community parks** to the greatest degree possible, as these types provide the most “bang for the buck” and are more efficiently utilize maintenance and operations funds. Furthermore, they serve the surrounding neighborhoods and community with more desirable amenities than local parks.



Dog Parks

Herriman does not currently have a dog park, but is seeing an increase in demand. Approximately 55-percent of survey respondents indicated that they own or more dogs. As mentioned above, there are a total of two potential locations for dog parks in the City, as shown on Map 4 (Parks K and M). A small dog park will also be included at the Juniper Canyon Trailhead Park (Park I). Dog parks are classified as special use parks because they serve such a special niche use, and are not included in LOS calculations.

PARK STANDARDS

In order to ensure that Herriman’s parks meet expectations and needs, it is essential to establish development standards for each park type. The standards that follow are not meant to be prescriptive or to suggest that every individual park should look and function exactly the same as other comparable parks. Instead, the standards are applied to help ensure that every park meets the basic needs for the intended purpose. It is assumed that each park will be unique, responding to the specific setting and requirements, and incorporating unique features and design themes, which will be achieved in part by soliciting input from the surrounding neighborhood as each park is designed, upgraded, and constructed.

Determining the standards begins by understanding expectations and needs. The statistically valid survey indicated that residents are generally satisfied with the City’s provision of parks, recreation, open spaces, and trails. When asked how they would allocate \$100 for parks, recreation programs, facilities, trails, or art programs, spending on existing parks (\$10) was the third priority, ranking higher than spending on new parks (\$8). Feedback from Social Pinpoint and through public meetings indicate that there are parks that need additional or upgraded amenities. This signifies that there is both a **desire to upgrade amenities at some neighborhood and local parks and a need to ensure that future parks meet basic standards and expectations.**

Local Park Standards

Local Parks are less than 2 acres in size, and should include the following amenities:

- Trees
- Picnic table(s), bench(es) and site furnishings
- Grassy play area(s)
- A covered shelter, pavilion or shade structure OR a small playground, sport court or activity area



Artistry Lane Park



Freeman Park



The Ranches Park



Copper Creek Park



Arches Park

Neighborhood Park Standards

Neighborhood Parks are 2 to 10 acres in size, and should include the following amenities:

- Trees
- Picnic tables and benches
- A drinking fountain
- Grassy play area(s)
- Playground(s)
- Small/Medium Pavilion(s)
- A Restroom
- Sport court(s) (basketball, volleyball, pickleball and tennis)
- Sports field(s) (baseball, soccer, football and similar sports)
- Connections to other parks, open spaces, recreation amenities and community destinations by multipurpose trails, bike lanes, or routes
- Perimeter walking trail(s) where appropriate



Community Park Standards

Community Parks are between 10 and 20 acres in size and should include all of the amenities and features in Neighborhood Parks plus the following:

- At least one large pavilion.
- At least one specialty recreation feature, such as a sports complex, an aquatics facility, splash pad or arboretum.
- Two or more restrooms, depending on size and needs



Crane Park



Crane Park



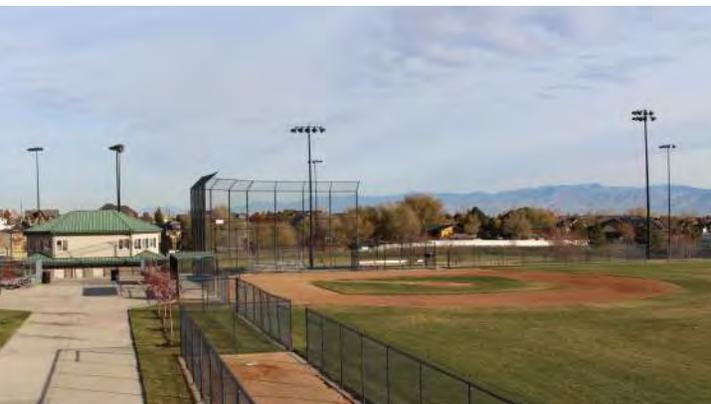
The Cove at Herriman Springs



Blackridge Park



W & M Butterfield Park



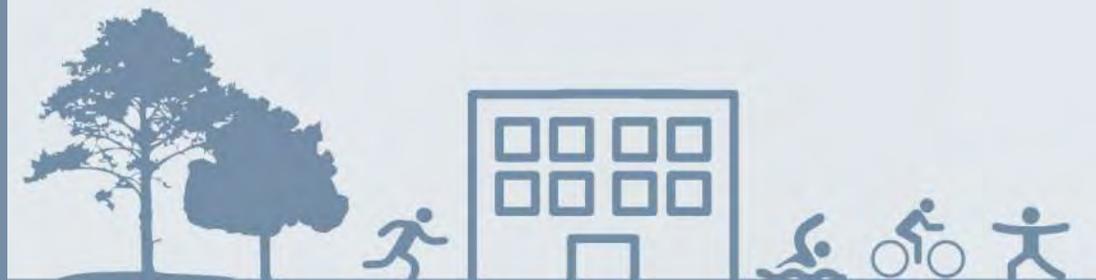
W & M Butterfield Park

Regional Park Standards

Regional Parks are large, typically greater than 20 acres in size. They are also the most diverse park type, proving a range of amenities and features.

They should include all of the amenities and features in Neighborhood Parks above plus the following:

- At least one large pavilion.
- Two or more regional recreation features, such as a sports complex, an aquatics facility, splash pad or arboretum.
- Two or more restrooms, depending on size and needs



The City should work with developers to ensure parks are located and sited properly. They should be located along natural drainages when possible, include topography to easily accommodate the minimum suggested amenities, have easy access to collector roads, and include adequate parking for the intended facilities.

Another consideration to keep in mind is that while Herriman is a young community with many children, it is also aging and maturing. This means that parks need to be designed and implemented in a flexible manner in order to meet the needs of the widest range of users and age groups, all of whom have unique demands. In order to help assure this is achieved in a cost-effective manner, the following minimum standards are proposed for meeting existing and future park needs and expectations.

In order to meet these minimum requirements, existing parks should be upgraded to meet the minimum requirements for the designated type, and where acreage would qualify a park for a “higher” park type, amenities should be added to bring the park up to the higher standard.

Future parks should be designed from the outset with features and amenities that meet the minimum standards.

PARK AMENITIES

Amenities, paired with overall design and setting, contribute to each park’s character and function. As described below, the provision of park amenities have been analyzed using a Level of Service analysis (LOS) and on a park-by-park basis. This dual analysis helps us understand deficiencies and needs systemically and for specific park sites.

Amenity Level of Service

The NRPA provides suggested LOS standards for individual park amenities. These recommendations were used as a starting point and eventually adjusted to reflect the unique needs and expectations in Herriman. Table 2.4 identifies the total quantity of existing amenities in parks that are used to calculate the City’s overall parks LOS, compares the population per amenity to the suggested LOS, and summarizes the total surplus or deficit (shown in red).



Main Street Park



Main Street Park

Table 2.4: Amenity Levels of Service and Deficiencies

Amenity	Quantity of Existing Amenities	2018 Herriman Amenity Level of Service (pop. per Amenity)	Suggested level of Service (based on modified NRPA standards)	Quantity for LOS with 2018 Population	2018 Surplus or Deficit of Amenity
Large Pavilions	7	7,383	10,000	5	2
Small/Medium Pavilions	31	1,667	5,000	10	21
Restrooms	18	2,871	5,000	10	8
Playgrounds	35	1,477	5,000	10	25
Basketball Courts	5	10,336	12,000	4	1
Tennis Courts	2	25,841	20,000	3	-1
Pickleball Courts	0	0	15,000	3	-3
Multipurpose Fields	14	3,692	10,000	5	9
Baseball/Softball Fields	8	6,460	10,000	5	3
Sand Volleyball Courts	8	6,460	50,000	1	7
Skate/Bike Parks	1	51,681	50,000	1	0
Splash Pads/Water Features	2	25,841	50,000	1	1

This analysis indicates that the Herriman lacks four key amenities, including one tennis court and three pickleball courts.

Deficiencies by Park Standards

The recommended park standards establish the minimum standard for parks by type for both new and existing parks. Table 2.5 indicates which existing parks in the City lack specific amenities according to those standards. While it is recommended that all existing parks meet these standards, the City should apply some subjective input to ensure that modifications and enhancements are feasible and desirable. It is also recommended that input and review from the neighborhood and community are solicited through planning and design for each park.

Amenity Deficiency Assessment

Both the Level of Service and Park Standard Analyses are helpful for presenting a clear picture of the needs for additional park amenities in the community. Table 2.6 below summarizes the total amenities that are required in order to correct the deficits in both analyses. While not mentioned specifically in these analyses, the City is currently evaluating possible locations for a **disc golf course**, and a final location has not been determined as part of this plan.

Table 2.5: Amenities Required to Meet Park Standards

Amenity	Parks Lacking Amenities Required by Standards	Total Amenity Deficiency for Park Standards
Small/Medium Pavilions	Hamilton Farms Park Mineral Way Park Rosalina Athletic Field Silver Reef Court Park	-4
Restrooms	Emmabella Park Mineral Way Park Rosalina Athletic Field Rosaline Park Silver Reef Court Park	-5
Playgrounds	Hamilton Farms Park Rosalina Athletic Field	-2
Sports Fields or Courts	Blackridge Park J. Lynn Crane Park Emmebella Park Hamilton Farms Park Mineral Way Park Silver Reef Court Park	-6
Benches or Picnic Tables	Rose Crest Tennis Court	-1

Table 2.6: Total Amenities Required to Meet LOS Needs and Park Standards

Amenity	2018 Surplus or Deficit of Amenity based on LOS	Total Amenity Deficiency for Park Standards	Total Amenities Required to meet BOTH LOS needs and Park Standards ¹
Small/Medium Pavilions	21	-4	4
Restrooms	8	-5	5
Playgrounds	25	-2	2
Tennis Courts	-1	-6	1
Pickleball Courts	-3		3
Other Sports Fields or Courts	0		2
Benches or Picnic Tables	0	-1	1

1. It is assumed that where specific parks are lacking amenities they will be upgraded with those amenities, bringing them up to standard (if conditions allow).

OPEN SPACE

Open space is a critical component in a comprehensive, balanced parks and recreation system. This is particularly true in Herriman, which is surrounded by steep mountains and foothills to the south and west with natural drainages crossing the City. Public input clearly indicates that the access to and proximity of open space is one of the key reasons people moved here. Open Space also provides a host of ecological benefits. It helps purify soil, water, and air; can absorb and deflect noise, wind, and visual disturbances; helps store storm water and absorb carbon; and helps reduce urban heat. These and other benefits help make Herriman a healthier community.

Herriman is fortunate to have 2,370 acres of existing open space, as shown on Map 1. Residents have a strong connection to the foothills and other open space and would like to see the acquisition of more. When asked how they would allocate \$100 for parks, recreation programs, facilities, trails or art programs, spending on existing open spaces ranked second at \$13, just behind trails at \$18.

Map 4 shows an additional 1,860.6 acres of open space proposed for acquisition by the City. This includes the expansion of the Herriman Hills Open Space, and the acquisition and preservation of key natural drainages throughout the community. The expansion of the Herriman Hills Open Space will help with the implementation of the vision expressed in the *Herriman Hills Open Space Master Plan 2018*, while the preservation of natural drainages will help mitigate storm water storage and transport, in addition to serving as key trail corridor connections for the City's trail network.

Map 5 illustrates some of the key environmental conditions in the City. These include 100 and 500 year flood zones, debris flow areas, landslides, wetlands, and mule deer habitat. The preservation of the proposed open space will help mitigate some of these potential hazards and preserve habitat for mule deer and other key species.

There is no standard Level of Service (LOS) for providing open space in Herriman. Open space is typically acquired on a case-by-case basis where opportunities emerge. Given the public's interest in acquiring additional open space, the City should consider some of the open space acquisition tools listed to the right and detailed in Appendix B. Additional funding resources and options are described in *Chapter 5: Priorities and Acquisition and Construction Costs*.

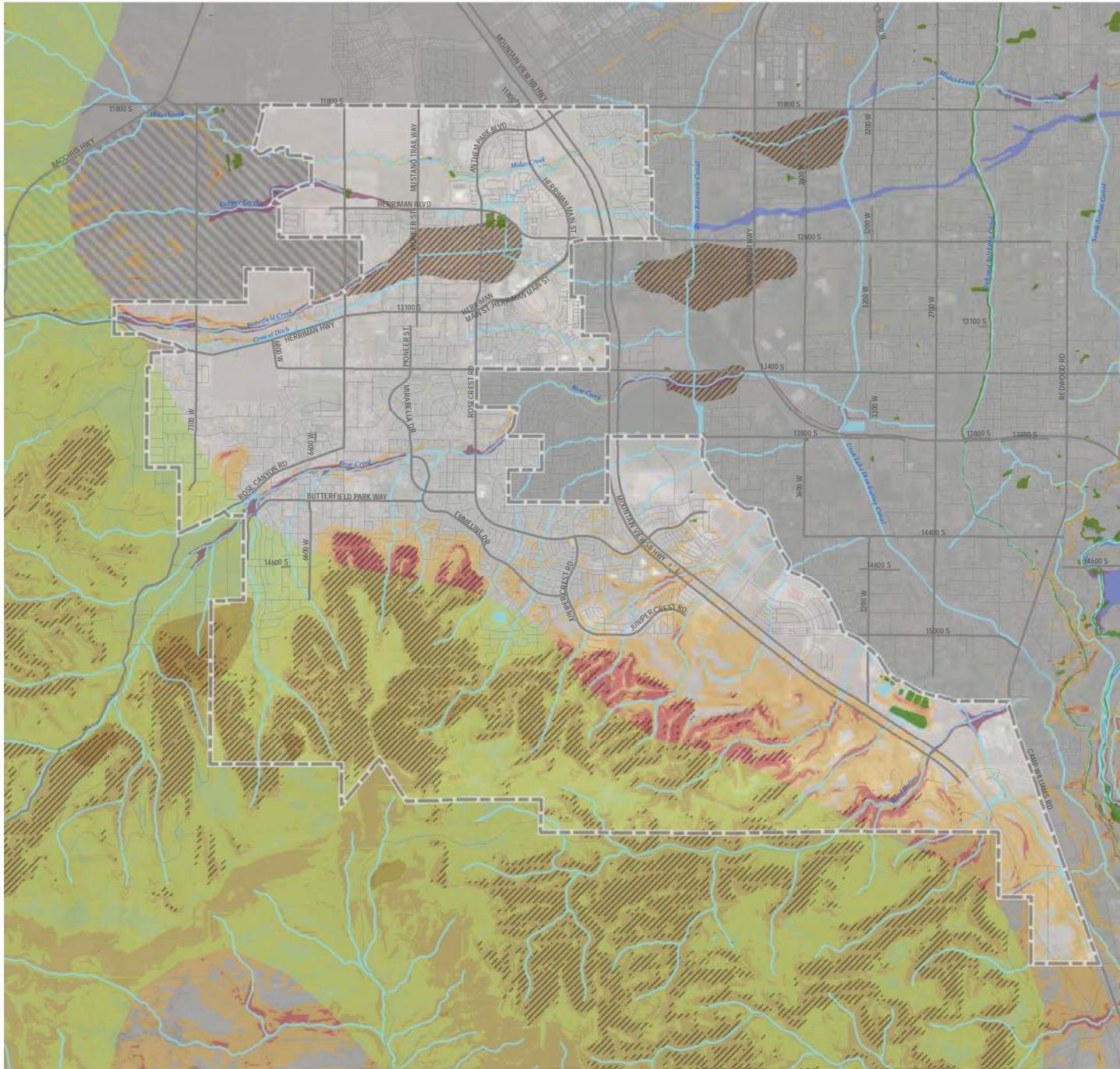
Open Space Acquisition Tools

- Open Space Design Standards/Clustered Development
- Zoning and Development Restrictions: Sensitive Lands Overlay as an Example
- Fee Simple Title (Outright Purchase)
- Purchase and Sellback or Leaseback
- Conservation Easements
- Land Banking
- Transfer of Development Rights (TDRs)



Herriman City Parks, Recreation, Trails and Open Space Master Plan

Map 5 Environmental Considerations



- Wetlands
- Debris Flow Hazard
- Documented Landslide
- Mule Deer Habitat
- Floodplains**
- 500 Year Flood Zone
- 100 Year Flood Zone
- Slope**
- 10%-30%
- 30%+
- Waterways
- Waterbodies
- Herriman City Boundary
- Proposed Annexation Area



RECOMMENDATIONS

In order to meet needs by 2028, Herriman must acquire and develop 107.4 acres of park land as soon as possible to fill gaps, develop the 5.2 acres of park land it already owns, and ensure that 31.2 acres of developer provided parks are constructed.

The City needs to acquire and develop an additional 108.9 acres of park land to meet LOS and distribution needs between 2028 and buildout. The planned parks and open spaces shown on Map 4 should be developed to help fill distribution gaps in service areas and to ensure that future development is served by a well-distributed network of parks.

The amenities that are lacking based on the Level of Service and Park Standards Analyses should be implemented as described in the Amenity Deficiency Assessment.

Code updates should include a new policy that detention basins are utilitarian in nature. While it is clear that these are essential facilities for meeting storm water storage needs, they should not be counted as meeting park and open space needs and requirements. Detention basins of this nature should be landscaped to fit in with the overall community structure, so they are positive features of an aesthetically-pleasing community.

As opportunities to acquire open space arise, the City should first verify they connect to other open spaces and parks and are large enough to be considered real community assets. For example, open space should help expand Herriman Hills Open Space, preserve natural drainages and other key natural resources, preserve critical habitat, and provide greater connections to parks and neighborhoods. Special recreational uses such as trails and trailheads should be considered for open spaces on a case-by-case basis, and the *Herriman Hills Open Space Master Plan* should serve as a resource for locating unique open space recreation features such as shooting ranges, archery ranges and urban camping sites.

Acres to be Acquired & Developed to Fill Existing Gaps



Acres to be Acquired & Developed to Meet Need Through Buildout



Additional Considerations to Better Herriman's Park System

- Develop a Recreation Accessibility Plan
- Create a Wayfinding and Signage Master Plan
- Develop an Open Space Facility Standards Manual
- Update the City's development code to ensure developers provide parks that meet the minimum standards set forth in this and other plans

3 Recreation, Community Arts, & Events

While parks, open space, and trails form the foundation of a recreation system, there are several additional layers of facilities and services that contribute to the quality of life in a community. Chief among these are recreation, community arts, and events.



PUBLIC INPUT ON RECREATION, COMMUNITY EVENTS AND ARTS

In order to gauge needs, desires and support, public input was solicited using a broad array of formats. The following is a summary of public involvement, specifically addressing recreation, community events and arts.

Web Page and Associated Email Comments

Some desire was expressed for more venues that support nighttime activities, specifically entertainment venues for movies, the theater and the arts, as well as dining establishments.

Social Pinpoint Comments

Participants indicated support for a golf course, an indoor year-round ice rink, a water park, equestrian facilities, and an indoor/outdoor pool to accommodate both recreational and competitive users, including the high school.

Statistically-Valid Survey Results

Approximately 44-percent of residents had participated in sports or recreation programs in the City during the previous 12 months. The most popular recreation programs are JL Sorenson Soccer, Junior Jazz, and high school/junior high sports and club sports. The top reasons residents do not participate in sports or recreation programs is because they are not interested in the activities offered, program fees are too expensive, or programs are not offered at convenient times. Only 26-percent of residents have a pass to the JL Sorenson Recreation Center.

The most popular City-supported public events are Fort Herriman Towne Days, the Fort Herriman PRCA Rodeo and the Herriman Howl. People indicated they are most interested in attending the following events in the future: Fort Herriman Towne Days, Night of Lights and the Fort Herriman PRCA Rodeo.

Statistically-Valid Survey Results Continued

Approximately half of those surveyed have heard of the Herriman Arts Council, and only two in five participate in Herriman Arts Council events. The most popular Arts Council Events are the Summer Musical, the Herriman Live concert series, and the Kids program. Three-fourths of residents believe there are an appropriate amount of arts and cultural events in Herriman. About 40-percent of those surveyed strongly or somewhat agree that cultural and arts events would be improved by having a dedicated Community Arts Center.

Public Meetings - Comments

Attendees discussed support for and opposition to an outdoor pool. They understand the cost implications are significant. Some participants expressed support for the arts, while others were not interested at all. Representatives of the arts community expressed a strong desire for an indoor performance venue.

Focus Interviews - Comments

Attendees mentioned the desire for indoor event space, which they envisioned to include facilities for equestrian training and events. An indoor ice rink, outdoor pool and golf course were also mentioned as desired recreational facilities.

Sports club representatives indicated that they would like more playing fields in the City, particularly larger complexes similar to Salt Lake City's Recreational Athletic Complex, which is a large sports field complex capable of hosting large tournaments and accommodating numerous recreation and club teams. This group also wanted it to be known that sports help bring revenue to the City, and large facilities can be leveraged as economic development tools. Some indicated that they believed that the City should aim to become a nationally-prominent sports destination. They also indicated a desire to cooperate with each other and indicated that several sports can share fields, including soccer, lacrosse, rugby and football. Access was desired to some of the public parks that are not currently programmed.

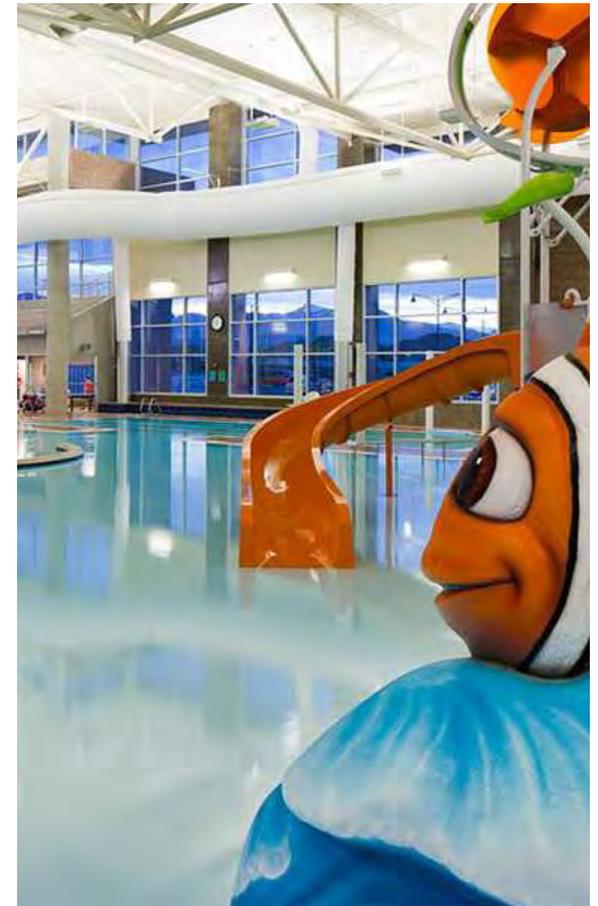
Arts Council representatives indicated that their current focus is on performance art, and that they would love to expand their focus to encompass a wider range of arts in the future. They would like to be able to teach the visual arts and to be engaged in the presentation of visual arts in the community. They felt that it would be helpful to have a dedicated arts venue, or as an alternative, multiple smaller venues throughout the City.

RECREATION

Herriman residents meet their recreation needs a variety of ways. They utilize the City's various parks, open spaces, and trails but also participate in private fitness facilities and engage with other public lands and facilities in the region. The primary recreation facilities and programs they utilize are provided by the JL Sorenson Recreation Center, which is owned and operated by Salt Lake County and located north of City Hall and J. Lynn Crane Park on the north side of Main Street. Additional programs are provided by private sports clubs that utilize City-owned fields and other fields and facilities along the Wasatch Front.

JL Sorenson Recreation Center

The JL Sorenson Recreation Center was built in 2011 and serves the community with an indoor leisure pool with play features, a competition-sized indoor swimming pool with eight lanes, a gym, an indoor track, six racquetball courts, a group fitness studio, a cardio room, a weight room, and a multi-purpose room for birthday parties and rentals. Drop-in daycare is offered as a service to users. The center offers a host of recreation programs, which follow on the next page. The nearest outdoor swimming pool is in Riverton, approximately five miles east of the Sorenson Recreation Center.



JL Sorenson Recreation Center Programs

Youth Sports

- Archery
- Baseball, T-Ball and Coach Pitch
- Basketball (Recreation, Rookie and Semi-Comp Teams)
- Cross Country
- Flag Football
- Indoor Soccer
- Multi-Sport Clinic (Winter Batting and Fielding, Preschool Sports, Adaptive Sports)
- Racquetball
- Soccer
- Tennis

Adult Sports

- Archery
- Basketball
- Pickleball
- Racquetball
- Tennis
- Volleyball

Adaptive

- Camps
- Multi-Sport Clinic
- Swim Lessons
- Water Polo

Aquatics

- Diving
- Swim Lessons
- Swim Team
- Lifeguard Training & Certification
- Swim Instructor Training and Certification
- Scout Merit Badge Classes
- Water Aerobics
- Water Polo

Fitness

- TRX Camp
- Group Fitness (TRX, Sports Conditioning, Lift, Zumba, Cardio Kickbox, Mat Pilates, Senior Fitness, Fitness 360, Yoga, Restorative Yoga, Spin, Tweens and Teens in Training, Muscle Mix, Tabata Toing, High Fitness, and Barre)
- JL Kids on the Move
- Youth Speed and Strength Training

Other Camps & Classes

- After School
- Art
- Camps (Off-Track Super Sport, Home School Super Sport, Fastpitch Softball Pitching Clinic, Summer Adventure Camp, Summer Super Sport)
- Dance
- Gymnastics
- Lego
- Magic
- Martial Arts

Private Sports Clubs

There are several private sports clubs that serve the residents of Herriman. The focus on most of these clubs is youth sports and activities. Some of the most popular include Utah Soccer Alliance, Oquirrh Mountain Girls Softball Association, Herriman Baseball, Herriman Youth Football, Mountain Ridge Youth Football, Herriman Youth Lacrosse, Herriman Rugby, and Herriman Hockey Club. While most club teams include players from the City, many include players from outside the City as well. All sports leagues are operated independently.

COMMUNITY EVENTS

The City holds several large community events during the year, serving both specific user groups and the community at-large. Community hosted events are listed below.

Herriman Community Events

- Basket Bash
- Community Fishing
- Community Service Day
- Enduro Challenge
- Fort Herriman Towne Days
- Fort Herriman PRCA Rodeo
- Herriman Howl
- Memorial Day Breakfast & Ceremony
- Movie in the Park
- Night of Lights
- Pedal Palooza
- Senior Social
- Sounds Like Summer
- Yeti Hunt



ARTS

Herriman is served by an active Arts Council, which hosts a number of events and activities throughout the year. The mission of the Herriman Arts Council is to:

1. Increase public access, participation and investment in Herriman arts and culture,
2. Incorporate the arts as an essential element in the educational experience of Herriman residents,
3. Strengthen the environment in which artists' work and contributions are valued and supported, and
4. Encourage and support diverse organizations that produce, present and promote excellence in the arts.

A list of the primary activities offered by the council are listed to the right.

Art Council Activities

- Herriman Harmonyx Performances
- Cabaret
- Community Orchestra
- Best Dressed Halloween House
- Best Dressed Holiday House
- Children's Theatre Workshop
- Herriman Live
- Miss Herriman Scholarship Pageant
- Night of Lights Holiday House and Gingerbread House Contest
- Summer Musicals
- Visual Arts Shows



RECOMMENDATIONS

The City should continue to partner with Salt Lake County for the provision of recreation programs and activities and the development of joint facilities. It should continue to cooperate with and work closely with club teams to ensure field and facility usage remains efficient, while protecting the integrity of City-owned amenities. The City should also investigate opportunities to partner with other public entities for the provision of recreation facilities including the Jordan School District, neighboring cities, and private organizations and sports clubs.

The City is currently working with a developer on the possibility of providing a public Community Center near the future Salt Lake Community College Campus. This facility is envisioned to serve a wide range of user groups including the arts community, and provide programs for youth, seniors, and others. The City should continue to work with key user groups to ensure future facilities are flexible while still meeting the specific needs of each group. It should also evaluate the feasibility of providing a dedicated indoor arts venue that can accommodate performances, exhibits, and classes if the pending Community Center is not able to fulfill program needs.

As population grows and demand increases, the City should conduct a feasibility study to examine the opportunities and implications associated with constructing and operating an outdoor swimming pool, with both leisure and lap swim components.



4 Trails

Trails play a vital role in the community. They are essential recreational amenity while also providing connections between home, work, play and important destinations like transit and services. Trails are a primary method for the public to access and enjoy local parks and open space. They are intrinsically democratic facilities, serving a wide range of uses (walking, running, cycling, and equestrian riding) and user groups (individuals, families, weekend warriors, youth, seniors, commuters and casual recreationists).



PUBLIC INPUT ON TRAILS

The planning process included significant public involvement to understand community values, needs, desires and priorities (see Chapter 1 and the Appendix for details). A summary of the public input specifically addressing trails follows.

Web Page & Email Comments

There is a desire to see more trails added. It was suggested that mountain bike trails need significant improvement and should be tied to other facilities such as bike parks to help people develop their cycling skills.

Social Pinpoint Comments

The City trail system needs better signage, mileage markers, dog waste stations, equestrian trails, a pump track, a bike park, directional trails, trails separated by user group, off-leash dog trails and more primitive trails. Some trails need to be realigned to preserve homeowner privacy. There was both support and opposition indicated for providing more trailheads with parking and for Off Highway Vehicle (OHV) motorized trails within the City limits. Some are concerned about noise, fire risk and safety of other users if trails are motorized.



Statistically-Valid Survey Results

Nearly half of the respondents use trails once a month or more, and an additional 26-percent use trails a few time a year. The primitive trails in the Herriman Hills Open Space (HHOS) are the most used, and most residents use trails for walking/jogging followed by recreational biking. The most desired trail improvements include making trails fully connected, linking neighborhoods with the trail system, increasing total trail miles, and providing more pet waste disposal stations.

The primary reasons residents do not use trails are a lack of information about City trails and not enough OHV accessible trails. Approximately 89-percent of the respondents believe it is important to have trails within walking distance of home. They also indicated that natural surface hiking, biking, or equestrian trails are the most needed trail type, followed by asphalt trails and with natural surface motorized trails or other trails types the lowest priority. When asked to prioritize spending for additional parks, recreational programs, trails, or arts programs, trails topped the list.

Residents are split on whether they believe dogs and/or their owners cause conflicts with other users in Herriman park and open spaces. They are also conflicted regarding how to best resolve these conflicts, with equal numbers preferring more off-leash dog areas or parks and increased enforcement for not following regulations.

Public Meetings - Comments

Three of the five highest-scoring images in the visual preference survey that were conducted during the various public meetings contained images of trails.

Meeting participants indicated that the City's trails are disconnected, are only focused in specific areas, and have not kept up with growth. There was concern expressed for the lack of wayfinding signs and trail maps and the frequency of "goat-head" thorns, which are both a City maintenance issue and a hazard for cyclists in particular. It was expressed that the City is not walkable, even to parks within short distances. Busy roads are barriers to pedestrians and are unsafe to cross. Hiking and biking trails should be prioritized, and the City should develop a variety of trails that cater to people of different abilities, ages and interests.

Public Meetings - Comments Continued

It was further expressed that trailheads need bathrooms, and that portable toilets should be used to meet summer event and peak demand. Some pointed out that trails in Herriman are not as well maintained as those in neighboring communities and indicated support for the provision of additional amenities including bike repair stations. There was some support for motorized trails and a desire for a destination trail experience, similar to the Cascade Springs trails near Heber City. Utah State Parks may have some funding available.

Some participants indicated that they do not want to have motorized trails around neighborhoods due to concerns with noise, safety, and fire danger. It was felt that developers need to be held to higher accountability and provide higher quality trails. No paved trails or roads should be allowed in the foothills- that they should remain undeveloped.

Focus Interviews - Comments

Discussions with trail advocates indicated that the City needs more interconnected trails, and they need to connect the neighborhoods to the foothills using trails. They envision a trail system that accommodates nearly all users, ability levels, and ages, and there was disagreement on whether or not to have motorized trails. It was noted that paved trails are an important component of ADA accessibility, and that the City needs on-street bike lanes and a road bike loop incorporating 11800 South and Bacchus Highway. It was suggested that user groups should be separated where possible. Even though user groups tend to get along, it was felt by some that there is enough space available to make single-use trails a feasible option.

If motorized trails are to be continued as a permitted use in the City, they needed to be located away from residences. Similar support was expressed for keeping motorized vehicle trailheads well away from homes and residential neighborhoods. It was suggested that the City look at Tooele and Utah County for examples on good motorized trail systems. There is some concern that if Herriman remains the only motorized area in Salt Lake County, it could become overused quickly.

It was noted that primitive trails are heavily used by high school sports for mountain biking, lacrosse, football and cross country training. Many students have volunteered to help install and maintain trails, saving the City money. Completion of the Bonneville Shoreline Trail is important but has some challenges in adjacent communities, particularly where it extends into Camp Williams, which is not open to public use.

EXISTING TRAILS AND BIKE LANES

As shown in Table 4.1 and on Map 6, Herriman City has approximately 49.2 miles of existing trails and 124.2 miles of proposed trails. These have been classified as paved trails, unpaved trails, regional trails, primitive trails and firebreak trails. There are also 6.2 miles of existing bike lanes with 14.5 miles proposed.

Table 4.1: Existing & Planned Trail & On-Street Bicycle Facility Mileage

Existing Trails	Miles
Paved Trails	24.8
Unpaved Trails	7.6
Regional Primitive Trails (Bonneville Shoreline Trail)	1.5
Primitive Trails	15.3
Striped Bike Lanes	6.2
Planned Trails	Miles
Paved Trails	62.1
Unpaved Trails	1.4
Regional Primitive Trails (Bonneville Shoreline Trail)	8.5
Primitive Trails	34.4
Bike Only Primitive Trails	9.3
Motorized Firebreak Trail (West Traverse Trail)	8.5
Striped Bike Lanes	14.5

Total Miles Existing Trails



Total Miles Planned & Existing Trails



Total Miles Existing Bike Lanes



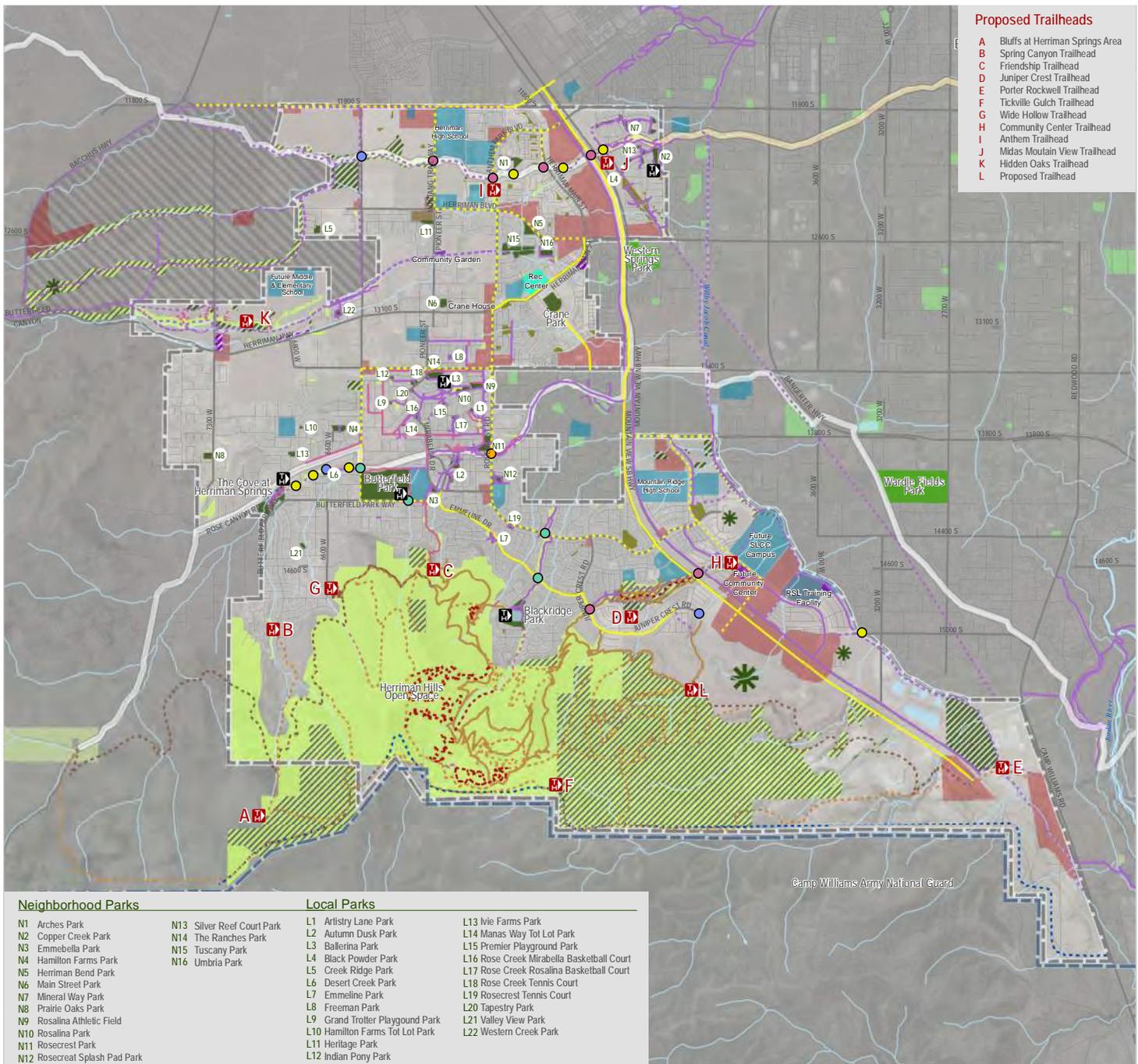
Total Miles Planned & Existing Bike Lanes



Herriman City Parks, Recreation, Trails and Open Space Master Plan

Map 6 Existing & Planned Trails

- Proposed Trailheads**
- A Bluffs at Herriman Springs Area
 - B Spring Canyon Trailhead
 - C Friendship Trailhead
 - D Juniper Crest Trailhead
 - E Porter Rockwell Trailhead
 - F Tickville Gulch Trailhead
 - G Wide Hollow Trailhead
 - H Community Center Trailhead
 - I Anthem Trailhead
 - J Midas Mountain View Trailhead
 - K Hidden Oaks Trailhead
 - L Proposed Trailhead



- Existing Trailhead
- Proposed Trailhead
- Existing Paved Trail
- Existing Unpaved Trail
- Existing Primitive Trail
- Existing Bonneville Shoreline Trail
- Existing Bike Lanes
- Proposed Paved Trail
- Proposed Unpaved Trail
- Proposed Primitive Trail
- Proposed Bike-Only Trail
- Proposed Bonneville Shoreline Trail
- Proposed Motorized Firebreak Trail
- Proposed Bike Lanes
- County Proposed East/West Recreational Trail - Preferred Route
- County Proposed East/West Recreational Trail - Alternative Route
- Existing Underpass
- Existing Enhanced Crossing
- Proposed Underpass
- Proposed Enhanced Crossing
- Proposed Pedestrian Bridge

- Parks, Recreation & Open Space**
- City Park
 - City Open Space
 - Detention Basin
 - Special Use Park
 - County Park
 - County Recreation Center
 - County Open Space
 - Private Park
 - Park in Adjacent Community
 - City Cemetery
 - Proposed City Park
 - Proposed Park
 - Proposed Special Use Park
 - Proposed City Open Space
 - Commercial Land Use
 - Schools
 - Herriman City Boundary
 - Camp Williams Boundary
 - Proposed Annexation Area

Neighborhood Parks		Local Parks	
N1	Arches Park	L1	Artistry Lane Park
N2	Copper Creek Park	L2	Autumn Dusk Park
N3	Emmebella Park	L3	Ballerina Park
N4	Hamilton Farms Park	L4	Black Powder Park
N5	Herriman Bend Park	L5	Creek Ridge Park
N6	Main Street Park	L6	Desert Creek Park
N7	Mineral Way Park	L7	Emmeline Park
N8	Prairie Oaks Park	L8	Freeman Park
N9	Rosalina Athletic Field	L9	Grand Trotter Playground Park
N10	Rosalina Park	L10	Hamilton Farms Tot Lot Park
N11	Rosecrest Park	L11	Heritage Park
N12	Rosecrest Splash Pad Park	L12	Indian Pony Park
N13	Silver Reef Court Park	L13	Ivie Farms Park
N14	The Ranches Park	L14	Manas Way Tot Lot Park
N15	Tuscany Park	L15	Premier Playground Park
N16	Umbria Park	L16	Rose Creek Mirabella Basketball Court
		L17	Rose Creek Rosalina Basketball Court
		L18	Rose Creek Tennis Court
		L19	Rosecrest Tennis Court
		L20	Tapestry Park
		L21	Valley View Park
		L22	Western Creek Park



Paved Trails

There are approximately 24.8 miles of paved trails in the City, many of which have been installed as part of residential developments that connect parks to the surrounding neighborhoods. Others extend through the corridors and natural drainages that are part of the City's open space system or along transportation corridors such as the Mountain View Corridor Trail, which provides regional connections.

Unpaved Trails

Unpaved trails provide the same essential connections between neighborhoods, parks, and open spaces, but offer a different user experience as they have unpaved natural surfaces, which supports hiking, mountain biking and equestrian uses. The City currently has 7.6 miles of unpaved trails, most of which are focused in the central Rose Creek neighborhood north of Butterfield Park.

Regional Primitive Trails

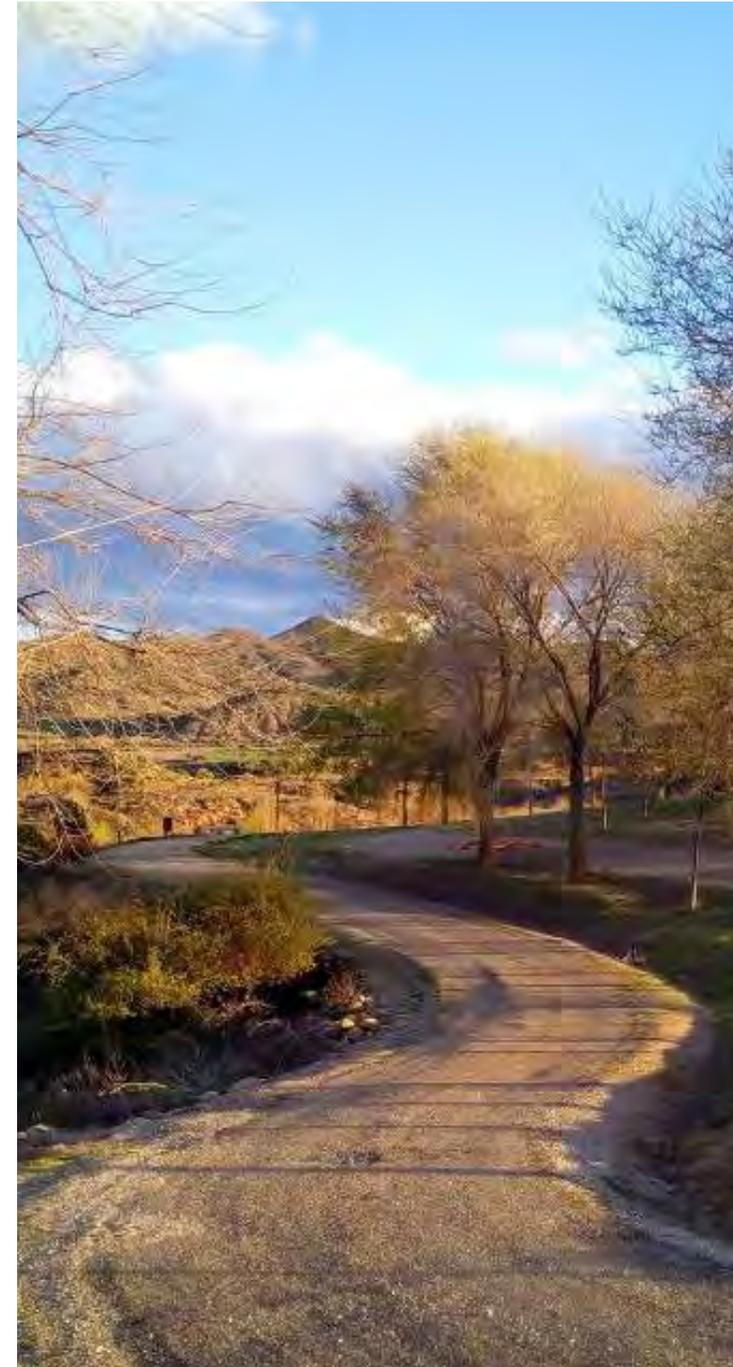
The western alignment of the Bonneville Shoreline Trail (BST) passes through Herriman along the base of the Herriman Hills Open Space foothills. With approximately 1.5 miles currently developed as a soft surface primitive route, the BST is a soft surface regional trail with planned alignments through much of northern Utah as it traces the shoreline of ancient Lake Bonneville.

Primitive Trails

Herriman has 15.3 miles of primitive trails. These are soft surface primitive trails that are focused in the foothills at the south end of the City, primarily in the Herriman Hills Open Space but also feeding through the Juniper Canyon Recreation Area between Juniper Crest Road and the Mountain View Corridor.

Bike Lanes

The City currently has 6.2 miles of existing bike lanes. This includes segments along Emmeline Drive (connecting Mirabella Drive to Juniper Crest Road), Mountain View Corridor, Fort Herriman Parkway, and Herriman Main street (connecting 12600 South to 5600 West Road and passing by City Hall, the JL Sorenson Recreation Center and Salt Lake County Library





complex). It is interesting to note that such facilities are lacking, as it was indicated through the public involvement process that road biking is a popular sport for local residents and that Herriman is a destination for regional road cyclists.

TRAILHEADS

Trail users are served by five existing trailheads, all of which are located in existing parks (see on Map 6). Copper Creek Park serves as a trailhead with parking in the northeast corner of the City, Butterfield Park and the Ranches Park provide access with parking to the trails in the center of the City in the Rose Creek neighborhood, and Blackridge Park provides access to trails at the south end of the City.

TRAIL CROSSINGS

There are six existing pedestrian underpasses in the City that provide safe passage for trail users, although none of the trail connections to these crossings are complete. Four underpasses are located along the Midas Creek Trail at the north end of the City, providing fully-separated access under the Mountain View Corridor, Herriman Main Street, Anthem Park Boulevard, and Mustang Trail Way. Two more underpasses are found at the south end of the City at either end of the Juniper Canyon Recreation Area, providing fully-separated extensions of the trails beneath Mountain View Corridor and Juniper Crest Road.



TRAIL NEEDS ANALYSIS

As already indicated, there is strong public support for additional trails of all types in Herriman. The provision of additional trails and related amenities were requested in all avenues of public involvement during this planning process. While the City has a good start on its trail system with more than 40 miles of trails already in place, there are many areas of the City that lack trails completely and others where trails are incomplete or disconnected.

Map 7 illustrates the distribution and service areas of trails by assigning them a service radius of 1/4 mile to illustrate how they serve existing and planned residential areas in the City. Bike lanes/routes are excluded from this map since they primarily serve bicycle commuters or more aggressive recreational bicyclists that are comfortable sharing the road with automobiles. As shown, many of the gaps are located in areas of the City that are already developed, making the addition of trails a challenging proposition.

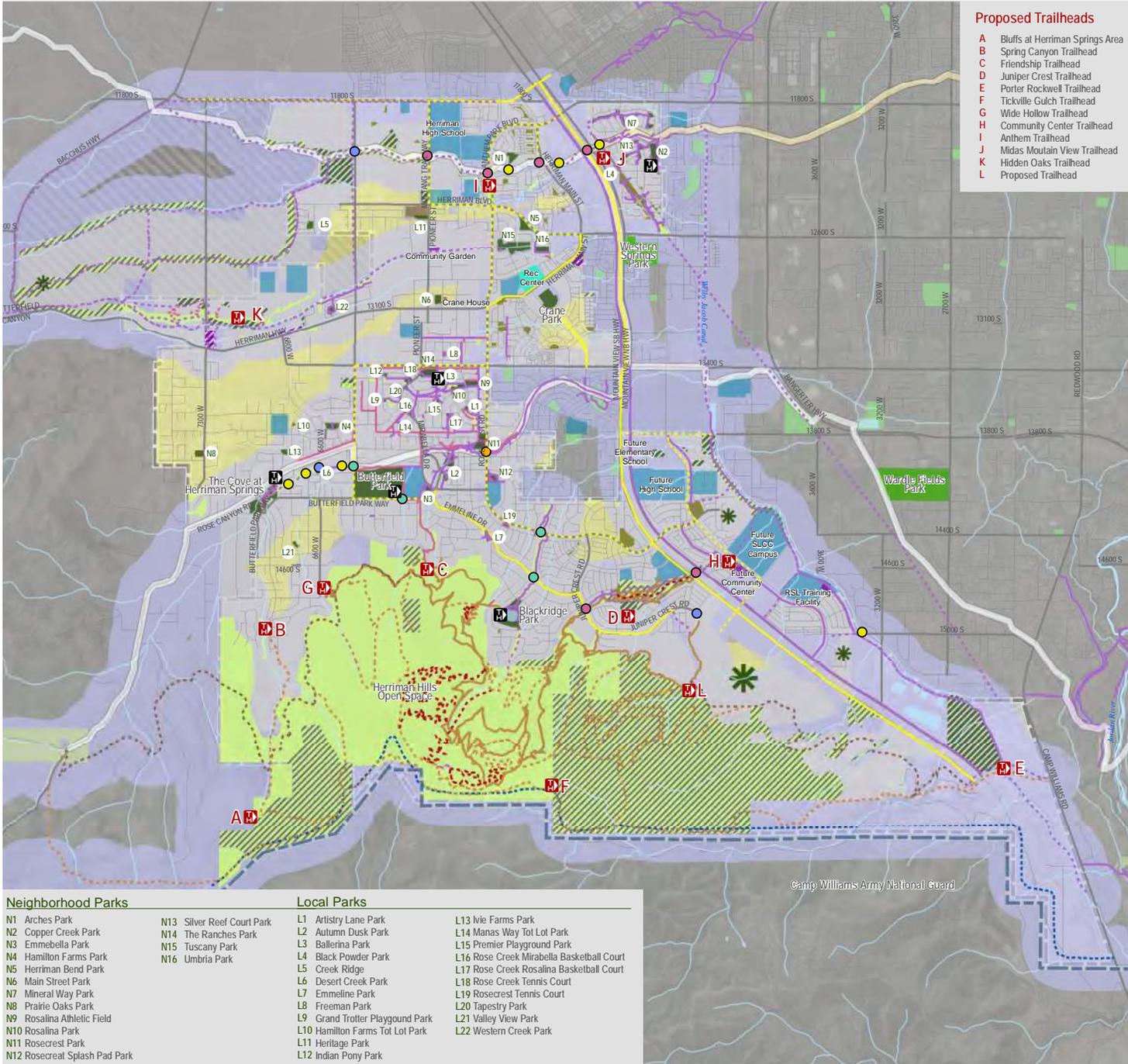
DESIGN STANDARDS

Previous planning efforts have established standards for trail facilities in Herriman City. Those recommendations have been incorporated into this plan, revised, and expanded in order to meet the broader needs of a comprehensive City-wide trail network.



Herriman City Parks, Recreation, Trails and Open Space Master Plan

Map 7 Trail Distribution & Service Areas



- Proposed Trailheads**
- A Bluffs at Herriman Springs Area
 - B Spring Canyon Trailhead
 - C Friendship Trailhead
 - D Juniper Crest Trailhead
 - E Porter Rockwell Trailhead
 - F Tickville Gulch Trailhead
 - G Wide Hollow Trailhead
 - H Community Center Trailhead
 - I Anthem Trailhead
 - J Midas Mountain View Trailhead
 - K Hidden Oaks Trailhead
 - L Proposed Trailhead

- Trails Service Area - 1/4 Mile
- Residential Land Use
- Existing Trailhead
- Proposed Trailhead
- Existing Paved Trail
- Existing Unpaved Trail
- Existing Primitive Trail
- Existing Bonneville Shoreline Trail
- Existing Bike Lanes
- Proposed Paved Trail
- Proposed Unpaved Trail
- Proposed Primitive Trail
- Proposed Bike-Only Trail
- Proposed Bonneville Shoreline Trail
- Proposed Motorized Firebreak Trail
- Proposed Bike Lanes
- County Proposed Trail - Preferred Route
- County Proposed Trail - Alternative Route
- Existing Underpass
- Existing Enhanced Crossing
- Proposed Underpass
- Proposed Enhanced Crossing
- Proposed Pedestrian Bridge

- Parks, Recreation & Open Space**
- City Park
 - City Open Space
 - Detention Basin
 - Special Use Park
 - Existing County Park
 - Existing County Recreation Center
 - Existing County Open Space
 - Existing Private Park
 - Park in Adjacent Community
 - City Cemetery
 - Proposed City Park
 - Proposed Park
 - Proposed Special Use Park
 - Proposed City Open Space
 - Schools
 - Herriman City Boundary
 - Camp Williams Boundary
 - Proposed Annexation Area

Neighborhood Parks		Local Parks	
N1 Arches Park	N13 Silver Reef Court Park	L1 Artistry Lane Park	L13 Ivie Farms Park
N2 Copper Creek Park	N14 The Ranches Park	L2 Autumn Dusk Park	L14 Manas Way Tot Lot Park
N3 Emmabella Park	N15 Tuscany Park	L3 Ballerina Park	L15 Premier Playground Park
N4 Hamilton Farms Park	N16 Umbria Park	L4 Black Powder Park	L16 Rose Creek Mirabella Basketball Court
N5 Herriman Bend Park		L5 Creek Ridge	L17 Rose Creek Rosalina Basketball Court
N6 Main Street Park		L6 Desert Creek Park	L18 Rose Creek Tennis Court
N7 Mineral Way Park		L7 Emmeline Park	L19 Rosecrest Tennis Court
N8 Prairie Oaks Park		L8 Freeman Park	L20 Tapestry Park
N9 Rosalina Athletic Field		L9 Grand Trotter Playground Park	L21 Valley View Park
N10 Rosalina Park		L10 Hamilton Farms Tot Lot Park	L22 Western Creek Park
N11 Rosecrest Park		L11 Heritage Park	
N12 Rosecree Splash Pad Park		L12 Indian Pony Park	



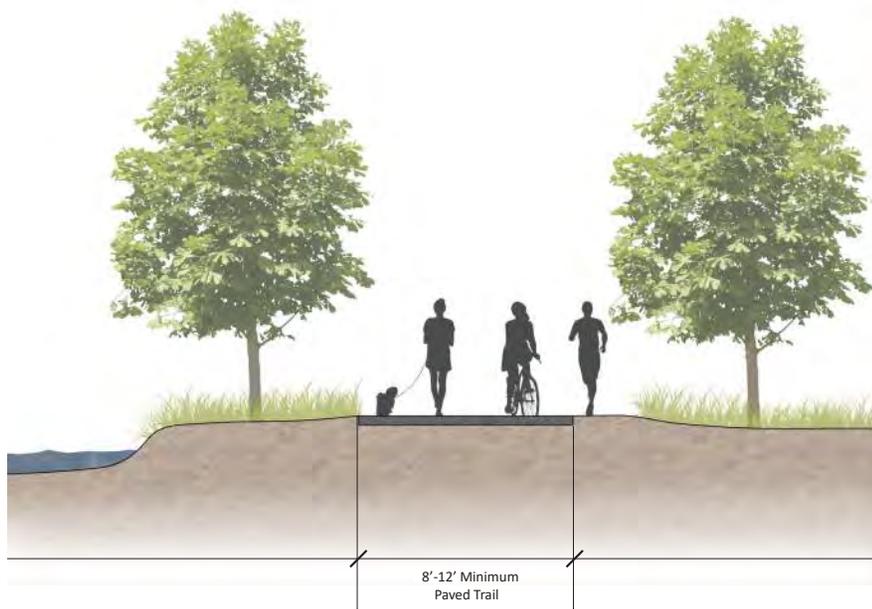
Trail Standards

The *Herriman Hills Open Space Master Plan 2018* and the *Herriman City Transportation Master Plan 2009* established trail and on-street bike facility standards for most trail types within the community. Those standards, updated with some supplemental information, are summarized below. These standards are illustrated by trail cross sections on the following page.

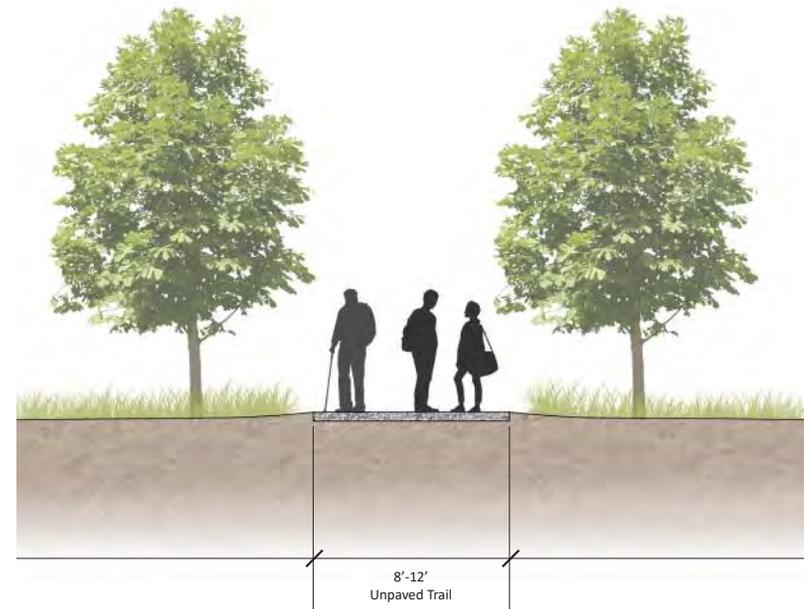
Table 4.2: Herriman Trail Standards

Trail Type	Width	Typical Materials	Maximum Grade	User Groups / Allowed Uses
Paved Trails	8-12'	Asphalt or concrete	8% Steeper grades (up to 20%) may be allowed where needed in unique situations, beyond which switchbacks will be required.	Pedestrians, recreational and commuter bicyclists and other non-motorized users
Unpaved Trails	8-12'	Recycled asphalt or compacted crusher fines	8%	Pedestrians, recreational bicyclists, equestrians and other non-motorized uses
Improved Pedestrian Trails (Sidewalks)	6-8'	Concrete, pavers, brick or other hard surface material	8%	Pedestrians
Primitive Trails (Includes Regional Primitive Trails)	2-4'	Natural Surface	10-20% 17-20% slopes are desirable for short distances only, refer to IMBA standards	Pedestrians, recreational bicyclists, equestrians and other non-motorized uses
Bike Only Primitive Trails	2-4'	Natural Surface	10-20% 17-20% slopes are desirable for short distances only, refer to IMBA standards	Recreational bicyclists
Motorized Firebreak Trail	4-6'	Natural surface with some imported materials for tread stabilization	3-35% Steepest pitch maximums between 10-40% of total trail length depending on class, refer to USFS standards	Off-Highway Vehicles (ATVs, UTVs and single-track motorized vehicles)
Striped Bike Lane	Buffered Bike Lane: 4-6' lane, 2-4' buffer Shoulder Bike Lane: 4-5' (class II)	Roadway	As per roadway design standards	Bicyclists

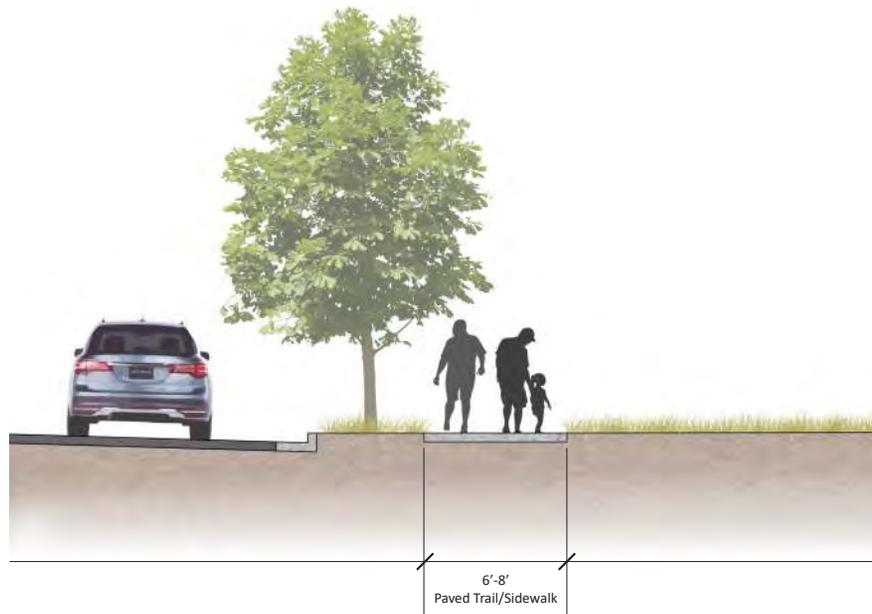
Paved Trail



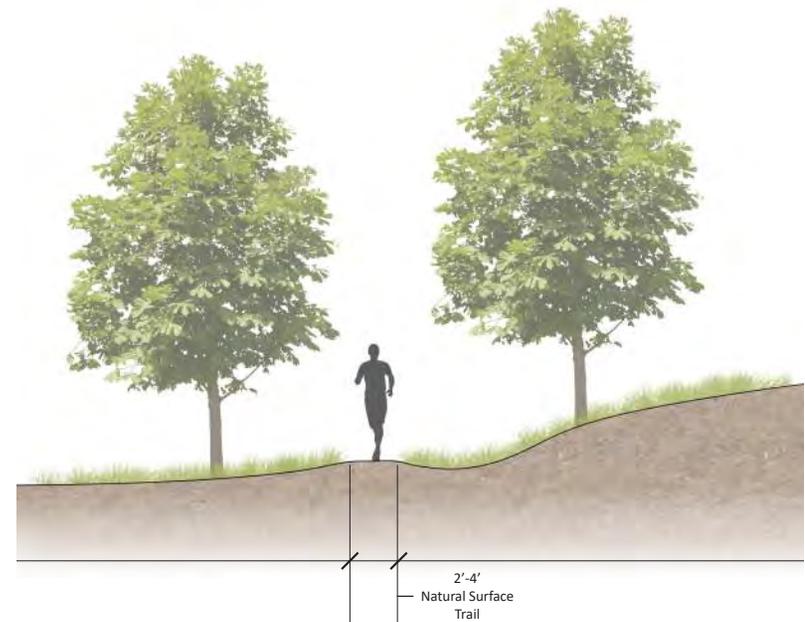
Unpaved Trail



Improved Pedestrian Trail



Primitive Trail



Trailhead Standards

The *Herriman Hills Open Space Master Plan 2018* established trailhead standards for the City, which have been summarized below.

Table 4.3: Herriman Trailhead Standards

Trailhead Type	Description
Class 1: Large Trailhead	<ul style="list-style-type: none">• Major developed paved parking hub for community and regional trails• 25 parking stalls minimum (paved), accommodate parking for horse trailers where appropriate• Restrooms, information kiosk with trail map and other amenities
Class 2: Medium Trailhead	<ul style="list-style-type: none">• Trail parking area• 6-24 parking stalls (paved or unpaved), accommodate parking for horse trailers where appropriate• May include restrooms, information kiosk with trail map and other amenities
Class 3: Small Trailhead	<ul style="list-style-type: none">• Small, undeveloped, legal parking areas• 10 or less off-street parking stalls• No trail amenities aside from a trail kiosk with a trail map and information

PROPOSED TRAILS AND TRAILHEADS

Proposed Trails

The City has experienced rapid growth since the development of the *Transportation Master Plan 2009* and the previous *Parks, Recreation, Open Space and Trails Master Plan 2015*. Map 6 reflects updates to trail facilities in the community since these planning documents were developed and illustrates the proposed public network of trails and on-street bike facilities to help meet needs in future. It should be noted that more primitive trails and trails in private developments are likely to be developed in the future beyond what is shown on Map 6.

As shown in Table 4.1, this plan **proposes 62.1 miles of paved trails, 1.4 miles of unpaved**





trails and 52.2 miles of primitive trails, including the Bonneville Shoreline Trail and bike only trails. As shown on Map 6, these routes fill key trail gaps and provide critical connections to key destinations in the community, including commercial areas which are shown in red. The trail system takes advantage of natural drainages to provide pleasant off-street trail alignments through existing and planned open space areas.

Paved trails serve the broadest range of user groups, including people that need accessible routes. The City should partner with community stakeholders to plan and develop a selection of ADA accessible routes and upgrade existing routes where possible to meet the needs of the community at large.

The **completion of the Bonneville Shoreline Trail through Herriman should be one of the top primitive trail development priorities**, which will facilitate regional access and linkages to amenities and destinations. Primitive trails serve a large number of user groups that need and prefer natural surface trails. This subset of trail users includes hikers, mountain bikers, and equestrian riders. While all types primitive trail users can share the primitive trail system, the City should explore the possibility of providing select user-specific trails, perhaps adding more bike-only trails or new trails exclusively for hikers or horse riders. It is also recommended that the City develop a small portion of primitive trails that are suitable for new and/or young trail users, providing a place for people to develop their skills in a location less likely to appeal to more skilled and aggressive user groups.

There are **8.5 miles of proposed motorized firebreak trails** shown on the map. It is the intent of the City to partner with Camp Williams to provide a motorized trail that parallels the perimeter boundary of the military facility, providing a recreation opportunity for off-highway vehicle (OHV) users while simultaneously serving as a firebreak to protect the City in the case of wildfire events. It is likely that most other user groups will avoid using the motorized trail while OHVs are present, and the City should explore the concept of adding a primitive trail that generally parallels the motorized trail. This parallel trail should have periodic connections to the motorized trail which would allow non-motorized users to drop off of the motorized trail if OHVs are approaching. **The City recognizes the strong demand for motorized trails, and is conducting a separate feasibility study** to evaluate the possibility of providing additional trails beyond those shown in this plan.

In addition to the off-street trails above, there are approximately **14.5 miles of proposed striped bike lanes**, as shown in Table 4.1 and on Map 6. These facilities are primarily located

on major and minor collectors and arterials and primarily serve commuter bicyclists and a limited portion of recreational bicyclists that feel comfortable riding next to automobiles. One of the top priorities for on-street bicycle facilities is to develop long, looped routes for cyclists, capitalizing on roadway projects to create the safest routes possible.

As the trail system is expanded or modified, care should be taken to address residents' concerns regarding privacy, noise, and safety where possible. Signage and wayfinding is an important feature of the trail system, not only to inform trail users of the proper use and regulations but to increase awareness and stewardship of the City's trail and open space system.

Proposed Trailheads

There are twelve proposed trailheads, as indicated on Map 6. Many of the trailheads fall within the Herriman Hills Open Space (HHOS) and are addressed in detail in the *Herriman Hills Open Space Master Plan 2018*. The plan describes the proposed trailheads in detail and establishes trailhead standards and therefore should be the guiding document for facilities within the Herriman Hills Open Space. The proposed trailheads from the *Open Space Plan* and additional proposed trailheads follow.

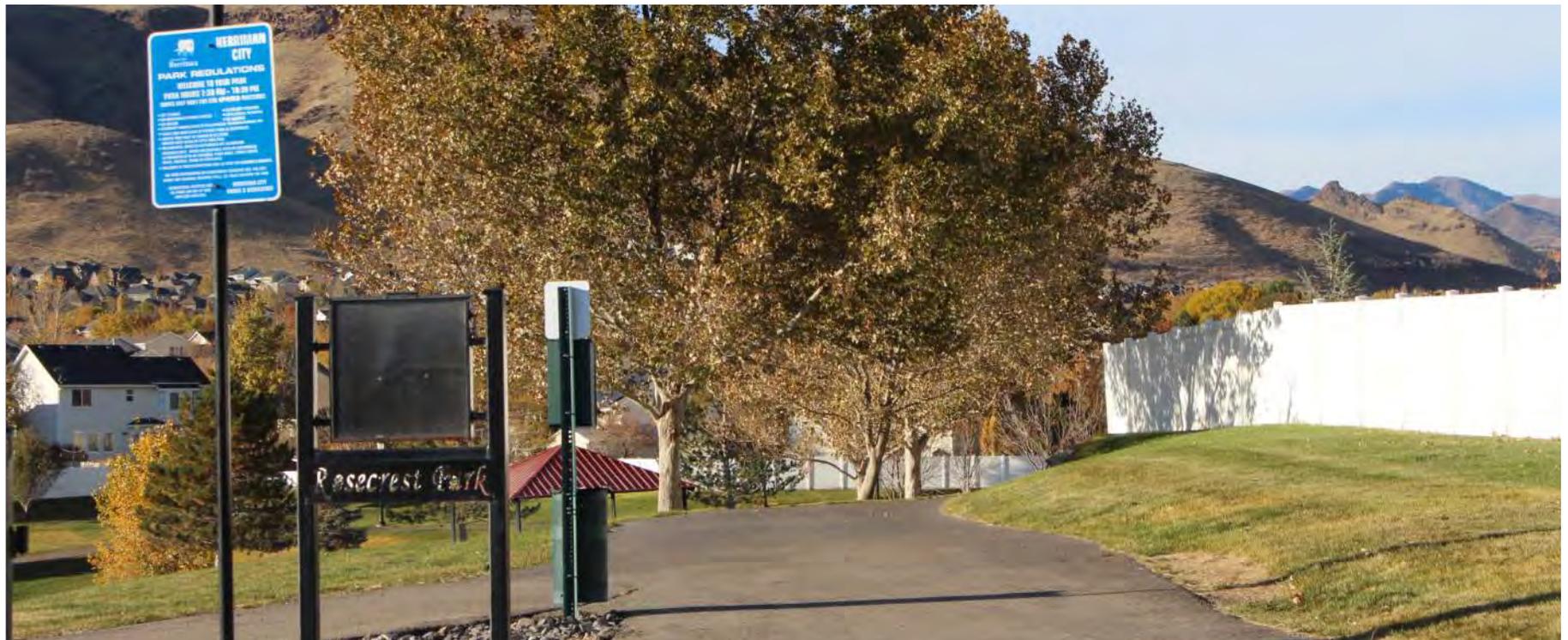


Table 4.4: Proposed Trailheads and Amenities

Proposed Trailhead	Proposed Class	Proposed Parking	Proposed Amenities	Other Potential Amenities or Notes
Bluffs at Herriman Springs Area¹	Class 1		<ul style="list-style-type: none"> Motorized and equestrian trailhead 	<ul style="list-style-type: none"> Archery/paintball site Shooting range Overnight camping (no fires) Yurt village retreat area
Spring Canyon Trailhead (the Cove Area)¹	Class 2	6-25 stalls	<ul style="list-style-type: none"> Restrooms w/ drinking fountain/bottle filler Trail map/rules kiosk Dog waste station 	<ul style="list-style-type: none"> Equestrian Trailhead
Friendship Trailhead¹	Class 2 or Class 3	6-10 stalls	<ul style="list-style-type: none"> Restrooms w/ drinking fountain/bottle filler Picnic tables Trail map/rules kiosk Dog waste station Trail access for hiking and mountain biking 	<ul style="list-style-type: none"> Fit trail from Butterfield Parkway to trailhead
Juniper Crest Trailhead¹	Class 1	130-150 stalls	<ul style="list-style-type: none"> Restrooms w/ drinking fountain/bottle filler Picnic tables Small/medium picnic pavilion Dog waste station Race start area Pump track Gravity flow trail Small amphitheater Trail map/rules kiosk Trail access for hiking and mountain biking 	<ul style="list-style-type: none"> Off-leash dog park Playground Reception/Event Center Outdoor Gym
Porter Rockwell Trailhead²	Class 1	>25 stalls	<ul style="list-style-type: none"> Restrooms Other amenities are not known at this time 	<ul style="list-style-type: none"> UDOT will be developing this trailhead

1. Addressed in the *Herriman Hills Open Space Master Plan 2018*

2. To be developed by the Utah Department of Transportation (UDOT)

Table 4.4: Proposed Trailheads and Amenities Continued

Proposed Trailhead	Proposed Class	Proposed Parking	Proposed Amenities	Other Potential Amenities or Notes
Tickville Gulch Area¹	Class 1	50-200 stalls, plus space for food trucks	<ul style="list-style-type: none"> Restrooms w/ drinking fountain/bottle filler Picnic pavilion Interpretive/educational trail loops Amphitheater Mountain bike recreation area (pump track, downhill biking, skills course, etc.) and NICA course Challenge staircase (2 or 3 sets of 200 stairs, serpentine with a trail loop) Winter slope activities such as tubing Rope/obstacle course with zip lines 	<ul style="list-style-type: none"> Snowflex (artificial surface) year-round tubing hill
Wide Hollow Trailhead¹	Class 1 or Class 2	Not to exceed 60 stalls	<ul style="list-style-type: none"> Restrooms w/ drinking fountain/bottle filler Picnic tables Small picnic pavilion Dog waste station Trail map/rules kiosk Trail access for hiking and mountain biking 	<ul style="list-style-type: none"> Potential for loop trails Off-leash fenced dog park Small challenge staircase (150-300 stairs)
Community Center Trailhead	Class 1	Shared parking with the Community Center	<ul style="list-style-type: none"> Trail map/rules kiosk Dog waste station 	
Anthem Trailhead	Class 2	6-25 stalls	<ul style="list-style-type: none"> Restrooms w/ drinking fountain/bottle filler Trail map/rules kiosk Dog waste station 	
Midas Mountain Trailhead	Class 2	6-25 stalls	<ul style="list-style-type: none"> Restrooms w/ drinking fountain/bottle filler Trail map/rules kiosk Dog waste station 	

1. Addressed in the *Herriman Hills Open Space Master Plan 2018*
 2. To be developed by the Utah Department of Transportation (UDOT)

Table 4.4: Proposed Trailheads and Amenities Continued

Proposed Trailhead	Proposed Class	Proposed Parking	Proposed Amenities	Other Potential Amenities or Notes
Hidden Oaks Trailhead	Class 1 or Class 2	Not to exceed 60 stalls	<ul style="list-style-type: none"> Restrooms w/ drinking fountain/bottle filler Picnic tables Small picnic pavilion Dog waste station Trail map/rules kiosk Trail access for hiking and mountain biking 	<ul style="list-style-type: none"> Will eventually connect to the Bonneville Shoreline Trail on the west bench
Proposed Trailhead	Class 2 or Class 3	6-10 stalls	<ul style="list-style-type: none"> Restrooms w/ drinking fountain/bottle filler Picnic tables Trail map/rules kiosk Dog waste station Trail access for hiking and mountain biking 	<ul style="list-style-type: none"> Could potentially be co-located with the proposed community park in this vicinity

1. Addressed in the *Herriman Hills Open Space Master Plan 2018*
2. To be developed by the Utah Department of Transportation (UDOT)

PLANNED TRAIL CROSSINGS

Herriman has a significant number of existing trail underpasses, as shown on Map 6. These grade-separated crossings provide safe passage under existing roadways, ensuring that trail users have as little disruption in their routes as possible. **Three types of proposed crossings** are indicated on the map, including **underpasses**, **pedestrian bridges**, and **enhanced crossings**. While underpasses and pedestrian bridges provide grade-separated crossings, enhanced crossings may include a variety of solutions at-grade, depending on the unique needs and conditions of each location.

As the City's *Transportation Master Plan* is updated, special attention should be placed on bicycle and pedestrian safety and crossings. Specific guidance should be developed for trail and on-street bicycle facility crossings, including the creation of a decision matrix illustrating the appropriate uses for different crossing types according to roadway classifications. Generally speaking, local streets, which have much lower speeds and are typically only two lanes, should use crosswalks for the main crossing treatment. Collector streets have more lanes, more traffic, and faster speeds, which requires additional crossing tools to facilitate safe crossings. Examples of enhanced facilities include the installation of warning lights or crossing signals and Hawk Beacons. Arterial streets have high traffic levels and fast-moving vehicles, which requires the most restrictive crossing tools and facilities. Key examples include traffic signals and grade-separated crossings.



RECOMMENDATIONS

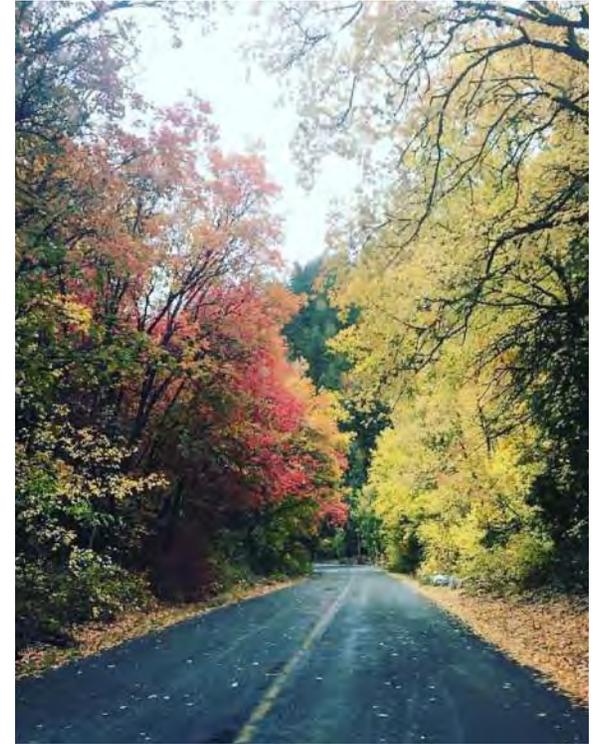
The City should update the design standards for trails as indicated in this plan. These should be reviewed frequently to ensure they meet future needs and demands as the City and the preferences of its residents continue to evolve.

The proposed trail network should be fully implemented by buildout, which is projected to take place by 2060. It is assumed that the on-street bicycle facilities will be constructed as part of implementation and upgrading projects for the roadways they are located. In contrast, trails will be developed as part of opportunistic and strategically-programmed initiatives. The City should explore the possibility of implementing trails that serve specific user groups, including ADA compliant, beginner, and use-specific routes. Future trail development should take into account privacy, noise, and safety for the adjacent residential areas.

This plan supports the trailhead standards developed in the *Herriman Hills Open Space Master Plan 2018* and proposes additional trailheads that will provide more equitable access to trails as the system is expanded. The City should continue to pursue development of the recommended trailhead amenities and explore the inclusion of the additional potential amenities described in the *Herriman Hills Open Space Master Plan* and in this plan.

Herriman should continue to partner with the Utah Department of Transportation on the development of trailheads and trail crossings along major state routes. The City should actively pursue the acquisition and implementation of proposed crossings facilities and continue to evaluate safety needs and requirements as roadways and trail systems are developed in the future.

The City should provide a comprehensive signage and wayfinding system and should publish and distribute information about the trail system to promote safety, safe navigation, and stewardship. Proper trail maintenance is required to ensure the trail system functions as intended.



5 Priorities & Construction Costs

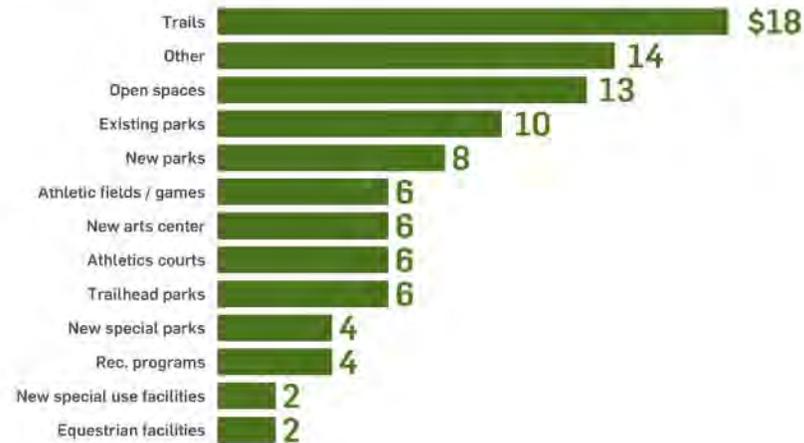
As described in the preceding chapters, numerous improvements and actions are required to ensure existing and future needs related to parks, recreation, open space, and trails in Herriman City are met. The following is a summary of the specific projects, probable costs and implementation tasks.



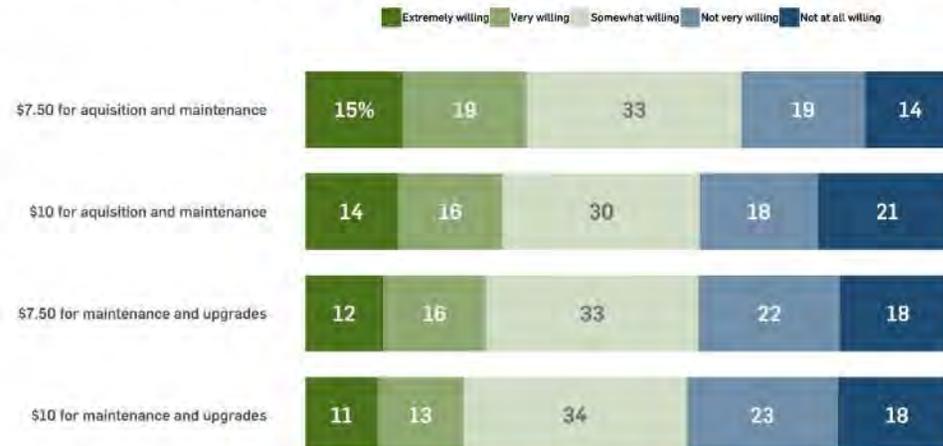
SURVEY RESULTS: SPENDING PRIORITIES AND WILLINGNESS TO FUND

The statistically-valid survey conducted by Y2 Analytics featured several questions specifically related to funding priorities and residents' willingness to fund maintenance and improvements. When asked how they would allocate \$100 for additional parks, recreation programs, facilities, trails or arts programs, residents top priorities included trails, open spaces, existing parks, and new parks. Additionally, residents are slightly more willing to pay a monthly usage fee for acquisition and maintenance of new parks, facilities or trails than to pay for maintenance and upgrades to existing parks, facilities or trails.

Suppose you had \$100 to spend on additional parks, recreational programs, facilities, trails, or arts programs in Herriman. How would you divide your \$100 among the various projects, exhibits, events, and performances that could be funded? (You may spend the \$100 all in one category or divide it up as you please, but the total must be \$100.)



Please indicate how willing you would be to pay a monthly usage fee of {\$7.50/\$10} that would fund acquisition, development, and maintenance of new parks, facilities, or trails in Herriman.



PARK AND OPEN SPACE PRIORITIES

A Meeting Existing Park Needs

There are four gaps in the park service and distribution areas for existing parks in Herriman. The gap in the southwest corner of the City at the south end of Spring Canyon Drive abuts the Herriman Hills Open Space, and the gap will be filled by the provision of a new trailhead at that location. A total of **107.4 acres of parks are needed to fill the remaining three existing gaps in service areas**, as summarized in the table below and shown on Map 4.

Table 5.1: Parks Needed to Fill Existing Gaps in Distribution and Service Areas

Park	Acres
Northwest Sports Park (Park F)	43.0
Hidden Oaks Park (Park A)	24.4
Neighborhood Park (Park C)	10.0
Neighborhood Park (Park D)	10.0
Community Park (Park E)	20.0
Total Acres Needed	107.4

B Meeting Park Needs by 2028

Carrying the recommended future LOS of 3.71 forward to meet park need through the 10-year planning period results in a total of 328.1 acres of public park land required by 2028 ($88,445/1,000 \times 3.71 = 328.1$). **No acres of additional park land are required to meet needs by 2028**, beyond the 191.5 acres of existing parks, the 107.5 acres described above to fill existing gaps, 5.2 acres of City-owned undeveloped land and 31.2 acres of parks slated to be developed by developers ($328.1 - 191.5 - 107.4 - 5.2 - 31.2 = -7.2$).

C Meeting Park Needs at Build-Out

By build-out in 2060 with a projected population of 115,844, Herriman City will need a total of 429.8 acres to meeting park needs ($115,844/1,000 \times 3.71 = 429.8$). Subtracting the existing park acres, the undeveloped land owned by the City, the parks slated to be built by developers and the acres needed to fill existing gaps results in 69.9 acres of new park land required to meet LOS needs between 2028 and build-out ($429.8 - 191.5 - 107.4 - 5.2 - 31.2 = 94.5$). However, 108.9 acres are recommended instead to meet distribution needs as well.

D Adopting Minimum Standards and Upgrading Existing Parks

The amenities listed in Table 5.2 are required both to meet Level of Service needs based on population and to bring existing parks up to proposed standards. As indicated in the table, the total probable costs for these amenities is \$1,362,000.

Table 5.2: Probable Costs for Upgrading Existing Parks and Meeting Amenity Levels of Service

Amenity	Total Amenities Required to meet both LOS needs and Park Standards	Probable Costs	Unit	Total
Small/Medium Pavilion	4	\$25,000	Each	\$100,000
Restrooms	5	\$150,000	Each	\$750,000
Small Playground	2	\$75,000	Each	\$150,000
Tennis Courts	1	\$40,000	Each	\$40,000
Pickleball Courts	3	\$40,000	Each	\$120,000
Other Sports Fields or Courts	2	\$100,000	Each	\$200,000
Benches or Picnic Tables	1	\$2,000	Each	\$2,000
Total				\$1,362,000

To ensure existing and future parks meet community needs, the minimum park standards presented in Chapter 2 should be adopted as official City policy. New parks should include amenities and features to meet the minimum park standards, and surrounding neighbors and other community stakeholders should be consulted during design to ensure new parks meet the needs of the neighborhood and community. The implementation should have a level of flexibility to encourage creative design solutions that capitalize on the unique opportunities and setting of each park location.

Additional improvements or studies include the development of a *Recreation Accessibility Plan*, a comprehensive *Wayfinding and Signage Plan* and an *Open Space Facility Standards Manual*.

Residents indicated support for the acquisition of additional open space by the City. Herriman City should continue to secure additional open space as opportunities arise, expanding the existing network to help connects parks, trails and open spaces, and preserving the unique natural drainages and foothills that form the framework of the open space system.

RECREATION AND COMMUNITY EVENTS AND ARTS PRIORITIES

The City should continue its partnership with Salt Lake County to provide recreation programs, and should explore partnerships and cooperative agreements with the Jordan School District, neighboring cities, and private organizations and sports clubs to provide additional recreation facilities as needs arise in the future.

Feasibility studies recommended for the future as needs dictate include both the evaluation of constructing and operating an outdoor pool with leisure and lap features and the provision of a dedicated indoor arts venue.

TRAILS PRIORITIES

Priorities for trails in Herriman City include the development of approximately 125.2 miles of trails (paved, unpaved, primitive and motorized) and 45.8 miles of on-street bike facilities (striped bike lanes and signed bike routes). The top priorities are the completion of the Bonneville Shoreline Trail alignment within the City, and the construction of paved trails along natural drainages, which will follow on the heels of the acquisition of those corridors as part of the City open space system.

The development of the twelve proposed trailheads with recommended amenities and possibly additional potential amenities will be important to provide access to and complement the envisioned trail network, while the provision of eight planned crossings will help ensure safe use.

A comprehensive signage and wayfinding system will tie the system together and provide users with important information on use, directions to key destinations and offer an opportunity for branding and promoting a unique identity for the City's trail system.



DEVELOPMENT COSTS AND FUNDING PRIORITIES

Park and Open Space Costs

Table 5.3 summarizes the costs to upgrade existing parks and meet amenity levels of service, and the costs to acquire and develop parks through 2028 and build-out in 2060 as described above. Estimated acquisition costs are \$250,000 per acre based on information research by a local realtor. Per acre development costs are estimated at \$250,000 per acre for parks. A total of \$102,537,000 is required to meet park standards, fill existing gaps, meet needs by build-out and develop the Dansie Historic Park two stand-alone special use dog parks. Some of the proposed parks may be developer provided, which would reduce the total probable costs.

Table 5.3: Probable Costs for Parks

Item	Probable Cost
Meeting Standards	
Cost to Upgrade Existing Parks & Meet Amenity LOS	\$1,362,000
<i>Subtotal Amenities</i>	<i>\$1,362,000</i>
Filling Existing Gaps	
Cost to Acquire Northwest Sports Park, Park F (43 acres, assume developer provided)	\$0
Cost to Develop Northwest Sports Park, Park F (43 acres)	\$10,750,000
Cost to Acquire Hidden Oaks Park, Park A (24.4 acres, assume developer provided)	\$0
Cost to Develop Hidden Oaks Park, Park A (24.4 acres)	\$6,100,000
Cost to Acquire and Develop Land for 1 Community Park and 2 Neighborhood Parks, Parks C, D and E (40 acres x \$500,000)	\$20,000,000
<i>Subtotal Filling Gaps</i>	<i>\$36,850,000</i>
Meeting Needs by 2028	
Cost to Acquire and Develop Parks B, G, H, N and P (31.2 acres, assume developer provided)	\$0
Cost to Develop Park I Already Owned by City (5.2 acres x \$250,000)	\$1,300,000
<i>Subtotal 2028 Need</i>	<i>\$1,300,000</i>
Meeting Needs by Build-Out	
Cost to Acquire and Develop Park Land to Meet Needs by Build-out, Park Q, M and N (118.9 x \$500,000)	\$59,450,000
<i>Subtotal Build-out Need</i>	<i>\$59,450,000</i>
Building Special Use Historic Park and Dog Parks	
Cost to Develop Parks J, K and M (14.3 x \$250,000)	\$3,575,000
<i>Subtotal Build-out Need</i>	<i>\$3,575,000</i>
Grand Total	\$102,537,000

Recreation, Community Events and Arts Costs

Survey respondents indicated that the City should consider the development of an indoor/outdoor pool, and the arts community expressed a desire for a dedicated indoor art facility. Due to the high level of uncertainty regarding these improvements, the establishment of a reliable opinion of probable cost is not included in this plan. Since the time-frame and scope of conducting feasibility studies are also not known at this time, estimated costs for those planning services are also not included in this plan.

Trail Costs

Table 5.4 summarizes the costs required to develop the complete trail network and associated improvements as shown on Map 6. It is assumed that on-street bicycle facilities will be constructed with roadway development projects, therefore costs are not included here. It is also assumed that grade separated crossings for major roadways will be completed as part of roadway improvements with the Utah Department of Transportation, therefore costs are not included here. The average cost for trailheads include only the basic amenities described in the trailhead standards.

The total cost for trail system improvements is \$32,253,000, which may be reduced if the City is able to partner with local volunteers for trail development, as it has done in the past. It should also be noted that additional crossings may be required in the future at the time of detailed trail design.

Table 5.4: Probable Costs for Trails

Item	Miles or Quantity	Unit Cost Each or Per Mile	Probable Cost
Proposed Bike Lanes*	14.5	n/a	\$0
Proposed Paved Trails (cost per mile)	62.1	\$250,000	\$15,525,000
Proposed Unpaved Trails (cost per mile)	1.4	\$150,000	\$210,000
Proposed Regional Primitive Trails (Bonneville Shoreline Trail)	8.5	\$15,000	\$127,500
Proposed Primitive and Bike-Only Trails	43.7	\$15,000	\$655,500
Proposed Motorized Firebreak Trails	8.5	\$30,000	\$255,000
Proposed Enhanced Crossings	4	\$15,000	\$60,000
Proposed Pedestrian Bridge (over canal)	7	\$200,000	\$1,400,000
Proposed Pedestrian Underpasses**	3	\$0	\$0
Lighting and Safety Improvements (cost per mile)	63.5	\$200,000	\$12,700,000
New Trailheads (excludes UDOT trailhead) ***	11	\$120,000	\$1,320,000
Grand Total			\$32,253,000

*Costs for the proposed bike lanes are addressed in the Bicycle and Pedestrian Master Plan 2016.

**It is assumed that grade separated crossings will be completed as part of road improvements.

***Costs include only basic amenities described in trailhead standards.

TOTAL PROBABLE COSTS

The **total probable costs for developing the proposed park and trail system improvements through build-out in 2060 is \$135,090,000** as shown in Table 5.5. This cost includes the development of the master plan and the installation of a *City-wide Wayfinding and Signage Master Plan*, an *Accessibility Plan* and an *Open Space Facility Standards Manual* for the parks, recreation, open space and trails system.

Table 5.5: Total Probable Costs for Park & Trail System Improvements

Item	Probable Cost
Probable Costs to Upgrade Existing Parks, Acquire New Park Land, and Develop Future Parks Through Buildout	\$102,537,000
Probable Costs to Develop Trails, Trailheads and Other Improvements	\$32,253,000
Wayfinding & Signage Master Plan (for entire parks, recreation, open space and trails system)	\$50,000
Wayfinding & Signage Installation (for entire parks, recreation, open space and trails system)	\$200,000
Accessibility Plan	\$25,000
Open Space Facility Standards Manual	\$25,000
Grand Total	\$135,090,000

OPERATIONS AND MAINTENANCE COSTS

Herriman City maintains its parks, open spaces and trails at a high standard, and few comments citing maintenance issues were received during the public involvement process. However it can be helpful to establish an annual budget amount to address the ongoing needs for replacing/upgrading playgrounds, parking lots and other park amenities over time. For rough planning purposes, taking the total probable costs for park and trails improvements through the year 2060, multiplying that by 5-percent and dividing that by years until 2060 yields an **annual budget amount of approximately \$164,800** ($135,090,000 \times .05 / 41 = 164,744$). This budget should be used to address deferred maintenance issues, to complete special park and trail enhancement projects and ensure that existing and future park and trail amenities do not fall behind on maintenance.

ESTABLISHING FUNDING PRIORITIES

Establishing funding priorities for parks, recreation, open space and trails is a challenge for communities with limited resources and diverse needs. To the right are some key considerations when prioritizing specific projects properly prioritized.

It should be noted that budgets should be established for the acquisition of land as soon as possible to help avoid escalating acquisition costs over time.

Table 5.6 is an Action Plan which summarizes short, medium and long-term implementation actions and priorities. Section 1 of the table addresses recommended capital facility improvements and operations and maintenance, while Section 2 addresses the policy actions that are described in Chapter 6: Goals and Policies. In order to meet future needs, it is critical that the suggested improvements be made according to the corresponding 2028 and 2060 schedules.

Project Prioritization Considerations

- Do they help fill a critical need or service gap?
- Do they address life and safety concerns?
- Do they support on-going maintenance of existing facilities (thereby protecting existing resources and investments)?
- Do they meet future needs in clear and logical phases?



Crane Park



Table 5.6: Action Plan

 = Active period of implementation

		Immediate Implementation	Short-Term Implementation 0 - 10 years 2018-2028	Medium-Term Implementation 10 - 20 years 2018 - 2039	Medium to Long-Term Implementation 20 years+ (through build-out) 2036 - 2060+
Capital Facility Improvements					
Parks and Open Space					
1	Utilize 3.71 acres per 1,000 population as the future level of service through build-out.				
2	Upgrade existing parks to meet standards and amenity levels of service.				
3	Ensure development of 43 acres at Northwest Sports Park to help fill existing gaps (assume developer provided).				
4	Develop the proposed 24.4 acre Hidden Oaks Park to help fill existing gaps (assume developer provided).				
5	Acquire 40 acres to fill existing gaps.				
6	Develop 40 acres to fill existing gaps.				
7	Develop 5.2 acres of land already owned by City to help meet needs by 2028.				
8	Ensure construction of 31.2 acres of parks slated to be provided by developers to meet needs by 2028.				
9	Acquire 98.9 acres (Park O) to meet needs by build-out.				
10	Develop 98.9 acres (Park O) to meet need by build-out.				
11	Acquire a 10 acre neighborhood park (Park L) to fill future gaps in annexation area by 2060.				
12	Develop a 10 acre neighborhood park (Park L) to fill future gaps in annexation area by 2060.				
13	Install City-wide wayfinding and signage system which applies to trails & open space as well.				
14	Develop the Dansie Historic Park and Two Dog Parks.				
15	Acquire the proposed open spaces shown in this plan, including the expansion of the Herriman Hills Open Space and natural drainages.				
16	Continue to implement and regularly update the vision established in the Herriman Hills Open Space Master Plan 2018.				
Trails					
17	Develop 14.5 miles of proposed bike lanes and bike routes (assume with road projects).				
18	Develop 62.1 miles of proposed paved trails.				

Table 5.6: Action Plan Continued

 = Active period of implementation

		Immediate Implementation	Short-Term Implementation 0 - 10 years 2018-2028	Medium-Term Implementation 10 - 20 years 2018 - 2039	Medium to Long-Term Implementation 20 years+ (through build-out) 2036 - 2060+
19	Develop 1.4 miles of proposed unpaved trails.				
20	Develop 8.5 miles of Regional Primitive Trails (Bonneville Shoreline Trail).				
21	Develop 43.7 miles of backcountry and bike-only primitive trails.				
22	Develop 8.5 miles of motorized firebreak trails.				
23	Develop 4 enhanced crossings.				
24	Develop 7 pedestrian bridges.				
25	Develop 3 pedestrian underpasses (assume UDOT fund/install).				
26	Implement lighting and safety improvements.				
27	Develop 11 proposed trailheads and cooperate with UDOT on 1 at Porter Rockwell.				
Operations & Maintenance					
28	Establish annual budget for deferred maintenance and upgrades to parks, open space and trails.				
Policy Actions					
Parks and Open Space					
29	As the community grows ensure that the recommended LOS is maintained.				
30	Develop City-wide Wayfinding and Signage Master Plan which applies to trails & open space as well.				
31	Work with accessibility interest groups to develop an Accessibility Plan to enhance the accessibility of existing parks and open spaces and to ensure that new facilities are as accessible as possible.				
32	Pursue neighborhood and community parks (parks 2 acres or larger) in the future to meet the needs of the community while minimizing the maintenance demands associated with smaller parks.				
33	Develop a Parks, Trails and Open Space Facility Standards Manual that builds upon the City Engineering standards by providing specific requirements for items such as park structures, playgrounds, ball courts and athletic fields, site furnishings, fences and walls, trails, lighting, surfacing, utility systems and signage.				

Table 5.6: Action Plan Continued

 = Active period of implementation

		Immediate Implementation	Short-Term Implementation 0 - 10 years 2018-2028	Medium-Term Implementation 10 - 20 years 2018 - 2039	Medium to Long-Term Implementation 20 years+ (through build-out) 2036 - 2060+
34	Adopt the minimum development standards for parks detailed in this plan as a City policy.				
35	Design and develop all new parks with amenities and features that meet the established standards, and allow and encourage public input on the design.				
36	Modify zoning as needed to require developer participation in the provision of parks, recreation and trails amenities.				
37	Update annual budgets to ensure funding for operation and maintenance of City parks and other land the City maintains is sufficient to meet needs.				
38	Continue to maintain an up-to-date inventory of all parks, park facilities and parkways, documenting and implementing improvements according to a feasible schedule.				
39	Apply design standards for all parks in a way that helps reduce maintenance requirements while promoting better long-term use of public parks and recreation amenities.				
40	Provide amenities and facilities to help residents “self-maintain” their parks and park facilities (trash receptacles, animal waste containers, hose bibs, pet clean-up stations, etc.).				
41	Work with Salt Lake County and the State of Utah to ensure that city, county and state statutes and regulations are met as new facilities are developed.				
Recreation and Community Arts and Events					
42	Work with Salt Lake County to survey residents and fitness center users on a regular basis to make sure programs and facilities are meeting needs.				
43	Partner with other public and private agencies, facilities, organizations and groups to provide additional facilities and programs, including the Jordan School District and private developers.				
44	Continue to support the Arts Council and non-profit and non-profits to provide high quality arts events and activities.				

Table 5.6: Action Plan Continued

 = Active period of implementation

		Immediate Implementation	Short-Term Implementation 0 - 10 years 2018-2028	Medium-Term Implementation 10 - 20 years 2018 - 2039	Medium to Long-Term Implementation 20 years+ (through build-out) 2036 - 2060+
45	Continue to work with the developer on the design and construction of a Community Center near the future Salt Lake Community College campus.				
46	Explore partnerships with other public and private agencies, facilities, organizations and groups to provide arts-specific facilities, including Salt Lake Community College, and private developers.				
47	Explore the feasibility of providing a dedicated arts facility.				
Trails					
48	Require all Capital Improvement Projects to conform to the <i>Herriman Transportation Master Plan</i> and this master plan.				
49	Adopt and adhere to existing and future standards established by the <i>AASHTO Guide for the Development of Bicycle Facilities</i> , and the <i>Manual of Uniform Traffic Control Devices</i> (MUTCD).				
50	Encourage multi-jurisdictional cooperation and funding relationships with the Wasatch Front Regional Council and neighboring cities.				
51	Update the <i>Transportation Master Plan</i> and this master plan on a regular basis.				
52	Make trail and bike path maps available to the public.				
53	Develop an accessible network of pedestrian supportive infrastructure, including sidewalks, curb ramps, and trails near existing parks and other high-use destinations.				
54	Continually evaluate system-wide trail needs as part of future planning initiatives, focusing on closing gaps, developing trailheads, and improving connections with existing and future neighborhoods, destinations, parks and recreation facilities, and transit stations.				
55	Require private development projects to finance and install bicycle facilities, sidewalks, and trails as appropriate and where recommended in the <i>Herriman Transportation Master Plan</i> and this plan.				

Table 5.6: Action Plan Continued

 = Active period of implementation

		Immediate Implementation	Short-Term Implementation 0 - 10 years 2018-2028	Medium-Term Implementation 10 - 20 years 2018 - 2039	Medium to Long-Term Implementation 20 years+ (through build-out) 2036 - 2060+
56	Work with the local school district, police, UDOT, Salt Lake County, local developers and neighborhood groups to identify and clearly mark appropriate trails and routes.				
57	Ensure that maintenance routines include the control of weeds (particularly thorny species), the removal of trash and debris, and selective plowing of key routes to facilitate winter trail use.				
58	Promote an "Adopt a Trail" program to encourage trail user assistance in maintaining the trail system. Encourage participants to become involved in all aspects of trails development, through maintenance and long-term improvements.				
59	Provide a bicycle and pedestrian network that is safe and attractive to all users, including women, children and the elderly.				
Other					
60	Utilize drip irrigation, moisture sensors, central control systems and appropriate plant materials and soil amendments to create a more sustainable parks and recreation system.				
61	Utilize industry best practices to make sure plants are water-wise, regionally-appropriate and as low maintenance where appropriate to reduce maintenance and water demands.				

EXISTING FUNDING SOURCES

The following are some of the key funding sources currently available for implementing the plan recommendations.

- **General Funds**- funds that come through government levies such as property and sales taxes that are divided up as the City sees fit.
- **Park Improvement Funds** - impact fees assessed with new development and redevelopment to provide comparable level of service for parks as the City grows.
- **Enterprise Funds** - business-type funds where governments charge fees for programs and services and then use the money to pay for those services.
- **Bonds** - debt obligations issued by government entities.

Details regarding the various bonds, special assessments, service districts, grants, partnerships and other funding options and sources that are available to help implement the plan vision follow.

Funding Opportunities and Options For Large Projects

General Obligation Bonds

The lowest interest cost financing for any local government is typically through the levying of taxes for issuance of General Obligation Bonds. General Obligation Bonds, commonly referred to as “G.O. Bonds,” are secured by the unlimited pledge of the taxing ability of the City, sometimes called a “full faith and credit” pledge. Because G.O. bonds are secured by and repaid from property taxes, they are generally viewed as the lowest credit risk to bond investors. This low risk usually translates into the lowest interest rates of any municipal bond structure.

Under the Utah State Constitution, any bonded indebtedness secured by property tax levies must be approved by a majority of voters in a bond election called for that purpose. Currently, bond elections may only be held once each year on the November general election date.

If the recreation improvements being considered for funding through a G.O. bond has broad appeal to the public and proponents are willing to assist in the promotional efforts, G.O. bonds for recreation projects can meet with public approval. However, since some constituents may not view them as essential-purpose facilities for a local government or may view the government as competing with the private sector, obtaining positive voter approval may be a challenge.

It should also be noted that a G.O. bond election, if successful, would only cover the financing of capital

expenditures for the facility. Facility revenues and/or other city funds would still be needed to pay for the operation and maintenance expenses of the facilities.

State law limitations on the amount of General Obligation indebtedness for this type of facility are quite high with the limit being four percent of a city’s taxable value. Pursuant to state law the debt must be structured to mature in forty years or less, but practically the city would not want to structure the debt to exceed the useful life of the facility.

Advantages of G.O. bonds:

- Lowest interest rates
- Lowest bond issuance costs
- If approved, a new ‘revenue’ is identified to pay for the capital cost

Disadvantages of G.O. bonds:

- Timing issues; limited dates to hold required G.O. election
- Risk of a “no” vote while still incurring costs of holding a bond election
- Can only raise taxes to finance bonds through election process to pay for physical facilities, not ongoing or additional operation and maintenance expense. This would have to be done through a separate truth-in-taxation tax increase.

Sales Tax Revenue Bonds

Utah State law allows municipalities to issue debt secured by a pledge of their sales tax receipts. Sales tax revenue bonds have been well received in the markets and may be used for a wide variety of municipal capital projects, including recreation facilities. State law limits the amount of sales tax revenue bonds that may be issued by a community. Due to the fact that (1) most cities rely heavily on their sales tax revenues for their operations; and (2) local governments have very little control over the sales tax revenue source; the financial markets will typically only allow an issuer to utilize approximately one-half of the revenues available as a pledge toward debt service as they require minimum debt service coverage covenants of two times revenues to debt costs.

Additionally, due to the reliance on sales tax revenues for the general operations of most communities, existing sales tax revenues would have to be diverted to repay the bonds, unless the City has additional revenue sources that can be devoted to repayment of the bonds, or is anticipating a spike in sales tax revenues due to new large retail businesses locating in the City.

Utah local government sales tax revenue bonds are very well regarded in the bond market and will generally trade within five to fifteen basis points of where the City's General Obligation Bond debt would price.

Advantages of Sales Tax Revenue Bonds:

- Relatively low interest rates
- No vote required

Disadvantages of Sales Tax Revenue Bonds:

- Utilizes existing City funds with no new revenue source identified
- Somewhat higher financing costs than G.O. Bonds

Special Assessment Areas

Formerly known as Special Improvement Districts or (SIDs), a Special Assessment Area (SAA) provides a means for a local government to designate an area as benefited by an improvement and levy an assessment to pay for the improvements. The assessment levy is then pledged to retire the debt incurred in constructing the project.

While not subject to a bond election as General Obligation bonds require, SAAs may not, as a matter of law, be created if 40 percent or more of the property owners subject to the assessment, weighted by method of assessment, within the proposed SAA, protest its creation. Politically, most City Councils would find it difficult to create an SAA if even 20-30 percent of property owners oppose the SAA. If created, the City's ability to levy an assessment within the SAA provides a sound method of financing although it will be at interest rates higher than other types of debt that the City could consider issuing.

The underlying rationale of an SAA is that those who benefit from the improvements will be assessed for the costs. For a recreation facility or similar major project, which is intended to serve all residents of the community, and in this case possibly serve multiple communities, it would be difficult to make a case for excluding any residential properties from being assessed, although commercial property would have to be evaluated with bond counsel. The ongoing annual administrative obligations related to an SAA would be formidable even though State law allows the City to assess a fee to cover such administrative costs. Special Assessment notices are mailed out by the entity creating the assessment

area and are not included as part of the annual tax notice and collection process conducted by the County.

If an SAA is used, the City would have to decide on a method of assessment (i.e. per residence, per acre, by front-footage, etc.) which is fair and equitable to both residential and commercial property owners. The ability to utilize this mechanism by cities joined together under an inter-local cooperative would need to be explored with legal counsel. There are several issues that would need to be considered such as ownership of the facility as a local government can only assess property owners within its proper legal boundaries.

Advantages of SAA Bonds:

- Assessments provide a 'new' revenue source to pay for the capital expense
- No general vote required (but those assessed can challenge the creation)

Disadvantages of SAA Bonds:

- Higher financing costs
- Significant administration costs for a City-Wide Assessment area

Note – Due to the costs of administering a City-Wide SAA and given that special assessments cannot be deducted from income taxes, but property taxes can, it seems more rational to seek for G.O. election approval rather than form a City-Wide SAA.

Lease Revenue Bonds

One financing option which, until the advent of sales tax revenue bonds, was frequently used to finance recreation facilities is a Lease Revenue Bond issued by the Local Building Authority (formerly Municipal Building Authority) of the City. This type of bond would be secured by the recreation center property and facility itself, not unlike real property serving as the security for a home mortgage. Lease revenue bonds are repaid by an annual appropriation of the lease payment by the City Council. Generally, this financing method works best when used for an essential public facility such as city halls, police stations and fire stations. Interest rates on a lease revenue bond would likely be 15 to 30 basis points higher than on sales tax revenue bonds depending on the market's assessment of the "essentiality" of the facility.

Financial markets generally limit the final maturity on this type of issue to the useful life of the facility and State law limits the term of the debt to a maximum of forty years. As the City is responsible to make the lease payments, the financial markets determine the perceived willingness and ability of the City to make those payments by a thorough review of the City's General Fund monies.

As this type of bond financing does not generate any new revenue source, the City Council will still need to identify revenue sources sufficient to make the lease payments to cover the debt service.

Creative use of this option could be made with multiple local governments, each of which could finance their portion through different means – one could use sales tax, another could issue G.O. bonds, etc.

Advantages of Lease Revenue Bonds:

- No general vote required
- No specific revenue pledge required

Disadvantages of Lease Revenue Bonds:

- Higher financing costs than some other alternatives
- No 'new' revenue source identified to make up the use of general fund monies that will be utilized to make the debt service payment

Transient Room Tax Revenue Bonds

Transient Room Tax Revenue Bonds are similar to Sales Tax Revenue Bonds and are paid from excise tax revenues governed pursuant to Utah State Code. Without the need for a vote, cities and counties may issue bonds payable solely from excise taxes levied by the city, county or those levied by the State of Utah and rebated to the city or county, such as gasoline taxes or sales taxes.

For all sales and excise tax bonds, there exists in State law a non-impairment clause that restricts the State's ability to change the distribution formula in such a way that would harm bondholders while local governments have debt outstanding.

Tax Increment Financing (Utah Community Development & Renewal Agencies Act (CDRA))

Tax increment financing can be an attractive option to communities, developers and landowners because it provides public assistance and funding for improvements, infrastructure, land write-downs, etc., in partnership with private investment in an area. The purpose is to encourage development to take place in areas that are deteriorating, to create jobs, or to assist with important community projects.

The main steps in establishing a tax increment area include:

- Formation of a Community Development Redevelopment Agency (must only be created once by a community, not for each project) –this step has already been completed by the City.
- Creation of a project area plan and budget
- Approval of taxing entities

Short-Term Financing

Short-term financing options are obligations that are remarketed or become due over a relatively short period of time. They are issued to provide working capital to pay operating expenses or provide interim short-term financing for capital projects.

There are several tools that can be used under this mechanism including:

- Tax & Revenue Anticipation Note (TRANs)
- Bond Anticipation Notes (BANs)
- Grant Anticipation Notes (GANs)
- Interim Warrants

Social Impact Bonds

Through Social Impact Bonds (SIB), or Pay for Success Bonds, governments collaborate with investors/funders and service providers to improve services for a disadvantaged population. In exchange for funding, a governmental entity sets specific, measurable goals for early prevention programs that will achieve clearly defined outcomes. The investors/funders provide the initial capital support and the municipality makes payments to the program as outcomes are reached.

Creation of a Special Service District

A city, or several cities via inter-local agreement, can create a Recreation District charged with providing certain services to residents of the area covered by the District. A Special District can levy a property tax assessment on residents of the District to pay for both the bond debt service and O&M. It should be noted that the City already can levy, subject to a bond election and/or the truth-in-taxation process, property taxes. The creation of a Recreation Special Service District serves to separate its designated functions from those of the City by creating a separate entity with its own governing body. However, an additional layer of government may not be the most cost effective.

Creative Financing

Non-traditional sources of funding may be used to minimize the amount that needs to be financed via the issuance of debt. The City's approach should be to utilize community support for fund-raising efforts, innovative sources of grants, utilization of naming rights/donations, corporate sponsorships, contracting services, partnership opportunities involving other communities and the private sector, together with cost-sharing arrangements with school districts. To the extent debt must be incurred to complete the financing package, alternative bonding structures, as discussed above, should be evaluated to find the optimal structure based on the financial resources of the City.

Funding Options For Smaller Projects

Private Funding Sources

Private and Public Partnerships

The Parks and Recreation Department or a group of communities acting cooperatively, and a private developer or other government or quasi-government agency may often cooperate on a facility that services the public, yet is also attractive to an entrepreneur or another partner. These partnerships can be effective funding opportunities for special use sports facilities like baseball complexes or soccer complexes; however, they generally are not feasible when the objective is to develop community parks that provide facilities such as playgrounds, informal playing fields, and other recreational opportunities that are generally available to the public free of charge. A recreation center, community center, or swimming/water park is also potentially attractive as a private or public partnership.

Private Fundraising

While not addressed as a specific strategy for individual recreation facilities, it is not uncommon for public monies to be leveraged with private donations. Private funds will most likely be attracted to high-profile facilities such as a swimming complex or sports complex, and generally require aggressive promotion and management on behalf of the park and recreation department or City administration.

Service Organization Partners

Many service organizations and corporations have funds available for park and recreation facilities. Local Rotary Clubs, Kiwanis Clubs, and other service organizations often combine resources to develop park and recreation facilities. Other for-profit organizations such as Home Depot and Lowes are often willing to partner with local communities in the development of playground and other park and recreation equipment and facilities. Again, the key is a motivated individual or group who can garner the support and funding desired.

Joint Development Partnerships

Joint development opportunities may also occur between municipalities and among agencies or departments within a municipality. Cooperative relationships between cities and counties are not uncommon, nor are partnerships between cities and school districts. Often, small cities in a region can cooperate and pool resources for recreation projects. There may be other opportunities as well which should be explored whenever possible to maximize recreation opportunities and minimize costs. To make these kinds of opportunities happen, there must be on-going and constant communication between residents, governments, business interests and others.

Heart of the Community Grant Programs (Project for Public Spaces)

The Heart of the Community Program began in April 2014 and is sponsored by Southwest Airlines. Southwest Airlines has partnered with the nonprofit Project for Public Spaces (PPS) to leverage resources in order to strengthen connections between people and places. PPS is dedicated to building communities through planning, design, and education and aims to revitalize communities by creating spaces for members of the community to gather. The goal is to “capitalize on a community’s assets and potential to create vibrant destinations—such as neighborhood gardens, community markets, and downtown squares.”

Industrial Loan Companies (ILC) or Industrial Banks (IB)

Industrial Loan Companies (ILC) or Industrial Banks (IB) are financial institutions in the United States that lend money for all kinds of consumer and commercial projects. Many of the largest ILCs are located in the State of Utah. ILCs like other commercial banks have community reinvestment requirements (CRA credits, as discussed in this document) that encourage lending within the market areas in which they operate.

Point of Sale Fundraising

Point of Sale Fundraising allows businesses the opportunity to collect voluntary donations from patrons of hotels, restaurants, grocery stores or other service providers at the time they pay for the primary service. Patrons may elect to round up their bill or contribute a self-designated amount to go towards the City designated fund, park or project.

Local Funding Sources

ZAP Taxes

Zoo, Arts and Park (ZAP) taxes have been very effective in raising funds for a range of recreation, trails, and arts projects. This program is administered by Salt Lake County, which receives one penny for every \$10.00 purchased, and redistributes the funds to more than 160 qualified parks, recreation cultural organizations and events. The existing ZAP tax was recently approved, and will be in effect for a ten-year period.

Park and Recreation Impact Fees

The City is developing an impact fee program for park, recreation and trail projects concurrent to this planning process. Impact fees can be used by communities to offset the cost of public parks and facilities needed to serve future residents and new development.

Impact fees are especially useful in areas of rapid growth or redevelopment. They help the community to maintain a current level of service as new development puts strain on existing facilities. It assures that new development pays its proportionate share to maintain quality of life expectations for City residents.

Dedications and Development Agreements

The dedication of land for parks, and park development agreements has long been an accepted development requirement and is another valuable tool for implementing parks. The City can require the dedication of park land through review of projects such as Planned Unit Developments (PUDs), for example.

Park Utility Fee

A park utility fee is charged as a specified amount per housing unit in connection with the utility bill. The revenue may be used to pay for park and public lands maintenance and operations. A park utility fee provides a dedicated stream of funding for parks and public lands regardless of appropriations from the general fund. The fee may be determined by a set project cost or ongoing maintenance, based on the number of units within the city. The fee is collected simultaneously with the utility fee each month.

Special Taxes or Fees

Tax revenue collected for special purposes may be earmarked for park development. For instance, the room tax applied to hotel and motel rooms in the City could be earmarked for parks, recreation and trails development but is generally earmarked for tourism-related projects.

Community Development Block Grants

Community Development Block Grants (CDBG) can be used for park development in areas of the City that qualify as low and moderate income areas. CDBG funds may be used to upgrade parks, purchase new park equipment and improve accessibility (Americans with Disabilities Act). Additionally, CDBG funds may be used for projects that remove barriers to access for the elderly and for persons with severe disabilities.

User Fees

User fees may be charged for reserved rentals on park pavilions and for recreation programs. These fees should be evaluated to determine whether they are appropriate. A feasibility study may be needed to acquire the appropriate information before making decisions and changes.

Redevelopment Agency Funds

Generally, Redevelopment Agency (RDA) Funds are available for use in redevelopment areas. As new RDA areas are identified and developed, tax increment funds generated can, at the discretion of the City, be used to fund park acquisition and development.

Local, State and Federal Programs

The availability of these funds may change annually depending on budget allocations at the local, state or federal level. It is important to check with local representatives and administering agencies to find out the status of funding. Many of these programs are funded by the Federal government and administered by local State agencies.

These include:

- USFWS Sharon Steel Natural Resource Damage Assessment
- Jordan River Commission Corridor Grants
- Utah Watershed Restoration Initiative
- Utah Office of Outdoor Recreation Grants
- Utah Forestry, Fire and State Lands Grants
- Utah Division of Water Quality Nonpoint Source Grants
- Utah Department of Agriculture and Food Invasive Species Management Grants
- Utah State Parks Recreation and Trails Program
- Salt Lake County Tourism, Community and Cultural Centers Grants

Land and Water Conservation Fund

This Federal money is made available to states, and in Utah is administered by the Utah State Division of Parks and Recreation. Funds are matched with local funds for acquisition of park and recreation lands, redevelopment of older recreation facilities, trails, accessibility improvements and other recreation programs /facilities that provide close-to-home recreation opportunities for youth, adults, senior citizens and persons with physical and mental disabilities.

TIGER Discretionary Grants

According to the U.S. Department of Transportation, “the Consolidated Appropriations Act, 2016 appropriated \$500 million, available through September 30, 2019, for National Infrastructure Investments otherwise known as TIGER grants. As with previous rounds of TIGER, funds for the FY 2016 TIGER program are to be awarded on a competitive basis for projects that will have a significant impact on the Nation, a metropolitan area or a region.

TIGER Discretionary Grants have supported innovative projects, including multi-modal and multi-jurisdictional projects which are difficult to fund through traditional federal programs. Successful TIGER projects leverage resources, encourage partnership, catalyze investment and growth, fill a critical void in the transportation system or provide a substantial benefit to the nation, region or metropolitan area in which the project is located. The 2016 TIGER grant program will continue to make transformative surface transportation investments that dramatically improve the status quo by providing significant and measurable improvements over existing conditions.”

Federal Recreational Trails Program

The Utah Department of Natural Resources, Parks and Recreation Division administers these Federal funds. The funds are available for motorized and non-motorized trail development and maintenance projects, educational programs to promote trail safety and trail-related environmental protection projects. The match is 50 percent, and grants may range from \$10,000 to \$200,000. Projects are awarded in August each year.

Utah Trails and Pathways/Non-Motorized Program

Funds are available for planning, acquisition and development of recreational trails. The program is administered by the Board of Utah State Parks and Recreation, which awards grants at its fall meeting based on recommendations of the Recreation Trails Advisory Council and Utah State Parks and Recreation. The match is 50 percent, and grants may range from \$5,000 to \$100,000.

In-Kind and Donated Services or Funds

Several options for local initiatives are possible to further the implementation of the master plan. These kinds of programs would require the City to implement a proactive recruiting initiative to generate interest and sponsorship, and may include:

- Fund-raising and volunteer support of Herriman’s parks, open spaces, recreation facilities and trails;
- Adopt-a-park or adopt-a-trail, whereby a service organization or group either raises funds or constructs a given facility with in-kind services;
- Corporate sponsorships, whereby businesses or large corporations provide funding for a facility, as per an adopt-a-trail and adopt-a-park program; or
- Public trail and park facility construction programs, in which local citizens donate their time and effort to planning and implementing trail projects and park improvements.

Additional funding and assistance opportunities from *Utah's Outdoor Recreation Plan 2019*, by the Utah Department of Natural Resources and the Utah Division of Parks and Recreation follow.

Outdoor Recreation Legacy Partnership Program (ORLP)

ORLP is a national competitive matching grant program that is administered by the NPS in partnership with each state's LWCF stateside programs and officers. This program is funded utilizing the same revenue sources as the LWCF program. Projects proposed for funding must meet all the requirements of the stateside assistance program, as well as, annual ORLP goals.

The purpose of this grant program is to help create and improve state and locally-owned parks and other outdoor recreation areas in ways that support public access and re-connect people with the outdoors. The grant targets projects in city neighborhoods that are delineated by the 2010 Census as having populations of 50,000 or more people, consist of densely settled territory, and lack parks and recreational opportunities. Each year the funding opportunity requirements under this program can vary slightly depending on direction from United States Congress and the NPS.

Rivers, Trails, and Conservation Assistance Program

The Rivers, Trails, and Conservation Assistance (RTCA) Program of the NPS is not a granting program but provides technical assistance in the implementation of outdoor recreation and natural resource conservation projects. The RTCA coordinators assist local organizations and governments to collaboratively preserve open space, conserve rivers, and develop greenways and trails. Projects must have broad community support to receive approval, and be supported by a group of partners with substantive and well-defined roles. Preference is given for projects that include both resource conservation and recreation, provide physical connections among resources, engage youth, develop relationships between NPS areas and local communities, and partner with health organizations or the NPS. Applications for assistance are found on the RTCA website. An RTCA coordinator is located in Salt Lake City to serve projects in Utah.

Recreational Trails Program

The Recreational Trails Program (RTP) is an assistance program through the Federal Highway Administration that is administered by State Parks. The RTP was authorized by the Intermodal Surface Transportation Efficiency Act of 1991 (ISTEA), which established the Recreational Trails Funding Program and the Recreational Trails Trust Fund. The ISTEA requires that revenues from motor fuel taxes generated from the sale of fuel for OHV recreational purposes be transferred to the Trails Trust Fund from the Highway Trust Fund to provide for both motorized and non-motorized recreational trail and facility improvements.

States are required to use at least 40 percent of their appropriation for diversified trail uses so that multiple user groups can benefit from the projects funded. States are encouraged to consider projects that benefit both motorized and non-motorized trail users, such as common trailhead facilities. In Utah, grant applications are considered by the Utah Combined Trails Advisory Council (a joint-session meeting of the Utah Recreational Trails Advisory Council and the OHV Advisory Council) and State Parks staff. This group recommends project funding to the Utah Transportation Commission, which has the authority for funding approval. The RTP in Utah can fund up to 50 percent of project costs. The remaining percent of a project can be matched with sponsor cash, in-kind services, volunteer labor, or donations. Any federal agency project sponsor must secure at least 5 percent of funding from a nonfederal source. Most project grants range in amount from \$10,000 to \$100,000. Funds are distributed on a reimbursement schedule after project completion and inspection. All projects receiving these funds are subject to an environmental clearance process.

State Grant and Assistance Programs

Utah Off-Highway Vehicle Program

Utah's Off-Highway Vehicle (OHV) Program coordinates OHV-related recreation throughout the state and emphasizes rider safety through its education program and efforts to provide OHV opportunities. Managed by State Parks, the OHV Program produces maps and publications informing citizens of riding opportunities and events around the state, laws and regulations, natural resource use and protection, as well as riding ethics and volunteer opportunities.

The OHV Program sponsors a youth education program through private providers. Youth under age 16 are required by state law to complete an education course before operating an OHV on public lands, roads, or trails. (Children under age eight are prohibited from operating an OHV on public land.) Several of these courses are offered online and cover the following topics: safe riding, proper machine sizing, weight distribution, responsible and ethical riding, proper handling and shifting, and riding within your ability. Classroom riding courses are offered through private providers.

The OHV Program also administers grants through the state OHV Trails Program. The OHV Trails Program was authorized by the Utah Legislature in 1987 with the purpose of assisting public land management agencies in their efforts to meet the needs of OHV users. The OHV Trails Program provides 50/50 matching fund grants to federal, state, and local governments and to organized user groups to fund OHV-related projects in Utah. Projects eligible for funding include trail construction, rehabilitation and maintenance, development of trailhead facilities, signage installation, education and interpretive media and programs, law enforcement/search and rescue, peer-patrolling activities, and purchase of trail maintenance equipment.

Funding for the OHV Trails Program is appropriated annually by the state legislature and is received from OHV registration fees and a small percentage of Utah's motor fuel tax. The grant program generally provides about \$175,000 per year for projects statewide.

Projects are selected by State Park's citizen governing board, based on recommendations submitted by the OHV Advisory Council and State Parks staff. Once projects are selected, project sponsors can apply to receive up to 50 percent of their awards in advance of work done to fund start-up costs. The OHV Advisory Committee comprises members representing the following interests: motorcycles, ATVs, snowmobiles, 4-wheel drive vehicles, OHV safety, retail OHV dealers, two members at large, a youth member, the USFS, the BLM, and SITLA.

Office of Outdoor Recreation – Utah Outdoor Recreation Grant

In January 2013, Governor Herbert created the Office of Outdoor Recreation in recognition of the substantial contribution the outdoor recreation industry plays in Utah's economy. This office is responsible for establishing a nationwide recreation management standard along with the sustainment of Utah's natural assets and continued economic growth of Utah's recreational industry. Utah's natural assets include, but are not limited to, 54 million acres of public land, five National Parks, seven National Forests, 44 State Parks, 14 ski resorts, and thousands of miles of public trails. The Office of Outdoor Recreation with the assistance of Utah's Legislature and the Governor has created the Utah Outdoor Recreation Grant. This grant was designed to improve tourism in communities around the State of Utah through the development of recreational amenities and opportunities. Any recreational infrastructure developed with funding through this grant must provide economic opportunities for the surrounding area along with the ability to increase visitation and/or retain residents locally. Eligible recipients include counties, municipalities, towns, tribal governments and non-profit entities. Funding is provided on a 50/50 match basis with in-kind and/or donations limited to 25 percent of the local match.

Utah Recreation and Parks Association

The Utah Recreation and Parks Association (URPA) is a local non-profit association that offers an annual recreation conference designed to bring professionals together in a format of educational classes, roundtable discussions, networking, and social interaction. URPA supports students as the future leaders of Utah's leisure profession through an annual scholarship program. Each year, URPA awards three graduate scholarships and three undergraduate scholarships in the park and recreation field. URPA is comprised of 400 members that represent government (state, federal, municipal, tribal), non-profits and private organizations.

The mission of the URPA is to actively support and promote the growth, development and preservation of recreation, leisure, parks, and natural resources in the State of Utah. The mission will be accomplished through: development of high standards of leadership, facilities and programs, acquiring and disseminating accurate information, promoting interest in and understanding of recreation and parks, and acting as liaison with the National Recreation and Park Association as an affiliate member.

Leray Mcallister Critical Land Conservation Fund

The LeRay McAllister Critical Land Conservation Fund is a state program administered by the Utah Quality Growth Commission and the Governor's Office of Planning and Budget. Its goal is to protect open lands that are critical to recreation, scenery, historic preservation, agriculture, water quality, wildlife habitat, and wetlands. The fund is an incentive program that provides grants that encourage collaborative conservation efforts between communities and landowners.

Counties, cities, towns, the DNR, the Utah Department of Agriculture and Food, and nonprofits with 501(c) (3) status can apply for these 50/50 matching grants to acquire conservation easements on private lands or to purchase fee title, under limited circumstances, on small parcels. Projects must have support from local communities, by way of their local elected officials and legislators. These grants cannot be used for "active recreation" sites like parks with developed facilities or ball fields. However, some forms of recreation may occur on these lands, or they may provide access to recreation sites. Lee Ray McAllister Critical Land Conservation Fund was not appropriated funds for 2018

Utah's boating program was authorized by the state legislature to promote and regulate safety and adherence to boating laws on Utah's waterways and to provide educational programs for boat operators.

Utah's boating program is guided by the *Utah Boating Program Strategic Plan* (State Parks 2010) and is funded through numerous sources including: U.S. Coast Guard grants, boat registration fees, fuel tax revenues from fuel used for recreational boating, commercial boating registration fees, and boater access funds from matching grant programs through UDWR and USFWS. Grants from the USCG are supported by the Sports Fish Restoration and Boating Trust Fund (formerly Wallop-Breaux), which operates through a user-pay, user-benefits initiative. These funds are generated through taxes and fees associated with fishing and boating, allocated by Congress, and administered by USCG; they provide boating safety programs, including education, law enforcement, and other initiatives.

Parking Fees

Some cities have instituted parking fees to help pay for infrastructure improvements. Pasadena, California, for example, installed paid parking meters to gather revenue to help maintain streets, alleys, and sidewalks in Old Pasadena. These funds were also used to provide new signs, lighting, pedestrian-friendly alleys, and similar improvements.

New Construction

Future road widening and construction projects are the primary way that on-street bicycle lanes and routes will be implemented. To ensure that roadway construction projects provide bike lanes and walkways where needed, it is important that the recommendations contained in this plan are conveyed and understood by UDOT, and preferably by one of their designated bicycle and pedestrian coordinators.

ADA Pedestrian Access Program

UDOT is committed to providing barrier-free pedestrian accessibility within the state road system. The program goals include validating existing access ramp data and updating to ensure it accurately reflects current conditions; reconstructing substandard access ramps through new projects, maintenance projects, or alteration project funds and prioritizing these access ramps that fall within the project limits to ensure that critical locations are addressed and not postponed; reducing the number of remaining secondary access ramps that need to be updated by projects; ensuring that engineers and designers consider pedestrian accessibility during project development and make every attempt to address the needs along the project corridor; ensuring every effort is made during construction to ensure a safe pedestrian accessibility route is maintained through the project; and continuing to receive and respond to meritorious requests or complaints from individuals and public agencies concerning accessibility issues or substandard access ramps in a timely manner. Applications for funding to rectify these shortcomings can be submitted to the UDOT Region Coordinator.

Safe Sidewalks Program

Applications for improving sidewalks as part of the UDOT Safe Sidewalk Program should be submitted by the City to the UDOT Region coordinator. Applications should include a scope and associated cost estimate. Saratoga Springs must agree to maintain the improved sidewalks within one year following the release of funds.

Transportation Alternatives Program (TAP)

The Mountainland Association of Governments (MAG) funds are distributed to projects during the *Transportation Improvement Plan* project selection process. Most TAP projects have an 80/20 federal to local match requirement. Projects can include sidewalks, trails, bicycle facilities, signals, traffic calming, lighting and safety infrastructure and ADA improvements. Rail-to-trails conversions are also allowed. The Recreational Trails Program is included in Transportation Alternatives, as is the Safe Routes to School program. See http://www.fhwa.dot.gov/environment/transportation_alternatives/ for details.

UDOT Surface Transportation Program (STP)

The Surface Transportation Program (STP) provides flexible funding that may be used by States and localities for projects to preserve and improve the conditions and performance on any Federal-aid highway, bridge and tunnel projects on any public road, pedestrian and bicycle infrastructure, and transit capital projects, including intercity bus terminals. (<http://www.fhwa.dot.gov/map21/factsheets/stp.cfm>)

Congestion and Mitigation Air Quality Program

The Mountainland Association of Governments (MAG) offers some assistance with congestion and the mitigation of air quality impacts. Congestion Mitigation and Air Quality (CMAQ) funds are intended to fund transportation projects that improve air quality. Funds are not eligible for through travel lanes. MAG calls for projects from local communities each year. An eligible project sponsor must be a local government in the Ogden-Layton or Salt Lake City-West Valley City Urbanized Area, Utah Department of Transportation (UDOT), or Utah Transit Authority (UTA). Other entities interested in applying must submit a letter in cooperation with an eligible project sponsor.

Funds must be used for projects which improve air quality. Eligible projects include transportation activities in the [State Air Quality Implementation Plan](#) (SIP); construction/purchase of public transportation facilities and equipment; construction of bicycle or pedestrian facilities serving transportation needs; promotion of alternative modes, including ridesharing; Intelligent Transportation Systems (ITS); and certain traffic control measures, such as traffic signal coordination, intersection improvements, and incident management. The funds may not be used for major road widening.

Federal Lands Access Program

Funds for this program are administered through UDOT in coordination with the Central Federal Lands Highway Division, which establishes a Programming Decisions Committee to prioritize projects, establish selection criteria, and call for projects. See <http://www.cflhd.gov/programs/flap/ut/> for details.

Passenger Enhancement

This is a program to improve sidewalk within a half mile and bike infrastructure within three miles of a transit stop. Administered by the Utah Transit Authority (UTA), funding can be completed in two ways: where the lead agency will share in the cost of the construction and the submitting agency has already done design and is planning to construct. If the project is on a priority sidewalk list for UTA, UTA will design and construct.

Cambia Health Foundation Children's Health Program

Cambia Health Foundation is the corporate foundation of Cambia Health Solutions, a total health solutions company headquartered in Portland, Oregon dedicated to transforming the way people experience health care. Founded in 2007, the Foundation has funded over \$60 million in grants to advance patient-focused and family-oriented care for all, making purposeful philanthropic investments that transform health care, making the journey more person-focused and economically sustainable from birth to natural completion of life. This particular program provides funding and sometimes infrastructure that improve access to healthy foods, recreation facilities and which encourage healthy behavior for families. Cambia Health Foundation Grants are typically in \$50,000- \$100,000 range. The focus is on programs. Contact foundation staff at cambiahealthfoundation@cambiahealth.org for additional information.

People for Bike Community Grant Program

The PeopleForBikes Community Grant Program provides funding for important projects that build momentum for bicycling in communities across the U.S. These projects include bike paths and rail trails, as well as mountain bike trails, bike parks, BMX facilities, and large-scale bicycle advocacy initiatives. Since 1999, we have awarded 416 grants to non-profit organizations and local governments in all 50 states, the District of Columbia and Puerto Rico. Our investments total more than \$3.4 million and have leveraged nearly \$770 million in public and private funding. (<https://peopleforbikes.org/our-work/community-grants/>)

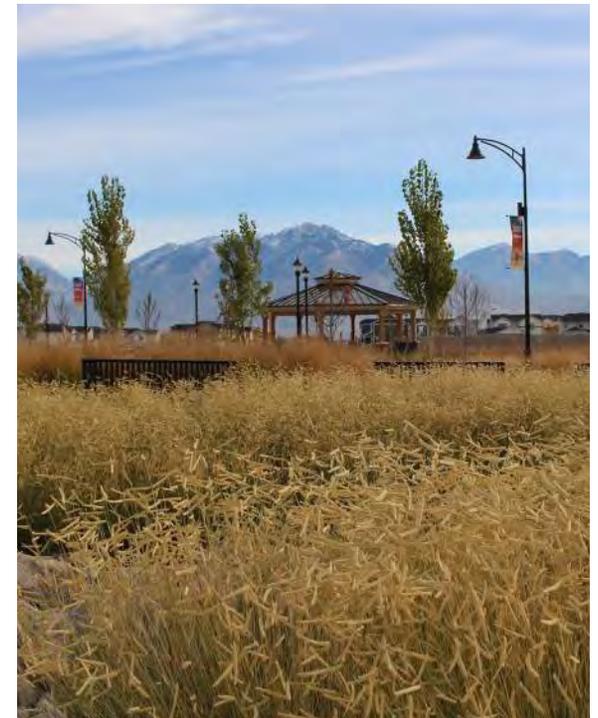
6 Goals and Policies

PARKS AND OPEN SPACE

Goal 1.0: Assure that Residents of Herriman City Have Adequate Access to Parks

Policy 1.1: Meet the recommended Level of Service (LOS) for parks of 3.71 acres per 1,000 population in the future.

- a. **Implementation Measure:** Ensure development of 43 acres at Northwest Sports Park to fill existing gaps (assume developer provided) as soon as possible.
- b. **Implementation Measure:** Ensure development of 24.4 acres at Hidden Oaks Park to fill existing gaps (assume developer provided) as soon as possible.
- c. **Implementation Measure:** Acquire and develop 40 additional acres of planned park land to fill existing gaps as soon as possible.
- d. **Implementation Measure:** Develop 5.2 acres of undeveloped park land already owned by the City by 2028.
- e. **Implementation Measure:** Ensure development of 31.2 acres of additional park land to meet need by 2028 (assume developer provided).
- f. **Implementation Measure:** Acquire and develop an additional 108.9 park acres to meet needs between 2028 and build-out in 2060.



Crane Park

- g. **Implementation Measure:** As the community grows ensure that the recommended LOS is maintained.
- h. **Implementation Measure:** Develop and implement a signage and wayfinding system for the City so residents have ample information about available facilities and amenities.
- i. **Implementation Measure:** Work with accessibility interest groups to develop an accessibility master plan to enhance the accessibility of existing parks and open spaces and to ensure that new facilities are as accessible as possible.

Policy 1.2: Ensure that new parks and open space provide high-quality recreation opportunities for the community.

- a. **Implementation Measure:** Pursue neighborhood and community parks (parks 2 acres or larger) in the future to meet the needs of the community while minimizing the maintenance demands associated with smaller parks.
- b. **Implementation Measure:** Update City development codes to reflect that detention basins are utilitarian in nature, and while they still need to be landscaped appropriately, they should not count toward meeting the open space requirement for development projects.
- c. **Implementation Measure:** Develop a Parks, Trails and Open Space Facility Standards Manual that builds upon the City Engineering standards by providing specific requirements for items such as park structures, playgrounds, ball courts and athletic fields, site furnishings, fences and walls, trails, lighting, surfacing, utility systems and signage.
- d. **Implementation Measure:** Modify zoning as needed to require developer participation in the provision of parks, recreation and trails amenities.

Policy 1.3 Upgrade existing parks to meet minimum park standards and amenity levels of service requirements and develop new parks with at least the minimum required amenities.

- a. **Implementation Measure:** Upgrade existing parks to meet the minimum requirements for amenities and features where possible.
- b. **Implementation Measure:** Adopt the minimum development standards for parks detailed in this plan as a City policy.
- c. **Implementation Measure:** Design and develop all new parks with amenities and features that meet the established standards, and allow and encourage public input on the design.
- d. **Implementation Measure:** Modify zoning and development standards as needed to require developer participation in the provision of parks, recreation and trails amenities.

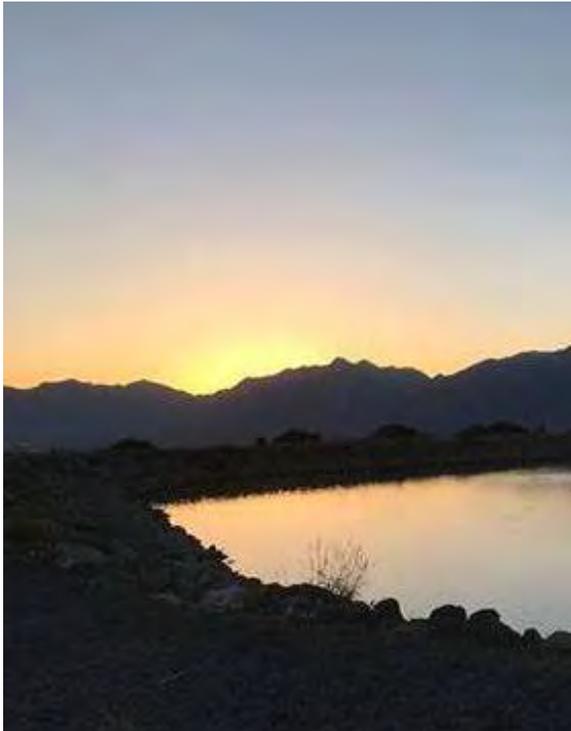
Goal 2.0: Continue to Maintain a High Standard of Maintenance for Herriman City’s Park in the Future

Policy 2.1: Continue to improve the best management and maintenance procedures to protect the City’s park and recreation investments.

- a. **Implementation Measure:** Establish an annual budget for deferred maintenance and park upgrades.
- b. **Implementation Measure:** Protect the City’s investment in sports fields by resting fields on a regular basis to prevent damage by overuse.
- c. **Implementation Measure:** Update annual budgets to ensure funding for operation and maintenance of City parks and other land the City maintains is sufficient to meet needs.
- d. **Implementation Measure:** Continue to maintain an up-to-date inventory of all parks, park facilities and parkways, documenting and implementing improvements according to a feasible schedule.
- f. **Implementation Measure:** Apply design standards for all parks in a way that helps reduce maintenance requirements while promoting better long-term use of public parks and recreation amenities.



Blackridge Park



- g. **Implementation Measure:** Increase the variety of amenities in parks to promote better long-term use of parks.
- h. **Implementation Measure:** Provide amenities and facilities to help residents “self-maintain” their parks and park facilities (trash receptacles, animal waste containers, hose bibs, pet clean-up stations, etc.)

Goal 3.0: Increase the Amount and Variety of Natural Open Space in the City

Policy 3.1: Secure and expand the Herriman City open space system as part of a flexible and opportunistic approach.

- a. **Implementation Measure:** Acquire the proposed open spaces shown in this plan, including the expansion of the Herriman Hills Open Space and natural drainages.
- b. **Implementation Measure:** Continue to implement and regularly update the vision established in the *Herriman Hills Open Space Master Plan 2018*.
- c. **Implementation Measure:** Work with Salt Lake County and the State of Utah to ensure that city, county and state statutes and regulations are met as new facilities are developed.

RECREATION, COMMUNITY EVENTS AND ARTS

Goal 4.0: Assure that Residents of Herriman City Have Access to High Quality Recreation and Arts Facilities and Programs

Policy 4.1: Continue to partner with Salt Lake County to provide a diverse range of programs at the JL Sorenson Recreation Center.

- a. **Implementation Measure:** Work with Salt Lake County to survey residents and fitness center users on a regular basis to make sure programs and facilities are meeting needs.
- b. **Implementation Measure:** Partner with other public and private agencies, facilities, organizations and groups to provide additional facilities and programs, including the Jordan School District and private developers.
- c. **Implementation Measure:** Continue to support the Arts Council and non-profits to provide high quality arts events and activities.
- d. **Implementation Measure:** Continue to work with the developer on the design and construction of a Community Center near the future Salt Lake Community College campus.
- e. **Implementation Measure:** Explore partnerships with other public and private agencies, facilities, organizations and groups to provide arts-specific facilities, including Salt Lake Community College, and private developers.
- f. **Implementation Measure:** Explore the feasibility of providing a dedicated arts facility.

TRAILS

Goal 5.0: Implement the Recommended Trail Facilities

Policy 5.1: Complete a non-motorized transportation system network.

- a. **Implementation Measure:** Encourage multi-jurisdictional cooperation and funding relationships with the Wasatch Front Regional Council, Salt Lake County and the neighboring cities of South Jordan, Riverton and Bluffdale.
- b. **Implementation Measure:** Update the *Transportation Master Plan* and this master plan on a regular basis.

Policy 5.2: Assure that the Herriman City Trails System Meets Public Needs and Expectations

- a. **Implementation Measure:** Work with the Herriman City Engineering Department to ensure all trails and bike lanes are implemented as envisioned.
- b. **Implementation Measure:** Install all proposed paved and primitive trails by build-out, including other trail system improvements suggested in this plan.
- c. **Implementation Measure:** Make trail and on-street bike facility maps available to the public.
- d. **Implementation Measure:** Develop an accessible network of pedestrian supportive infrastructure, including sidewalks, curb ramps, and trails near existing parks and other high-use destinations.

Policy 5.3: Require trail master planning to be incorporated into community planning, land use planning and the development review process of Herriman City, including the development of trailheads and access to trails.

- a. **Implementation Measure:** Continually evaluate system-wide trail needs as part of future planning initiatives, focusing on closing gaps, developing trailheads, and improving connections with existing and future neighborhoods, destinations, parks and recreation facilities, and future transit stations.
- b. **Implementation Measure:** Require private development projects to finance and install bicycle facilities, sidewalks, and trails as appropriate and where recommended in the *Transportation Master Plan* and this plan.

Policy 5.4: Promote and Enhance Safe Trails

- a. **Implementation Measure:** Implement a Safe Routes to School program with an emphasis on trail linkages.

- b. **Implementation Measure:** Work with the local school district, police, UDOT, Salt Lake County, local developers and neighborhood groups to identify and clearly mark appropriate trails and routes.

Policy 5.5: Ensure Trails are safe places at all hours of operation.

- a. **Implementation Measure:** Install a safe system of trail lighting and emergency response stations along paved trails where appropriate.

Policy 5.5 Maintain trails as safe, attractive and comfortable amenities for the community.

- a. **Implementation Measure:** Ensure that maintenance routines include the control of weeds (particularly thorny species), the removal of trash and debris, and selective plowing of key routes to facilitate winter trail use.
- b. **Implementation Measure:** Promote an “Adopt a Trail” program to encourage trail user assistance in maintaining the trail system. Encourage participants to become involved in all aspects of trails development, through maintenance and long-term improvements.
- c. **Implementation Measure:** Provide a bicycle and pedestrian network that is safe and attractive to all users, including women, children and the elderly.
- d. **Implementation Measure:** Develop a wayfinding and signage program that provides clear information to users about how to access trails and proper trail behavior, including allowed uses and other regulations.



OTHER GOALS & POLICIES

Goal 6.0: Promote Water Conservation and Similar Practices to Help Ensure the Herriman City Parks and Recreation System is Sustainable and Resilient

Policy 6.1: As new parks, open spaces, recreation facilities and trails are developed, utilize the most up-to-date technologies to conserve water and other resources in public parks and associated facilities.

- a. **Implementation Measure:** Utilize drip irrigation, moisture sensors, central control systems and appropriate plant materials and soil amendments to create a more sustainable Herriman City parks and recreation system.
- b. **Implementation Measure:** Utilize industry best practices to make sure plants are water-wise, regionally-appropriate and as low maintenance where appropriate to reduce maintenance and water demands.

Herriman Parks, Recreation, Open Space, and Trails Master Plan

DRAFT December 2019

APPENDIX



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Appendix A: Public Involvement

STEERING COMMITTEE MEETING NOTES

Herriman Parks, Recreation, Trails and Open Space Master Plan



NOTES

Steering Committee Meeting #1

September 18, 2018, 5:30pm, City Hall

IN ATTENDANCE:

Jo Darton	Trails Committee
Gordon Haight	Economic Development Director
Michael Maloy	Planning Department
Tami Moody	Director of Communications
Susie Nelson	Resident & Dog Park Advocate
Chris Robert	Planning Commission
Kevin Schmidt	Events & Recreation Manager
Heidi Shegrud	Landscape Architect
Anthony Teuscher	Parks Manager
Wendy Thomas	Director of Parks & Events
Mark Vlasic	Landmark Design
Lisa Benson	Landmark Design

SUMMARY

The meeting began with introductions and discussion of the project's purpose. This was followed by introducing the project schedule and Landmark Design's scope of work. The meeting concluded with discussion of the next steps in the planning process (project web page, survey, and public scoping meeting). The notes from the meeting follow.

DISCUSSION/COMMENTS

Impact Fees

- Make sure this is well-coordinated with the Impact Fee Study. Schedule needs to stay on track to ensure City isn't losing potential money for impact fees. Once impact fees are approved, they can't be changed for 90 days.
- Susie at Zions is doing the park impact fee study, and Bowen Collins is doing the others. Every time the City annexes new land, all of these impact fee studies have to be updated.

Committee Scoping Session

• General

- Don't lose track of things that will need ordinances or outside sources of funding.
- This plan needs to focus on what makes this community great, and not worry about the money right now.
- Don't just put out the bare minimum – need to have an intention behind what you are doing
- Economic development with parks and recreation is a goal.

1

- Juniper Canyon
- Gravity bike parks
- RSL training center
- What about canyons?
- Maybe focus on paved areas? Mountain View Corridor, Bacchus Highway, and Butterfield? Bacchus is being re-routed in the long-term.
- What about the road going through to Tooele?
 - Feasibility study showed \$350 million cost, but said it would be worth the investment
- Tooele seems a little more favorable these days
- 41%-47% of homes in the City are attached
- People want more commercial for increased tax base
- Black Ridge and Ice Ribbon are unique amenities
 - Black Ridge is algae free now

- **Open Space in Developments**

- Open space is an afterthought in subdivision development. We need to change our process so we get better sites and designs. Right now we get leftover space and detention basins.
- We have to find funding to secure parks where we want them, and then how to develop it once we do have the land. It's getting more difficult to obtain park land in new developments.

- **Trails**

- Salt Lake County has realigned their proposed Bonneville Shoreline Trail route to match Herriman's alignment. This is part of the General Plan. We need to make sure we're preserving this corridor.
- Neighborhood access to trails is important. Developers could donate trailheads as part of meeting their open space requirements.
- The hills are our greatest asset! This needs to be established as a priority in this plan. Access to the hills needs to be required as part of any development.
- We lost a funding opportunity with Camp Williams on fire breaks.
- Think about requiring new developments to include trails.
- Connecting paved trails is important
- Trail users - mixed, high levels of use
- Still some equestrian users
- On-street biking
 - A lot of people ride to Draper and ride on the Mountain View Corridor. MVC is heavily used
- Consider user days, like alternating bikes/dogs like Millcreek?

2

- Yellow Fork is County open space

- **Dog Parks**

- Salt Lake County did a master plan and two potential sites are located in Herriman. They need a minimum of 10 acres.
- City has property on Main street and 70th South
 - 6 acres after construction of the road
 - Good site with elevation change
 - Maybe partner with the County
- Look at WM Butterfield Park for potential dog park. Any possibility depends on where the parks department ends up being located.
- Dog Policy
 - Dogs must be on a leash in public places
 - Hillside Plan includes the idea of off-leash areas
- Have some ½ acre remnants in high density housing areas
 - Could be used for local dog parks to serve those living in adjacent housing areas
 - Wouldn't have a community-wide draw
- There are long trails from Riverton to Herriman High school and along Midas Creek – think about including small dog parks along long trails like these
- Dog park questions should be included on the survey
- Dogs everywhere in high density areas

- **Parks**

- Small local parks don't really get used—larger parks are better
- Revitalize and re-energize existing smaller parks
- Quality over Quantity!
- Set standards for minimum park requirements – should standards be higher? Maybe the City should spend more money per acre.
- Disk Golf Course needs to be relocated – consider the hills
 - Had to pull it because the City was getting too many complaints of trespassing, mainly unintentional due to discs going into people's yards
 - Look at Albertson's Park in Boise. Have the disc golf totally separate from other uses. Feels like a regular golf course.
- All active fields are needed (baseball, softball, soccer, etc.)
 - We need additional field space.
 - The City likes to program & maintain their own fields
 - Baseball/Softball community is very active - Hard to find baseball fields to play on
 - Handball – can play with just one wall, both sides of the wall can have a court

3

- Cricket – requests typically come from the County.
- Clubs and County do most of the programming. The City just provides/rents the space.
- Do need more space.
- Look at the County and surrounding communities for field levels of service (South Jordan, West Jordan, etc.)
- Pickleball – have identified areas in some parks to be replaced by pickleball courts. Need 4 or 6 minimum, and consider reserving room for additional fields if needed.
- Schools – usually max out their own field time so there’s very little time left for outside use of both indoor and outdoor facilities
 - Look at cooperative agreements like Layton has with its schools
- Have a handful of developments for people 55 years old and older.
 - They like water aerobics, pickleball and paved trails
- Artificial turf fields—maintenance cost too high

- **Arts/Cultural Resources**

- Include arts in this plan
- Have a very active Arts Council, works closely with Kevin
- Mainly performance based art – people some from out of the area and out of state for these performances
 - Use pavilion at Butterfield Park
 - Look at idea of amphitheater
 - Trying to get them to move toward fine arts and arts in parks
 - Volunteer oriented
 - Look at Layton, Draper, Orem SCERA
- Include a Historic Element as well

- **Events**

- Main events: Enduro, rodeo, town days, theater

- **Recreation**

- Get requests for outdoor pool
- Right now all pools are HOA or other private pools
- Ask specific questions about pools on the survey
- Highlands Ranch in Colorado has four separate rec centers with different areas of focus. As a resident, you get a membership to all four, and go to any that you want
- Will need more recreational facilities at some point
- Love the tubing at Soldier Hollow

- D-Bat is an indoor baseball training facility on Porter Rockwell. Should the City look at building fields nearby to build upon that use? Maybe a public private partnership?
- Need a shooting range

Follow-Up Items

- Coordinate with Tami on Public Scoping meetings
- Meet soon with Y2 on survey
- October 15th – Herriman Howl
 - 2,500 – 3,000 people show
 - Have treats and a booth for kids
- November 7th – Senior Social
- Also consider posting something on the door at the Senior Center to reach out to the active seniors
- Focus Groups
 - Staff – programming and maintenance
 - Organized Sports
 - Trail Users
 - Community Garden/Arts/History
 - Neighborhood Reps/Community Facilitators
 - Equestrian Users/Rodeo Community
- Send Wendy sample survey questions
 - Send survey questions to the Planning Commission and City Council once survey is finalized just to let them know what’s going on



NOTES

Steering Committee Meeting #2

December 19, 2018, 5:00pm, City Hall

IN ATTENDANCE:

Jo Darton	Herriman Trails Committee
Gordon Haight	Herriman Economic Development Director
Tami Moody	Herriman Director of Communications
Chris Berbert	Herriman Planning Commission
Heidi Shegrud	Herriman Landscape Architect
Anthony Teuscher	Herriman Parks Manager
Wendy Thomas	Herriman Director of Parks & Events
Kourtney Fitzgerald	Accessibility
Kyle Walton	Resident
David Watts	Herriman Mayor
Mark Vlastic	Landmark Design
Lisa Benson	Landmark Design

SUMMARY

The meeting began with a summary of the results from the public scoping meeting, including the visual preference survey. (This presentation can be downloaded from the project website under "documents"). This was followed by a presentation on the preliminary analysis of the City's demographics (population, age, household size, etc.) and the current level of service. (This presentation can also be downloaded from the project website under "documents").

The notes from the meeting follow.

DISCUSSION/COMMENTS

The City has four high schools which bring in youth from other communities. This creates an unbalanced demand for recreation facilities within the City.

The level of service (LOS) in the previous Parks, Recreation, Open Space and Trails Master Plan was 10 acres per 1,000 people. The current LOS based on draft analysis numbers is 4.4 acres per 1,000 people. The committee would like to aim for 6 acres per 1,000 in the future, rather than 10.

The City needs to focus on getting land as soon as possible because it never gets any cheaper. If the City has the land, they can partner on its development. Getting the land is the big challenge.

Can we improve the land next to Herriman Hills for parks and recreation? Challenges for the foothill lands include topography (it's expensive to build on steep slopes) and water infrastructure (it's expensive to get water up to higher elevations in the community).

This plan needs to establish the big VISION! We need to get land now, and figure out how to develop it later in the future. Taylorsville City took this approach and secured its park land early on a young community. The land sat there undeveloped for years, but they were so glad in hindsight that they secured it early because it saved them a lot of money in the long run.

Remember to think about agricultural conservation and that part of the City's history. There are 160 acres among three land owners that can intend to retain their agricultural use into the future.

Follow-Up Items

- Project is on schedule – need to brief the Planning Commission and City Council on progress in January.
- Survey – will be sent out again because a computer glitch caused issues with getting enough responses.
- Update LOS calculations with the latest amenities matrix that Wendy sent.



NOTES

Steering Committee Meeting #3

February 19, 2019, 5:00pm, City Hall

IN ATTENDANCE:

Johnathan Bowers	Herriman Engineering
Jo Darton	Herriman Trails Committee
Chris Berbert	Herriman Planning Commission
Bryn MacDonald	Herriman Planning
Kevin Schmidt	Herriman Events & Recreation Manager
Heidi Shegrud	Herriman Landscape Architect
Anthony Teuscher	Herriman Parks Manager
Wendy Thomas	Herriman Director of Parks & Events
Mark Vlasic	Landmark Design
Madison Merrill	Landmark Design
Lisa Benson	Landmark Design

SUMMARY

The meeting began with a review of the project schedule, and a discussion of likely dates to begin the adoption process. May 2nd is the first Planning Commission in May, and that will be the target date to present the Draft Plan for adoption.

Landmark Design will coordinate with Susie Becker, who is working on the Parks IFFP and the General Plan update, to make sure the efforts are coordinated.

The committee reviewed the results of the statistically-valid survey as well as the Social Pinpoint comment to date (results follow in these notes). The comment collection on Social Pinpoint will close at the end of the day on February 28th. The City will send out one more push to the public on social media.

Instead of doing two draft plan public meetings, Landmark Design will look at an alternative method for collecting public comment in place of one of the meetings.

The committee discussed the revised population estimates. The Planning Department updated population numbers, making adjustments for unoccupied units that were originally counted as part of the original numbers based on building permits. The buildout population estimate is now about 30,000 lower than initial estimates for the plan. The lower 2018 population resulted in an increased current parks level of service (LOS) of 3.7 acres per 1,000 people. As shown in the graphic at the end of these notes, there are still some significant acreage requirements in the future just to maintain the current LOS.

The committee then reviewed existing mapping and provided updates to Landmark Design. Revised maps will be sent out to the committee for additional review.

PROJECT WEB PAGE AND EMAIL COMMENTS

Herriman Parks, Recreation, Open Space and Trails Master Plan



NOTES

Project Website

November 2018 - June 2019

COMMENTS

- I think a mountain bike park would be fantastic for the residents and a great draw for non-residents. Currently, the mountain biking trails around Herriman are not even worth mentioning. So anyone interested in riding heads to Corner Canyon in Draper (closest option) or elsewhere. Draper also happens to have a fun little bike park. I think it would be great to consider a bike park in Herriman to keep residents and their business close by, as well as provide more opportunities for young (and older) people to get off their devices and move their bodies.

While this wouldn't directly address the issue of poor mountain biking trails in the, it would keep a lot more riders local for when they just want to develop their skills and have some fun without hitting up some single track.

Perhaps consider sending someone to the IMBA Trail Labs conference to explore this possibility? <https://www.imba.com/trails-for-all/trail-labs>

On a side note, anything we can do to get more people out of their cars and onto their feet or bikes, we ought to consider. There are SO MANY cars out here.

- My specific concerns are with large field space, which we are desperately lacking. In our specific position, we are a high school team (Rugby) that is not allowed by Jordan School District to practice at our own school, and forced to pay rental costs of \$600-\$700 a day for home games, even though I am a teacher at the school. As the most successful sport at the high school (10 state championships, 94% win percentage, Top 3 team nationally) it is very hard on us to face the reality that we might not have places to practice and play. Herriman City has been wonderful about working with us to find space, but the reality is that there is not a single field space outside of Butterfield Park - which is ridiculously overused - that provides a regulation size space for us to practice on. I believe that the city has supported us as well as they can, but if there's not a facility there's not a facility. We are the only team that competes at a national level that does not have a dedicated and full size facility on which to practice on - even our rival United from Alpine, who also competes nationally, has a dedicated rugby field at Burgess Park, through Alpine City. They host many events because of this, all of which bring money/business to the city. I would not go so far as to say it's a source of embarrassment nationally for us, but more a sense of disbelief when other teams find out how little we have to work with comparatively. Due to our success and profile, we draw a lot of fans and a lot of teams from out of area. We have had teams from as far away as Hawaii and New York come to play us. We are faced with the very likely proposition of playing a rematch of our national semifinal from last year vs. Xavier (NY) at a neutral field, FAR from Herriman, because there is a soccer game scheduled at the HS field and we have no other options close for what should be a home game

1

and a very big draw and gate. We won the bid for the HS national championships, with 24 teams from around the country who all travel with lots of fans, and it would be available to Herriman to host, but due to lack of facilities it must be played in Rose Park. That is a significant economic impact the city misses out on. With our profile, we would be able to draw lots of people to tournaments or clinics that we can host, but we don't have a facility to do so. Our little league teams can function on medium sized spaces, so that is not as big an issue as there are current parks available that can work if they need to, but to my knowledge we are the only high school field sport without a home now that Lacrosse has been sanctioned. As I mentioned before, the Utah Warriors professional team plays its games in Herriman, but practices on a sub-par field in Lehi that is not ideal for them either. We have a good relationship with the Warriors and would love to look at rugby space in Herriman that could be used by both parties - which would likely necessitate 2 fields.

I showed some of you my thoughts on how to save overall space by maximizing acreage use by the fields themselves - here is a link to Navy's rugby facility as an example. <http://www.usnarugby.com/prusmack-rugby-complex/> With the 'waterfall' stands, it solves several issues. First, it saves space by allowing things such as bathrooms, concessions, locker rooms (hopefully, because that would also be a huge draw), and equipment/field maintenance storage all potentially underneath the stands if the design is right. Secondly, it gives us one of the biggest determining factors when putting forth tournament hosting bids - 2 championship caliber fields. Most bids fall down because many facilities only have 1 championship field. Having 2 opens a lot of doors. Selfishly, I would love this to be a rugby specific facility, especially with the Warriors involvement. But big picture-wise, this could of course be used for soccer, lacrosse, etc. to great effect. The field could be both grass, both artificial turf, or one of each - I know most sports prefer grass when they can have it, but whatever works best for the city, honestly it doesn't matter because we can play on either and with washable marking paint for turf a reality, it opens up possibilities and I know in the long run turf can be cheaper.

I apologize for not being able to attend meetings this week, both conflicts were truly unavoidable. I have reached out to Utah Youth Rugby and USA Rugby to see if they can help with field development costs, and will be doing the same with the Warriors.

- I am interested in Herriman's efforts to improve our parks to include ADA Accessible playgrounds that all children can benefit from. I am interested in partnering with Herriman and paying for a portion of the costs of the improvement of a current park or building a new park that has ADA equipment. I would be able to provide the funds in March 2019 to support these efforts. Thank you.
- I live in off Juniper Shade Dr. just east of MVC. There is some drainage landscaping going on right now behind our townhomes. Was wondering if you know what they are going to do with it, like grass or just leaving it dirt? Also want to voice my request for a sand volleyball court near where I live. I know there is Butterfield Park and the skate park has one also in that area. Just 1 sand volleyball court somewhere near all of these attached homes would be a very nice improvement to what little recreational we have in the area. Thank you for your time.

I would like a sand volleyball court near me. Thanks

2

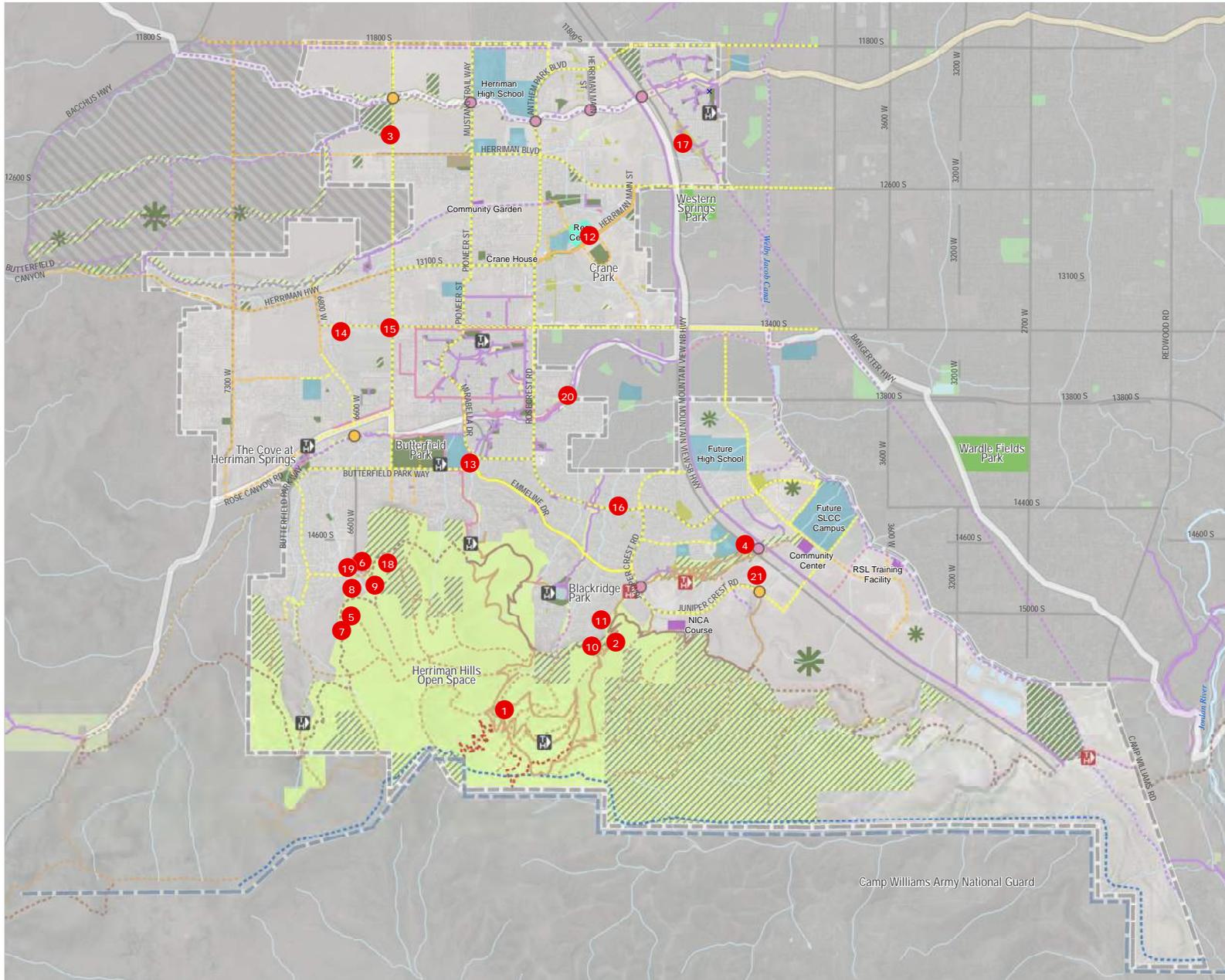
- Hello, I was wondering if there are any current plans to build a dog park in Herriman? I think it'd be a fantastic addition to Herriman. We bought a house here about a year ago and were surprised to learn there are no off leash dog facilities. Yet, there are plenty of dog owners here.

My wife and I relocated to Utah from Seattle about 2.5 years ago, and one of the best benefits of Seattle is their dog park quantity, it's not only great to let the dogs play off leash with each other (which promotes friendlier, better behaved and less aggressive dogs) but it is also a fantastic way to bond with the community. Seattle would add fenced in dog areas to almost every park they built.

- I just took the survey you sent out but forgot to add something. The city owns land on 12600 s and 5600 w. They used it as a dumping ground for contaminated soil during construction. The neighboring houses wanted a park, but the city is convinced they can sell it as commercial even though it will cost a ton to clean it up. I would think there would be grants or something you could get easier to make it into something useful.
- Hi there. I was in one of the interview meetings and provided feedback in that discussion. One thing that I think is being missed in this conversation is thinking around synergy between our venues and activities. Shops and Automalls and trails and much of the things we have been discussing will bring people in during the daylight hours but won't do much for the evening / night life which will not bring in non-residents to our restaurants. We will need our own entertainment venue (Movies, theater, arts) to encourage people to come out in the evening hours, have dinner, and spend that time in Herriman City.
- I love the work on expanding the trails. Please continue adding more trails, running them or hiking them with the family is so nice.
- The gun owning community is more and more under served. A gun range that is able to serve self-defense training as well as shooting sports has the potential to bring a lot of money into Herriman, if planned right. A world class competition facility can attract people from all around the world. But even just to serve local shooters, there are many from multiple countries can be attracted to Herriman. Please, a range is desperately needed.
- We need to look at a shooting range there are a lot of us who have grown up here and would enjoy having a safe place to teach our children gun safety and have fun outdoor activities.
- Please consider a gun range. Also, trails that offer accessibility for the disabled.

SOCIAL PINPOINT COMMENTS

I have a Concern

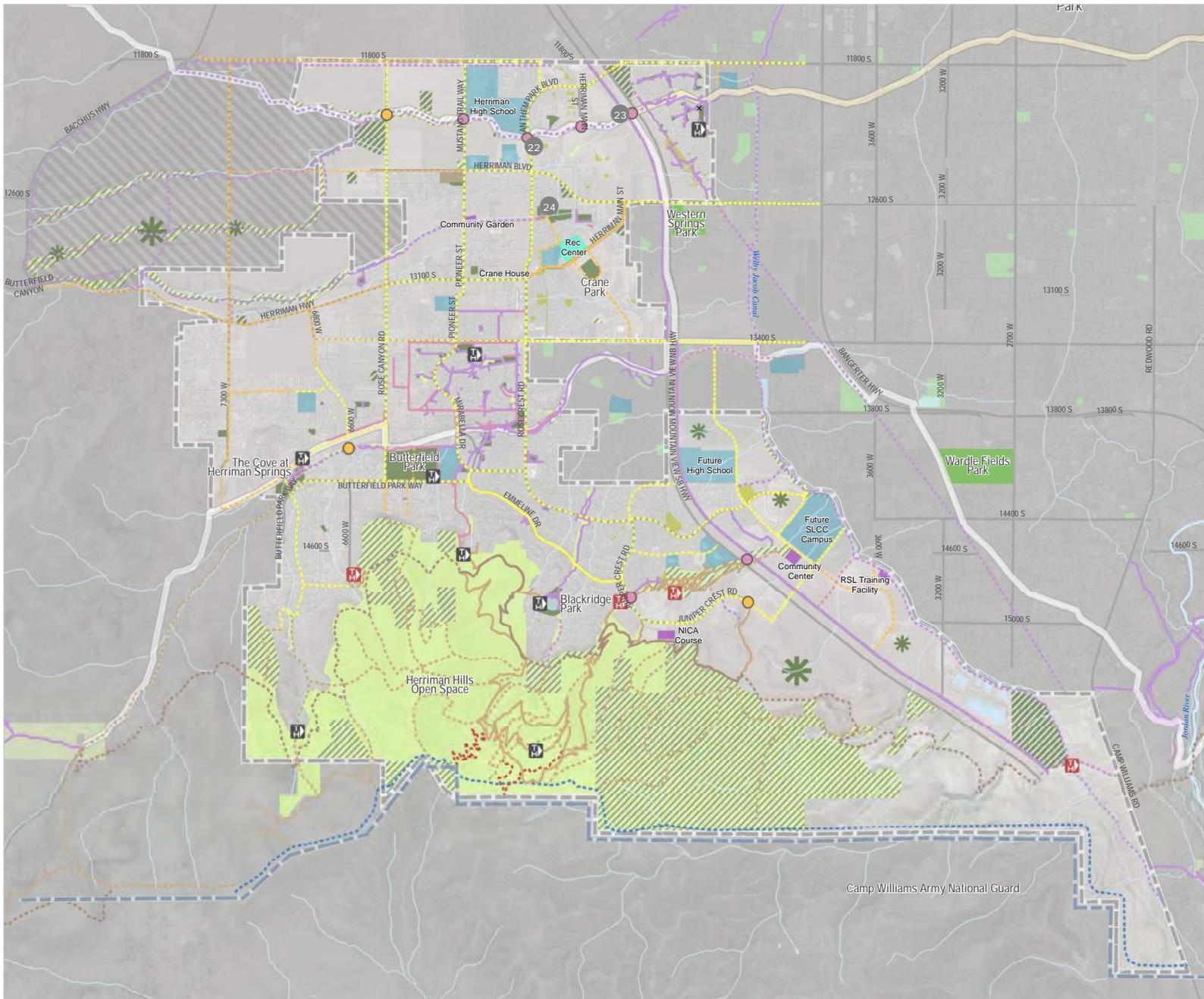


Comments

- 1** Better signs are needed to keep people on track in this area. Listing distances would help as well.
- 2** This trail with 5 switchbacks is an invasion of privacy for the homeowners and awkward for the people using it. It would be much more pleasant to keep it on the backside of the hill.
- 3** There are a lot of parks and trails on the South side of Herriman, however, the North side, particularly the North West does not have many parks, and no trails. Can we get some trails and parks, there are a lot of children with no places to play and a lot of parents with no places to walk or run.
- 4** While I am a UTV owner and would love access to go ride near my home, please do not allow UTV trails where they would disrupt home owners privacy.
- 5** Please DO NOT allow motorcycles, 4-wheelers, or anything that makes NOISE on these trails. If this is allowed I will initiate a lawsuit against Herriman City to block it. After people have built homes in a QUIET place you cannot simply come in later and make it a NOISY place. There are MANY places around Utah for sport vehicles- let them go there.
- 6** Love the idea of connecting the trail to the rest of the system. Definitely don't want motorized vehicles allowed on these trails. They drive around in the neighborhood more than enough already
- 7** Please keep the trails in these hills non-motorized.
- 8** This is behind our house. DIRECTLY behind us. Please do NOT consider allowing motorized vehicles behind us on this trail or any behind us. We moved here from Emmeline Drive in order to enjoy a quieter space. We were told that nothing would be put behind us. Making this motorized would destroy our peace, sleep, and family lifestyle as well as our neighbors here in this circle.
- 9** "What will the city and county do to prevent fires from utv using this as a trail? There has already been a fire in the cove started by a pick up truck driving on a trail. This trail needs to remain non motorized!"
- 10** Seems unnecessary considering the existing trail goes to the same place.
- 11** Super awkward when using the trail at night and it is so close to homes that their motion sensor lights come on as I pass
- 12** We need more pool space in our community. 8 lanes to house 3 high schools, a USA competition team and hundreds of pre-comp kids is not enough. Please reach out to me.

- 13** This crosswalk needs more light and flashing lights for junior high kids crossing Butterfield Park Way. It's dark in the winter. There is a crosswalk with flashing lights in front of Fort Herriman like the one that would be good to put here.
- 14** The amount of money the city spends on replacing sod, trying to re pipe is ridiculous. The city lets the grass die every year. The system was put in wrong and it's not possible to water this whole area. We have suggested as a neighborhood and again request that on the west side you pour basketball courts (at least one) re routing the water and increasing the flow to help keep rest of grass green. The whole west/south side of rose canyon has nothing except dinky play structure by streets.
- 15** This area is part of the Ivory home development and they are required to put in a park, BUT they are not required to put anything in the park. If you look at the neighborhood they have nothing but a small playground off of two streets. Then a huge park that literally has nothing but two big hills. This neighborhood needs a decent play structure or splash pad here. Not just a parking lot and soccer field (only thing promised).
- 16** I think this should just be removed from Herriman
- 17** I'm not sure if this is 'open land' but it's kind of a sketchy place back here, sandwiched between Mt. View and Legacy Ranch. I went back here when analyzing some map data, and there were drugs, alcohol, dog feces, and cigarettes all over back here. It's to isolated back here, this should be fixed.
- 18** So you'd rather that anyone who wants to bike the trail park their cars up and down the road or in the neighborhood? Nobody but those who live in the Cove are going to bike that far up to the trailhead, but the "keep out the hoodlums" commentary sounds like that's what you're hoping for, anyway.
- 19** How do you plan on controlling parking and making sure any parking area you create is safe for the community at night? Because this backs up to the hill but also is in a residential area it seems to me it would be too convenient of a place at night for people to congregate who do not want to respect he community it surrounds. A bike in trail head would be nice but no parking area that puts our area at risk.
- 20** There are a TON of goatheads on this trail and it makes it miserable for riding bikes. Almost a guarantee flat. It also ends up in dogs' feet and in our shoes, only to end up back in the house. I realize part of this trail also runs into Riverton, so n
- 21** "This trail doesn't exist anymore. Looks like you guys are using our old trail file and the new one. You can call or email me at the city.
eeblackett@herriman.org
801-727-0946"

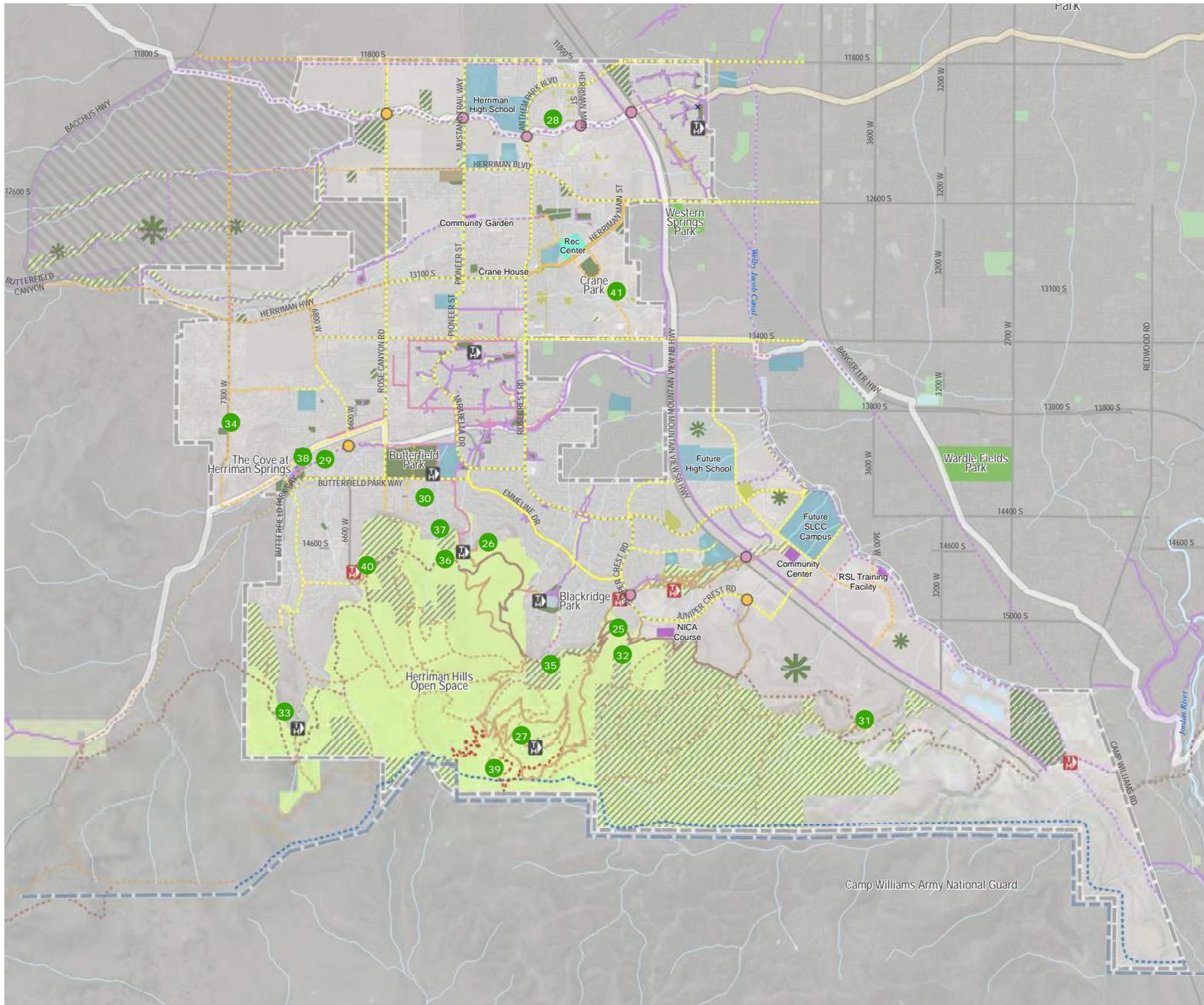
I HAVE A QUESTION



Comments

- 22** I just wanted to confirm if there will be a walkable under pass that connects the Midas Creek path on both sides of 5600 W. I contacted the Landscape Architect and she first said it wasn't going to happen, but later called and said it was indeed going to happen. Can you confirm that? If so is there an estimated date? This would be very welcome feature for crossing the street safely to get kids to school.
- 23** At one point I heard they were planning to put in a big park here with soccer fields and a good playground for all the kids. Is this still in the plan? Or has the auto mall rezone taken that possibility away?
- 24** There appears to be a weather station device of some kind here that has been disconnected and appears to be no longer in use. Do we ever intend to use it again, or is it just going to sit here and rot?

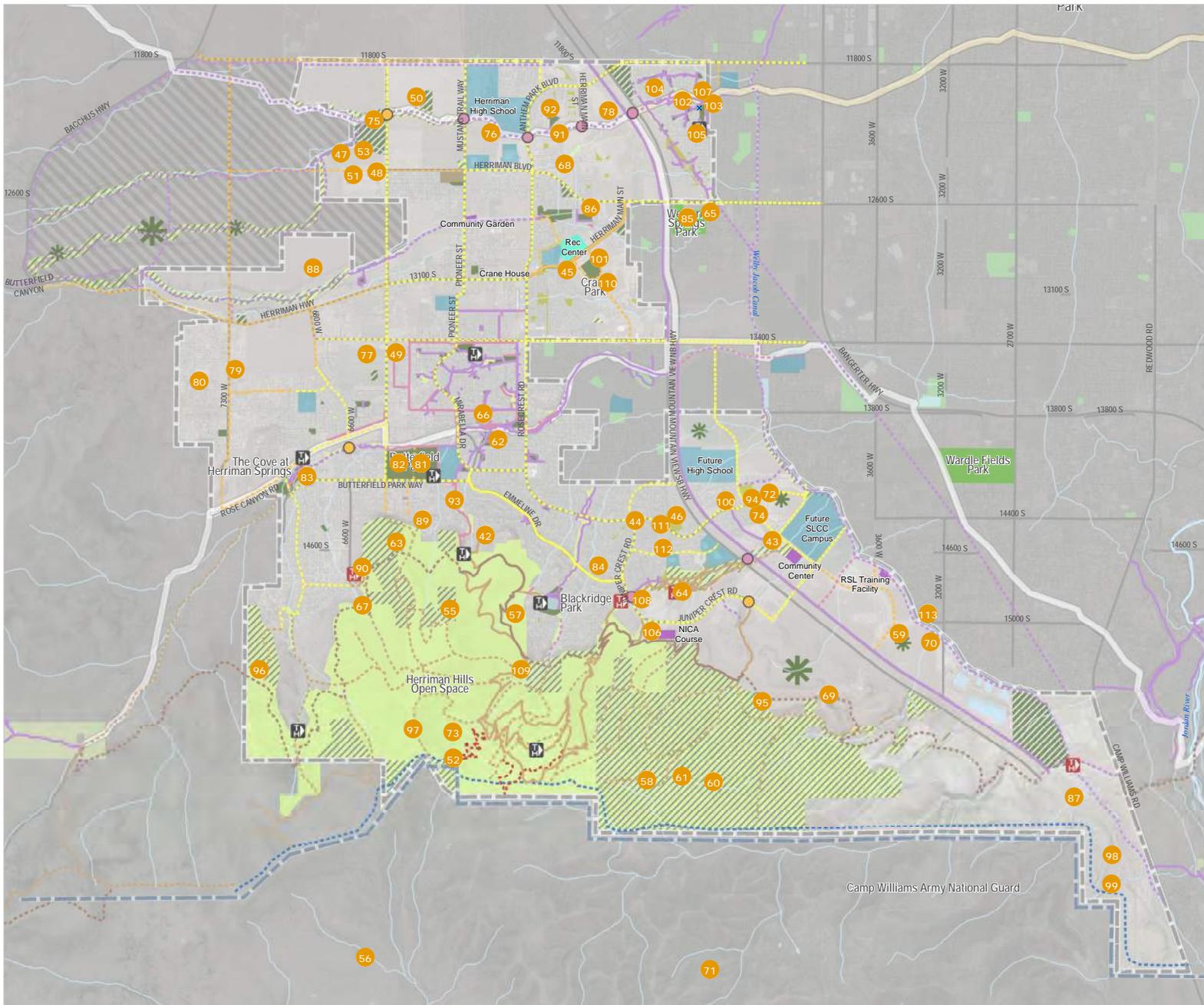
I LIKE THIS



Comments

- 25 Much better location for this section of trail!
- 26 I like this trailhead as-is. No need to ever pave it or make a parking lot on the hillside (as I saw in a proposal).
- 27 Love the developing mountain biking trails!! One way trails would be a great idea as they are much safer!
- 28 I am excited about a bridge connecting this path to the new park they are going to build. There are a million kids in the neighborhood to the south of this with no park to walk to. So having a bridge to get to this park is exciting. I really hope it stays in the plans!
- 29 I like the idea of these trails connecting to 6400 west whether paved or unpaved.
- 30 Yes!!! Pool here!
- 31 More primitive biking and hiking trails
- 32 This trail would be great to reduce the amount of traffic directly behind homes
- 33 This Trail would be awesome.
- 34 Nice little park. We need more in these far out neighborhoods.
- 35 This will be great!
- 36 So happy to see this trail will be connected! Thank you!
- 37 Please keep this trail open to the public and open to off leash dog use. Please. We don't have much on this side of the valley.
- 38 This area/park is really fun to go to.
- 39 These proposed trails would be great. Especially the bike-only trails. Separating specific use trails makes a lot of sense for safety. I feel additional Hoof N' Boot trails should be added as well that are off limits to bikes. Safer for kids, dogs, and horses.
- 40 Having a trailhead for us further west would be great. Also, having at least a handful of places to park would make it even better.
- 41 Crane Park is awesome!

IDEAS & SUGGESTIONS



Comments

- 42 Needs a dog waste station!
- 43 News letter has this area for open space here on the east side of MVC down the Juniper drainage. Would like to suggest good recreation area with main emphasis on a sand volleyball court and also basketball, or pickle ball courts.
- 44 I live in this area. I am saddened the edge was allowed to develop such a tight packed housing estate and not required to put in any playgrounds for the kids, our yards are too small for much of a play area, this sort of housing is needed for sure but developers should be forced to put in proper open space as play areas when they are allowed to make blocks so small. We have nothing really in walking distance, Very disappointed in edge and city for allowing it to happen.
- 45 All of this space around the perimeter of the park would be perfect for some pickleball courts. Something small like Riverton would get a ton of use!
- 46 2/3rds of the park is done, and it's wonderful. Thank you for the hard work getting that created. The unfinished areas have been tumbleweed factories in the past. Any chance the final 1/3rd will be finished this summer?
- 47 Northwest Herriman hardly has any parks or walking trails, yet I have seen a ton on the south part of Herriman. A large park with fields, a splash pad, scenic walking trails with benches and stretch areas, and a huge playground would be a great idea! There are so many children in this neighborhood and there will continue to be more as development here increases. Edge promised lots of green space, so hold them to that promise with this idea!
- 48 We could really use a nice park with open field space out near this Creek Ridge Edge community. A splash pad would be very fun especially considering how many kids live in this neighborhood!
- 49 Please consider mixed use Park in this subdivision. A pavilion with play area and walking paths would attract diverse use and would reduce water consumption
- 50 This late area has development all around it. If some of it could be set aside for a sports complex with fields for soccer, baseball, a hockey rink, etc., it would be tremendous. Alternatively, or perhaps in addition, a golf course or disc golf course could be beneficial here.
- 51 We need some trails, walking paths, anything out here on the North West part of Herriman! Also Edge Homes did not put enough "green space" in Creek Ridge and now are building Creek Ridge West that is even more dense, I realize there will be a park but we need the detention basin at the end of Raindrop Circle as well as the proposed detention basins in Creek Ridge West to be permanent and not allow those to be developed in the future (while not a park at least it is more open space).

- 52 The foothills in the South and West of Herriman would be an incredible location for a multi-purpose alpine park. An area with trails, a disc golf course, and picnic areas would be well utilized.
- 53 It would be nice to have some large fields to play soccer or football on out here. A playground would also be nice for the younger kids, which there are a lot of out here!
- 54 What about an archery range. Quiet and it would be AWESOME!!
- 55 I would love to see the City acquire this top part of South Mountain. It has the best view in the valley!
- 56 Equestrian Trails would be nice to have back in this area.
- 57 Horse trails!! We used to be able to ride all over these mountains until politics sold out and have allowed mass high density home building on every postage stamp sized property.
- 58 Let's find an appropriate area for motorized vehicles too. Away from the homes. We can coexist!
- 59 A walking trail access point from the Richmond- South Hills community would be appreciated by the many couples/ families who live here.
- 60 They were especially excited when I explained to them how UTV Utah would be able to assist with obtaining state and federal grants for trail construction, along with how to obtain legal access and right-of-way. If trails are along the back side of the mountain, noise won't be an issue. As a resident of Herriman City I demand that motorized uses be included in trails planning since my tax dollars are being used. I guess it's time to start raising a ruckus at City Council meetings again...
- 61 It's too bad that the granola munching, Subaru driving, earth shoe wearing members of the trails committee only represent the MTB community, have publicly stated they are against any OHV's (see other comments in this post) and do nothing to accommodate any motorized trails in these hills. That is in direct conflict with what I was told by 4 of the City Council members when I attended their work meeting on this subject back in November. They were especially excited when I explained to them how UT.
- 62 Yes!!! Golf course here or in foothills or anywhere in Herriman!!
- 63 Love the idea for a golf course in the hills.
- 64 This would be an awesome opportunity for a new large park that incorporates some elements of the area. The new creekside Park in Bountiful is an example of something that would be wonderful here. We have no large parks on this end of Herriman.

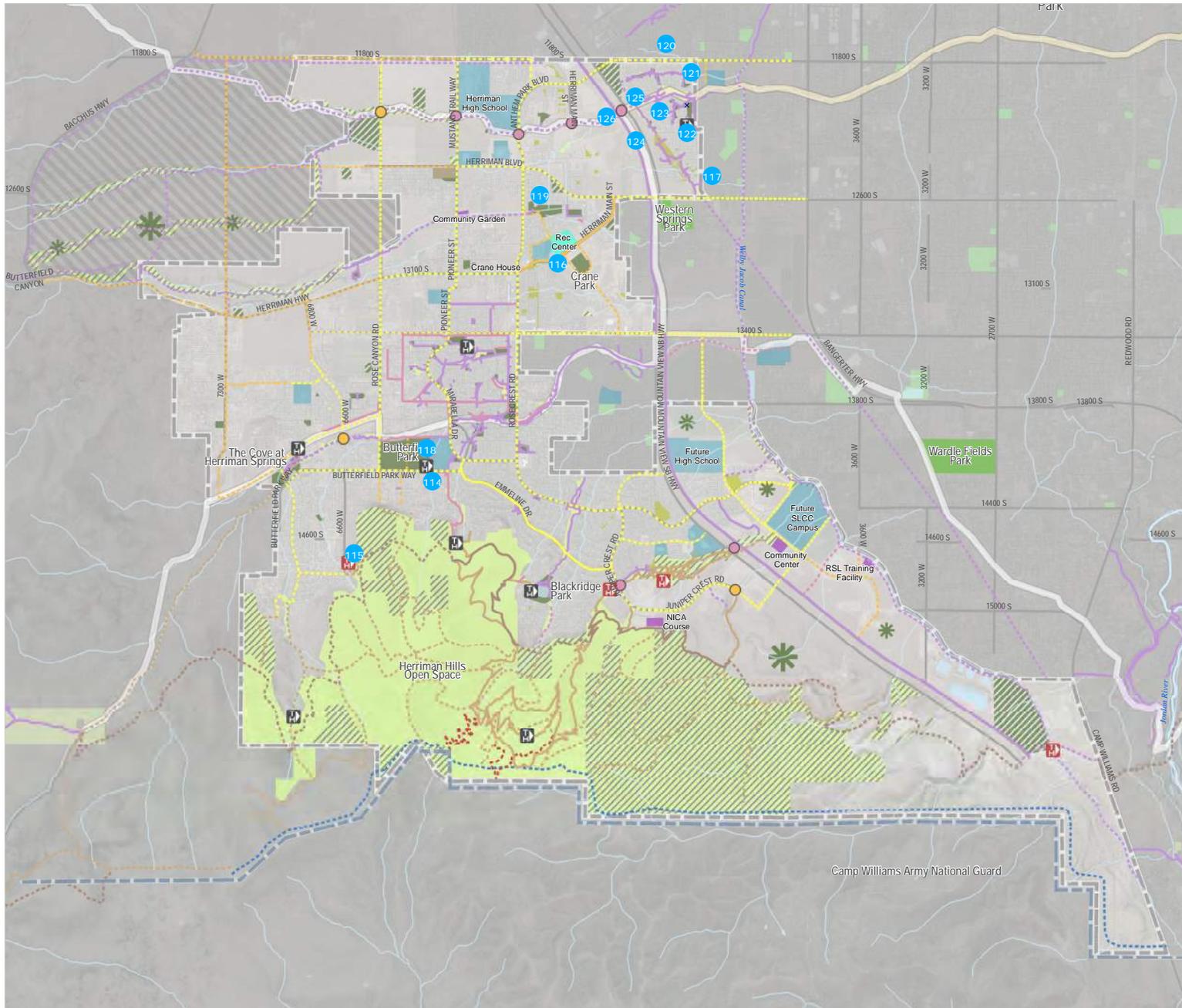
- 65 How about a pump track here?
- 66 Golf course would be awesome!
- 67 Please keep these primitives trail non-motorized. We enjoy this peaceful neighborhood and beautiful surrounding mountains. Our family loves to hike and the mountain bikers are very courteous. The sound of dirt bikes and ATVs on these mountains would be intolerable for our neighbors who have yards that back up to these trails. We are also very concerned about safety for hikers running into motorized vehicles. We have almost been run over by them while walking on the trails.
- 68 This land is all owned by the city. They told us it is where they put hazardous materials from construction and made it commercial to try and get someone to buy it with the condition of cleaning it up. Seems silly that it couldn't be made into a park and a grant or other way to pay for cleaning it up. Regardless of what they do with it for now as city property they need to do a better job of maintaining the weeds in the summer as it was a huge risk last year. Such a wasted opportunity.
- 69 Disc Golf course in the hills would be awesome. The city already has the 18 baskets, I'm sure there are plenty of people who would volunteer to help set up tee boxes and signage. A great example is Trailside just east of Park City.
- 70 A park would be a great addition to the area
- 71 I would love to suggest an RV park/campground please. There are none on the west side of I 15. It would be a huge asset.
- 72 I'd love to see a shooting range in Herriman!
- 73 We need to be sure to indicate that these trails are not comprehensive. More primitive trails could be added to this Master Plan in the future.
- 74 An outdoor swimming pool is so needed for a city our size!!!! Also a dog park
- 75 I don't think an outdoor swimming pool is cost effective for Herriman, however I think something needs to be done for swim teams and off 118 s might be a good location. Maybe an indoor facility would be good for swim team and competitions. I also think somewhere on the west side another reservoir would be beneficial but only if we can permit to Herriman residents one parking pass per household and charge for parking. I've sent more info about how Springville has made this work to city staff.
- 76 I think they need a great sports complex for the high school and other team sports. Close to the schools and could be community used by lots of organizations.

- 77 Or a sports park here!
- 78 A proper sports park with fields for football, rugby, soccer, and lacrosse would be nice.
- 79 Do you notice a significant absence of any trails and parks in this entire western area? Pockets of developers putting in their handfuls of houses. Nothing connecting them or any nearby parks. There's not even sidewalks getting to the nearest park >1 mi away. I really miss living in the Rosecrest area. My biggest decision then was which park to go to. Now, living on the west side, I have to decide if I have enough confidence in my children to let them walk the treacherous 1.5 miles to the park.
- 80 These neighborhoods need more parks. Park space should be slated somewhere around here, before all these open fields turn to houses.
- 81 Pool!
- 82 Great place to create an outdoor swimming pool. Please make this a priority.
- 83 This would be an ideal spot for a 9 hole disc golf course
- 84 Competitive 50 meter Swimming Pool
- 85 Dog park or pool.
- 86 This field is empty 95+% of the year. A dog park would serve our community much better throughout the entire year. The splash pad could remain or be moved to Tuscany park.
- 87 Disc golf somewhere in the foothills. I'm happy to help or consult.
- 88 Disc golf here?
- 89 Disc Golf Course in the foothills would be terrific and mitigate the issues experience in Rosecrest. I'm happy to help or consult.
- 90 Access to a trail system from this side of the hill would be great for all residence in the cove and surrounding.
- 91 A kids park somewhere along this walking trail, a lot of kids but no parks
- 92 I would like to see a dog park here.

- 93** Public pool for Herriman citizens- charge outsiders
- 94** UTV and ATV vehicle trails.
- 95** Gun range, not necessarily at this location but somewhere in the city. The closure of the PMAA range in parleys would drive more interest to a salt lake county outdoor range
- 96** Off-road vehicle trails would be nice
- 97** GUN RANGE
- 98** I second the idea of an outdoor range. It could even have a membership aspect where the dues can help maintain the land around it
- 99** This might be a good spot for a managed outdoor shooting range.
- 100** There are no parks on the east side of Mt. View. It'd be great to have some usable open space or trails in this area.
- 101** What areas are being considered for a Disc Golf Course? I know there were some issues with the old location but that was a great amenity for the city of Herriman.
- 102** This is just a suggestion for Silver Reef Court Park and Mineral Way Park. We love these parks and trails they are wonderful and really help the whole neighborhood feel connected so I wouldn't want them to change. But... compared to other trails like those in Daybreak these are kinda boring. It's just flat grass and trees. Some variety like benches, drinking fountains, patches of bark, small hills, flowers, or something would be kinda nice additions to spice things up.
- 103** There are two picnic benches here, which are used quite often by people on the trail, but those who collect the trash always forget to pick it up here because they don't see it. Is there a way to make it more apparent like adding a pavilion perhaps so that they can remember it's here.
- 104** A path on this side of the creek may be a good idea. I have seen lots of people walk here, you can even see the dirt trail on a map. If that many people want to use it, maybe we should just pave it. It already is half built anyways, why not finish it?
- 105** This area has a spot that connects to Harvest Park Neighborhood. It's an open grass area with an open path that connects the area to the park. It is used a lot based on the wear on the grass. I asked Riverton City Parks Department about it they say the land is managed by Harvest Park LLC and they haven't wanted to part with it, but pay for its upkeep. I was wondering if we could work with them to pave an asphalt trail?

- 106** An OHV trail could start here to gain access to the hillside and allow fire trucks up to the fire break road
- 107** Some towns in Colorado have built what they call single-track sidewalks. They typically parallel paved walking paths and are beginner and intermediate focused. This would be a great addition to the Midas Creek trail system. I would love to have a place close to home to ride and practice with my kids. There is enough natural terrain variation that some very interesting trails could be built along this whole corridor.
- 108** A bike park similar to the Draper Cycle Park in this area would be wonderful. The bike park could include basic and advanced short directional tracks with differing skill levels, basic and advanced bike pump tracks, and connections into the existing trail system.
- 109** A trail head here could be added easily. Matter of fact, this is where the trail workers parked while they were cutting in the new trails. The dirt road leading up to this location could be used for parking to keep cars out of the neighborhood as well.
- 110** There should be a dog park in Herriman Towne Center. I see so many people walking their dogs in this area, having one within walking distance would be amazing! Plus there's all this unused land around Crane park that could easily be converted. Better than more HDH.
- 111** This looks deceptive these water towers aren't a park but a fenced off eyesore. Any chance of fixing them up like the gardens in Sandy?
- 112** There aren't any city parks in this area only a handful of tiny hoa ones. I think if it were possible this lot would be an awesome choice for a fun park like they have in Saratoga springs and West Valley
- 113** Having at least a bike/walking bridge across the canal would be great. I selected this point since it would provide access to the paved road and connect up to a Redwood road and then to the Jordan River Parkway trail.

THIS SHOULD BE IMPROVED



Comments

- 114** I meant to drop the “Yes!!! Pool here!” marker across the street in Butterfield Park.
- 115** Parking needs to be a managed off and away from wide hollow. We already have people block our driveway and it’s not even an authorized trail system yet.
- 116** The seasonal skating path is nice if the weather cooperates, but it’s too small and overcrowded. A year round rink would be much better to support local skaters and hockey teams. There’s nothing within a 30 minute drive.
- 117** We should work with Riverton to maintain this little spot of land with them better. It’s technically theirs but feels like ours.
- 118** Outdoor or indoor pool!
- 119** Water does not run off of the parking lot here on the south end correctly. During the rain, it builds up in the parking lot instead of running into the park like it’s intended to.
- 120** In order to cross into Daybreak to visit the parks they have there, you need to cross the street here. However, the semaphores to cross the street here are too dim. As a result of this no one really uses them, we just take our chances on another part of the street. I know this isn’t a ‘Herriman park’ issue, but it is how we cross into Daybreak to use their parks, so if Herriman is looking to improve the connection of parks to neighborhoods then this is something to think about.
- 121** Some of the trails in Mineral Way Park, Copper Creek Park, and Silver Reef Court Park are getting a little old (20+ yrs) and some are starting to break into pieces, bubble, and or erode. Some patching along these trails couldn’t hurt, It’s very bumpy to ride a bike down. Also, some of the lights along the trails have burnt out and should be replaced.
- 122** This park is just sad. Honestly, it’s never used. We should fix it up, maybe add a kids playground or something most people would use. Improvements here would be nice.
- 123** This part here is a little strange. If you go here it feels weird like an abandoned lot. Something should be done to improve this or put here. Even a small play-set or something. (Picture is from Google street view)
- 124** The trail in this area just dead ends. You can tell that the two parks (Black Powder and West Brook Meadows) should be connected together to make one large park, but they don’t. The reason is that these were two developments made at two different times, by two different developers. So they never coordinated to connect to each other. All that is needed here is a trail, and some blending to merge the two parks together. (Picture is from Google street view)

- 125** There should be a bridge over Midas Creek at this point.
- 126** I saw on the latest newsletter that you have funding and a timeline to pave this section of the Midas Creek Trail-- fantastic! It also needs to link up to the paved "street" to the north that leads to 118th S and Daybreak. There is a section here where the asphalt paving ends leaving a dirt path to the "street" behind Copper Creek houses.

STATISTICALLY-VALID SURVEY RESULTS



PARKS PLAN SURVEY

2018/2019 PUBLIC OPINION RESEARCH



SURVEY METHODOLOGY



Sampling frame of Herriman residents consisted of a universe of registered voters taken from the voter file and supplemented with an updated list of Herriman residents provided by city staff. Invitations were sent via email.

96%

In total, we emailed 13,579 invitations, 535 bounced due to either incorrect email addresses or high spam filter settings, resulting in a deliverability rate of 86%.

10%

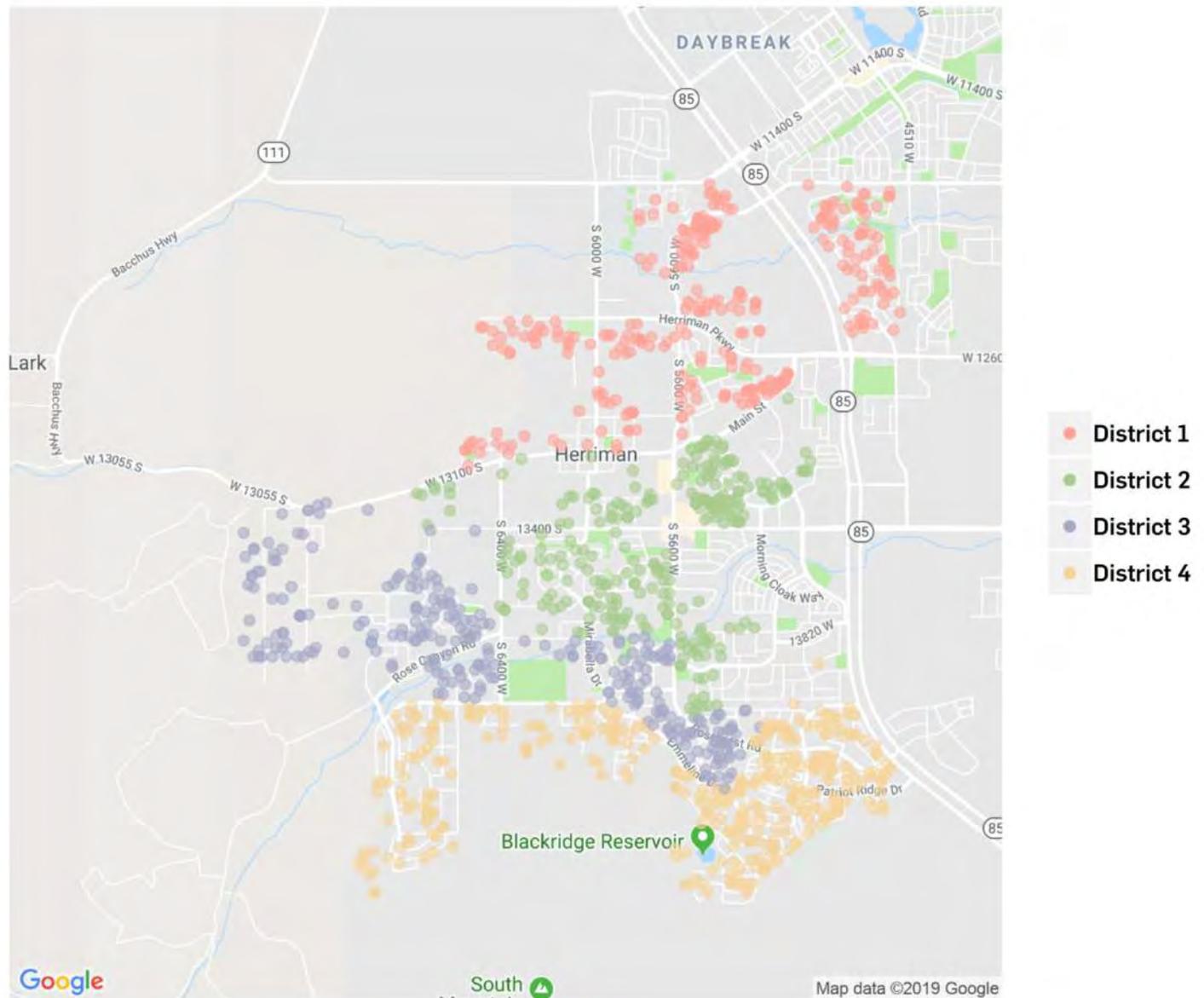
Of the 13,044 delivered invitations, 1,367 citizens responded by completing online surveys. This results in a response rate of approximately 10% overall. Each email address could respond only once.

+5
-

1,367 interviews among an estimated adult population of 30k results in a margin of error for the survey of plus or minus 2.61 percentage points. Responses were weighted to better approximate city demographic composition.

SURVEY RESPONDENTS – GEOGRAPHIC DISTRIBUTION

Survey respondents were sampled at random from a combined universe of resident utility email addresses and email addresses appended to registered voter file records from a third party vendor. Final survey sample includes representation from each of the city's four council districts.



CURRENT STATE OF PARKS, TRAILS, RECREATION, & ARTS

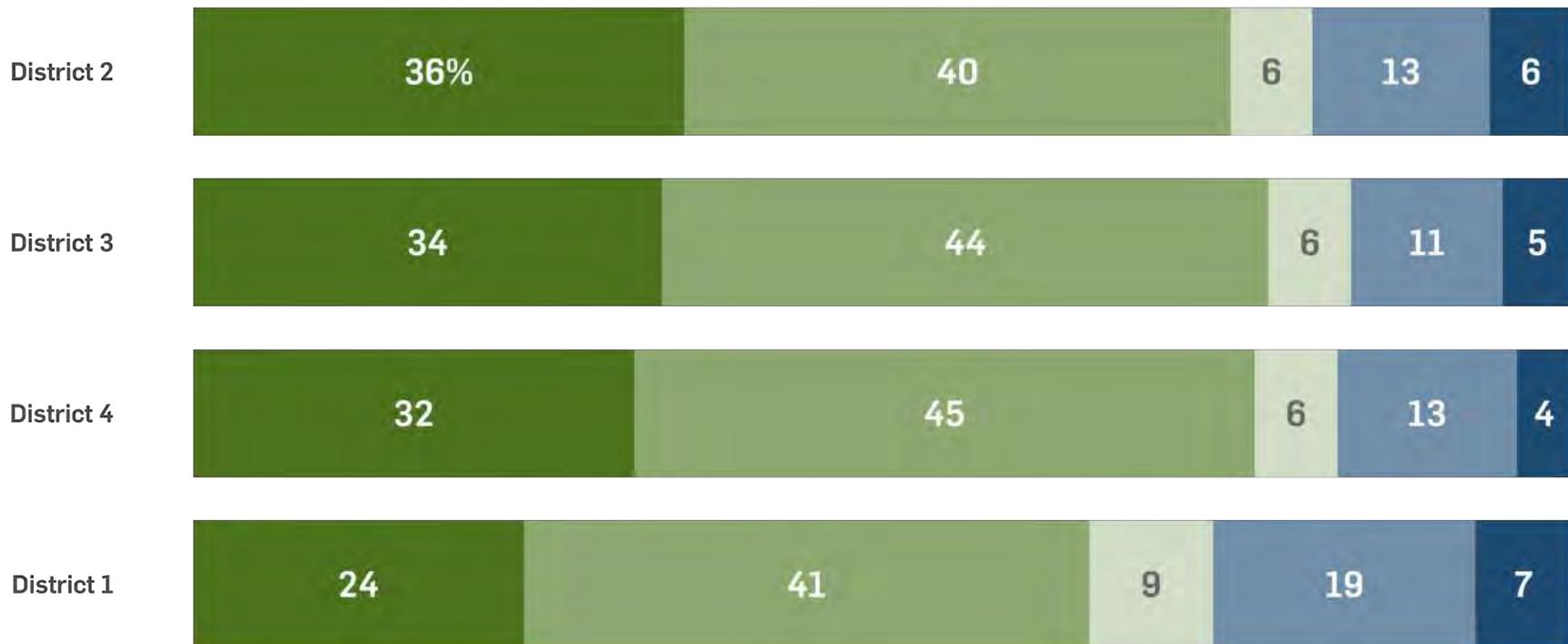
CURRENT RECREATION OPPORTUNITIES

A majority of residents throughout the city agree that the city currently provides enough parks, recreation, open space, and trails opportunities. Those in District 1 are more likely than others to suggest that the city should do more.



To what extent do you agree or disagree with the following statement? The City of Herriman currently provides an adequate amount of parks, recreation, open spaces, and trails opportunities.

Strongly agree Somewhat agree Neither agree nor disagree Somewhat disagree Strongly disagree

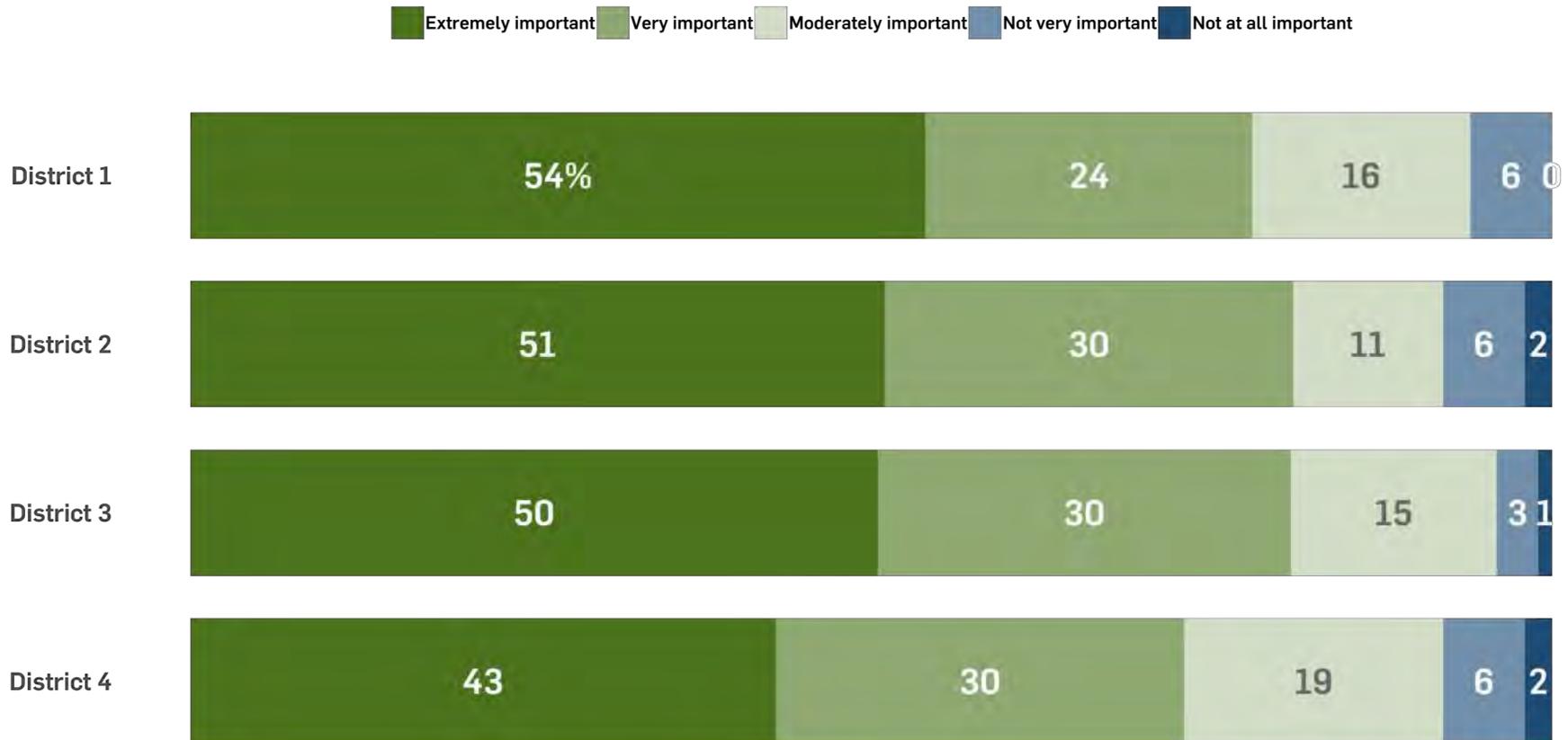


IMPORTANCE OF PARK ACCESSIBILITY

More than half of residents in District 1 say it is extremely important to have parks within walking distance of their homes. About half of residents in Districts 2 and 3 share this sentiment, as do just under half of those in District 4.



Thinking more generally, in your opinion how important is it to have public parks within walking distance of your home (i.e. within half a mile or 10 minutes)?

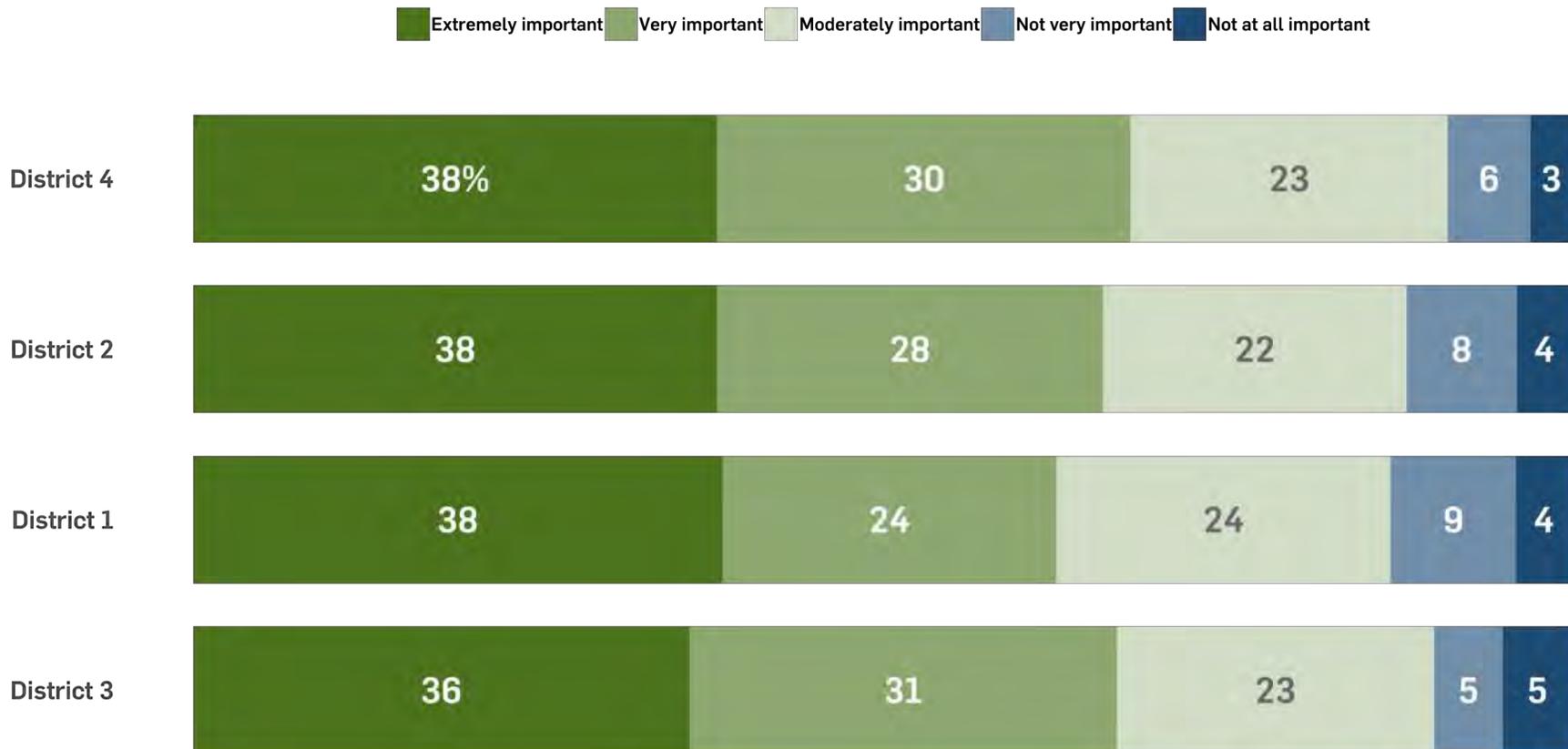


IMPORTANCE OF TRAIL ACCESSIBILITY

Residents throughout the city agree that while it is important to have trails within walking distance from their homes, this is less important than having parks nearby.



*Thinking more generally, in your opinion how important is it to have **public trails** within walking distance of your home (i.e. within half a mile or 10 minutes)?*



CURRENT ARTS & CULTURAL EVENT OPPORTUNITIES

A strong majority of residents throughout the city agree that the city currently provides an adequate amount of arts and cultural events. Residents in District 1 are more likely than others to say the city should provide more of these opportunities.



Which of the following best describes your opinion about arts and cultural events in Herriman?

Not enough Appropriate amount Too many



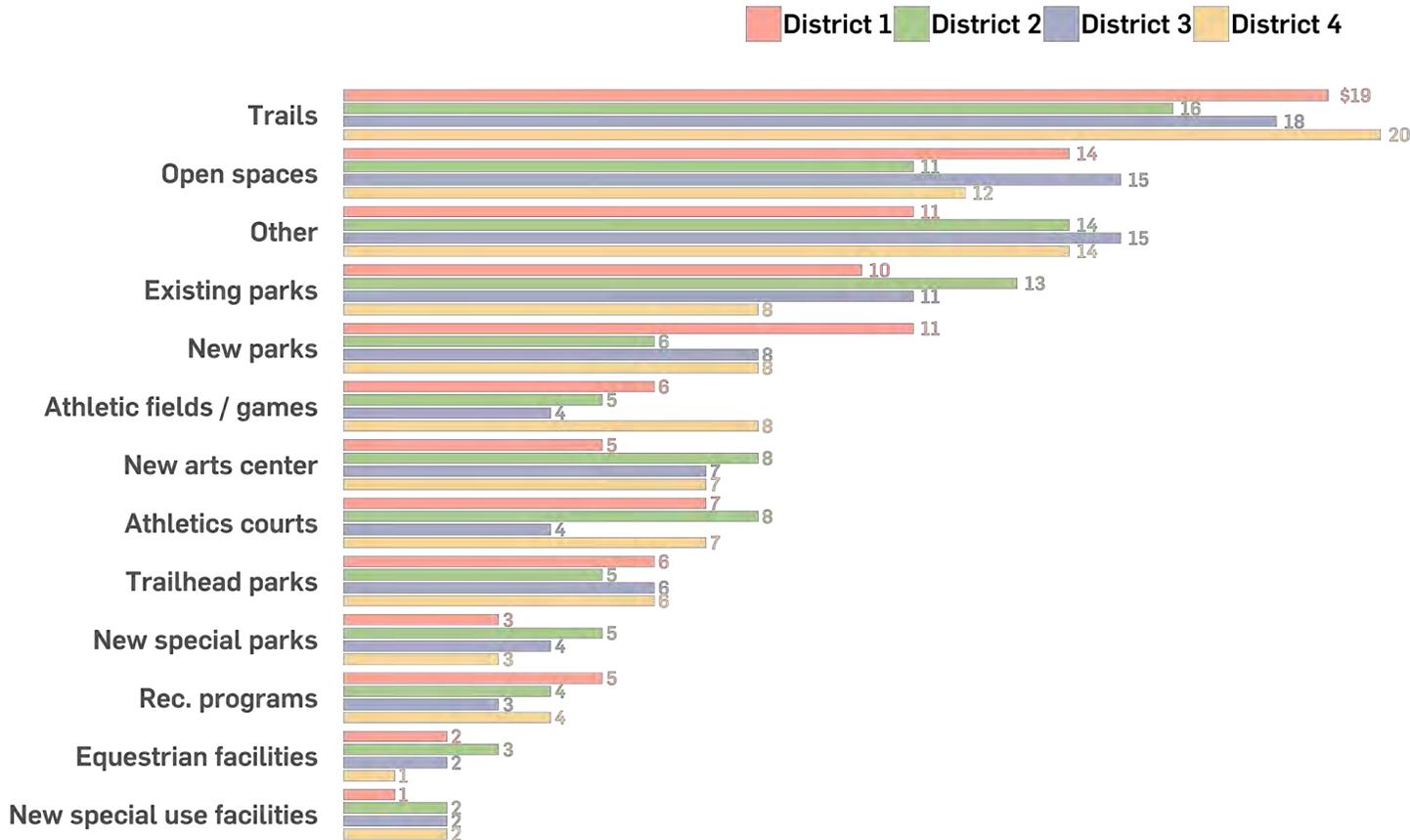
FUTURE FUNDING & PROJECT PRIORITIES

FUNDING ALLOCATION BY DISTRICT

Most funding priorities are generally consistent across council districts. Trail spending is slightly more important to residents in Districts 1 and 4, while open space spending is slightly higher in District 3. Residents in District 2 disproportionately favor spending on existing parks.



Suppose you had \$100 to spend on additional parks, recreational programs, facilities, trails, or arts programs in Herriman. How would you divide your \$100 among the various projects, exhibits, events, and performances that could be funded? (You may spend the \$100 all in one category or divide it up as you please, but the total must be \$100.)



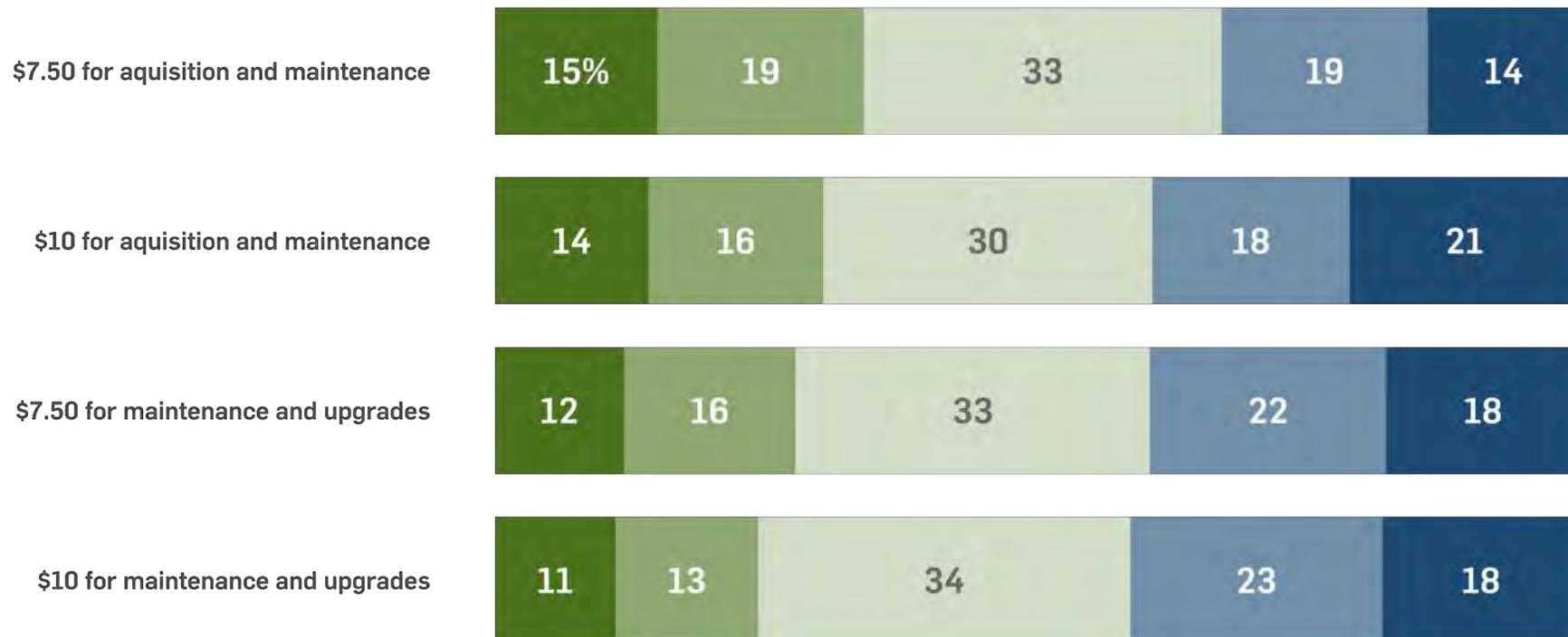
WILLINGNESS TO PAY

Residents would be slightly more likely to pay increased usage fees for new parks than existing parks, but increased fees are not generally popular, regardless of the amount per month.



Please indicate how willing you would be to pay a monthly usage fee of \$__ that would fund [maintenance and upgrades to existing OR acquisition and maintenance of new] parks, facilities, or trails in Herriman.

Extremely willing Very willing Somewhat willing Not very willing Not at all willing

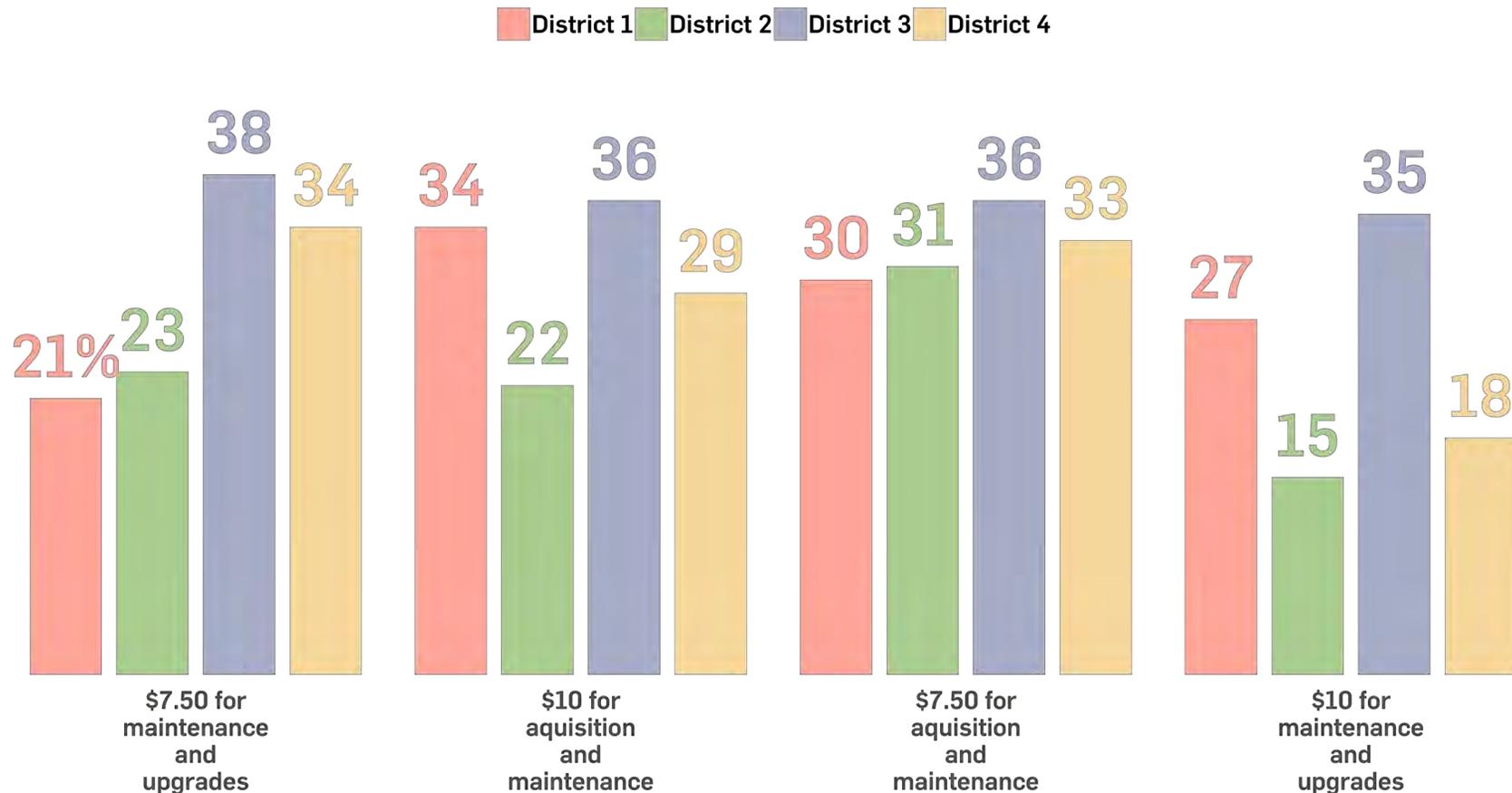


WILLINGNESS TO PAY BY DISTRICT

Residents in District 3 are more willing to pay for new and existing parks than those in other districts.



Please indicate how willing you would be to pay a monthly usage fee of \$__ that would fund [maintenance and upgrades to existing OR acquisition and maintenance of new] parks, facilities, or trails in Herriman.
(% that chose "extremely willing" or "very willing")

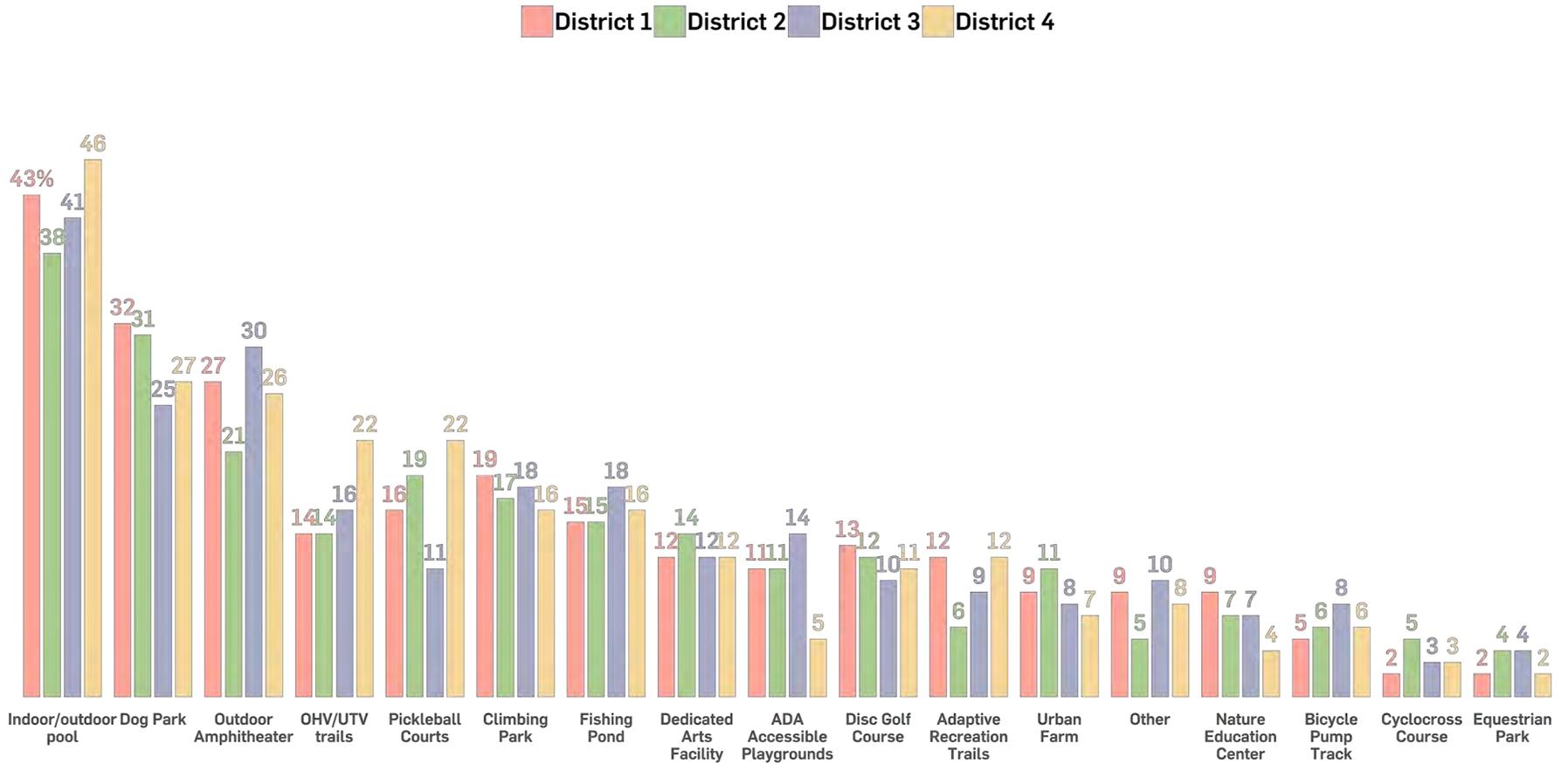


NEW PROJECT PRIORITIZATION

Overall, an indoor/outdoor pool, dog park, or outdoor amphitheater are the most popular potential projects.



Which of the following special use facilities should Herriman consider funding or constructing? Select up to three.



PARK USE

CURRENT RESIDENT PARK USE

A majority of residents across all council districts visit Herriman City parks once a month or more often. District 1 residents are the least likely to use or visit city parks.



How often do you use or visit Herriman City parks?

■ A few times a month or more
 ■ Once a month
 ■ A few times a year
 ■ Once a year
 ■ Never use or visit

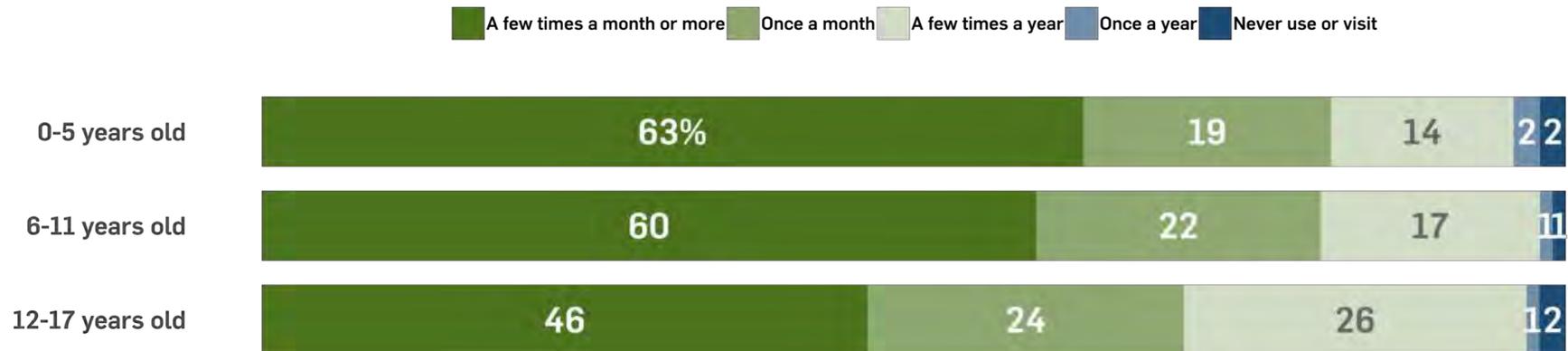


CURRENT RESIDENT PARK USE

Residents with children, especially children ages 5 and under, are more frequent park users than those without children.



How often do you use or visit Herriman City parks?



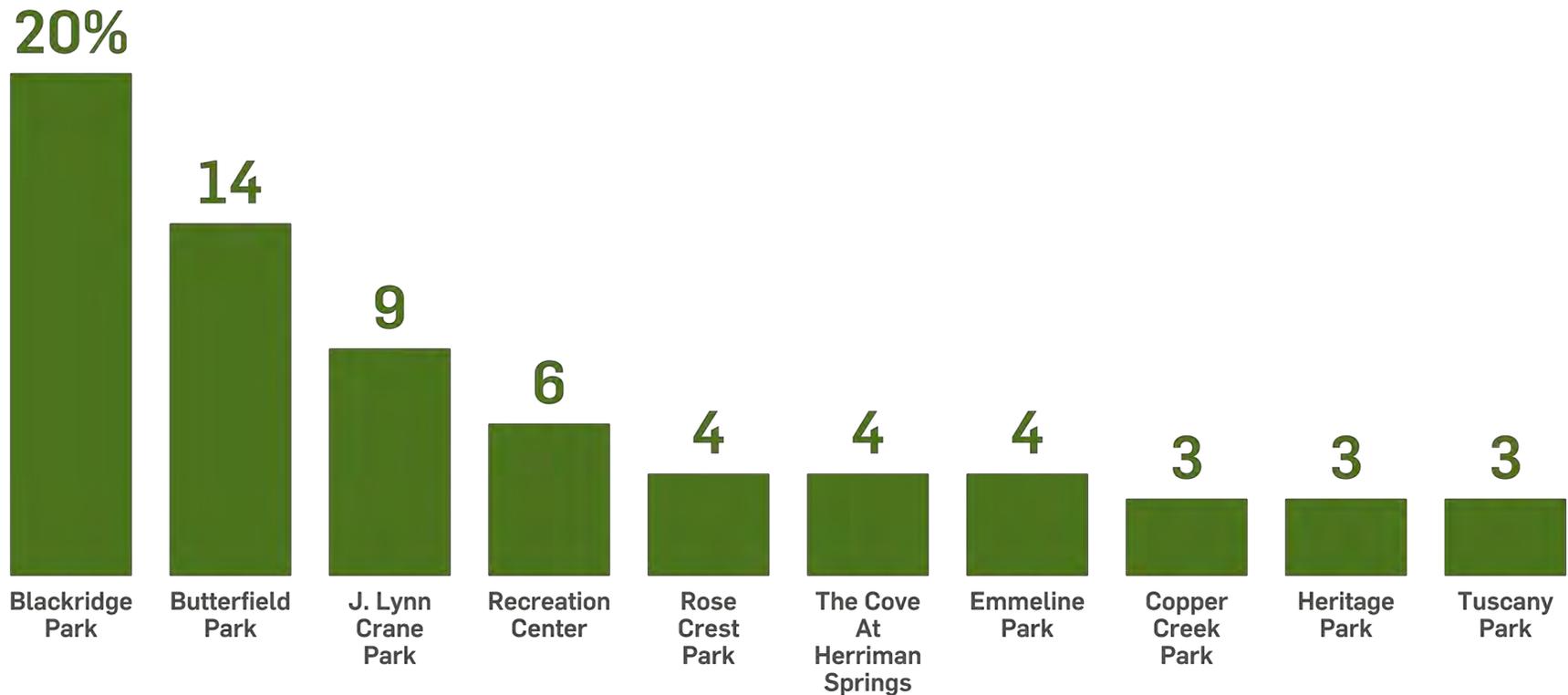
MOST FREQUENTLY USED PARK

Blackridge Park is the most popular park overall, followed by Butterfield Park and J. Lynn Crane Park.



Which Herriman City park, field, or recreational facility does your household use most often?

On the map below, please select the Herriman City park, field, or recreational facility you visit most frequently.



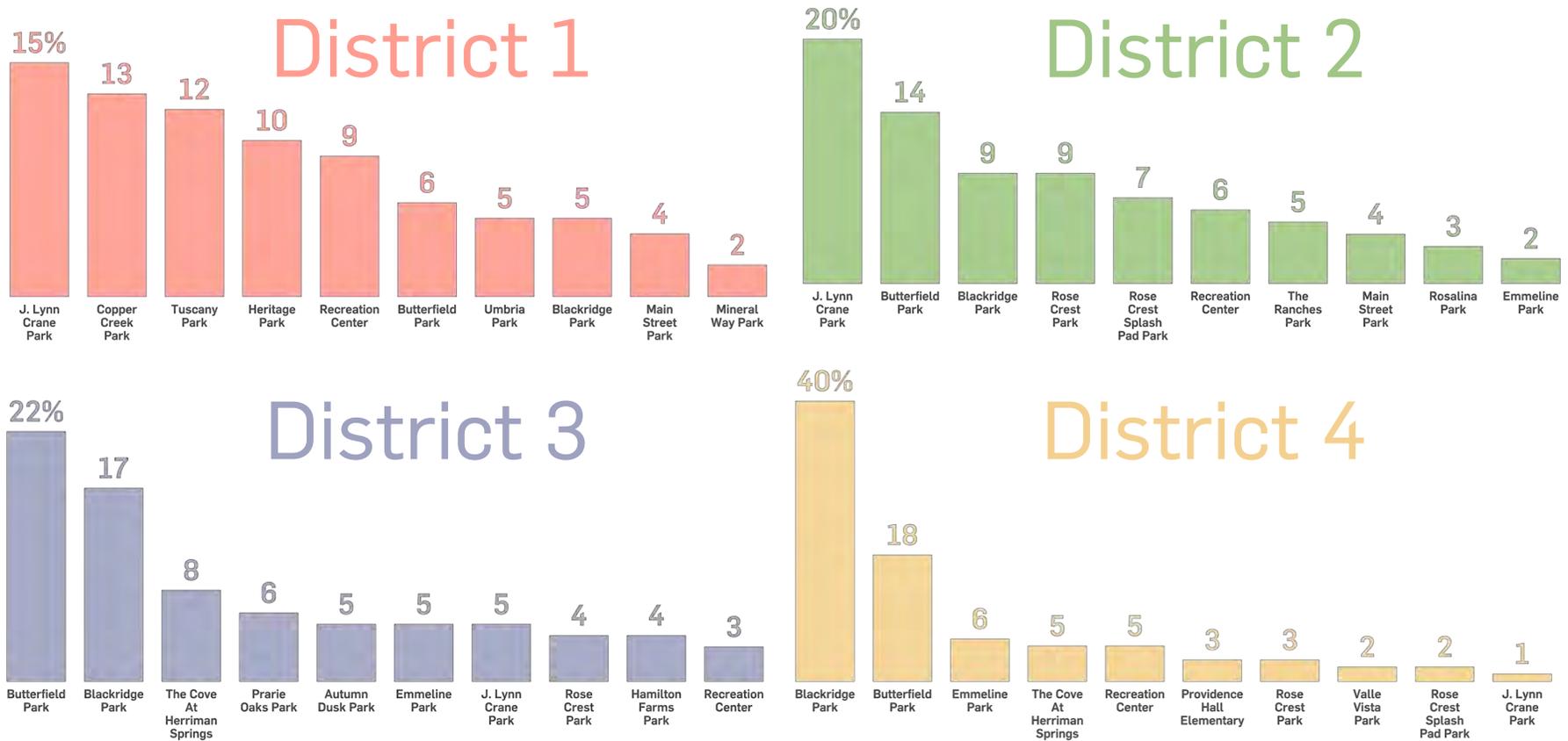
MOST FREQUENTLY USED PARK BY DISTRICT

Residents in Districts 1 and 2 visit the J. Lynn Crane park most often. Those in District 3 favor Butterfield Park, while those in District 4 visit Blackridge Park significantly more than any other park or facility.



Which Herriman City park, field, or recreational facility does your household use most often?

On the map below, please select the Herriman City park, field, or recreational facility you visit most frequently.

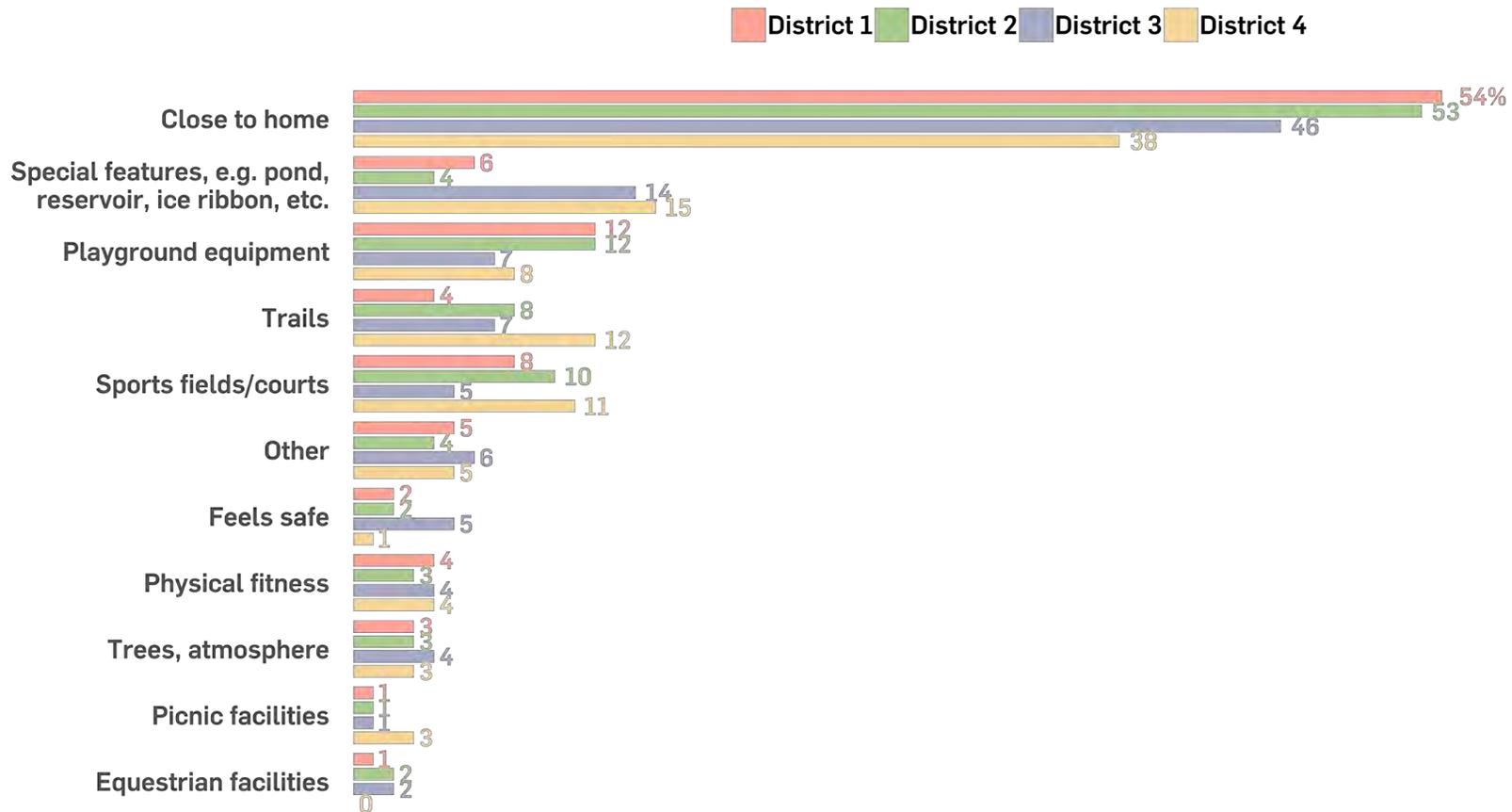


GENERAL PARK PREFERENCE RATIONALE

Residents in all council districts favor parks that are close to their homes. Special park features are also popular draws for various parks, as is playground equipment.



What is the most important reason that you use {NAME OF PARK} most often?

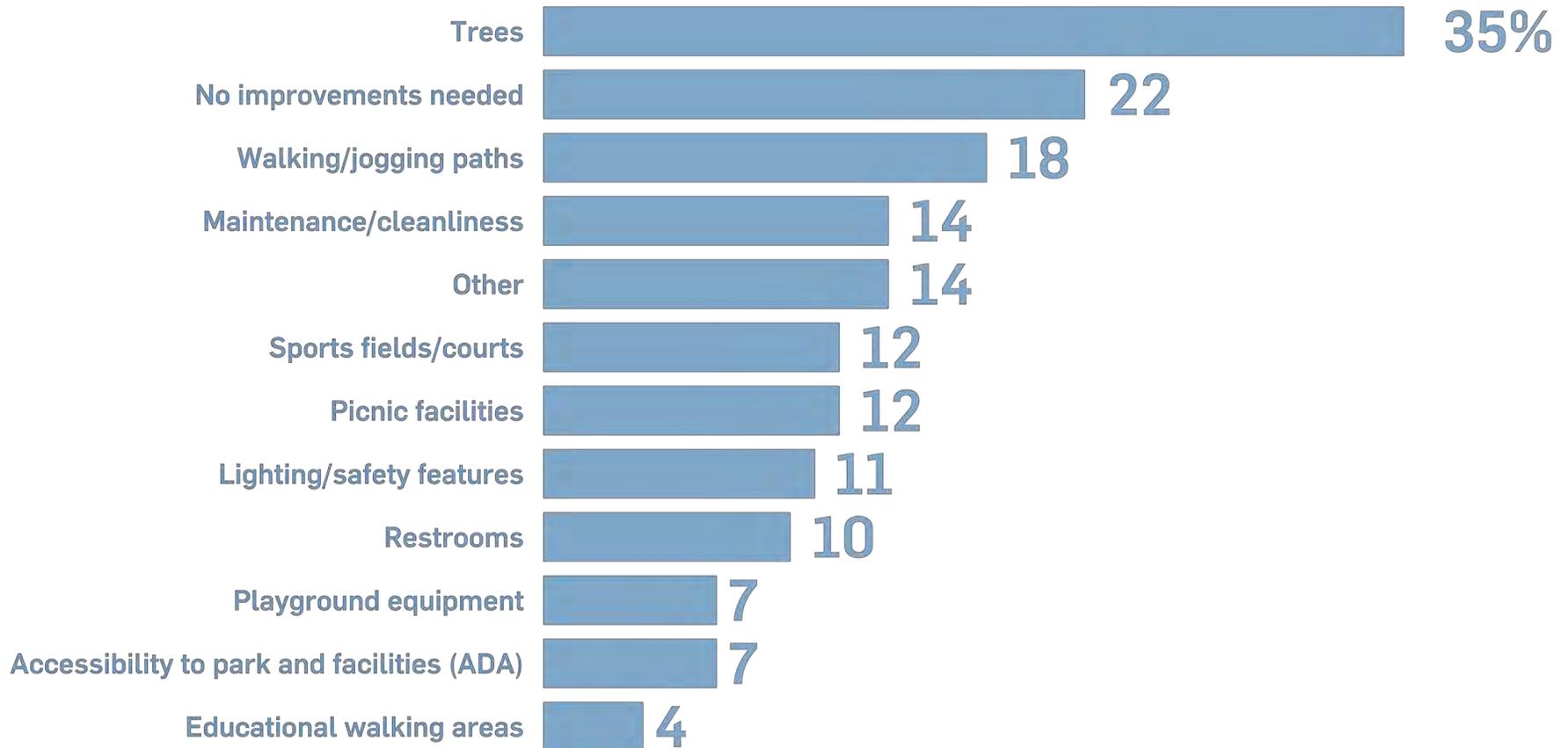


BLACKRIDGE PARK IMPROVEMENTS

Among residents who frequent Blackridge Park most often, trees were the most commonly requested improvement. More than a fifth of residents who visit Blackridge Park most often say no improvements are needed here.



What improvements should be made to Blackridge Park? Select up to three.

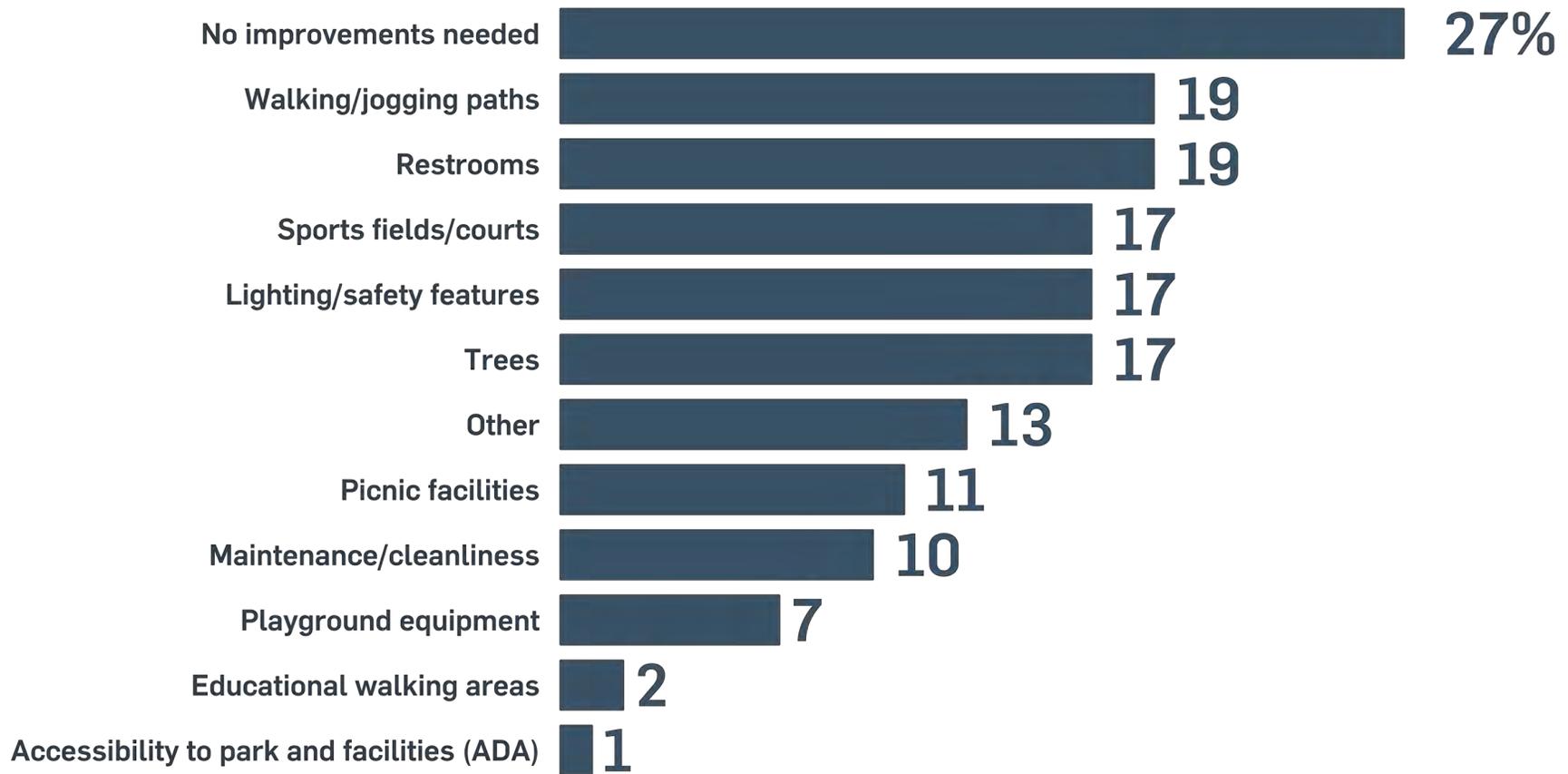


BUTTERFIELD PARK IMPROVEMENTS

More than a quarter of those who frequent Butterfield Park say that no improvements are needed, but the most commonly requested improvements are walking/jogging paths and restrooms.



What improvements should be made to Butterfield Park? Select up to three.

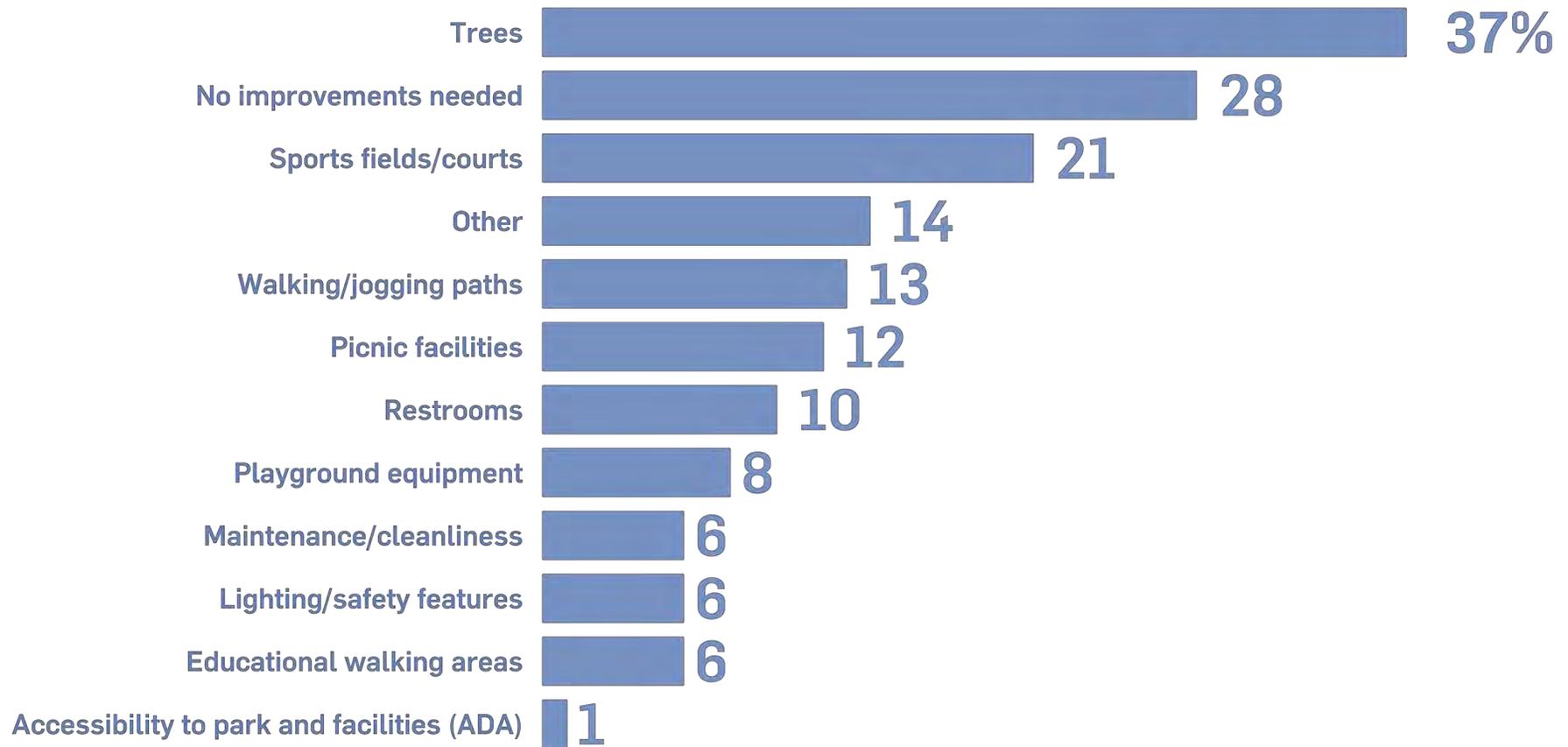


J. LYNN CRANE PARK IMPROVEMENTS

Those who frequent J. Lynn Crane Park would like to see more trees, but many say no improvements are needed here.



What improvements should be made to J. Lynn Crane Park? Select up to three.



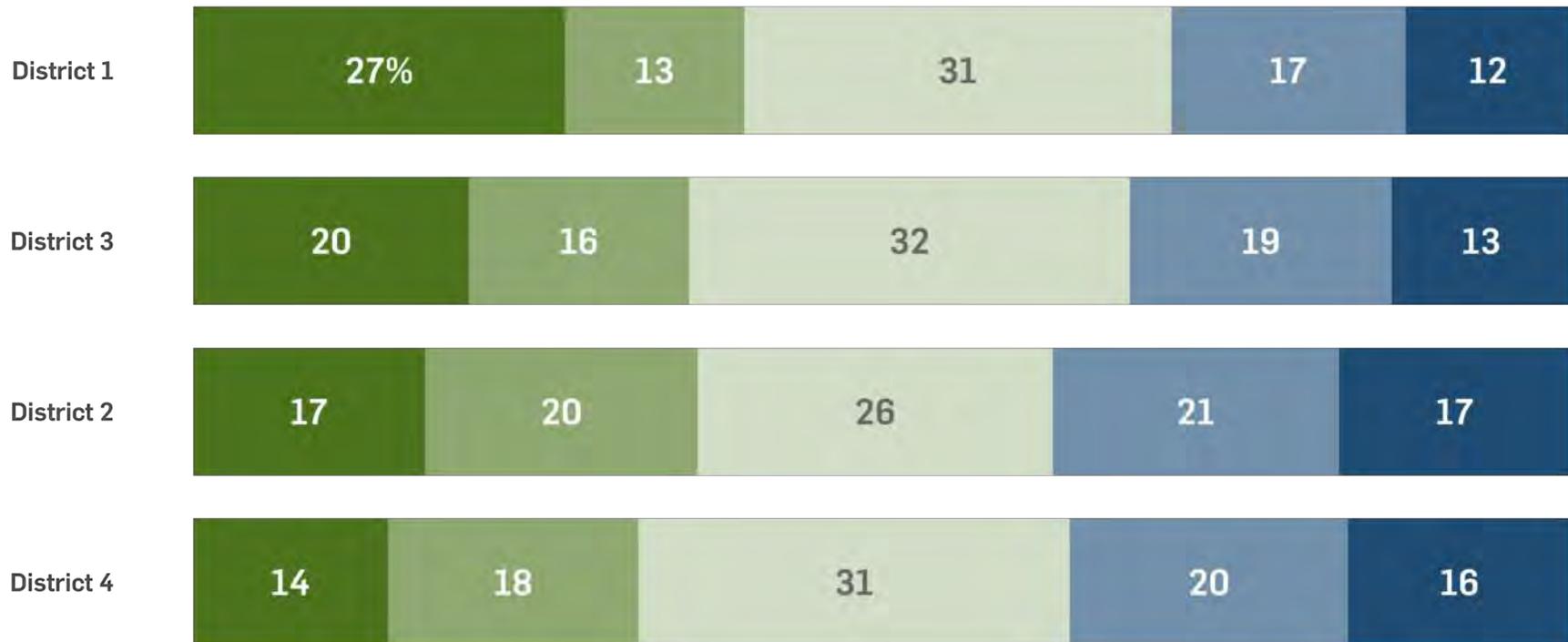
DOG PARK IMPORTANCE

Residents in District 1 are more likely than those in other districts to believe that having dog parks in the city is extremely important. Residents tend to believe that this is moderately important.



Thinking generally, in your opinion how important is it to have dedicated dog parks in Herriman?

Extremely important Very important Moderately important Not very important Not at all important



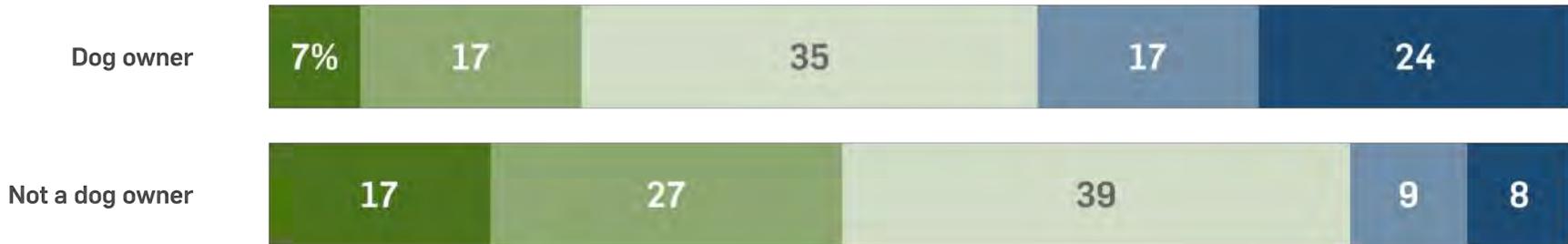
POTENTIAL PARK CONFLICTS

Residents who are not dog owners are more likely to perceive problems between dog owners and other park/open space users, but most residents don't see this as a large problem. Dog owners would like to see more off-leash areas or dog parks.



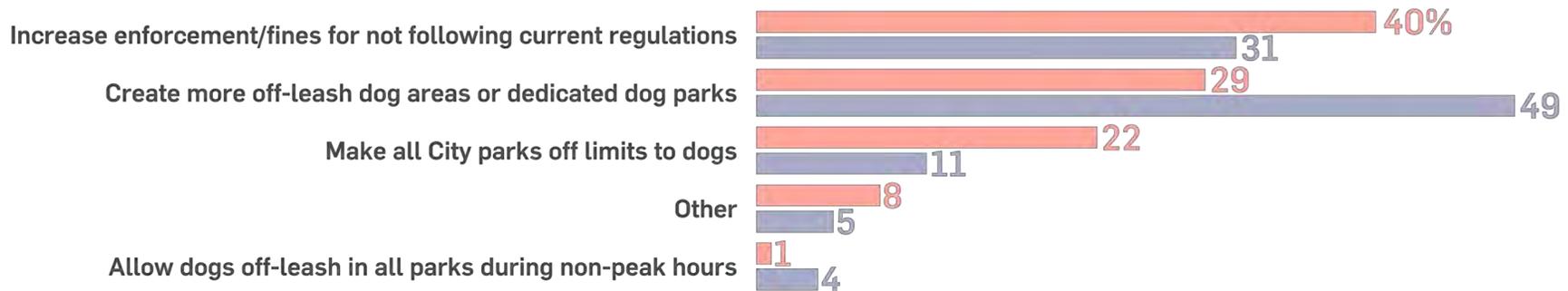
*To what extent do you agree or disagree with the following statement?
Dogs and/or their owners often cause conflicts with other users in Herriman parks and open spaces.*

■ Strongly agree
 ■ Somewhat agree
 ■ Neither agree nor disagree
 ■ Somewhat disagree
 ■ Strongly disagree



How would you most prefer Herriman to resolve the conflicts between dogs and/or their owners and other park and open space users?

■ Not a dog owner
 ■ Dog owner

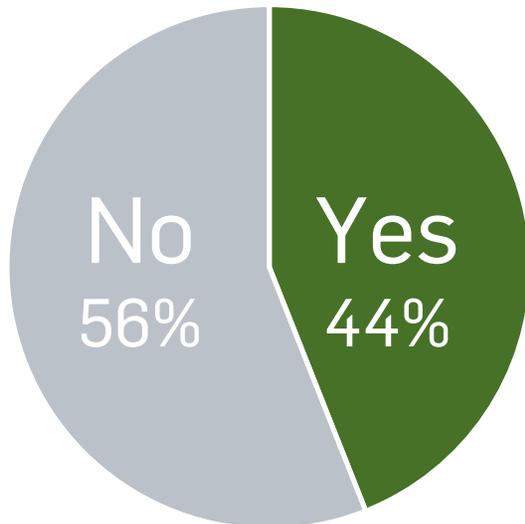


SPORTS & RECREATION PARTICIPATION

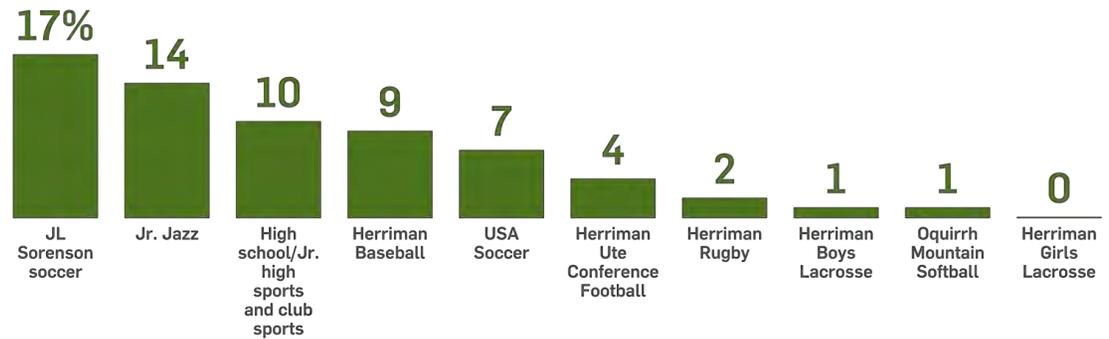
RECREATION PROGRAMS

A majority of residents have not participated in any Herriman rec programs in the past year because they are not interested. Among those who have participated, JL Sorenson soccer and the Jr. Jazz program are the most popular.

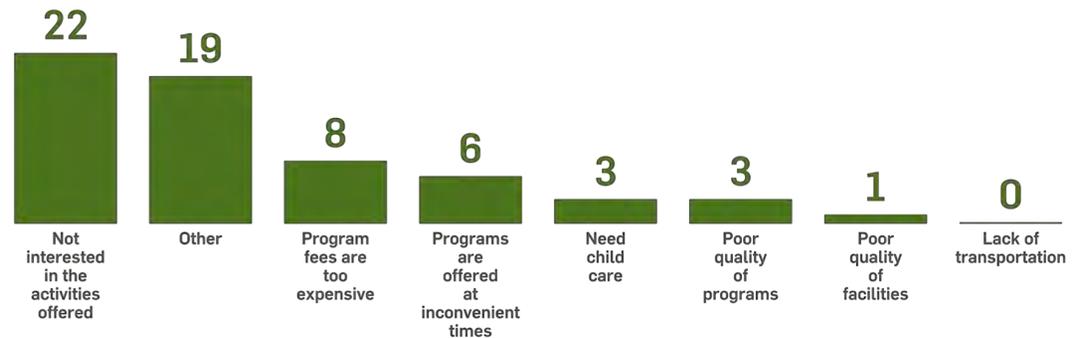
Q Have you or any members of your household participated in any sports or recreation programs in Herriman during the past 12 months?



Q Which of the following sports or recreation programs in Herriman have you or members of your household participated in during the past 12 months?



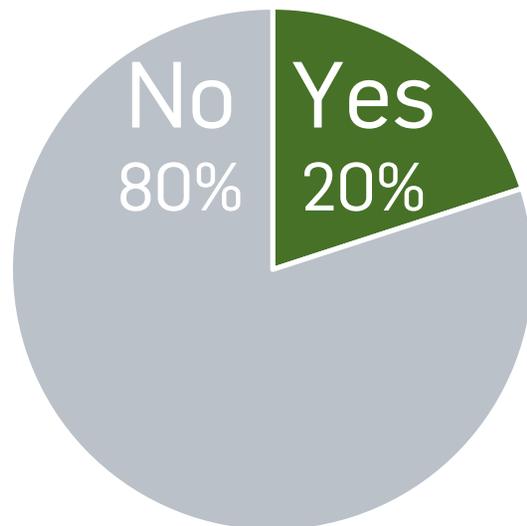
Q Which of the following reasons best explains why you do not participate in sports or recreation programs in Herriman? Select up to three.



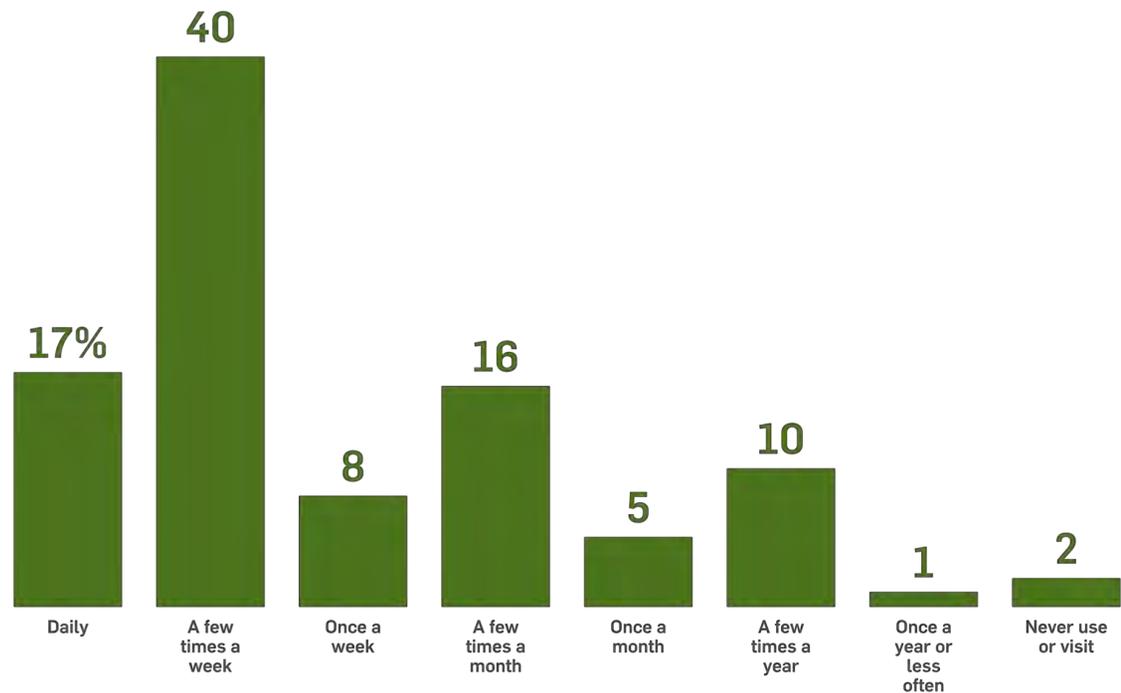
JL SORENSON RECREATION CENTER

Only 1-in-5 residents currently has a pass to the JL Sorenson Recreation Center, but those who do have passes are frequent users.

Q Do you have a pass to the JL Sorenson Recreation Center?



Q How often do you use or visit the JL Sorenson Recreation Center?



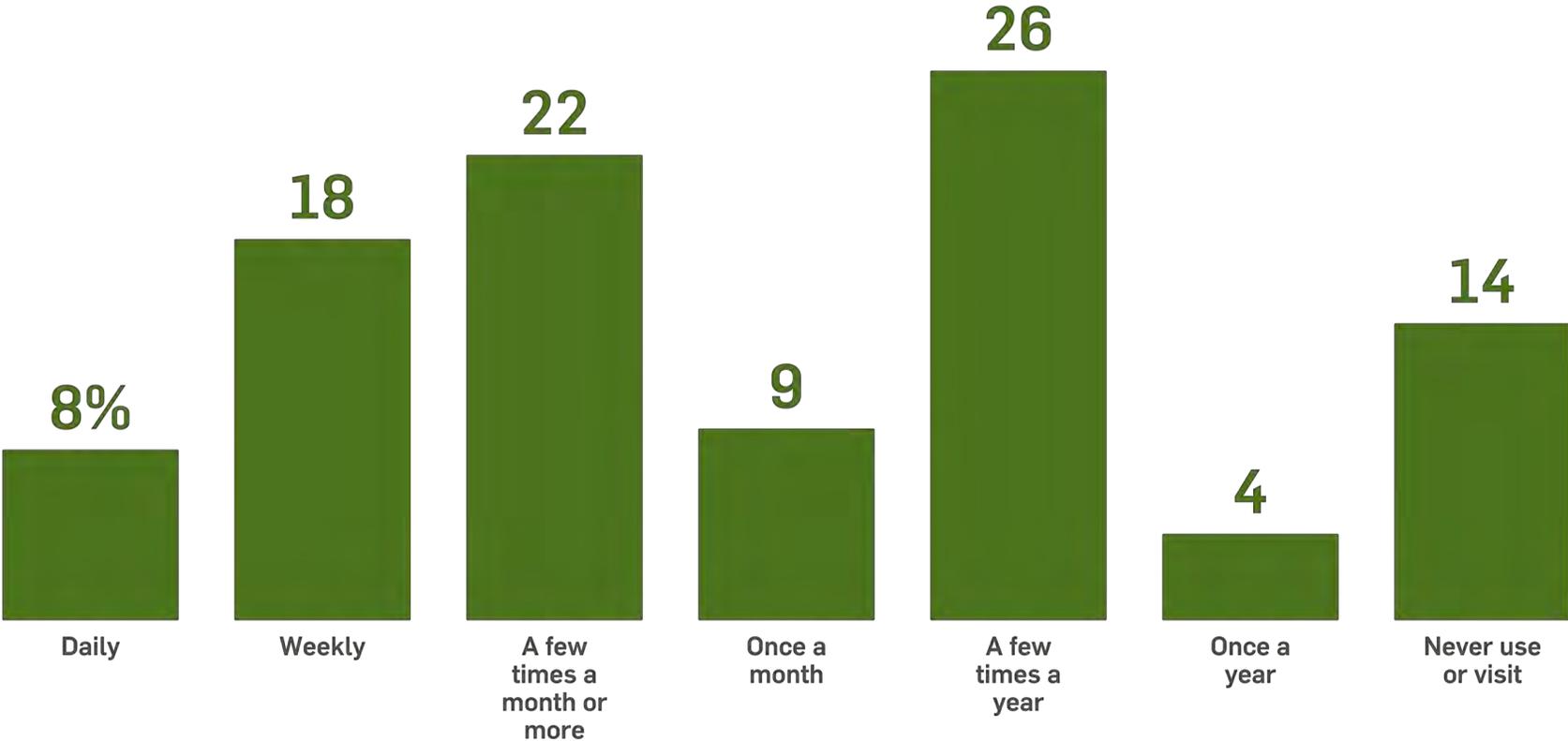
TRAIL USE

CURRENT TRAIL USE

A majority of residents use trails in the city once a month or more often—comparable to the rate of park use among residents as a whole.



How often do you or members of your household use trails in Herriman?



CURRENT TRAIL USE BY DISTRICT

District 2 residents are the most frequent trail users overall, while those in District 1 use trails least.



How often do you or members of your household use trails in Herriman?

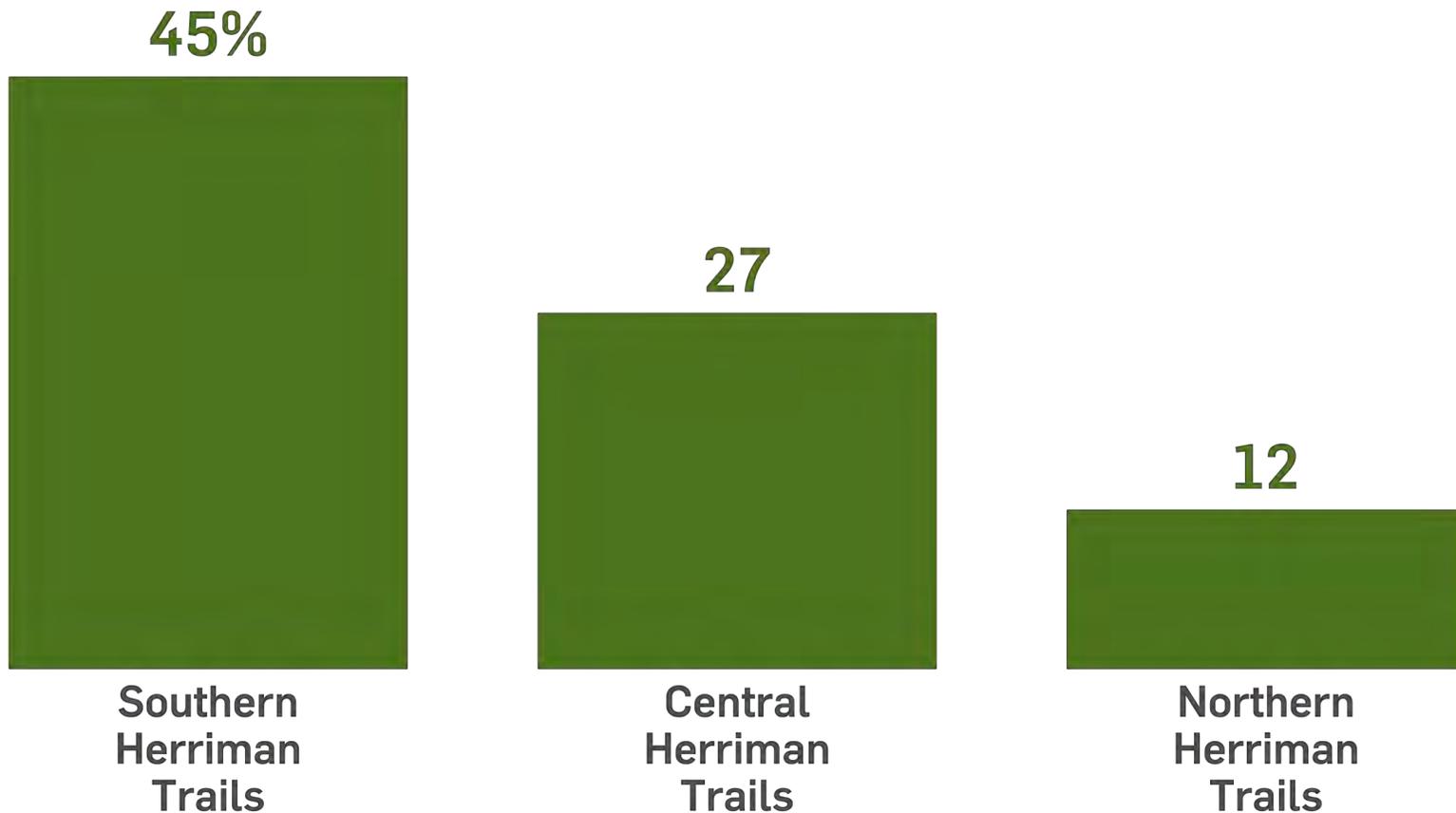


TRAIL REGIONS

Trails in the southern portion of the city, including the foothill/Butterfield trails are the most popular overall.



On the map below, please select the region of the city where you most frequently use trails in Herriman.

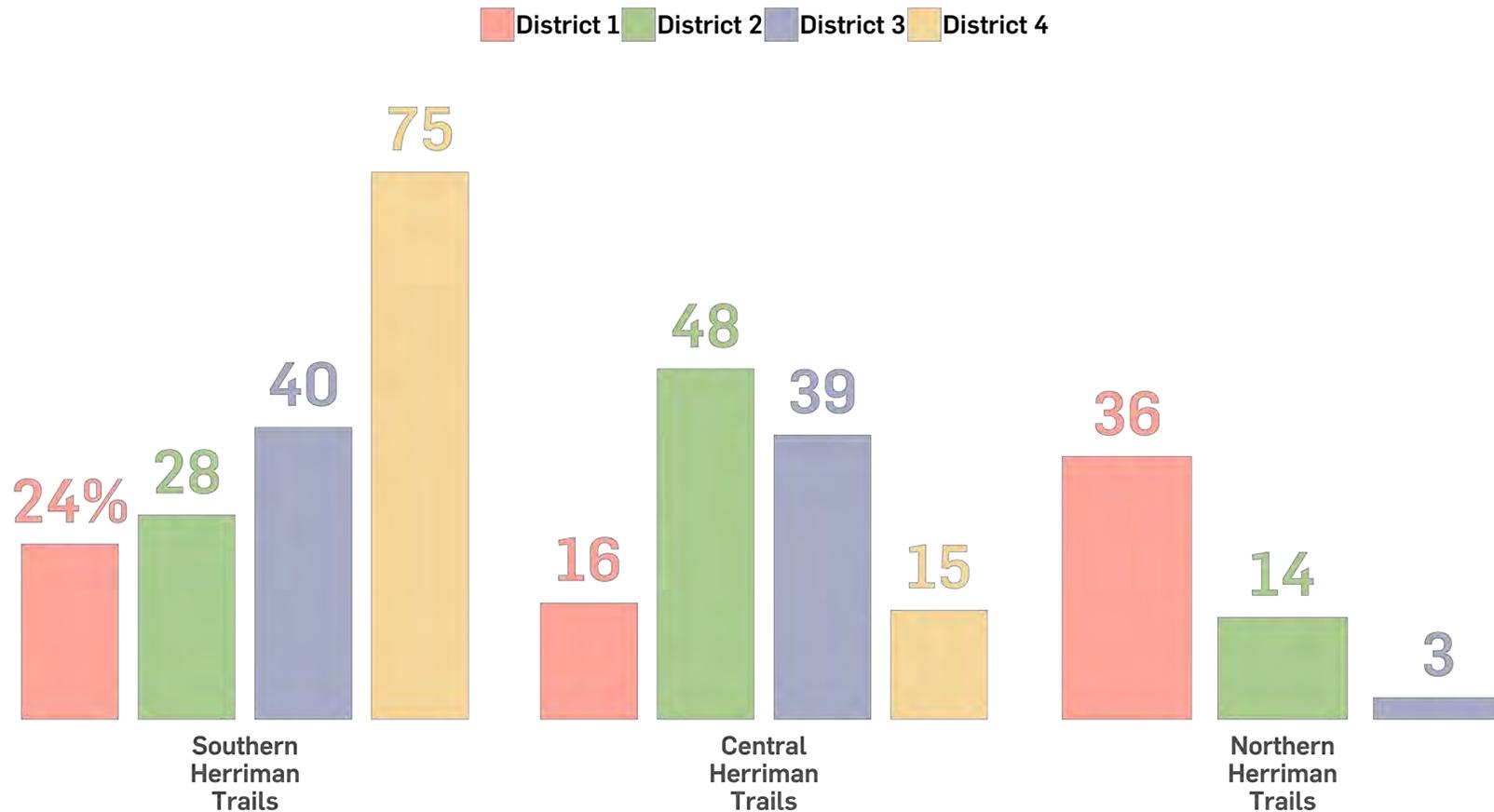


TRAIL REGIONS BY DISTRICT

Residents in District 4 are significantly more likely to use Southern Herriman trails, or those trails in their own backyard.



On the map below, please select the region of the city where you most frequently use trails in Herriman.

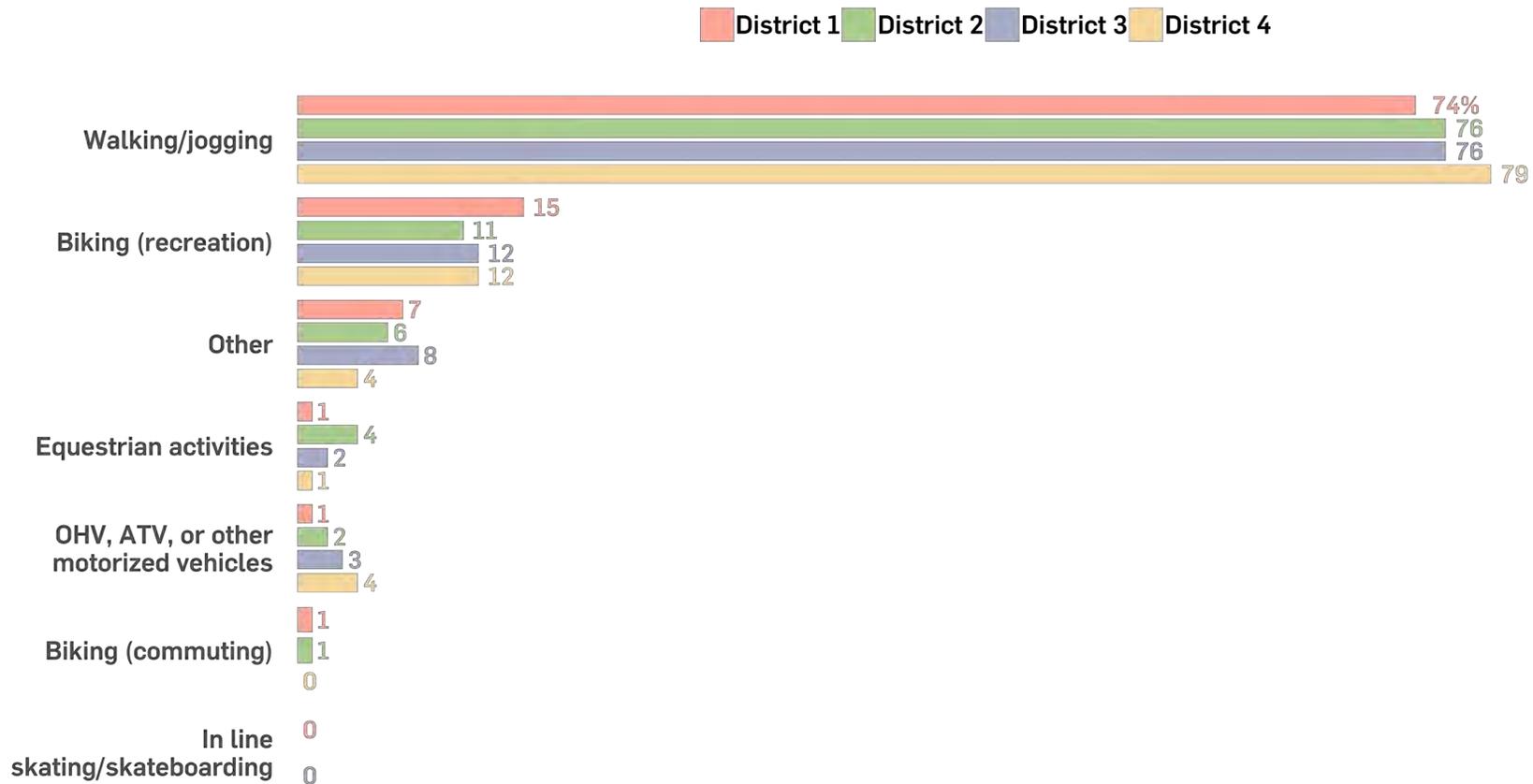


TRAIL USE PURPOSES

A vast majority of residents use trails for walking or jogging.



Which of the following reasons best explains why you use the trails in Herriman?

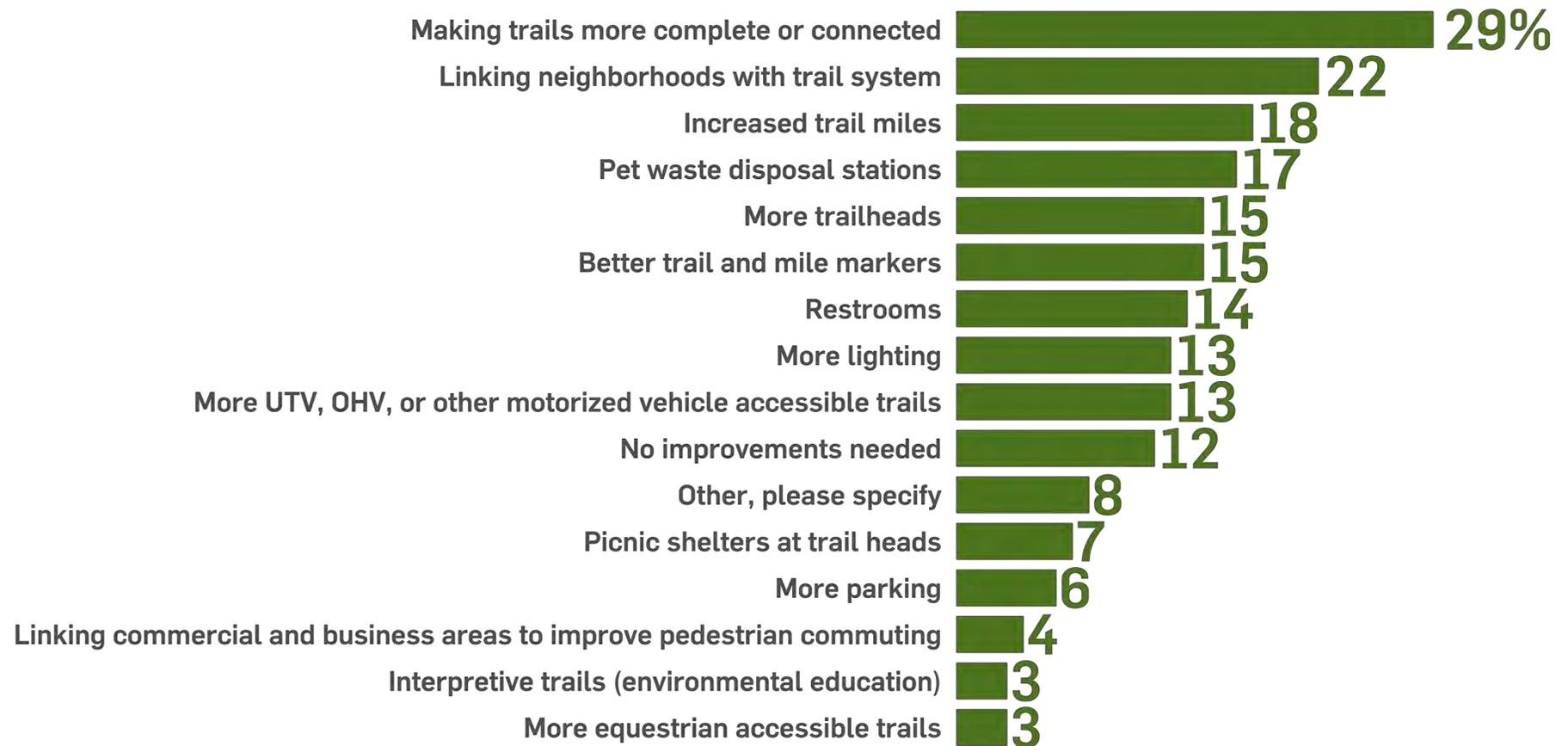


TRAIL IMPROVEMENTS

About a third of residents would like to see city trails completed or connected to one another, and 1-in-5 would like to see neighborhoods connected with trail systems. Residents would also like to see increased trail miles and more pet waste disposal stations.



Which, if any, of the following improvements should be made to the trails in Herriman? Select up to three.

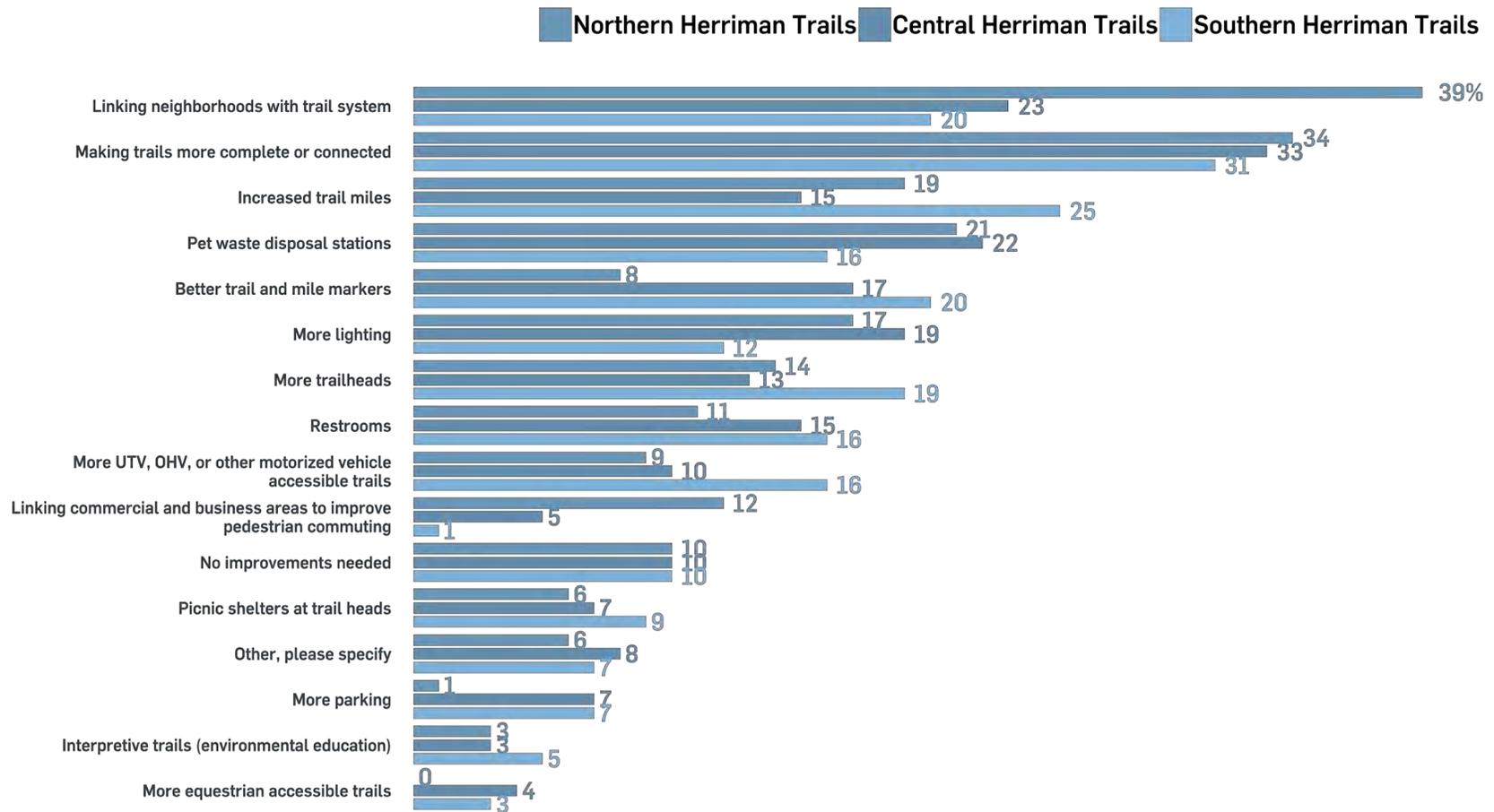


TRAIL IMPROVEMENTS BY REGION

Residents would most like to see trails in the northern region of the city linked to neighborhoods, while they would like to see more complete or connected trails throughout the city and increased trail miles in the southern region.



Which, if any, of the following improvements should be made to the trails in Herriman? Select up to three.



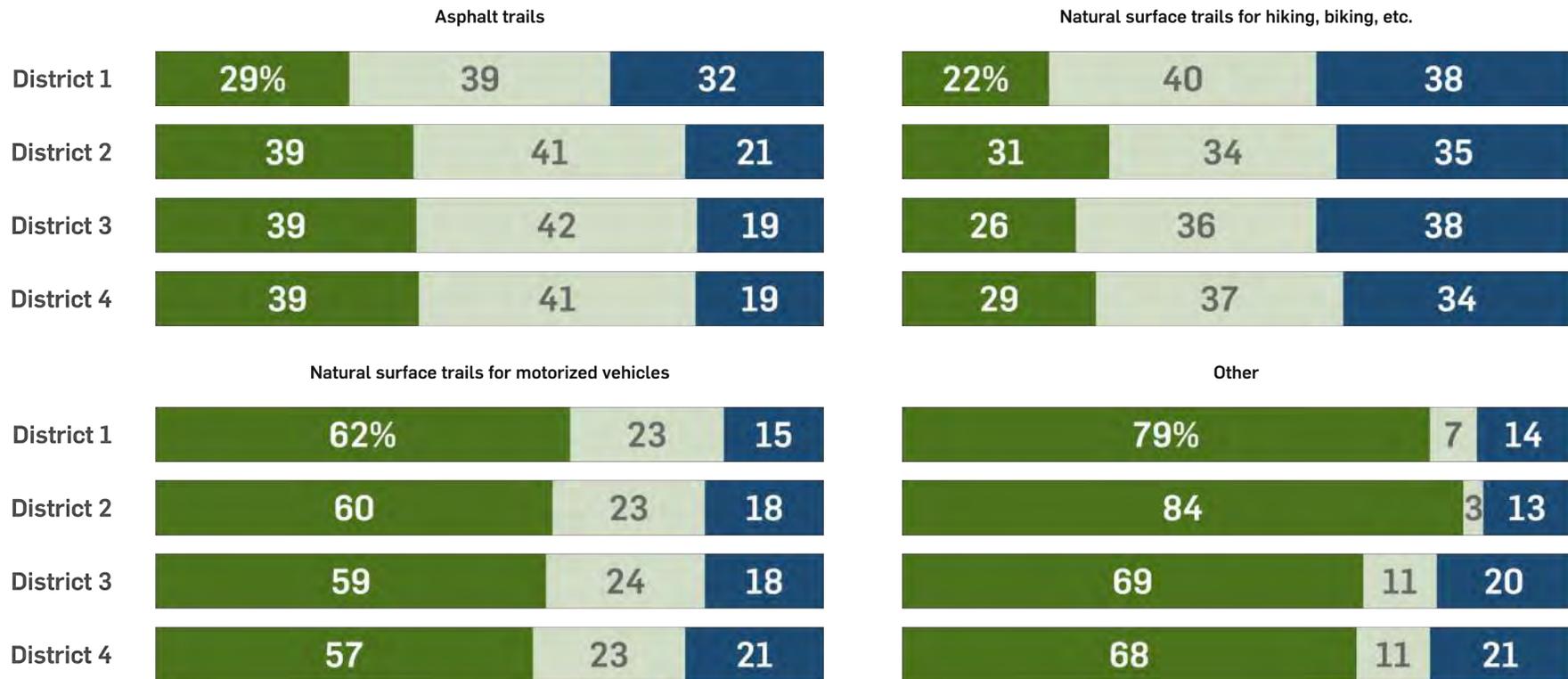
INCREASED TRAIL TYPES

Residents throughout the city would like to see significantly more natural surface hiking or biking trails. District 1 residents would like to see more asphalt trails. Most residents believe there are a sufficient amount of trails for motorized vehicles.



Please indicate whether you would like Herriman to increase the number of each of the following types of trails in the city, or if you think the current number of each type of trails is sufficient.

■ Sufficient amount ■ Increase a little ■ Increase a lot



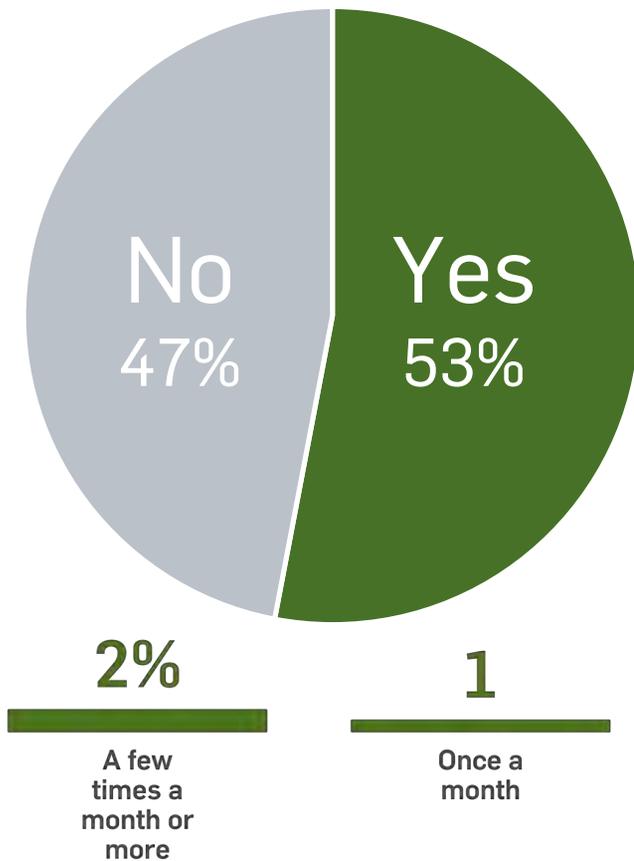
ARTS & CULTURAL EVENTS

HERRIMAN ARTS COUNCIL

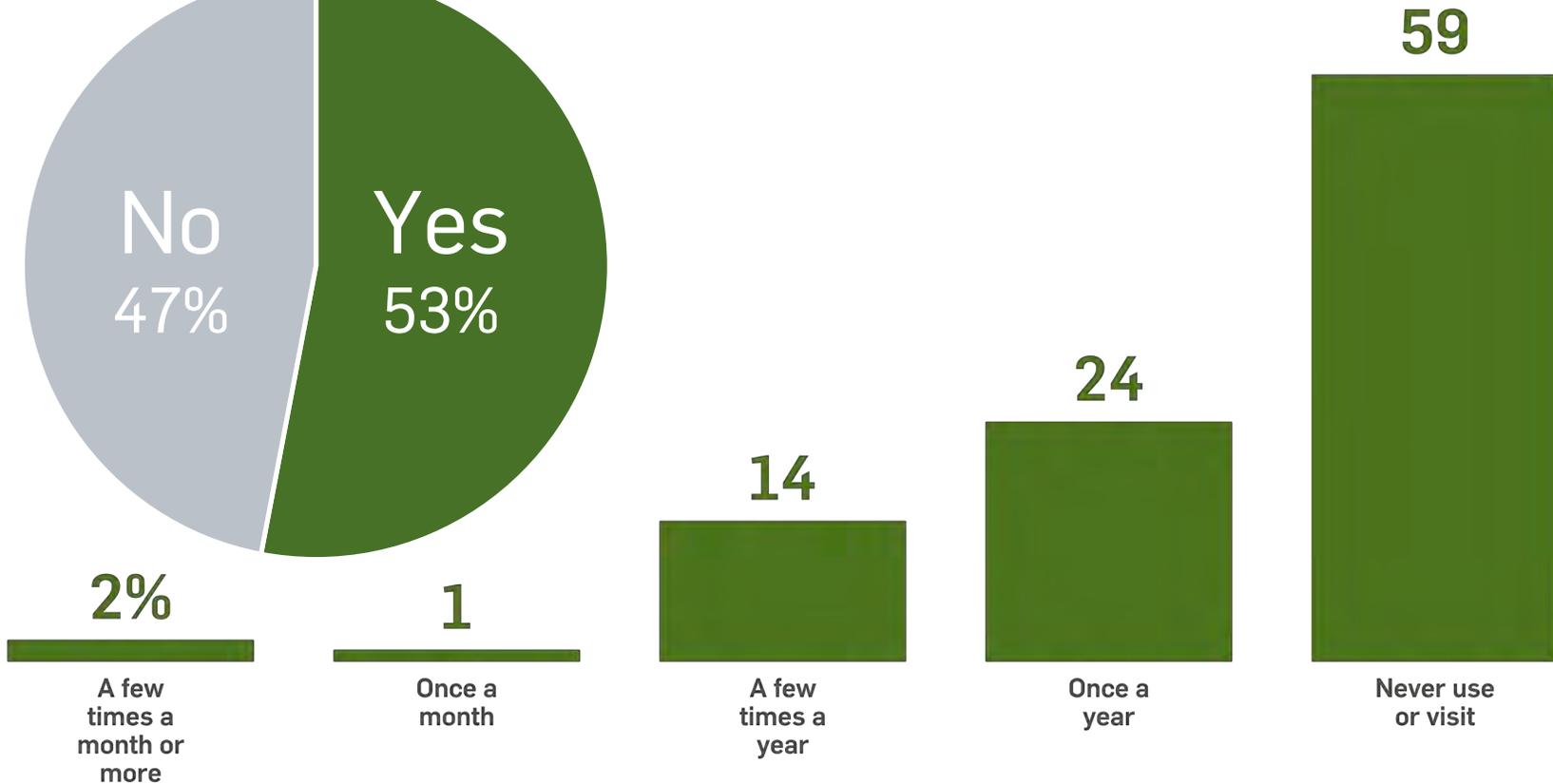
A majority of residents have heard of the Herriman Arts Council, but most never attend or participate in Arts Council events.



Have you heard of the Herriman Arts Council?



How often do you attend or participate in Herriman City Arts Council events?

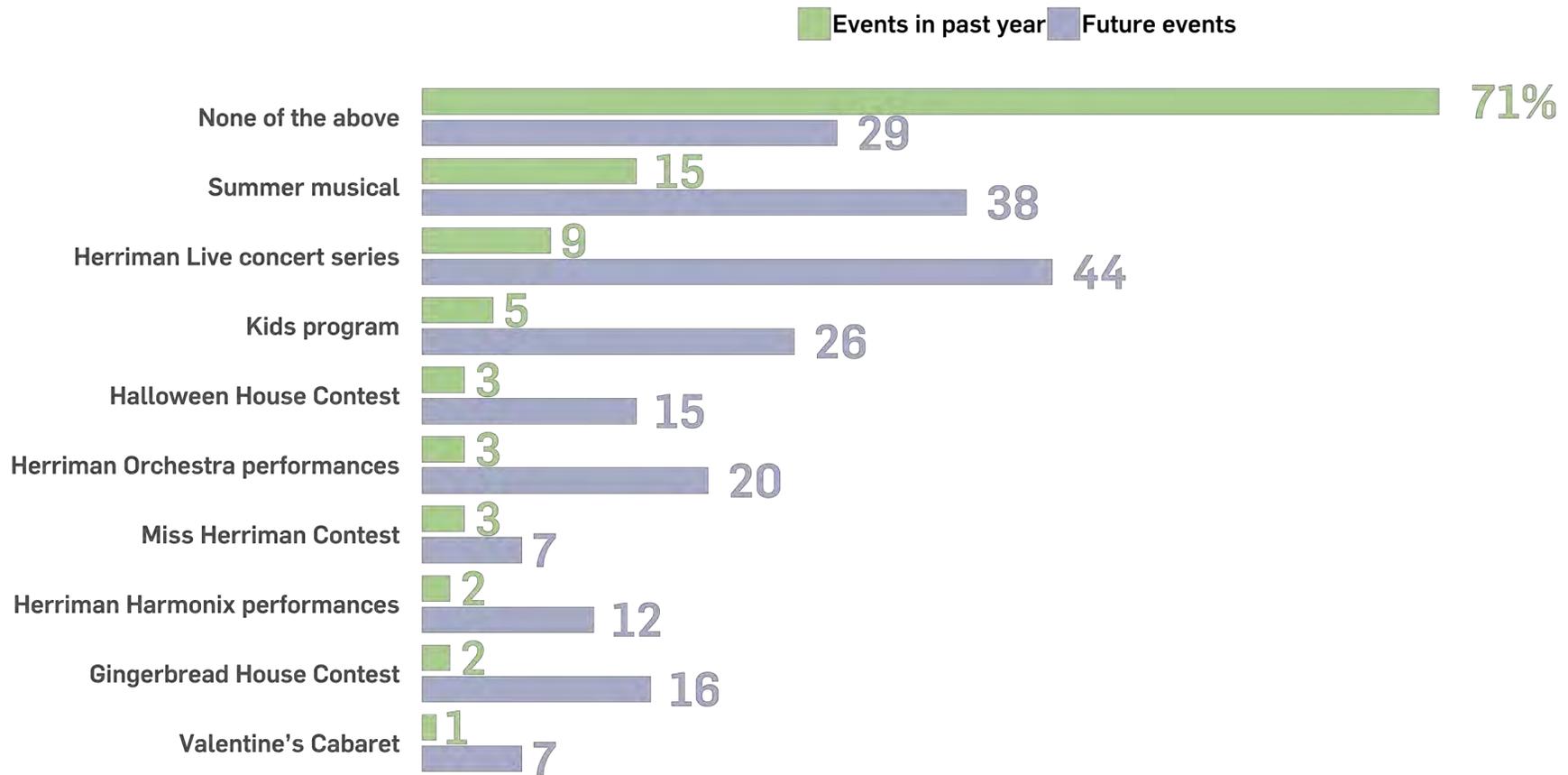


HERRIMAN ARTS COUNCIL EVENTS

Most residents have not attended any Arts Council events in the past year, but many are interested in attending the Herriman Live concert series or the summer musical in the future.



Which, if any, of the following Herriman City Arts Council events have you attended in the past year/are you interested in attending in the future? Select all that apply.

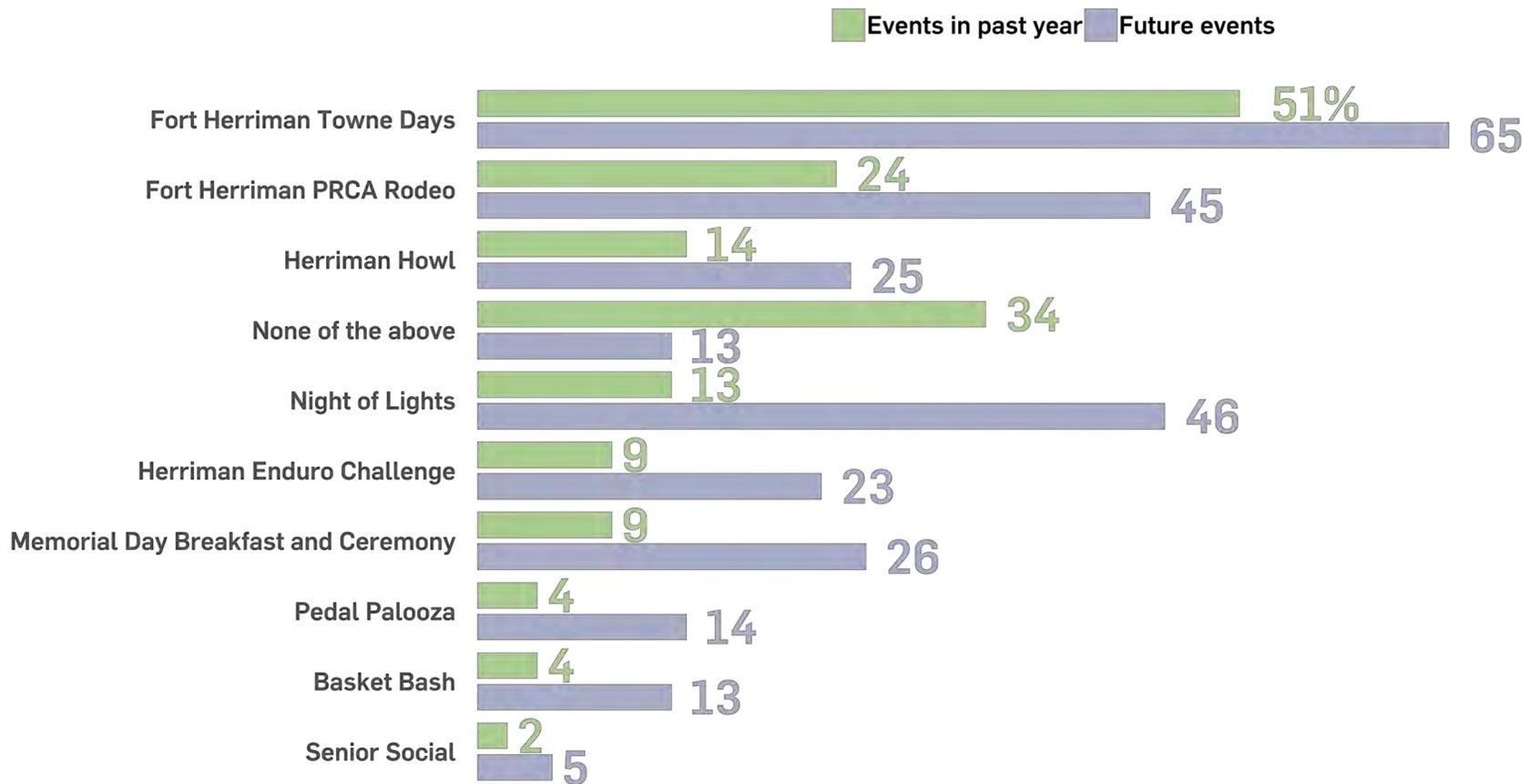


HERRIMAN CITY EVENTS

Fort Herriman Towne Days is currently the most attended city event overall, but residents are also interested in attending the PRCA Rodeo and the Night of Lights.



Which, if any, of the following Herriman City events have you attended in the past year/are you interested in attending in the future? Select all that apply.



COMMUNITY ARTS CENTER

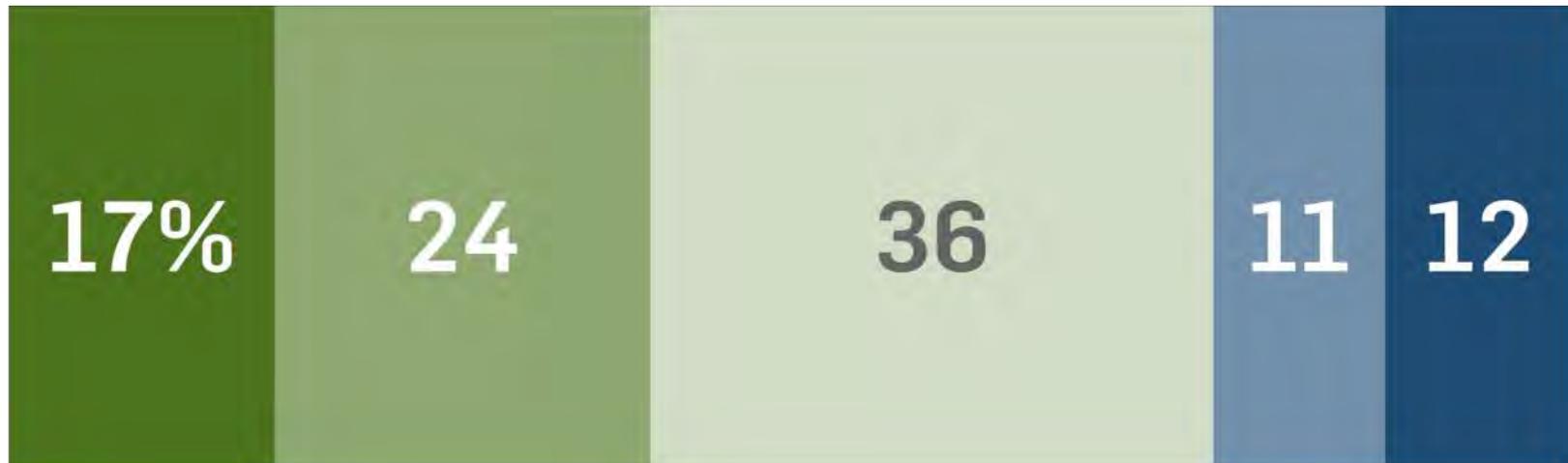
41% of residents agree that cultural and arts events in the city would be improved by having a dedicated community arts center, but more than a third express no opinion on the issue.



To what extent do you agree or disagree with the following statement?

Cultural and Art events in the City of Herriman would be improved by having a dedicated Community arts center.

Strongly agree Somewhat agree Neither agree nor disagree Somewhat disagree Strongly disagree



FOCUS GROUP MEETING NOTES

Herriman Parks, Recreation, Trails and Open Space Master Plan



NOTES

Focus Interview #1:

Arts Council, Historic Committee, Community Gardens Meeting

October 9, 2018, City Hall

IN ATTENDANCE:

James Crane	Arts Council
Stephanie B. Johnson	Historic Committee Chair
Bryn McCarty	Assistant City Planner
Gene Mendt	Community Garden
Tami Moody	Director of Communications
Kevin Schmidt	Events & Recreation Manager
Heidi Shegrud	Landscape Architect
Deb Taylor	Arts Council
Anthony Teuscher	Parks Manager
Blake Thomas	City Engineer
Wendy Thomas	Director of Parks & Events
Mark Vlasic	Landmark Design
Lisa Benson	Landmark Design
Madison Merrill	Landmark Design

SUMMARY

The meeting began with introductions and discussion of the project's purpose. This was followed by a discussion of the Arts Council, Historic Committee, and Community Gardens in the City, and their needs and desires as they relate to the master plan update. The notes from the meeting follow.

DISCUSSION/COMMENTS

Y2 will send survey questions, and have a meeting set up for next Wednesday at 10:30 am to review the survey.

ARTS

- Right now the big focus is on performance art – It's where they've landed at with their volunteers. They would love to represent all arts including visual arts across community.
- Doing what can to get by.
- Great support from City.
- Want to educate and expose residents to the arts, and provide learning how to make art, not just view art.

1

- Their main goal is an arts venue, but maybe not limit arts to one location. Locations throughout the community to do a variety of activities would be great.
- They're not formally trained - just passionate about what they do.
- Want the arts programs to grow.
- Activities
 - Summer musical at Butterfield Park pavilion
 - Children's workshop theater
 - Cabaret at City Hall
 - Acapella group
 - Herriman Live at band stand last year
 - Active orchestra
 - Visual arts show
 - Classes on arts and crafts
 - School arts show
 - Best dressed house contest
 - Gingerbread house/Christmas events
 - Partner with schools for holiday performance, kids performance, adult orchestra
- Use High school and Jr high - trying to move to Crane Park Pavilion for some performances. Can't do year round events except at schools.
- No venue for large concerts.
- Remember who we are, our roots, why? What makes us unique
- City has taken over some events. Very closely tied to city, want to maintain that relationship.
- No percent for arts yet.
- Try to involve kids in programs, but could be more, 100 kids, classes fill in one day.

HISTORY

- First book written on Herriman's history - a 15 year undertaking.
- City purchased small rock home across from Main Street - would like to restore, not a lot of room for parking.
- Several additional historic homes would like to buy. Would like to preserve homes still standing in the City.
- Old district has no curb and gutter. There are no standards for building in this area - development has been haphazard. Old and new homes mixed. There's not a recognizable district – no one can agree on the boundaries. Would at least like signage to indicate where it is.
- Keep spirit alive of small town beginning - keep Old Town "Rural". Transition has been so fast.
- Would like to maintain some of the homes and characteristics and offer self-guided tours.

2

- Old log cabins are located at the community gardens. Would like to weatherproof and set up with pioneer era learning centers. Educate residents and future generations on history - education has always been highly valued in Herriman.
- There's a great historical barn in town that they would love to buy.
- Options for preserving buildings include conservation districts and historic districts. Conservation districts are less restrictive.
- History, present to school kids.
- Embrace urban community, but have rural feel.
- Kids visit historic cabins at community garden.

GARDEN

- Community plots, 50 plots with over 30 gardeners.
- By old Herriman Fort 6000 West 13000 South.
- Plot size is 15 x 25 – entire garden is only one or two acres.
- Have poor soil.
- People from all densities of housing, but mostly single family.
- Not a huge demand for more plots right now.
- Water is a challenge, run out of water half way through season.
- Flood irrigate with a gate system - lost water late June/early July this year.
- Donated harvest from one section to the food bank – about 1,200 lbs. of produce.
- City has been great partner.
- Have landscape architect on staff, which is helpful.
- Old rail barn could be a good place for City greenhouse - city could grow own plants.
- Thinking about the experience like Tuacahn, tied into historical aspect, gardens, flowers, produce, old farm - focus on citizens that help.
- Use to be a rose/flower club - garden was center block between church and school.
- Classes, 4H/FFA come to gardens but timing is challenging.
- 4H used to be over summer / county fair.
- Garden is locked, cabins are not always open and accessible.



NOTES

*Focus Interview #2:
Neighborhood Facilitators & Sports*

October 30, 2018, City Hall

IN ATTENDANCE:

Robert Bradfield	Facilitator - Zone 2
Kevin Schmidt	Herriman Events Manager
Tami Moody	Herriman/Gov. Affairs
Kourtney Fitzgerald	All Abilities/Special Needs
Kyle Walton	Facilitator - Zone 5
Preston Oberg	Facilitator - Zone 6/7
Mike Allen	Utah Soccer Alliance
James Webb	Herriman Baseball
Anthony Teuscher	Herriman City Parks
Heidi Schegrud	Herriman City Parks
Wendy Thomas	Herriman City
Gordan Haight	Herriman City
Tom Jager	Herriman Youth Football
Jeff Wilson	Herriman Rugby
Blake Thomas	Herriman Engineering
David Hale	Facilitator- Zone 3
Madison Merrill	Landmark Design
Lisa Benson	Landmark Design
Mark Vlasic	Landmark Design

SUMMARY

The meeting began with introductions and discussion of the project's purpose. This was followed by a discussion of neighborhoods and sport organizations in the City, and their needs and desires as they relate to the master plan update. The notes from the meeting follow.

DISCUSSION/COMMENTS

- Unique area with foothills and trails
 - More interconnected trails – local to foothills
- Families want smaller parks
- Herriman has a strong athletic history
- 20% open space requirements
- Look at numbers not just public survey
- Smaller developments result in small parks with 20% requirement
 - Need policy for big parks. Too many small parks

- Herriman City is a great partner
- Need space for bigger events
- Need vision – don't focus on money
- Nontraditional activities
- Mountain biking
 - Look at upper and lower end of standards
- Trail users: horse, OHV/ATV, bike, hike
- Change out equipment – needs change in neighborhoods over time
 - Should be a policy for neighborhoods to say what they want
 - Rotating fund
- Fast growth – trying to pull back growth/density
- Space matters – people want uses that take more land
- Golf courses going away – New golf course by business hub on Porter Rockwell?
 - Partner with corporations
- Water parks – closest one is Boondocks
 - Need for water park on West side
- Horse facilities – Five Mile Pass
- Proposed shooting range south of Providence Hall (needs different location)
- Secured foothills is core to vision
- Bacchus Highway – used by runner and cyclists – Needs to be safer
 - Connect to another destination
- Partner with Kennecott
- Needs for outdoor pool & indoor ice rink
- Draper – Dimple Dell
- SLCC – 90 acres – play at Real
 - University of Utah may joint locate with SLCC
- USU – colleges at two ends of the city – “College Town”
 - Includes classes, connection center, technology, agricultural center (possibly housing)
 - Ensure good connectivity
 - Share facilities with USU
- High Country – 2-5 acre lots
- On street bike trails

ADA

- Few ADA or all abilities parks in county
 - Parks become destinations for families
- Herriman has large ADA community
- Paved trails are important
- Fundraising events held at ADA parks
- No woodchips -smooth surfaces
- Need ramps to play

2

- Community partners can help fund
- ADA parks are for all abilities
- Percent of parks should be ADA
- Integrating sports with the disabled
- Remodel existing parks for ADA
- Should all new parks be ADA?
- Retrofitting – make sure all parks are awesome

SPORTS

- RAC can accommodate many sports (football, lacrosse, rugby, soccer, etc.)
- Lacrosse, rugby, and football can share fields
- Need space for tournaments
 - Field complex
- Herriman could be nationally known as sports destination
- Clubs want to work with city to use Umbria & Rosecrest
- Teton Ranch Development – large park planned
 - Sports want field & baseball diamonds (smaller Butterfield park)
 - Concerned who will pay for it
 - Impact fees will not cover cost
 - Can leagues contribute?
 - City provide fields & sports bring in revenue
- How many field hours are needed? Number of fields needed? What is active component needed to quantify this?
- Sports bring revenue to City (parks as economic development)
 - Biggest football destination in U.S.

Utah Soccer Alliance (USA)

- 1200 players, 80 teams
- Want RAC – 16-24
- Athlos & High School – 30 acres – would like 2 full sized soccer fields

Herriman Baseball

- 1000 players?
- Main facility: Butterfield Park
- Plays locally – SW end of valley formed its own alliance
- Would like another 4 or 5 plex

Herriman Rugby

- 250-300 players
- Warriors practice in Lehi but play in Herriman
- High School National Rugby championships must held in SLC facilities

3

Herriman Football

- 700 players?
- Currently uses 11 fields

Herriman Parks, Recreation, Trails and Open Space Master Plan



NOTES

*Focus Interview #3:
Trails, Rodeo, Equestrian & OHV*

November 1, 2018, City Hall

IN ATTENDANCE:

Karen Nukaya	Herriman City
Kevin Schmidt	Herriman Events Manager
Tami Moody	Herriman/Gov. Affairs
Dee Oakeson	Rodeo
Ronnie Gunn	Rodeo
Craig Romrell	UTV Utah
Chris Berbert	City Planning Commission
Jo Darton	Herriman Trails Committee
Anthony Teuscher	Herriman City Parks
Heidi Schegrud	Herriman City Parks
Wendy Thomas	Herriman City
Brad Jensen	Herriman Trails Committee
David Watts	Herriman City Council
Kami Jones	Herriman Trails Committee
Gordan Haight	Herriman Trails Committee
Lisa Benson	Landmark Design
Mark Vlastic	Landmark Design

SUMMARY

The meeting began with introductions and discussion of the project's purpose. This was followed by a discussion of trails, equestrian facilities, rodeo, and OHV and the needs and desires as they relate to the master plan update. The notes from the meeting follow.

DISCUSSION/COMMENTS

- Along Mountain View Corridor – take trail from 118th then along Bacchus for a loop
- Need more program space for baseball, lacrosse & rugby
 - Enough for soccer
- Seniors play pickleball
- City is Annexing Dansie piece, which is why we are doing all these studies
 - Look at potential annexation areas
 -

Equestrian Community

- Separate equestrian, OHV, and hiking trails

- South side – horse specific trails and off road activities are popular
- Separate uses as much as possible
- Have enough property to accommodate all users
- Mountain bikers are the biggest challenge for shared trails with equestrians
- Equestrians love the trails, and think all user groups can get along
- The arena at Butterfield is awesome and gets used April to Labor Day. It is as good as any in the state.
 - The equestrian community helps with the rodeo, and volunteer a lot in general.
 - Camper/trailer hookups didn't get installed initially. They would help the City attract bigger events. They already have the space, but not the hookups.
 - Camping is allowed for some events like the endure and rodeo – about 24 groups camp.
 - Need better access control – white vinyl doesn't work.
 - High School has a rodeo, riding clubs, 4H, etc.

Motorized Trails

- Camp Williams is proposing a motorized and equestrian trail that will circumnavigate the base. There will be a trailhead at Porter Rockwell Drive.
 - Concerned that if this becomes the only place for OHV/UTV use in the valley, the trails and trailheads will be overused.
 - Trailhead placement is key – can't have them close to residential areas.
- Look at Tooele & Utah County for OHV trails – Herriman and Salt Lake County are gaps
- Jeep trail is gated off
- Grants for OHV trails

Backcountry Trails and Foothills/Open Space

- Cross county, lacrosse and football use foothill trails for training
- There are four high school mountain bike teams that use the HHOS trails regularly.
 - They like Eric's trail because it has rocks to practice on, and switchbacks.
 - High School teams have helped finish the trail, saving the City a lot of money.
- Need trails for all ages – younger kids and newer riders have a hard time mixing with advanced mountain bikers. Also have kids on foot too in neighborhoods and on foothills trails.
- Bonneville Shoreline Trail
 - Bluffdale alignment for BST comes to Herriman border
 - A true urban interface
 - All development in foothills should accommodate the BST
 - To Yellowfork and beyond, Kennecott and beyond – Rio Tinto is asking for maps
 - Focus on south segments first, then west
 - One mile segment needs approval of HOA in High Country Development
 - County must approve then BLM

2

- Ranchers
- Look at Herriman Hills Open Space Master Plan
- Accessibility – ADA routes to a few destinations
- HHOS Ideas
 - Camping – out of the city
 - Flat beautiful trail in middle of Eric's
 - Winter camping
 - 1 acre, 25 spots on Benson property
 - Truck pull-up camping
 - Pavilion and gathering area at a minimum, maybe an amphitheater
 - Winter activities – snowshoeing, hiking, hand gliding, skiing, tubing, fat tire biking
 - Cross country skiing – training that can be modified for Olympic Games
 - 300' zone
 - Have had requests for hang gliding off of foothills
 - Have enough trailheads, parking, restrooms (not all need restrooms)
 - Rock scramble – rock climbing
 - Mud races
 - Incline – challenge staircase like Denver has
 - Potential camping areas in higher grounds in foothills
 - Need something like Provo Trail up Butterfield / Yellowfork Canyons
 - Would love pump track / flow track
 - How to connect these elements
 - Give kids off-road options
- Camp Williams is installing waterline for fine mitigation – could be for restrooms etc.

Road Biking

- Bacchus is so busy – could connect up Butterfield Canyon.
 - Could get developer to do make a nice trail instead of sidewalk (like Hamilton Tams, road base, w wood chips beside too)
 - Look at Draper and other regionally for standards
- Mountain View Corridor trailhead for road biking at Smith's

OHV

- OHV along Camp Williams – connect to Porter Rockwell Trail?
- Wendy is meeting with State, County OHV
- Have other areas right now if only place for OHV – this will become over used
- Firebreak Trail – critical where trailheads are
 - Like trailhead on Porter Rockwell – not residential areas

3

EQUESTRIAN / RODEO

- For equestrians, mountain bikes are the biggest danger, trails are awesome, can get along
- Arena is awesome April to Labor Day – help with rodeo, volunteer a ton
 - As good and any arena in the State
- Camper / trailer hookup – didn't get put in initially – could host larger events
- Do allow camping
 - About 24 the camp for endure & rodeo
- Fencing – need better access control – white vinyl doesn't work
- High school rodeo, riding clubs, 4H groups

WISH LIST

- Shooting Range
- 3D archery range
- Indoor equestrian space – nice but not necessary
- Private indoor arena – upper hills
 - Can be used for other things
- Add a policy about event frequency – number of events per month
 - Special events permit process
- Outdoor swimming pool
- Disc golf
 - Need a location (Goblin Valley is cool)

PUBLIC SCOPING MEETING NOTES

Herriman Parks, Recreation, Open Space and Trails Master Plan



NOTES

Public Scoping Meeting

November 5, 2018, 1:00 pm, City Hall

ATTENDANCE: 9 signed in

SUMMARY

The meeting began with a Visual Preference Survey, where attendees were asked to score 50 images based on personal preference. The results are available on the project webpage (www.ldi-ut.com/herriman-parks) under documents. The survey was followed by a discussion about what the public's needs and desires for Parks, Recreation, Open Space and Trails. The notes from the meeting follow.

DISCUSSION/COMMENTS

EXISTING

- Love trails – hiking, biking, running, ATV trails
 - Trailheads adequate
- Changing demographic in Herriman – still young but aging
 - High density areas will always have young children
- Need bathrooms at trailheads (even if portables)
- Park restrooms are ok
- Blackridge is awesome
 - Very popular but has issues
 - Change parking to charge non-residents?
 - Water shared with another city – cannot make decisions alone
- Trails not as well maintained / don't have as many amenities as South Jordan
 - Like bike repair stations in South Jordan
- Southeast area in Herriman is crowded – needs more open space
 - Rosecrest neighborhood
- Like ATV trails and foothills
- Kids need more outdoor activities
- Open space brings a sense of community
- Beautiful views
- Many spots with no city parks close to home
- Crane Park is great – love ice skating
- Like sledding in detention basins
- Travel outside of Herriman for skiing, HOV, indoor ice rink, dog park, indoor rock climbing

1

- Not enough soccer fields
 - Had to travel outside city for practice for the past 25 years
- Like outdoor amphitheater
 - More concerts
- Some detention basins are uses for open space, other not – need to differentiate
- Developers need to be held to higher accountability to provide quality parks, trails, and open space

DESIRES / IDEAS

- Mountain biking and Hiking trails – Priority
- Outdoor pool – priority
 - Big & fun
 - Like Draper
- More areas for outdoor activities
- Sports fields
- No to paved trails/roads on hillside – like it undeveloped
- Outdoor park like Olympic Park in Park City
 - Zipline, rope course, rock climbing wall, huge trampoline
- BMX dirt park
- Outdoor amphitheater for concerts and family movies
 - Like Draper
- Food Truck night
 - Like Daybreak
- All abilities park
 - Particularly for disabled and young children
 - Ramps not ladders
 - Parks should be mom approved before implemented
 - Different developmental stages need to be considered
- More accessible ATV trails
 - Like Heber / Cascade Springs
 - Something small (couple miles) but accessible from home
 - Where are possible trailhead locations?
 - Connect to adjacent cities (such as Eagle Mountain and Saratoga)
 - Funding from State Parks?
- More play options for older children (12+)
 - Like Park City
 - More danger
- Activities for all ages
- Heritage is important

2

- “town vs. city” – like small town feel (horses, ATVs, Open space, etc.)
- Need to know our “roots”
- Preserved agricultural / horse history & life style (more open space, gardening, bees, etc.)
- More parks with special amenities
 - Like Blackridge (water, trailhead, concessions, park)
- Arts less important – don’t want to take away from amenities



NOTES

Public Scoping Meeting

November 7, 2018, 6:00 pm; City Hall

IN ATTENDANCE: 21 signed in

SUMMARY

The meeting began with a Visual Preference Survey, where attendees were asked to score 50 images based on personal preference. The results are available on the project webpage (www.ldi-ut.com/herriman-parks) under documents. The survey was followed by a discussion about what the public’s needs and desires for Parks, Recreation, Open Space and Trails. The notes from the meeting follow.

DISCUSSION/COMMENTS

EXISTING

- No shade around playground at Crane park
 - Trees too young – need temporary shade while trees develop
- Arts is essential to Herriman’s culture
 - Arts is important to civilization
 - Moved here for the arts
 - Arts is investing in the community
 - Herriman has lost some of its arts identity in recent years
- “What trail system?”
 - Trails disconnected
 - Concentrated in certain areas – hasn’t kept up with growth
 - Little wayfinding and maps
 - Poor management
 - Goat heads – flat tires
- Parks within short distances are not always walkable – some roads are unsafe for pedestrians
 - Herriman was not developed as a walkable community
 - Busy streets are major barriers
- Not enough visible open space – development too thick
- Like taking dogs/horse up Yellowfork
- Have the land to support all types of play
- Herriman has a personality
 - Residents are committed, passionate, and invest in the community – we need to reflect those passions

- Never enough space for sports

DESIRES / IDEAS

- Hiking and biking trails – priority
 - 100 kids on high school mountain biking team – not enough trails
 - Enough space for an amazing trails community
 - Minimize steep slope – trails that are accessible to all
- Commercial street – pedestrians only
- Better, more interactive playgrounds
- Maintenance
 - Grease spinning ball
 - Weeds on trails
- Better security
 - Skate park closed frequently
 - Prevent vandalism
- More community gathering places
 - Sports complex, arts building, open space, playgrounds
- Golf course
- Pickleball
- Rugby field with goal posts
 - Currently practice in detention basin next to skate park
 - Win State championships every year – second place in nationals last year
- Sand volleyball league/tournaments at Butterfield Park
- No ATV trails around neighborhoods
 - Concerned about noise, safety, and fire danger
- Arts needs practice/performance/storage facility
 - Orchestra growing at a rapid rate – cannot secure a practice location
 - What is financially viable for Herriman?
 - People will travel for quality productions/venue
 - Facility can be used by many (dancers, musicians, artists, other communities, etc.)
 - Outdoor amphitheater only functional seasonally
- Establish an identity and vision
 - “We are the play place”
 - Keep equestrian feel
 - Entertainment and sports hub
- More advertising for outdoor amenities
 - Attract people to Herriman

2

- Better wayfinding
 - Trail signage
- People will pay for awesome amenities
 - Need major attractions to bring people to support the community
- Focus on amenities that can be used in all seasons and can be enjoyed by the majority
 - Maximize accessibility
 - Greenbelt in Boise
- Outdoor pool
 - Desired by many
 - Already have an indoor pool
 - Too expensive
- Indoor/outdoor pool
 - Like hotels
 - Too expensive
- Large, visible areas of open space
 - Why people moved to Herriman
- Don’t want development on hillside
- Partnerships with schools to share amenities
 - Daybreak school + rec center
 - Canyon School District + Sandy City Arts
 - School buildings are always booked
- Strict development agreements are essential
 - Hard to provide open space after an area is already developed

3

Appendix B: Open Space Acquisition Tools

The following are options for acquiring agricultural land in perpetuity, which could help broaden and enrich the Herriman open space system.

OPEN SPACE DESIGN STANDARDS/CLUSTERED DEVELOPMENT

Open Space Design Standards (OSDS) can be used to preserve agricultural land, wildlife habitat and open spaces while allowing an equal or higher level of development on a smaller area of land. OSDS's may establish the preservation of sites such as sensitive lands, farmlands, stream corridors, rural road buffers, view corridors and other open space identified by the community as important. OSDS's generally require the "clustering" of development as part of Conservation Subdivisions, helping to preserve open space and protect property rights. Open space preservation in new development areas can be encouraged through incentives, such as allowing full density with clustering or reduced density without clustering.

These mechanisms are not considered a "taking" because there is still reasonable and beneficial use of the property. They do not regulate density per se, just the pattern of development. To encourage and facilitate Conservation Subdivision development, it is important to: 1) treat cluster developments equally with conventional subdivisions in the development review process; 2) favor clustering in special areas; and 3) encourage cluster development as a standard, specifically for the preservation of open space. As a general rule, OSDS's are part of an overlay or special district.

As described below, Open Space Design Standards have several advantages over other means of preserving open space.

- They do not require public expenditure of funds, such as the purchase of property;
- They do not depend on landowner charity or benevolence, such as land or easement donations;
- They do not need a high-end market to be affordable;
- They do not involve complicated regulations for transfer of development rights; and
- They do not depend on cooperation between two or more adjoining property owners.

Open Space Design Standards and Clustered Development can simulate a transfer of development rights (see TDR discussion later in this section) by allowing the transfer of development density between non-adjacent parcels.

Most cluster subdivision ordinances specify that multiple parcels may participate in a clustered development, provided the parcels are adjacent to each other. This allows the transfer of density from one or more parcels onto a single parcel or portion of a single parcel. Similarly, non-adjacent parcels could be allowed to combine density and transfer it onto a concentrated site where services, such as sewer and culinary water, may be available. This technique allows land owners to seek development partnerships that may not have otherwise been available, encourages the free market to preserve more continuous greenbelts of open space, and concentrates development of new homes and businesses into a more compact growth pattern. The advantages of this development pattern include reduced costs to service growth, greater opportunities for farming or wildlife habitat activities, and larger, more contiguous open space areas.

ZONING AND DEVELOPMENT RESTRICTIONS: SENSITIVE LANDS OVERLAY

This tool requires additional regulation on underlying zoning districts, with special restrictions on unique resources, hazards or sensitive lands. However, a Sensitive Lands Overlay does not provide complete control of the land. Such overlays might be applied over core habitats, grazing land, stream and river corridors and other sensitive lands described in a corresponding Sensitive Lands Overlay Zone. Specific measures are then created to protect these areas. Within each category of protected land, specific regulations can be devised to treat specific density, open space, site design and building design requirements.

FEE SIMPLE (OUTRIGHT PURCHASE)

Desirable open space properties (recreational or agricultural) may be purchased and held by a responsible agency or organization for that purpose. Because of the potential for a very high cost of acquisition, fee simple acquisition should be reserved for highly important, critical parcels for which no other strategy can feasibly be used. Although fee simple title or out-right purchase can be the most expensive option, there are other opportunities that are available to help recover some of the initial investment.

PURCHASE AND SELLBACK OR LEASEBACK

Purchase and Sellback enables a government agency to purchase a piece of land, along with all the rights inherent in full ownership, then sell the same piece of land without certain development rights, depending on the preservation objective related to that parcel of land. The restrictions placed on development can range from no development to requiring clustered development. Purchase and Leaseback is similar, although instead of selling the land, the agency leases it with restrictions in place. In this manner the agency is able to recoup some of its investment in the form of rent.

CONSERVATION EASEMENTS

Conservation Easements have gained favor and popularity with property owners and preservation groups in recent years. These easements remove the right to develop from the usual bundle of property rights. This separation of development rights is accomplished in three ways:

Donations: The property owner willingly donates the development value of the property to a land trust or other organization and agrees that the property will never be developed. Tax incentives are available for such donations.

Purchases: The property owner sells the right to develop the property to a land trust or other organization, which agrees that the property will never be developed.

Transfers: The property owner transfers or trades the right to develop the property to another entity. The owner may then use that right on another property agreed upon by the jurisdiction administering the trade.

Conservation Agreements prevent alterations to a designated piece of land. Most land uses are prohibited, although certain uses such as farming, nature conservation, passive recreation and other “open space” uses may be allowed. Of the three methods (donations, purchases and transfers), transfers are the most complicated.

The conservation easement “runs” with the land and is recorded with the deed. Typically, the easement is granted to a land trust, land conservancy, or a government entity. The easement is typically agreed upon with the property owner who retains ownership of the property but gives up the right to develop it or to use it in ways that are incompatible with the open space goal. The entity receiving the development rights agrees to hold the development rights in order to maintain the area as open space. Often there are IRS tax advantages to the benefactor for the value of the donated development rights.

LAND BANKING

Local governments have used this option only rarely as a means for preserving land, primarily due to its often-prohibitive costs. This tool involves the purchase of land and holding it for possible future development. Often the land is purchased and leased back to the original owners so as to continue its immediate use, such as agricultural production. Agencies interested in this option should have the ability to purchase and condemn land, hold and lease land, and to obtain debt financing for its purchase.

TRANSFER OF DEVELOPMENT RIGHTS (TDRS)

This is a type of zoning control that allows owners of property zoned for low-density development or conservation uses to sell development rights to other property owners. For example, suppose two adjacent landowners, A and B, are each allowed to build a three-story office building on their own property. Using TDRs, landowner A could sell his development rights to landowner B, allowing B to build six stories high provided that A leaves his land as-is. This is a market-based tool, thus there must be sufficient demand for increased density for it to work. The goal of a TDR strategy is to maintain fairness between landowners, while allowing a governing authority to manage land use and preserve sensitive lands.



SPECIAL CITY COUNCIL MINUTES

Friday, November 08, 2019
Awaiting Formal Approval

The following are the minutes of the City Council Meeting of the Herriman City Council. The meeting was held on **Friday, November 8, 2019 at 8:00 a.m.** in the Herriman City Hall Council Chambers, 5355 West Herriman Main Street, Herriman, Utah. Adequate notice of this meeting, as required by law, was posted in the City Hall, on the City's website, and delivered to members of the Council, media, and interested citizens.

Presiding: Mayor David Watts

Councilmembers Present: Jared Henderson, Nicole Martin, Sherrie Ohrn and Clint Smith

Staff Present: City Manager Brett Wood, Assistant City Manager Gordon Haight, Director of Administration and Communications Tami Moody, City Engineer Blake Thomas, Police Chief Troy Carr, City Recorder Jackie Nostrom, Finance Director Alan Rae, Director of Operations Monte Johnson, Public Works Director Justun Edwards, Police Lieutenant Cody Stromberg, Economic Development Manager Heather Upshaw, City Attorney John Brems, Communications Specialist Jonathan Lafollette, UFA Battalion Chief Riley Pilgrim, and Michael Maloy, Assistant City Engineer Jonathan Bowers, and Director of Parks, Recreation and Events Wendy Thomas.

8:00 AM - SPECIAL WORK MEETING: (Fort Herriman Conference Room)

1. Council Business

Mayor David Watts called the meeting to order at 8:09 a.m.

2. Closed Session

The Herriman City Council may temporarily recess the Special City Council meeting to convene in closed session to discuss the purchase, exchange, or lease of real property, as provided by Utah Code Annotated 52-4-205

At 8:09 a.m. Councilmember Ohrn moved temporarily recess the City Council work meeting to convene in a closed session to discuss the purchase, exchange, or lease of real property, as provided by Utah Code Annotated §52-4-205 Councilmember Smith seconded the motion.

The vote was recorded as follows:

<i>Councilmember Jared Henderson</i>	<i>Absent</i>
<i>Councilmember Nicole Martin</i>	<i>Aye</i>
<i>Councilmember Sherrie Ohrn</i>	<i>Aye</i>
<i>Councilmember Clint Smith</i>	<i>Aye</i>
<i>Mayor David Watts</i>	<i>Aye</i>

The motion carried unanimously with Councilmember Henderson being absent for the vote.

Councilmember Jared Henderson arrived at 8:12 am

The Council reconvened the City Council work meeting at 10:30 a.m.

3. Administrative Reports

3.1. Capital Projects Overview - Blake Thomas, City Engineer

Assistant City Engineer Jonathan Bowers presented an outline and background of the prioritization of the Capital Projects as there are a significant amount of project needing funding. General Fund project included: Talenah Residence Access Improvements, McCuiston Avenue Roadway Improvements, Ballerina Way Park, Mineral Way Park, Indian Pony Park, Juniper Crest and Patriot Ridge Intersection, Main Street landscape and street lighting, Shoshone detention landscaping, Antelope Meadows detention landscaping, Range East detention landscaping, Jensen Place detention landscaping, Heritage Hill Drive asphalt replacement, Public Works yard fencing, Juniper Crest Road landscaping, Porter Rockwell landscaping, Public Works Facility and the Public Safety Building.

City Engineer Blake Thomas offered an overview of the Transportation Impact Fee Project priorities: 6400 West roadway improvements, 6400 West and Herriman Main Street traffic signal, 6000 West roadway improvements, 7300 West roadway improvements, and the Miller Crossing extension. Engineer Thomas continued with the Storm Drain Impact Fee Project priorities which include the Rose Creek Outfall and Midas Creek Outfall.

Public Works Director Justun Edwards reviewed the Water Impact Fee and Water Enterprise Fund project priorities: Zone 2 and 3 tanks including transmission waterline and dual zone pump station to feed the new tanks, East Herriman Extension water improvements, Juniper Canyon water and secondary waterlines and transmission lines across Juniper Canyon above Mountain View Corridor to connect development systems which would add hydraulic capacity creating a looping system, Dansie Boulevard extension waterline, Old Town Water improvements to increase supply for new development and replace aging infrastructure, and the 11800 South Jordan Valley disconnect. Other

Water Enterprise Fund projects included meter repair replacement program, meter reading system, SCADA system upgrade, Arnold Hollow Spring redevelopment, Water Well 4 rehabilitation, future well replacement feasibility study, Rosecrest Booster pump station upgrades and the secondary water expansion area service repairs.

Director of Parks, Recreation and Events Wendy Thomas presented the Park Impact Fee project priorities which are the Juniper Canyon Recreation Area as well as the Dansie Home restoration and open space amenities.

3.2. General Plan Update - Michael Maloy, City Planner

Y2 Analytics Vice President of Research Kyrene Gibb reviewed the findings of the General Plan Community Survey to solicit public opinions.

1. A majority of residents reported currently living in a single-family home with some variance in yard/lot size, and most residents expect to be living in the same type of home in ten years.
2. It was reported that about half of residents indicated the type of housing they will need in ten years is currently available in Herriman. Those respondents who noted that the type of housing not currently available, nine out of ten would like to see it become available in ten years.
3. 50-percent of residents suggested restaurants are the most desirable gathering place; however, most residents noted the commercial developments would not fit well in their neighborhood.
4. Eight out of ten residents preferred using a car for transportation, but almost half would consider using bus/rail system if it had a park-and-ride lot or were within a five-ten minute walk of their home.
5. 80-percent of residents expressed interest in having a farmers' market in Herriman, and 55-percent expressed interest in a food festival.

Vice President Gibb reported the residents were previously sampled and recruited to join the official Herriman City public opinion panel. The original sampling frame consisted of registered voters and was supplemented with an updated list of utility billing files provided by Herriman City Staff. The 1,799 survey invitations had been sent via email and 898 responses were collected during the period of October 2-15, 2019. The average survey took 11 minutes to complete. The responses had been geocoded to allow for analysis of geographic trends of behaviors. Each Council District on average was equally represented in the final data.

Vice President Gibb presented the questions and responses offered in the Community Survey including:

- Unique Atmosphere
 - Which, if any, of the following characteristics define the “Herriman Feel”? Select up to three. Responses indicated 42-percent noted Herriman is a family-friendly, by far the most chosen descriptive feel of Herriman. The next top descriptors are quiet neighborhoods and beautiful vistas at 25-percent each.

- What does a “live/work/play” neighborhood in Herriman look like to you. Responses noted a key aspect to a live/work/play neighborhood is to have a quality park or somewhere for recreation close by. With that being said, most residents noted they wanted to live close to where they work but far enough away that their home is quieter and more recreational.
- Housing and Development
 - What type of home do you live in now? What type of home do you think you will need 10 years from now? Response: Most residents currently live in a single-family home with a medium yard, and most also see themselves living in one in ten years. 27-percent said they eventually wanted a home with a large yard, which was 13-percentage point increase compared to the proportion of residents who currently live in a single-family home with a large yard. The residents who expected to need multi-family or senior housing in ten years was slightly lower than the proportion who noted they live in this type of housing currently.
 - What type of home do you think you will need ten years from now? Response: The plurality of residents in every district said they would need a single-family home with a medium yard in ten years. District 2 had the highest proportion of residents who expected to need multi-family homes.
 - Do you think the type of home you think you will need ten years from now is currently available in Herriman? (If residents don't think the home they want in ten years is available currently) How interested are you in seeing this type of home in Herriman? The majority of respondents in each Council District indicated the type of home they would need in ten years is available for them today. Among the respondents who indicated the type of home they would need is not currently available, nine out of ten would like to see their preferred future housing be in Herriman.
 - Which, if any of the following features would fit well into your neighborhood? Select all that apply? Which, if any, of the following features might not fit well into your neighborhood, but would be great to have somewhere in Herriman? Select all that apply. Response: 53-percent of respondents indicated a peaceful and relaxing place would best fit their neighborhood. 50-percent noted the same of active areas of engagement. Nearly half agreed that shopping centers would not fit well in their neighborhood, but would be great to have elsewhere in the City.
 - Which, if any, of the following features would fit well into your neighborhood? Select all that apply. Response: District 4 respondents lead in wanting active areas of engagement in their neighborhoods, while respondents in District 2 were most interested in shopping centers of a pedestrian mall.
 - Other than home and work/school, is there a social gathering place that you frequently visit or you would like to see more in in the City? Select up to three. Responses indicated half of residents currently gather at or would like to see more restaurants. Restaurants were more desirable than parks which was the next most common

gathering place by 15-percentage points. Residents in District 3 were more likely to say the rec center or gyms are frequented or desirable gathering places, while District 1 responses expressed more interest in bars, pubs, and beer gardens than those in other districts by over ten percentage points.

- Transportation and Infrastructure

- How do you usually get to work, school or other destinations? How would you like to get to work, school or other destinations? Almost all responses both use and prefer to use their car to get around. 33-percent of residents indicated public transit would be one of their preferred transit options in the future. 15-percent of responses noted of aspirations of using more pedestrian transit options.
- How safe would you say streets in Herriman are today for walking and/or biking? Responses included three-quarters of responses believing city streets are safe for walking and biking. District 3 responses are slightly more likely than others to believe the City streets are safe for pedestrian activities.
- Which, if any, of the following changes to the streetscapes of Herriman would you be interested in seeing to facilitate a more enjoyable or safer walking and/or biking experience? Select all that apply. Responses noted more than one-third of responses are interested in seeing multi-use sidewalks for bikes and pedestrians within the City including streetlights and bike lanes. 31-percent would like to see improved signage. Other suggested improvements included to make streets safer and gather support from about 1-in-4 residents.
- Which, if any, of the following conditions would motivate you to ride express bus service and/or light rail when it becomes available? 47-percent of the responses noted they would be willing to use bus and rail services if there were a park and ride lot available. 42-percents said they would do it if it were within a 10-minutes' walk. One-in-four indicated they were not interested in riding transit regardless of the accessibility.

- Potential Events

- Herriman coordinates many community events throughout the year. Which, if any, of the following additional types of events and cultural activities would you be interest in seeing take place? Responses included 80-percent would be interested in a Harriman Farmers' Market, which leads food festivals by 25-percentage points, the activity which has the second most interest. District 2 expressed the least interest in a farmers' market or a food festival, but was still favorable in both events.

Councilmember Nicole Martin expressed her concern of offering question scenarios to the public soliciting their input on what they would like to see in certain areas, when in reality, would never be an option. The Council agreed.

FFKR Consultant Susie Pethoram presented the priority survey results from the October 30, 2019 Joint Planning Commission and City Council meeting regarding the General Plan. She conducted a survey amongst the Council to ensure their preferences were incorporated into the General Plan.

FFKR Consultant Pethoram reviewed the potential annexation areas to include on the General Plan and offered a brief synopsis of what their development plans entailed.

City Manager Brett Wood reiterated the concern the City Council had about the survey questions that had been disseminated to the public, and requested the Council to inject their preferred questions for a future survey. He noted a questions would be compiled and presented to the Council to review a second time, prior to the distribution of a future survey. They Council agreed.

3.3. 2020 Legislative Session Priorities - Tami Moody, Director of Administration and Communications

Lieutenant Cody Stromberg presented the Legislative Priorities for 2020, and asked the Council if there was any item they would want to include or remove from the list. Priorities included: Tax Reform, Transportation and Infrastructure, Economic Development, Contaminated Soils, Educational Facilities, Water, Trails, Local Control, Election Revision, Historical Area Preservation, and Building and Construction.

Councilmember Jared Henderson was excused at 12:55 p.m.

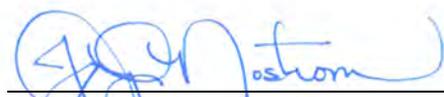
3.4 Lunch ~ Presentation of Soil Contamination on Properties within Herriman City – Blake Thomas, City Engineer

This item was continued to a future meeting.

4. Adjournment

Councilmember Martin moved to adjourn the City Council work meeting at 1:00 p.m. Councilmember Obrn seconded the motion, and all voted aye.

I, Jackie Nostrom, City Recorder for Herriman City, hereby certify that the foregoing minutes represent a true, accurate and complete record of the meeting held on November 8, 2019. This document constitutes the official minutes for the Special Herriman City Council Meeting.



Jackie Nostrom, MMC
City Recorder



CITY COUNCIL MINUTES

Wednesday, November 13, 2019

Awaiting Formal Approval

The following are the minutes of the City Council Meeting of the Herriman City Council. The meeting was held on **Wednesday, November 13, 2019 at 5:00 p.m.** in the Herriman City Hall Council Chambers, 5355 West Herriman Main Street, Herriman, Utah. Adequate notice of this meeting, as required by law, was posted in the City Hall, on the City's website, and delivered to members of the Council, media, and interested citizens.

Presiding: Mayor David Watts

Councilmembers Present: Nicole Martin, Sherrie Ohrn and Clint Smith

Staff Present: City Manager Brett Wood, Assistant City Manager Gordon Haight, Director of Administration and Communications Tami Moody, City Engineer Blake Thomas, Police Chief Troy Carr, City Recorder Jackie Nostrom, Finance Director Alan Rae, Director of Operations Monte Johnson, Building Official Cathryn Nelson, Public Works Director Justun Edwards, Police Lieutenant Cody Stromberg, Officer Jose Lopez, Economic Development Manager Heather Upshaw, City Attorney John Brems, Communications Specialist Destiny Skinner, UFA Chief Riley Pilgrim, City Planner Michael Maloy, Assistant City Engineer Jonathan Bowers, Code Enforcement Officer Sheldon Howa, SWPPP Officer Simeon Miller, and Assistant City Planner Bryn MacDonald.

Councilmembers Excused: Jared Henderson

5:00 PM - WORK MEETING: (Fort Herriman Conference Room)

- 1. City Council Social**
The City Council will meet for informal discussion and dinner. No action will be taken on any items.
- 2. Council Business – 5:15 PM**
Mayor David Watts called the meeting to order at 5:15 p.m.

2.1 Review of this Evening's Agenda

It was noted that the work meeting agenda items would be reordered.

2.2 Future Agenda Items

City Manager Brett Wood said the Council should consider the reappointment of Councilmember Smith to the Sewer Board. Councilmember Smith expressed a willingness to continue serving and stressed the importance of consistency. The Council agreed to the reappointment.

3. Administrative Reports

3.1. New Employee Introductions - Travis Dunn, Human Resources Manager

The following employees were introduced: Water Operator Mike Holm, Water Operator Justin Robinson, Parks Technician Dennis Foster, Trails and Open Space Coordinator Joseph Zimmerman, Passport Technician Kristin Dalley, Storm Water Sweeper Kenneth Cannon, Parts Technician Kayden Skinner, Mechanic Technician Matthew Sieverts, Streets Tech Scott Bridges, Code Enforcement Officer Sheldon Howa, and Streets Technician Zack Ingram.

3.2. Discussion pertaining to Herriman Code Enforcement - Michael Maloy, City Planner

City Planner Michael Maloy said staff had given a presentation about Code Enforcement to the Planning Commission, and the City Council had requested a similar presentation. He introduced Code Enforcement Officer Sheldon Howa and SWPPP Officer Simeon Miller, who had put together the presentation.

SWPPP Officer Simeon Miller gave a quick overview of the purpose of Code Enforcement, which was to protect property values and maintain the beauty of the City. The cases that Code Enforcement runs into the most are encroachments on City property, weed violations, and general sign ordinance violations. Prior to the Storm Water Program being set up, a large part of their job was to watch for storm water violations. When Code Enforcement is made aware of a violation, their first action was to try and reach the resident with a note on the door. If the violation persisted after ten days, they sent a courtesy notice. After another 10 days, a Notice of Violation was issued. The final step was an Administrative Citation, with fees accruing after 10 days.

Officer Miller presented a breakdown of the number of cases they were involved in over the past 12 months. The categories included signage, off-street parking, weeds, encroachment, illegal dumping, accumulation of junk, landscaping, and road or sidewalk obstruction.

Councilmember Ohrn asked if the department had enough officers to cover the amount of work, and Officer Miller said that they were in need of additional personnel. City Planner Maloy said that staff had asked Code Enforcement to make quarterly reports and provide more data about each case. Staff would analyze the reports to better understand the current personnel needs.

There was a discussion regarding Accessory Dwelling Units, and the Council agreed that they needed to have a policy discussion regarding this issue. Councilmember Smith suggested being more proactive on the encroachment issues, because are a significant problem. Staff confirmed that they were currently taking an educational approach to encroachment.

3.3. Discussion relating to the Commercial Property located at or near 13400 South Mountain View Corridor – Heather Upshaw, Economic Development Manager

Economic Development Manager Heather Upshaw said the Council had requested to discuss the property at approximately 13400 South 4850 West. She identified the property on a map and stated that the property was roughly 35 acres in size. Staff had been in discussions with the property owner about how they could make the land more marketable.

Dan McKay, representing the property owner, gave a brief history of the property. As commercial developers have looked at the property, they all express concerns about fill, grading, drainage and retention. They had talked about cleaning up and filling the site. The other problem with the property was current market demand. They had considered doing a market study to analyze the best retail uses for the property. The last time a market study was done was in 2013, and the market has changed since then. Due to taxing restrictions, the owner was only able to sell off portions of the property every few years, so it was important to find a buyer that would purchase the entire 35 acres. They had considered selling to SLR, who would then be able to sell off pieces of the property for individual development. There was a brief discussion held about the steps to make the property more marketable. Mr. McKay also suggested the property owner and City could conduct another Markey study.

Councilmember Martin appreciated their willingness to beautify the property. It was a valuable piece for Herriman City.

3.4. Round Table Discussion pertaining to City Council Policy and Procedures

Councilmember Smith said with the upcoming changes to Council, it was time to discuss how the Council was functioning.

Councilmember Martin indicated she also wanted to discuss the duties and role of the Mayor. It had been almost a year since they sanctioned the Mayor for his credit card expenses, and placed additional limitations. She was bringing this up now because she wanted to resolve this before she left the Council and the new Council Member came on. She wanted to work toward a functional Council, because they were simply hurting themselves by fostering the dysfunction. It was time the Council start looking at bringing the Mayor back into the role that the citizens voted him into. She suggested that they consider reinstating the Mayor into three committees for which the Mayor was designated: the Southwest Mayors Group, Conference of Mayors, and the Council of Governments.

Councilmember Smith said sometimes the other Council Members were guilty of speaking on behalf of the entire Council without everyone having knowledge of it. He also wanted a functional Council, and that would take greater communication and involvement.

Councilmember Ohrn disagreed with the statement that they were representing the Council when they met with people individually. Councilmember Smith said it was fine to meet with individuals, but the other members need to be informed about what was discussed at the meeting. After some discussion, they agreed to send briefing emails, even if others don't respond.

Councilmember Ohrn disagreed with the Mayor's reinstatement to the boards mentioned, especially South Valley Mayors group. A lot had happened with the group over the last year, and it was important for their representation to remain consistent. She felt that they would be shooting themselves in the foot to replace the person that had been working on that for so many months. Councilmember Smith suggested having the Mayor and the current representatives attend the meetings together for some time. Mayor Watts was amenable to that.

The Council agreed to continue the discussion to a future meeting.

Councilmember Smith moved to adjourn the City Council work meeting at 7:05 p.m. Councilmember Ohrn seconded the motion, and all voted aye.

The Council reconvened the work session at 8:16 p.m.

3.5. Tour of Utah Update - Wendy Thomas, Director of Parks, Recreation and Events

Director of Parks, Recreation and Events Wendy Thomas reported she had been working with Real Salt Lake to host the opening weekend of Tour of Utah. They had sent in the application but the selection for host city hadn't been made yet. Herriman City's contribution to the event would be \$30,000, and they would use staff resources to plan and execute the event.

3.6. Dingo Dog Park Update - Wendy Thomas, Director of Parks, Recreation and Events

Director of Parks, Recreation and Events Wendy Thomas said they held a neighborhood meeting regarding the Dingo Dog Park, and there were 10 people in attendance. She presented a potential timeline for the design and construction of the park, conceptual designs, and the comments provided at the neighborhood meeting. They had discussed having a "pay to play" park, with residents paying \$10 a year and non-residents paying \$25 per year. Staff would continue to work with their consultant to revise the plan based on the comments received from the Development Review Committee and the neighborhood meeting.

3.7. Discussion of the Wide Hollow Trailhead - Wendy Thomas, Director of Parks, Recreation and Events

Director of Parks, Recreation and Events Wendy Thomas presented a timeline for the proposed Wide Hollow Trailhead, which they intended to construct in phases. The neighborhood meeting was well attended, and comments were made regarding parking, guard rails, adding a playground, and completing a parking and traffic impact study.

3.8. Discussion relating to Planning Commission Appointments- Michael Maloy, City Planner
City Planner Michael Maloy stated Andrea Bradford and Chris Berbert needed to be considered for reappointment, and Heather Garcia wanted to be considered as a regular Planning Commission member rather than an alternate. There would be one vacancy to fill on the Commission.

Councilmember Smith said Chair Chris Berbert should be considered for reappointment. There was some discussion about the length of Commission appointments. Council consensus determined to reappoint Andrea Bradford and Chris Berbert.

3.9. Discussion on the proposed 11800 South Development - Blake Thomas, City Engineer

City Engineer Blake Thomas said the landowner of several parcels along 11800 South approached the City with a development proposal. There were several challenges with the development, including utility encumbrances and access from Mountain View Corridor. Access had already been granted by UDOT, but it was a right-in/right-out access, and there was a requirement that the access be a public street. This meant that a portion of the access into the storage facility needed to be public.

The Council was in favor of continuing discussions with the property owner. The proposed uses for the property were appropriate, but they were concerned about maintaining trail connectivity. Councilmember Smith suggested that the Council discuss enhancing their design standards for storage units, since this development would be right along Mountain View Corridor.

3.10. McCuiston Avenue Project Update – Blake Thomas, City Engineer

City Engineer Blake Thomas updated the Council on the McCuiston Avenue project, stating that staff had sent an offer to one property owner that was placing the project on hold. They were finalizing the plans and looking to go out to bid in January. The project could proceed without this property owner, because his property was needed for sidewalk rather than the roadway. The Council was unwilling to increase the offer.

3.11. Garage Grill Local Consent Discussion – Michael Maloy, City Planner

City Planner Michael Maloy indicated staff was working with a company to bring in a restaurant, bar, and manufacturing facility to a property just south of the Auto Mall property. The applicant would need to get in line with State alcohol permitting requirements. This item would come before the Council during the December meeting.

3.12. Discussion regarding the Creek Ridge/Mountain Ridge Master Development Agreement - John Brems, City Attorney

City Attorney John Brems sought direction from the Council about moving forward with the Creek Ridge and Mountain Ridge Master Development Agreements. Instead of going over the development agreements, he presented some concepts for them to consider. The applicant did have vested rights through the existing development agreements, but there were also exceptions to those agreements.

Attorney Brems first went over the unit count. There would be 196 single, detached units, 204 townhomes, and 350 condominiums. That was a total of 750 units in the development. The city would design system improvement parks, and the owner would be responsible for constructing and installing those improvements. The City would have to reimburse the developer for those costs, but there was not enough in the impact fee fund to cover the reimbursement. The City would have to find another funding source. Since the parks double as storm drain detention, so there would be no reimbursement for the land value, sod, or irrigation. For roads, the owner would coordinate construction of 13800 South between Herriman and Riverton. There was adequate transportation impact fees to reimburse the cost of the road. The proposed storm drain would be maintained by Riverton City or an HOA, and Herriman city would be granted an easement to maintain and repair their portion of the infrastructure. There was a brief discussion about moving density from Area A, which the Council was in agreement.

3.13. Discussion regarding the proposed amendment to the Rosecrest Master Development Agreement - John Brems, City Attorney

City Attorney John Brems outlined the process for the Rosecrest Master Development Agreement commercial guidelines. The applicant would file an application to amend the boundaries of both development agreements, and then file an application to modify the Planned Unit Development boundaries. This would be followed by a rezone request and the adoption of design guidelines. The Planning Commission was currently working on this application.

Assistant City Planner Bryn MacDonald gave a presentation that was shown to the Planning Commission regarding design guidelines. She described the grading challenges of the site. She presented the cross section from Mountain View Corridor, walking paths through the development, points of connectivity, and amenities.

3.14. Discussion regarding the proposed amendment to the Wasatch Master Development Agreement - John Brems, City Attorney

This item was discussed with Item 3.13

3.15. City Manager Updates - Brett Wood, City Manager

- Update on Contaminated Soils Progress

Manager Wood said that he felt very positive about the recent meeting, and he was confident that things were progressing well.

- General Plan Direction

Manager Wood asked if the Council would prefer more outreach or a draft of the General Plan update. The Council agreed that the language of the survey should be refined to overcome any misperceptions out there. They wanted to be clear that decisions had not been made yet. They considered whether a draft of the ordinance would help or hinder the residents as they gave input.

- Facebook Streaming – Encoding Protocol

Director of Administration and Communications Tami Moody addressed the challenges with live stream on Facebook, based on some changes made by Facebook. The meetings would still be uploaded to YouTube. The Council ask staff to look into other live-stream platforms.

- Legislative Priority Direction

Staff presented a list of items that would be going to the legislature next year that the City felt were important. They asked if anything should be altered or added. Councilmember Martin suggested that they push parking structures and appropriate funding mechanisms to build them.

- RSL Parade

Director of Parks, Recreation and Events Wendy Thomas said there would be a parade in honor of the Monarchs, if they won their match on Sunday. Staff was working with Real Salt Lake to coordinate that effort.

- Herriman Royalty

Staff reported that a new Herriman Royalty had been selected, and they would be introduced during the December meeting.

- Economic Development Director

Manager Wood reported they had received applications for the Economic Development Director position and interviews would soon be conducted.

4. **Adjournment**

Councilmember Martin moved to adjourn the City Council work meeting at 10:01 p.m. Councilmember Smith seconded the motion, and all voted aye.

7:00 PM - GENERAL MEETING:

5. **Call to Order**

Mayor David Watts called the meeting to order at 7:10 p.m. and welcomed those in attendance. Councilmember Henderson was excused from the meeting.

5.1 Invocation/Thought/Reading and Pledge of Allegiance

Ms. Candice Pিরerucci led the audience in the Pledge of Allegiance.

5.2 City Council Comments and Recognitions

Candice Pিরerucci introduced herself as the House District 52 representative. She gave her email address as cpirerucci@le.utah.gov.

The Council expressed their appreciation for the Veteran’s Day event and thanked those that were involved.

6. Public Comment

There were no Public Comments.

7. City Council Board and Committee Reports

Councilmember Ohrn reported that the Wasatch Front Waste and Recycling District budget hearing would be open to the public, and it would take place on Monday, November 18th at 6:00 p.m. There was a proposed fee increase for new residents. The Mosquito Abatement District budget hearing would take place on December 9th at 6:00 p.m.

Councilmember Smith reported that the Sewer District budget hearing would take place on Tuesday, November 19th at 6:00 p.m.

8. Reports, Presentations and Appointments

8.1. Recognition of Garden Committee Chair, Shauna Heiner - Wendy Thomas, Director of Parks, Recreation and Events

Director of Parks, Recreation and Events Wendy Thomas recognized Shauna Heiner as the Garden Committee Chair and thanked her for her service.

Ms. Heiner spoke about the donations that were made from the extra plots in the community garden. The donations went to St. Andrews Food Bank in Riverton.

8.2. Life Saving Award - Riley Pilgrim, UFA Battalion Chief & Wade Watkins, UFA Battalion Chief

UFA Battalion Chief Wade Watkins presented the Life Saving Award to Kacey Davies. He read a letter from an officer in the neighboring district and described the event that warranted the award.

9. Public Hearing

9.1. Public Hearing and consideration of a Resolution amending the 2019-2020 Herriman City Budget - Alan Rae, Finance Director

Finance Director Alan Rae reviewed the proposed budget amendments, which included salary for an IT Manager, the Director of Economic Development, and the Tour of Utah Open State Host. It was noted that Herriman had not yet been selected as a host city for the Tour of Utah, but they wanted to budget the money. If they were not awarded the hosting position, those funds would not be utilized. The proposed amendments would reduce the fund balance in the General Fund by \$191,000.

There was some discussion regarding the proposed salaries, and Director Rae confirmed that both of the salaries were partial.

Director Rae described the proposed amendments to the Water Impact Fee Fund, and the projects that would be funded.

Mayor Watts opened the public hearing.

There were no public comments.

Councilmember Smith moved to close the Public Hearing. Councilmember Martin seconded the motion.

*Councilmember Martin moved to approve **Resolution No. R37-2019** amending the 2019-2020 fiscal year budget. Councilmember Smith seconded the motion.*

The vote was recorded as follows:

<i>Councilmember Jared Henderson</i>	<i>Absent</i>
<i>Councilmember Nicole Martin</i>	<i>Aye</i>
<i>Councilmember Sherrie Obrn</i>	<i>Aye</i>
<i>Councilmember Clint Smith</i>	<i>Aye</i>
<i>Mayor David Watts</i>	<i>Aye</i>

The motion carried unanimously.

10. Consent Agenda

10.1. Approval of the October 9, 2019 City Council Meeting Minutes

10.2. Approval of the October 23, 2019 City Council Meeting Minutes

Councilmember Obrn moved to approve the Consent Agenda as written. Councilmember Smith seconded the motion.

The vote was recorded as follows:

<i>Councilmember Jared Henderson</i>	<i>Absent</i>
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<i>Councilmember Nicole Martin</i>	<i>Aye</i>
<i>Councilmember Sherrie Obrn</i>	<i>Aye</i>
<i>Councilmember Clint Smith</i>	<i>Aye</i>
<i>Mayor David Watts</i>	<i>Aye</i>

The motion carried unanimously with Councilmember Jared Henderson being absent.

11. Discussion and Action Items

11.1. Discussion and consideration of a Resolution nominating individuals to be appointed to the Jordan Valley Water Conservancy District Board - Brett Wood, City Manager

*Councilmember Obrn moved to approve **Resolution No. R38-2019** nominating Sherrie Obrn and Tawnee McCay to be appointed to the Jordan Valley Water Conservancy District Board. Councilmember Martin seconded the motion.*

The vote was recorded as follows:

<i>Councilmember Jared Henderson</i>	<i>Absent</i>
<i>Councilmember Nicole Martin</i>	<i>Aye</i>
<i>Councilmember Sherrie Obrn</i>	<i>Aye</i>
<i>Councilmember Clint Smith</i>	<i>Aye</i>
<i>Mayor David Watts</i>	<i>Aye</i>

The motion carried unanimously with Councilmember Jared Henderson being absent.

11.2. Discussion and Consideration of an Ordinance to approve the Herriman City Moderate Income Housing Plan - Michael Maloy, City Planner

City Planner Michael Maloy noted this presentation was given at the joint meeting a few weeks ago. The State required certain elements of the General Plan, including increased requirements for the moderate income housing element. Recent changes from the legislature also tied the City's plans for moderate income housing to transportation funding awarded by the State. The request before the Council tonight had received a positive recommendation from the Planning Commission, and there was a State deadline to have this element of the General Plan adopted by December 1, 2019.

Consultant Susie Pethoram offered the presentation. The moderate income housing plan was being proposed was essentially moving forward with the key strategies from the City's previous moderate income plan, which was adopted in December 2013. At the time, the adopted strategy brought affordable units up to 25-percent of all the housing units in Herriman, which was just over 7,000. The main recommendation of that plan was to make sure that multi-family areas were designated in the future land use map to help streamline some of the development process. The plan also encouraged more multi-family development to diversify the housing stock and allow a range of different housing types to buffer single-family housing from commercial. She listed some housing and income statistics from

Herriman City from 2018. Currently, there are a lot of moderating income housing options in Herriman, but not very many options for low income families.

Consultant Pethoram continued noting the single-family homes were becoming less affordable, and another 625 affordable units would be needed in the next five years to serve the population projections. She believed that Herriman City was in good shape, but needed to keep track of progress to be sure they were moving in the right direction. The proposed moderate income housing plan essentially updated the existing plan to reflect the new requirements from the legislature, and some language had been shifted.

The Council was concerned the State was trying to make cities control the housing market. They were not confident that this would solve the housing problems they were facing. The City needed to work with developers to resolve these issues.

*Councilmember Martin moved to approve **Ordinance No. 2019-33** adopting the Herriman Moderate Income Housing Plan as an element of the General Plan. Councilmember Smith seconded the motion.*

The vote was recorded as follows:

<i>Councilmember Jared Henderson</i>	<i>Absent</i>
<i>Councilmember Nicole Martin</i>	<i>Aye</i>
<i>Councilmember Sherrie Ohrn</i>	<i>Aye</i>
<i>Councilmember Clint Smith</i>	<i>Aye</i>
<i>Mayor David Watts</i>	<i>Aye</i>

The motion carried unanimously with Councilmember Jared Henderson being absent.

11.3. Discussion and consideration of an Ordinance approving the Hydraulics Analysis Fee Schedule - Jonathan Bowers, Assistant City Engineer

Assistant City Engineer Jonathan Bowers explained Utah State Code required an analysis to ensure increased water demand created by new construction would not adversely affect existing or new water users. In the past, the City required developers to do this analysis. The proposed changed would require developers to pay a fee for the hydraulic analysis to be conducted by the City's consultant.

Councilmember Ohrn emphasized that this fee would not enrich the City, it would simply cover the costs that already exist. This was verified.

*Councilmember Ohrn moved to approve **Ordinance No. 2019-34** amending the Engineering Review Fees to include the Hydraulics Analysis Fee. Councilmember Smith seconded the motion.*

The vote was recorded as follows:

<i>Councilmember Jared Henderson</i>	<i>Absent</i>
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Councilmember Nicole Martin *Aye*
Councilmember Sherrie Obrn *Aye*
Councilmember Clint Smith *Aye*
Mayor David Watts *Aye*

The motion carried unanimously with Councilmember Jared Henderson being absent.

12. Future Meetings

12.1. November 21 - Planning Commission Meeting 7:00 p.m.

12.2. December 11 - City Council Work Meeting 5:00 p.m.; City Council Meeting 7:00 p.m.

13. Events

13.1. November 28 - Thanksgiving Day

13.2. November 29 - Thanksgiving Holiday - City Offices Closed

15. Adjournment

Councilmember Obrn moved to adjourn the City Council meeting at 8:10 p.m. Councilmember Smith seconded the motion, and all voted aye.

16. Recommence to Work Meeting (If Needed)

I, Jackie Nostrom, City Recorder for Herriman City, hereby certify that the foregoing minutes represent a true, accurate and complete record of the meeting held on November 13, 2019. This document constitutes the official minutes for the Herriman City Council Meeting.



Jackie Nostrom, MMC
City Recorder



SPECIAL BOARD OF CANVASSERS MINUTES

Tuesday, November 19, 2019
Awaiting Formal Approval

The following are the minutes of the City Council Meeting of the Herriman City Council. The meeting was held on **Tuesday, November 19, 2017 at 5:00 p.m.** in the Herriman City Hall Council Chambers, 5355 West Herriman Main Street, Herriman, Utah. Adequate notice of this meeting, as required by law, was posted in City Hall, on the City's website, and delivered to members of the Council, media, and interested citizens.

Presiding: Mayor Pro Tempore Jared Henderson

Council Members Present: Sherrie Ohrn and Clint Smith (via phone)

Staff Present: City Manager Brett Wood, Director of Administration and Communications Tami Moody, City Recorder Jackie Nostrom, Director of Parks Recreation and Events Wendy Thomas, and Administrative Assistant Shelley Peterson

Excused: Mayor David Watts and Councilmember Nicole Martin

5:00 PM - SPECIAL MEETING:

1. CALL TO ORDER

Mayor Pro Tempore Jared Henderson called the meeting to order at 5:01 p.m. and welcomed those in attendance. He excused Mayor David Watts and Councilmember Nicole Martin.

2. APPROVAL OF MINUTES

2.1. Approval of the August 27, 2019 Special Board of Canvasser's Meeting Minutes

Councilmember Sherrie Ohrn moved to approve the minutes from the August 27, 2019 Special Board of Canvassers Meeting as written. Councilmember Clint Smith seconded the motion, and all present voted aye.

3. RESULTS OF GENERAL ELECTION

3.1. Discussion and consideration of a resolution finding and promulgating the results of the 2019 Municipal General Election – Jackie Nostrom, City Recorder

City Recorder Jackie Nostrom offered a brief overview of the General Election held November 5, 2019 and relayed the official results as follows: In City Council District #1 the results are as follows: 601 votes were cast in favor of Jared Henderson. In City Council District #4 the results are as follows: 1,383 votes were cast in favor of Steven Shields and 429 votes were cast in favor of Darryl Fenn. Recorder Nostrom declared the Council-Elect for District #1 would be Jared Henderson, and Council-Elect for District #4 would be Steven Shields. Voter Participation for the 2019 General Municipal Election was 17.45-percent.

Councilmember Sherrie Ohrn moved to approve Resolution No. R39-2019 certifying the canvass of the 2019 Herriman City Municipal General Election. Councilmember Clint Smith seconded the motion.

The vote was recorded as follows:

<i>Councilmember Jared Henderson</i>	<i>Aye</i>
<i>Councilmember Nicole Martin</i>	<i>Absent</i>
<i>Councilmember Clint Smith</i>	<i>Aye</i>
<i>Councilmember Sherrie Ohrn</i>	<i>Aye</i>
<i>Mayor David Watts</i>	<i>Absent</i>

The motion passed unanimously with Mayor David Watts and Councilmember Nicole Martin being absent.

4. ADJOURNMENT

Councilmember Ohrn moved to adjourn the Board of Canvassers Meeting at 5:05 p.m. Councilmember Smith seconded the motion, and all present voted aye.

I, Jackie Nostrom, City Recorder for Herriman City, hereby certify that the foregoing minutes represent a true, accurate and complete record of the meeting held on November 19, 2019. This document constitutes the official minutes for the Herriman City Board of Canvasser's Meeting.



Jackie Nostrom, MMC
City Recorder



STAFF REPORT

DATE: December 3, 2019

TO: The Honorable Mayor and City Council

FROM: Jackie Nostrom, City Recorder

SUBJECT: 2020 Annual Meeting Schedule

RECOMMENDATION:

Motion to Approve the Resolution adopting the 2020 annual meeting schedule for Herriman City Council, Agencies, and Commissions as attached in Exhibit A

BACKGROUND:

U.C.A §52-4-202 requires all public entities to adopt and publish an Annual Meeting Schedule if they hold regular meetings scheduled in advance over the course of a year. U.C.A. §10-3-502 requires cities to hold regular monthly meetings based on their populations. Herriman City is a third class city (30,000 to 65,000 population) and is required to hold at least one meeting per month.

Herriman City Code §1-6-4 requires regular meetings to be held on the second and fourth Wednesdays of each month, unless there is a holiday. The Council may hold the meeting as scheduled, unless otherwise changed by the City Council as the need arises. Regular Work Sessions are also scheduled accordingly.

DISCUSSION:

Please see the attached Exhibit A. All meetings will be held on their regular schedule, including work sessions. Emergency Meetings may be held at the call of the two Council Members upon three hours notice. Other meetings may be held as necessary at the call of the Chairman and will be posted as required with 24 hours minimum notice.

The Planning Commission will hold regularly scheduled meetings on their regular schedule, including work sessions. The schedule has anticipated holidays that fall on regular meeting days and either have been cancelled or rescheduled accordingly.

ALTERNATIVES:

The Council may schedule, reschedule, or cancel meetings they wish as long as one meeting per month is held.

FISCAL IMPACT:

None.

City Council
Page 2

Jackie Nostrom
City Recorder

Attachments – Resolution and Annual Meeting Schedule

HERRIMAN CITY, UTAH
RESOLUTION NO. R-2019**

**A RESOLUTION OF THE CITY COUNCIL OF HERRIMAN CITY, UTAH ADOPTING
AN ANNUAL MEETING SCHEDULE FOR 2020**

WHEREAS, the Utah State Legislature has declared that cities of the third, fourth or fifth class shall hold meetings at least once a month in the Utah State Code §10-3-502

WHEREAS, Herriman City has reached the classification of a third class city by attainment of a population between 30,000 and 65,000 as defined in the Utah State Code §10-2-301;

WHEREAS, the Herriman City Code §1-6-4(A) requires regular meetings to be held on the second and fourth Wednesdays of each month, unless otherwise changed by the City Council as the need arises. In no case shall any less than one meeting per month be held in accordance with U.C.A. §10-3-502.

WHEREAS, The Utah State Legislature has further required public bodies which hold regular meetings scheduled in advance over the course of a year to give public notice of the annual meeting schedule, and to include the date, time and place of such meetings in Utah State Code §52-4-202.

NOW THEREFORE, BE IT RESOLVED by the City Council of Herriman City, Utah, on this 11th day of December, 2019, to adopt the meeting schedule (“Exhibit A”) as the official City Council, Commissions, and Committees meeting schedules for the calendar year 2020;

AND FURTHERMORE RESOLVE to authorize its publication and posting according to U.C.A. 52-4-202

HERRIMAN CITY

David Watts, Mayor

ATTEST:

Jackie Nostrom, MMC
City Recorder

HERRIMAN CITY ANNUAL MEETING SCHEDULE FOR 2020

ANNUAL MEETING SCHEDULE FOR THE CITY COUNCIL

PUBLIC NOTICE is hereby given that the 2020 Annual Meeting Schedule of the City Council of Herriman, Utah is as follows:

REGULAR MEETING	DATE
January.....	8 – 22 – 29*
February.....	12 – 26
March.....	11 – 25
April.....	8 – 22 – 29*
May.....	13 – 27
June.....	10 – 24
July.....	8 – 29*
August.....	12 – 26
September.....	9 – 23 – 30*
October.....	14 - 28
November.....	18
December.....	9 - 30*

Regular meetings of the City Council are held in the City Hall Council Chambers, 5355 West Herriman Main Street, Herriman, Utah commencing at 7:00 p.m. on the second and fourth Wednesday of each month. Work Meetings begin at 5:00 p.m. in the Fort Herriman Conference Room and are held on the second and fourth Wednesday of each month. Meetings may be cancelled due to holidays or lack of agenda items. Call the City Offices at 801-446-5323 or check www.herriman.org for more information.

* Joint Meetings with the City Council and the Planning Commission will be held in the City Hall Community Room, 5355 West Herriman Main Street, Herriman, Utah commencing at 6:00 p.m. on the fifth Wednesday of each month. Meetings may be cancelled due to holidays or lack of agenda items.

ANNUAL MEETING SCHEDULE FOR THE YOUTH CITY COUNCIL

PUBLIC NOTICE is hereby given that the 2020 Annual Meeting Schedule of the Youth City Council of Herriman, Utah is as follows:

REGULAR MEETING	DATE
January.....	9
February.....	13
April.....	9
May.....	14
August.....	13
September.....	10
October.....	8
November.....	12
December.....	10

Regular meetings of the Youth City Council are held in the City Hall Community Room, 5355 West Herriman Main Street, Herriman, Utah commencing at 4:00 p.m. on the second Thursday of each month. Call the City Offices at 801-446-5323 or check www.herriman.org for more information.

ANNUAL MEETING SCHEDULE FOR THE PLANNING COMMISSION

PUBLIC NOTICE is hereby given that the 2020 Annual Meeting Schedule for the Planning Commission is as follows:

REGULAR MEETING	DATE
January.....	2 – 16 – 29*
February.....	6 – 20
March.....	5 – 19
April.....	2 – 16 – 29*
May.....	7 – 21
June.....	4 – 18
July.....	16 – 29*
August.....	6 – 20
September.....	3 – 17 – 30*
October.....	1 – 15
November.....	5 – 19
December.....	3 – 17 – 30*

Regular meetings of the Planning Commission are held in the City Hall Council Chambers, 5355 West Herriman Main Street, Herriman, Utah commencing at 7:00 p.m. on the first and third Thursday of each month. Work Meetings begin at 6:00 p.m. in the Fort Herriman Conference Room. Meetings may be cancelled due to holidays or lack of agenda items. The City Council may periodically attend the Planning Commission meetings. Call Community Development at 801.446.5323 or check www.herriman.org for more information.

* Joint Meetings with the City Council and the Planning Commission will be held in the City Hall Community Room, 5355 West Herriman Main Street, Herriman, Utah commencing at 6:00 p.m. on the fifth Wednesday of each month. Meetings may be cancelled due to holidays or lack of agenda items.

ANNUAL MEETING SCHEDULE FOR THE HEALTHY HERRIMAN

PUBLIC NOTICE is hereby given that the 2020 Annual Meeting Schedule of the Healthy Herriman, Utah is as follows:

REGULAR MEETING	DATE
January.....	23
February.....	27
March.....	26
April.....	23
May.....	28
June.....	25
July.....	23
August.....	27
September.....	24
October.....	22

Regular meetings of the Healthy Herriman in Herriman City Hall located at 5355 West Herriman Main Street, Herriman, Utah commencing at 10:00 a.m. on the fourth Thursday of each month. Call the City Offices at 801-446-5323 or check www.herriman.org for more information. Meetings may be cancelled due to holidays or lack of agenda items.

**ANNUAL MEETING SCHEDULE FOR THE
ARTS COUNCIL**

PUBLIC NOTICE is hereby given that the 2020 Annual Meeting Schedule of the Arts Council of Herriman, Utah is as follows:

REGULAR MEETING	DATE
January.....	9
February.....	13
March.....	12
April.....	9
May.....	14
June.....	11
July.....	
August.....	13
September.....	10
October.....	8
November.....	12
December.....	10

Regular meetings of the Arts Council are held in City Hall located at 5355 West Herriman Main Street, Herriman, Utah commencing at 8:00 p.m. on the second Thursday of each month. Call the City Offices at 801-446-5323 or check www.herriman.org for more information. Meetings may be cancelled due to holidays or lack of agenda items.

**ANNUAL MEETING SCHEDULE FOR THE
HEALTHY HERRIMAN TRAILS COMMITTEE**

PUBLIC NOTICE is hereby given that the 2020 Annual Meeting Schedule of the Healthy Herriman Trails Committee, Utah is as follows:

REGULAR MEETING	DATE
January.....	2
February.....	6
March.....	5
April.....	2
May.....	7
June.....	4
July.....	
August.....	6
September.....	3
October.....	1
November.....	5
December.....	3

Regular meetings of the Healthy Herriman Trails Committee will be held in Herriman City Hall located at 5355 West Herriman Main Street, Herriman, Utah commencing at 7:30 p.m. on the first Thursday of each month. Call the City Offices at 801-446-5323 or check www.herriman.org for more information. Meetings may be cancelled due to holidays or lack of agenda items.



STAFF REPORT

DATE: December 4, 2019
TO: Mayor Watts and Members of the City Council
FROM: Michael Maloy, AICP, Planning Director
MEETING: City Council Regular Meeting December 11, 2019
REQUEST: Resolution to Grant Local Consent for Garage Grill to Obtain Various Alcohol Licenses Issued by the Utah Department of Alcoholic Beverage Control

Summary:

Utah Code requires local consent for all “on-premises” and “off-premises” alcohol licenses issued and regulated by the State Department of Alcoholic Beverage Control (DABC). Garage Grill is a proposed full-service restaurant, bar establishment, brewery, and package agency at 4874 W 12600 South, which property is zoned C-2 Commercial and located south of the AMSD Auto Mall Special District.

Discussion:

The owner of Garage Grill, Steve Pruitt, has submitted the following Local Consent requests, which the DABC requires before the State may issue an alcohol license (see Attachment A – Local Consent Requests):

- Full-Service Restaurant License
- Manufacturing (Brewery) License
- Bar Establishment License
- Package Agency License

Herriman City Code permits each of the proposed uses in the C-2 Commercial Zone:

Land Use	C-2	M-1	T-M	MU	MU-2
Airport lounge	P	P	P		P
Banquet catering	P	P	P		P
Bar establishment	P	P	P		P
Beer wholesaler	P	P	P		P
Brewery manufacturing	P	P	P		P
Hotel	P	P	P		P
Off-premises beer retailer	P	P	P		P
On-premises beer retailer	P	P	P		P
Package agency	P	P	P		P
Reception center	P	P	P		P
Restaurant - beer only	P	P	P		P
Restaurant - full service	P	P	P		P
Restaurant - limited service	P	P	P		P
State liquor store	C	C			C
Tavern	P	P	P		P

The DABC describes each type of license that the applicant has requested as follows:

- **Restaurant - Full Service.** Restaurant full-service liquor licenses are issued for the storage, sale, service, and consumption of alcoholic beverages on the premises of a restaurant that is engaged primarily in serving meals to the general public. Restaurant licenses run from November 1 to October 31, and renewals must be submitted by September 30 each year.

Patrons may only purchase alcoholic beverages in conjunction with an order for food that is prepared, sold, and served at the restaurant. Each restaurant must maintain at least 70% of its total restaurant business from the sale of food.

- **Manufacturing – Brewery.** A brewery license is required to manufacture, brew, store, transport, or export beer and heavy beer. Brewery license holders may; 1) sell heavy beer to the department, military installations, and to out of state customers; 2) sell beer to licensed wholesalers; and 3) in the case of small brewers (less than 60,000 barrels/year), sell directly to licensed retailers.
- **Package Agency.** Package agencies are issued to individuals and/or companies on a contract basis with the Department of Alcoholic Beverage Control. These are liquor stores that offer a modest selection of products. They may be located in hotels, resorts, and in the less populous cities and communities of the state. The law permits one package agency for each 18,000 persons of the state population. Products are sold for consumption off of the agency premises, and purchasers must be twenty-one years of age or older.

Hours of operation vary to accommodate the specific needs of the area or location, but the general span of hours is from noon to 11:00 p.m. Package agencies are closed on Sundays, state and federal holidays.

- **Bar Establishments.** A bar establishment license may be issued to an “equity” (such as a country club), a fraternal (such as a mutual benefit or patriotic association that is organized under a lodge system), or a bar (a social drinking establishment).

A bar establishment license allows the storage, sale, service, and consumption of alcoholic beverages on the premises. Licenses run from July 1 to June 30. The total number of licenses allowed by law is one per 7,850 people in the state. A variety of food (prepared on the premises of the bar establishment) must be available for customers the entire time the bar is open, but there is no required percentage of food sales.

Liquor, wine, heavy beer, and beer may be sold from 10:00 a.m. until 1:00 a.m.

The social drinking bars are open to the public though any bar licensee may choose to restrict access to only those who are on a list and/or pay a fee. Bar licensees are required to verify proof of age of persons who appear to be 35 years of age or younger by an electronic age verification device.

Equity and Fraternal licensees must have membership requirements. Qualifications for membership are set in their bylaws or house rules; however, a member must be an individual who is 21 years of age or older. Equity and Fraternal licensees are not required to have the electronic age verification device, and minors may be on the premises - but not be in the bar area.

Regarding the proposed bar establishment, Herriman City adopted the following additional regulation, which establishes a ratio restriction based on population:

3-3A-56.B. Specific On-Premises License Restrictions:

2. Bar Establishment Licenses:
 - a. Licenses Obtained: Before any bar establishment including an equity license, a fraternal license, or a bar may sell alcoholic beverages for on-premises consumption, it shall obtain:
 - (1) A bar establishment license from the City; and
 - (2) A bar establishment license from the commission.
 - b. Maintain Records: Licensees shall maintain records as per the Act.
 - c. Restriction On Licenses: *The total number of bar establishment licenses in the City shall not exceed one per each four thousand (4,000) population of the City based on the latest population estimate provided by the Governor’s Office of Planning and Budget (italics added).*

According to the State of Utah, the population of Herriman City on July 1, 2018, was 44,877—which is significantly less than recent estimates derived from Herriman City building permit data. However, since Herriman only has one existing bar establishment, which is Bout Time Pub & Grill at 5502 W 13400 South, and one currently under construction, known as Redemption Bar & Grill at 3517 W Maradona Drive, the proposal meets the ratio “restriction on licenses” quoted above.

Whereas the applicant is an experienced, reputable business owner who is presently operating two existing businesses—a brewery in Salt Lake City and a bar in Draper—in compliance with all applicable municipal and State regulations, staff recommends approval of the local consent requests.

Recommendation:

Staff recommends approval of the following local consent requests for Garage Grill to be located approximately at 4874 W 12600 South (see Attachment B – Resolution):

- Full-Service Restaurant License
- Manufacturing (Brewery) License
- Bar Establishment License
- Package Agency License

Attachments:

- A. Local Consent Requests
- B. Resolution

Attachment A
Local Consent Requests

FULL-SERVICE RESTAURANT LIQUOR LICENSE

Local Consent

PURPOSE: Local business licensing authority provides written consent to the Alcoholic Beverage Control Commission (1) to issue an on-premise alcohol license for a person to store, sell, offer for sale, furnish, or allow the consumption of an alcoholic product on the premises of the applicant.

AUTHORITY: Utah Code 32B-1-202; 32B-5-201 through 203; 32B-5-205 and -206

Herriman

Local business license authority

City Town County

hereby grants its consent to the issuance of a full-service restaurant liquor license to:

Business Name (DBA): Garage Grill

Entity Name (or owner's name if sole proprietor): _____

Location Address: _____

4874 W. 12600 S. Herriman UT 84096

Authorized Signature

Name/Title

Date

This is a suggested format. A locally produced city, town, or county form is also acceptable.
The local consent must be submitted to the DABC by the applicant as part of a complete application.

MANUFACTURING Local Consent

PURPOSE: Local business licensing authority provides written consent to the alcoholic Beverage Control Commission to issue, pursuant to the provisions of Section 32B-11, Utah Code, to issue a license for the purpose importation, production, sale, and/or other lawful use of alcohol beverage products as authorized by the Utah Department of Alcoholic Beverage Control..

AUTHORITY: Utah Code 32B-11 Manufacturing License Act

Herriman

Local business license authority

City Town County

hereby grants its consent to the issuance of a Brewery Distillery Winery Manufacturing License to:

Business Name (DBA): Garage Grill

Entity Name (or owner's name if sole proprietor): _____

Location Address: _____

4874 W. 12600 S. Herriman UT 84096

Authorized Signature

Name/Title

Date

This is a suggested format. A locally produced city, town, or county form is also acceptable. The local consent must be submitted to the DABC by the applicant as part of a complete application.

BAR LIQUOR LICENSE

Local Consent

PURPOSE: Local business licensing authority provides written consent to the Alcoholic Beverage Control Commission (1) to issue an on-premise alcohol license for a person to store, sell, offer for sale, furnish, or allow the consumption of an alcoholic product on the premises of the applicant.

AUTHORITY: Utah Code 32B-1-202; 32B-5-201 through 203; 32B-5-205 and -206

Herriman

Local business license authority

City Town County

Hereby grants its consent to the issuance of a bar establishment liquor license to:

Business Name (DBA): Garage Grill

Entity Name (or owner's name if sole proprietor): _____

Location Address: _____

4874 W. 12600 S. Herriman UT 84096

Authorized Signature

Name/Title

Date

This is a suggested format. A locally produced city, town, or county form is also acceptable. The local consent must be submitted to the DABC by the applicant as part of a complete application.

DABC PACKAGE AGENCY PERMIT

Local Consent

PURPOSE: Local business licensing authority provides written consent to the Alcoholic Beverage Control Commission to issue a PACKAGE AGENCY PERMIT for the purpose of storage and sale of liquor, wine and heavy beer in unopened containers for off-premise consumption.

AUTHORITY: Utah Code 32B-2-601 Commission's power to issue package agency

Herriman

Local business license authority

City Town County

Hereby grants its consent to the issuance of a Package Agency:

- Type 1 – located in a hotel, ski lodge, summer recreational area, or other resort environment to serve the general public and guests.
- Type 2 - In conjunction with another business where the primary source of income to the operator is not from the sale of liquor (e.g. small grocery stores in rural communities).
- Type 3 – Not in conjunction with another business, but is for the sole purpose of selling liquor.
- Type 4 – Located in a facility for the purpose of selling and delivering liquor to tenants or occupants of specific rooms which have been leased, rented or licensed within the same facility and is not open to the general public (e.g. hotel room service or private suites at sports arenas).
- Type 5 - Located within a winery, brewery, or distillery licensed by the commission.

Business Name (DBA):

Garage Grill

Entity Name (or owner's name if sole proprietor):

Location Address:

Herriman

City

4874 W. 12600 S.

Street

Utah

State

84094

ZIP

Authorized Signature

This is a suggested format. A locally produced city, town, or county form is also acceptable. The local consent must be submitted to the DABC by the applicant as part of a complete application.

Attachment B
Resolution

HERRIMAN UTAH
RESOLUTION NO.

A RESOLUTION GRANTING LOCAL CONSENT FOR A FULL-SERVICE RESTAURANT LICENSE,
A MANUFACTURING BREWERY LICENSE, A BAR ESTABLISHMENT LICENSE, AND A
PACKAGE AGENCY LICENSE FOR GARAGE GRILL AT APPROXIMATELY 4874 W 12600 SOUTH

WHEREAS, the Herriman City Council (“Council”) met in regular session on December 11, 2019, to consider, among other things, approving a resolution granting local consent for a Full-Service Restaurant License, a Manufacturing Brewery License, a Bar Establishment License, and a Package Agency License for Garage Grill, which is to be located in the City; and

WHEREAS, Utah Code Ann. § 32B-7-402 provides among other things that to obtain a State issued alcohol license a person shall submit to the Department of Alcoholic Beverage Control (DABC) written consent of the local authority; and

WHEREAS, Utah Code Ann. §32B-1 -102 defines Local Authority as the Council; and

WHEREAS, Garage Grill (known as "Licensee") has submitted a written request for consent from the local authority for a Full-Service Restaurant License, a Manufacturing Brewery License, a Bar Establishment License, and a Package Agency License for property located approximately at 4874 W 12600 South; and

WHEREAS, the Council finds that it is in the best interest of Herriman residents to grant local consent for a Full-Service Restaurant License, a Manufacturing Brewery License, a Bar Establishment License, and a Package Agency License for Garage Grill located approximately at 4874 W 12600 South.

NOW, THEREFORE, BE IT RESOLVED that the Council grants local consent to the Licensee to obtain a Full-Service Restaurant License, a Manufacturing Brewery License, a Bar Establishment License, and a Package Agency License from the State, and authorizes and directs the City Manager to execute and deliver to the Alcoholic Beverage Control Commission all forms and consents necessary to implement the intent of this resolution.

This Resolution, assigned No. _____-2019 shall take effect immediately upon passage and acceptance as provided herein.

PASSED AND APPROVED by the Council of Herriman. Utah, this 11th day of December 2019.

HERRIMAN

David Watts, Mayor

Jackie Nostrum, MMC, City Recorder



Mayor and Council

Monthly Financial Summary

Attached is the October 2019 financial report, all of the figures are through October 31, 2019. I have presented the information in summary format, please contact me with any questions or concerns.

General Fund

The general fund has expenditures exceeding revenue through October 31, 2019 in the amount of \$1,008,947 this represents a reduction in fund balance. We are currently 33.33% of the year as you will see we are little ahead our projection of revenue and expenditures.

Fund Balances

I have included the fund balance and changes to fund balance during the year for all funds except water. Due to the Water Fund being accounted for with full accrual accounting a fund balance is not calculated.

Fund balance for Capital Projects is currently negative due to the purchase of the auto mall property. The Council has approved a loan from Water Rights Impact Fee to correct this negative amount.

Budget

The budget numbers represent the adopted budget of June 10, 2019 as amended.

Alan W Rae
Director of Finance

GENERAL FUND

	10/31/2019	Budget	% of Budget
REVENUE			
TAXES			
Property Tax	\$ 33,697	\$ 807,850	4.17%
Sales & Use Tax	2,097,427	6,136,000	34.18%
Franchise Tax	770,949	2,140,051	36.02%
	<u>2,902,074</u>	<u>9,083,901</u>	<u>31.95%</u>
LICENSES & PERMITS			
Business Licenses and Permit	11,949	64,050	18.66%
Building & Development Revenue	2,528,813	9,708,638	26.05%
	<u>2,540,761</u>	<u>9,772,688</u>	<u>26.00%</u>
INTERGOVERNMENTAL REVENUE			
Class "C" Road Fund Allotm	526,030	1,451,800	36.23%
Other Intergovernmental Revenue	61,666	484,007	12.74%
	<u>587,696</u>	<u>1,935,807</u>	<u>30.36%</u>
OTHER REVENUE			
Parks/Rec Special Service District Fees	285,652	896,000	31.88%
Courts	78,586	190,000	41.36%
Miscellaneous Revenue	587,741	2,319,433	25.34%
Transfer from HCSEA	-	6,200,000	0.00%
	<u>951,979</u>	<u>9,605,433</u>	<u>9.91%</u>
TOTAL GENERAL FUND REVENUE	6,982,511	30,397,829	22.97%
EXPENDITURES			
Governmental Activities			
Legislative	56,247	239,768	23.46%
Planning Commission	7,300	30,300	24.09%
Legal	77,956	367,000	0
Administration			
Administration	200,252	668,835	29.94%
Communications	161,196	692,190	23.29%
Courts	77,378	281,375	27.50%
Human Resources	229,576	580,633	39.54%
Recorder	112,076	450,488	24.88%
Customer Service	68,418	277,500	24.66%
Finance			
Finance	212,154	725,450	29.24%
Information Technology	270,114	619,625	43.59%
Operations			
Facilities	254,164	820,535	30.98%
Enforcement/Emergency	7,316	58,445	12.52%
Fleet Management	121,363	373,425	32.50%
Streets	317,649	2,171,529	14.63%
Snow Removal	16,636	200,600	8.29%
Storm Drain	153,001	342,664	44.65%
Street Signs	29,600	124,895	23.70%
Street Lights	165,045	645,170	25.58%
Parks, Recreation and Events			

	10/31/2019	Budget	% of Budget
Events	284,452	1,107,211	25.69%
Arts & Cultural Development	20,377	146,950	13.87%
Cemetery	8,951	71,950	12.44%
Parks	1,195,395	3,488,594	34.27%
Engineering			
Engineering	394,441	1,220,880	32.31%
GIS	127,466	446,259	28.56%
Planning & Development			
Building	297,958	1,035,507	28.77%
Economic Development	94,337	344,705	27.37%
Planning	218,584	634,280	34.46%
Public Safety			
Police	2,733,165	7,231,888	37.79%
Animal Services	78,890	496,400	
Transfers	-	3,950,112	0.00%
TOTAL GENERAL FUND EXPENDITURES	7,991,458	29,845,163	26.78%
CHANGE IN FUND BALANCE	(1,008,947)		
Beginning Fund Balance	\$ 4,674,189		
Change in Fund Balance	(1,008,947)		
Ending Fund Balance	\$ 3,665,242		

	10/31/2019	Budget	% of Budget	Fund Balance	
PARK IMPACT FEE FUND					
Revenue	\$ 1,041,599	\$ 6,064,290	17.18%	Beginning Fund Balance	\$ 5,599,320
Expenditures	1,140,660	5,935,000	19.22%	Change in Fund Balance	(99,061)
Change in Fund Balance	\$ (99,061)			Ending Fund Balance	\$ 5,500,259

STORM DRAIN IMPACT FEE FUND					
Revenue	\$ 105,315	\$ 953,067	11.05%	Beginning Fund Balance	\$ 2,324,938
Expenditures	614	1,741,164	0.04%	Change in Fund Balance	104,701
Change in Fund Balance	\$ 104,701			Ending Fund Balance	\$ 2,429,639

ROAD IMPACT FEE FUND					
Revenue	\$ 637,353	\$ 3,983,047	16.00%	Beginning Fund Balance	\$ 3,187,345
Expenditures	225,637	8,423,150	2.68%	Change in Fund Balance	411,717
Change in Fund Balance	\$ 411,717			Ending Fund Balance	\$ 3,599,062

NEW DEVELOPMENT STREET LIGHTS					
Revenue	\$ 102,955	\$ 770,000	13.37%	Beginning Fund Balance	\$ 179,383
Expenditures	61,973	770,000	8.05%	Change in Fund Balance	40,982
Change in Fund Balance	\$ 40,982			Ending Fund Balance	\$ 220,365

HERRIMAN CITY SAFETY ENFORCEMENT AREA					
Revenue	\$ 221,535	\$ 6,295,457	3.52%	Beginning Fund Balance	\$ 698,436
Expenditures	-	6,200,000	0.00%	Change in Fund Balance	221,535
Change in Fund Balance	\$ 221,535			Ending Fund Balance	\$ 919,970

NEW DEVELOPMENT STREET SIGNS					
Revenue	\$ 19,755	\$ 200,000	9.88%	Beginning Fund Balance	\$ 324,190
Expenditures	45,087	200,000	22.54%	Change in Fund Balance	(25,332)
Change in Fund Balance	\$ (25,332)			Ending Fund Balance	\$ 298,858

HERRIMAN TOWNE CENTER CDA/SAA					
Revenue	\$ 371,792	\$ 3,282,254	11.33%	Beginning Fund Balance	\$ 2,053,929
Expenditures	1,744,707	3,772,707	46.25%	Change in Fund Balance	(1,372,915)
Change in Fund Balance	\$ (1,372,915)	\$ (490,453)		Ending Fund Balance	\$ 681,014

HERRIMAN BUSINESS CENTER CDA					
Revenue	\$ -	\$ 1,000,000	0.00%	Beginning Fund Balance	\$ 598,597
Expenditures	-	-	#DIV/0!	Change in Fund Balance	-
Change in Fund Balance	\$ -			Ending Fund Balance	\$ 598,597

HERRIMAN TOWNE CENTER-CITY HALL					
Revenue	\$ 6		#DIV/0!	Beginning Fund Balance	\$ 596,648
Expenditures	-	40,000	0.00%	Change in Fund Balance	6
Change in Fund Balance	\$ 6			Ending Fund Balance	\$ 596,655

CAPITAL PROJECTS					
Revenue	\$ 3,056,852	\$ 9,084,478	33.65%	Beginning Fund Balance	\$ (12,984,918)
Expenditures	4,309,232	5,450,000	79.07%	Change in Fund Balance	(1,252,380)
Change in Fund Balance	\$ (1,252,380)			Ending Fund Balance	\$ (14,237,298)

PUBLIC WORKS FACILITY

Revenue	\$	-	\$	1,000,000	0.00%	Beginning Fund Balance	\$	(586,371)
Expenditures				1,093,371	0.00%	Change in Fund Balance		-
Change in Fund Balance	\$	-				Ending Fund Balance	\$	(586,371)

WATER FUND

	10/31/2019	Budget	% of Budget	Fund Balance
REVENUE				
Operating Income				
Water Sales	\$ 4,355,361	\$ 9,525,305	45.72%	
Secondary Water Sales	573,325	733,906	78.12%	
Connection Fees	88,753	628,571	14.12%	
Other Operating Income	117,125	627,523	18.66%	
Total Operating Income	\$ 5,134,565	\$ 11,515,305	44.59%	
Operating Expenses				
Administration	\$ 391,459	\$ 2,162,715	18.10%	
Maintenance	2,943,423	6,436,252	45.73%	
Blue Stakes	21,464	155,850	13.77%	
Secondary Water	159,493	462,100	34.51%	
Total Operating Expenses	\$ 3,515,839	\$ 9,216,917	38.15%	
Total Income from Operations	\$ 1,618,726	\$ 2,298,388	70.43%	
Non-Operating Revenue	\$ 208,371	\$ 139,525	149.34%	
Non-Operating Expenses	\$ 205,333	\$ 1,866,500	11.00%	
Total Income or (Expense)	\$ 1,621,765			Equity 55,509,175

WATER RIGHTS IMPACT FEE FUND

Revenue	\$ 822,463	\$ 3,356,637	24.50%	Beginning Fund Balance	\$ 12,580,613
Expenditures	52,767	2,582,500	2.04%	Change in Fund Balance	769,696
Change in Fund Balance	\$ 769,696			Ending Fund Balance	\$ 13,350,308

WATER IMPACT FEE FUND

Revenue	\$ 1,035,482	\$ 4,190,000	24.71%	Beginning Fund Balance	\$ 15,364,501
Expenditures	1,127,381	4,586,372	24.58%	Change in Fund Balance	(91,899)
Change in Fund Balance	\$ (91,899)			Ending Fund Balance	\$ 15,272,602

	10/31/2019	Budget	% of Budget
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REVENUE

Operating Income

Storm Water Fee	\$ 444,274	\$ 1,400,000	31.73%
Total Operating Income	\$ 444,274	\$ 1,400,000	31.73%

Operating Expenses

Administration	\$ 54	\$ 312,250	0.02%
Maintenance	67,497	540,535	12.49%
Engineering	27,288	371,970	7.34%
Total Operating Expenses	\$ 94,839	\$ 1,224,755	7.74%

Total Income from Operations	\$ 349,435	\$ 175,245	199.40%
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Beginning Fund Balance	\$ -
Change in Fund Balance	<u>349,435</u>
Ending Fund Balance	\$ 349,435



STAFF REPORT

DATE: December 4, 2019

TO: The Honorable Mayor and City Council

FROM: John Brems, City Attorney

SUBJECT: Interlocal Agreement between Herriman City and the Community Development and Renewal Agency of Herriman City

RECOMMENDATION:

Staff recommends approval of the interlocal agreement between the Community Development and Renewal Agency of Herriman City in regards to sales tax.

BACKGROUND:

The Herriman North Community Reinvestment Area (CRA) was approved in an effort to develop a new Auto Mall. The sales tax incentive will be used on a case by case basis, and to develop the publicly-owned infrastructure needed to support the development.

FISCAL IMPACT:

The approved budget for the Herriman North CRA estimates a total sales tax over 15 years (after expenses) of \$14,775,061.

HERRIMAN, UTAH
RESOLUTION NO. -

**A RESOLUTION APPROVING AN INTERLOCAL COOPERATIVE AGREEMENT
BETWEEN THE COMMUNITY DEVELOPMENT AND RENEWAL AGENCY OF
HERRIMAN AND HERRIMAN WITH RESPECT SALES TAX (HERRIMAN NORTH-
GAME POINT AND HERRIMAN 73)**

WHEREAS, the Herriman City Council (“*Council*”) met in regular session on December 11, 2019, to consider, among other things, approving the an Interlocal Cooperative Agreement with the Community Development and Renewal Agency of Herriman with respect to sales tax (Herriman North-Game Point and Herriman 73); and

WHEREAS, the Utah Interlocal Cooperative Act (UTAH CODE ANN. § 11-13-101, *et seq.*) (the “*Act*”) provides that any two or more government entities are authorized to enter into agreements with each other to do what each agency is authorized by law to perform; and

WHEREAS, the Herriman City (“*Herriman*”) and the Community Development and Renewal Agency of Herriman (“*Agency*”) are government entities as contemplated by the *Act*; and

WHEREAS, Herriman and the Agency are authorized to enter into agreements with each other for cooperative action; and

WHEREAS, the Council finds that it is in the best interests of the inhabitants of Herriman to enter into an Interlocal Cooperative Agreement with the Agency (“*Agreement*”) with respect to sales tax (Herriman North); and

WHEREAS, the Agreement has been prepared for approval, which sets forth the purpose thereof, the extent of participation of the parties, and the rights and duties and responsibilities of the parties. A copy of the Agreement is attached hereto.

NOW, THEREFORE, BE IT RESOLVED that the Agreement is approved, and the City Manager and Recorder are hereby authorized and directed to execute and deliver the same.

This Resolution, assigned No. 19-____, shall take effect immediately upon passage and acceptance as provided herein.

PASSED AND APPROVED by the Council of Herriman, Utah, this 11th day of December, 2019.

HERRIMAN

David Watts, Mayor

Jackie Nostrom, MMC
City Recorder

**COMMUNITY DEVELOPMENT AND RENEWAL AGENCY OF HERRIMAN CITY
RESOLUTION NO. _____**

**A RESOLUTION OF THE COMMUNITY DEVELOPMENT AND
RENEWAL AGENCY OF HERRIMAN CITY APPROVING AN
INTERLOCAL COOPERATIVE AGREEMENT WITH HERRIMAN CITY
WITH RESPECT TO SALES TAX (GAME POINT AND HERRIMAN 73)**

WHEREAS, the Redevelopment Agency of Herriman City (the “Agency”) met in regular open and public meeting on December 11, 2019, to consider, among other things, approving an interlocal cooperative agreement with Herriman City with respect to sales tax; and

WHEREAS the Agency was created to transact the business and exercise all the powers provided for in the former Utah Redevelopment Agencies Act and the current Limited Purpose Local Government Entities - Community Reinvestment Agency Act and any subsequent, replacement or amended law or act (the “Act”); and

WHEREAS, pursuant to Section 17C-4-101 et seq. of the Act the Agency is authorized to negotiate with a taxing entity for the Agency to receive all or a portion of the taxing entity sale tax for the purpose of providing funds to carry out an adopted community development project area plan; and

WHEREAS, Herriman City is a taxing entity under the Act and the Agency has negotiated with Herriman City to receive a portion of sales tax the terms of which are set forth in the attached interlocal agreement (“Interlocal”).

NOW THEREFORE BE IT RESOLVED BY THE BOARD OF DIRECTORS OF THE REDEVELOPMENT AGENCY OF HERRIMAN CITY that the Interlocal be approved, that the Chairperson and Secretary are hereby authorized and directed to execute and deliver the same, and that the Secretary is hereby authorized and directed provide notice as set forth in Section 17C-4-402 of the Act.

ADOPTED by the Board of Directors of the Redevelopment Agency of Herriman City, this 11th day of December 2019.

HERRIMAN

ATTEST:

David Watts, **Chairperson**

Jackie Nostrom, Secretary

**INTERLOCAL AGREEMENT BY AND BETWEEN THE COMMUNITY
DEVELOPMENT AND RENEWAL AGENCY OF HERRIMAN CITY AND HERRIMAN
CITY WITH RESPECT TO SALES TAX (AUTO MALL)**

THIS INTERLOCAL AGREEMENT is entered into as of this 11th day of December, 2019, by and between the **COMMUNITY DEVELOPMENT AND RENEWAL AGENCY OF HERRIMAN CITY**, a political subdivision of the State of Utah (the “**Agency**”) and **HERRIMAN CITY, UTAH**, a political subdivision of the State of Utah (the “**City**”); the Agency and the City may also be individually referred to as “**Party**” and collectively as “**Parties**”).

RECITALS

A. The City created the Agency pursuant to the provisions of Utah Redevelopment Law and the Agency continues to operate under the Limited Purpose Local Government Entities – Community Reinvestment Agency Act, Title 17C of the Utah Code (the “**Act**”), and is authorized thereunder to conduct urban renewal, economic development, community development, and community reinvestment activities within the City, as contemplated by the Act.

B. The Agency created the Herriman North Community-Community Reinvestment Project Area (the “**Project Area**”) and adopted a community reinvestment project area plan for the Project Area (the “**Project Area Plan**”) on May 22, 2019, which is incorporated herein by this reference, which includes the legal description and a map of the Project Area, pursuant to which the Agency desires to provide for redevelopment within the Project Area.

C. The City receives sales tax revenue from sales occurring within its borders and the City and the Agency have determined that it is in the best interests of the residents of the City to provide certain financial assistance through the use of a portion of that local sales tax in connection with the development of the Project Area as set forth in the Project Area Plan; and

D. Agency anticipates providing a portion of the sales tax revenue, generated by sales occurring within the Project Area to assist in the development as contemplated by Project Area Plan.

E. Utah Code Ann (“UCA”) § 11-13-215 authorizes the City to share its tax and other revenues with the Agency.

F. In order to facilitate development of the Project, the City desires to pay to the Agency a portion of the City’s sales tax revenue generated within the Project Area in accordance with the terms of this Agreement.

G. The provisions of applicable Utah state law shall govern this Agreement, including the Act and the Interlocal Cooperation Act, Title 11 Chapter 13 of the UCA, as amended (the “**Cooperation Act**”).

NOW, THEREFORE, in consideration of the mutual promises set forth herein and other good and valuable consideration, the receipt and sufficiency of which are hereby acknowledged, the Parties hereby agree as follows:

1. **Point of Sale Tax.** Sales occurring within the boundaries of the City are currently subject to a one (1) percent sales tax (the “**Local Sales Tax**”) per Title 59, Chapter 12, Part 2 of the UCA, the Local Sales and Use Tax Act, and more particularly per UCA § 59-12-204. Fifty (50) percent of that one-percent is paid to the City as set forth in UCA § 59-12-205(2)(b) on the basis of the location of the transaction (the “**Point-of-sale Tax**” or “**POST**”).

a. **Changes to Laws.** If changes are made to Utah laws during the term of this Agreement that affect the amount of or calculation of the POST, the POST shall be defined as that Local Sales Tax revenue that is retained by or distributed to the City on the basis of taxable transactions occurring within the boundaries of the City, whether that amount be more or less than the current amount.

2. **City's Consent.** Pursuant to Section 17C-5-204 of the Act and Section 11-13-215 of the Cooperation Act, the City hereby agrees and consents that upon Agency request the City shall pay to the Agency seventy percent (70%) of the POST generated by sales attributable to taxable sales located within the Project Area to be used to facilitate development within the Project Area (the “**Agency Share**”).

3. **Restrictions on Agency Share.** The payment of the Agency Share from the City to the Agency shall be subject to the following provisions:

a. **Time Limit.** The Agency Share shall be paid to the Agency for a period beginning on the date requested by Agency and ending fifteen (15) years after the date of the Agency request.

b. **Incentive Amounts.** The total Agency Share paid to the Agency under this Agreement shall not exceed the amount of sale tax increment due and owing to Herriman 73 Partners LLC pursuant to the certain Participation Agreement between the Agency and Herriman 73 Partners LLC of even date hereof (“**Participation Agreement**”).

c. **Timing of Payment.** The City shall pay the Agency Share to the Agency on a frequent basis so that the Agency is able to timely satisfy its commitment under the Participation Agreement.

4. **Use of Tax Increment and other Taxes.** Any property tax increment to be received by the Agency will be governed by separate interlocal agreement(s).

5. **Authorized Uses of Agency Share.** The Parties agree that the Agency may apply the Agency Share as contemplated in the Project Area Plan, including but not limited to the cost and maintenance of public infrastructure and other improvements located within the Project Area, incentives to developers or participants within the Project Area, real property acquisition,

administrative, overhead, legal, and other operating expenses of the Agency, and any other purposes deemed appropriate by the Agency, all as authorized by the Act.

6. **Consent to Project Area Budget.** As required by UCA § 17C-5-304, the City consents to the Project Area Budget adopted by the Agency for the Project Area.

7. **No Third-Party Beneficiary.** Nothing in this Agreement shall create or be read or interpreted to create any rights in or obligations in favor of any person or entity not a party to this Agreement. Except for the parties to this Agreement, no person or entity is an intended third-party beneficiary under this Agreement.

8. **Due Diligence.** Each of the Parties acknowledges for itself that it has performed its own review, investigation, and due diligence regarding the relevant law and facts upon which this Agreement is based, including representations of the Agency concerning the Project and the Project's benefits to the community and to the Parties, and each Party relies upon its own understanding of the relevant law and facts, information, and representations, after having completed its own due diligence and investigation.

9. **Interlocal Cooperation Act.** In satisfaction of the requirements of the Cooperation Act in connection with this Agreement, the Parties agree as follows:

a. This Agreement shall be authorized and adopted by resolution of the legislative body of each Party pursuant to and in accordance with the provisions of Section 11-13-202.5 of the Cooperation Act;

b. This Agreement shall be reviewed as to proper form and compliance with applicable law by a duly authorized attorney on behalf of each Party pursuant to and in accordance with the Section 11-13-202.5(3) of the Cooperation Act;

c. Once executed, a copy of this Agreement shall be filed immediately with the keeper of records of each Party pursuant to Section 11-13-209 of the Cooperation Act;

d. The Chair of the Agency is hereby designated the administrator for all purposes of the Cooperation Act, pursuant to Section 11-13-207 of the Cooperation Act;

e. The term of this Agreement shall commence on the publication of the notice required by Section 17C-5-205 of the Act and shall continue through the date on which all of the Agency Share has been paid to and disbursed by the Agency as provided herein.

f. Following the execution of this Agreement by both Parties, the Parties shall cause a notice regarding this Agreement to be published in accordance with Section 11-13-219 of the Cooperation Act and Section 17C-5-205 of the Act.

10. **Modification and Amendment.** Any modification of or amendment to any provision contained herein shall be effective only if the modification or amendment is in writing and

signed by both Parties. Any oral representation or modification concerning this Agreement shall be of no force or effect.

11. **Further Assurances and Cooperation.** Each of the Parties hereto agrees to cooperate in good faith with the other, to execute and deliver such further documents, to adopt any resolutions, to take any other official action, and to perform such other acts as may be reasonably necessary or appropriate to consummate and carry into effect the transactions contemplated under this Agreement. Further, in the event of any question regarding the calculation or payment of amounts contemplated hereunder, the Parties shall cooperate in good faith to resolve such issue.

12. **Governing Law.** This Agreement shall be governed by, and construed and interpreted in accordance with, the laws of the State of Utah.

13. **Interpretation.** The terms “include,” “includes,” “including” when used herein shall be deemed in each case to be followed by the words “without limitation.”

14. **Severability.** If any provision of this Agreement shall be held invalid or unenforceable by any court of competent jurisdiction or as a result of future legislative action, and if the rights or obligations of any Party hereto under this Agreement will not be materially and adversely affected thereby,

- a. such holding or action shall be strictly construed;
- b. such provision shall be fully severable;
- c. this Agreement shall be construed and enforced as if such provision had never comprised a part hereof;
- d. the remaining provisions of this Agreement shall remain in full force and effect and shall not be affected by the invalid or unenforceable provision or by its severance from this Agreement; and
- e. in lieu of such illegal, invalid, or unenforceable provision, the Parties hereto shall use commercially reasonable efforts to negotiate in good faith a substitute, legal, valid, and enforceable provision that most nearly effects the Parties' intent in entering into this Agreement.

15. **Authorization.** Each of the Parties hereto represents and warrants to the other that the warranting Party has taken all steps, including the publication of public notice where necessary, in order to authorize the execution, delivery, and performance of this Agreement by each such Party.

16. **Time of the Essence.** Time shall be of the essence of this Agreement.

17. **Incorporation of Recitals.** The recitals set forth above are hereby incorporated by reference as part of this Agreement.

18. Incorporation of Exhibits. The exhibits to this Agreement are hereby incorporated by reference as part of this Agreement.

19. Counterparts. This Agreement may be executed in duplicate originals, each of which shall be deemed an original.

20. Disclosure and Waiver of Conflict. In connection with the preparation of this Agreement, the City and the Agency acknowledge that: (i) the attorneys that prepared this Agreement, cooperated and acted as legal counsel to the City with respect to the creation of the Agency; and (ii) the City and Agency are hereby advised that the interest of the City and Agency may be opposed to each other and, accordingly, the attorneys representation of the City and the Agency may not be in the best interests of the City and/or the Agency. Notwithstanding the foregoing, the City and the Agency (i) desire the attorneys to represent the City and the Agency with respect to the preparation of this Agreement; and (ii) jointly and severally forever waive any claims that the attorneys' representations of the City and/or Agency constitute a conflict of interest.

ENTERED into as of the day and year first above written.

[remainder of page intentionally left blank; signature pages follow]

**COMMUNITY DEVELOPMENT AND
RENEWAL AGENCY OF HERRIMAN
CITY**

By: _____
David Watts, Chairperson

ATTEST:

Jackie Nostrom, Secretary

Attorney Review for the Agency:

The undersigned, as counsel for the Community Development and Renewal Agency of Herriman City, has reviewed the foregoing Interlocal Agreement and finds it to be in proper form and in compliance with applicable state law.

John Brems
Attorney for the Agency

[signatures continue on next page.]

[additional signatures to Interlocal Agreement]

HERRIMAN CITY

By: _____
Brett geo Wood, City Manager

ATTEST:

Jackie Nostrom MMC
City Recorder

Attorney Review for the City:

The undersigned, as attorney for the City of Herriman has reviewed the foregoing Interlocal Agreement and finds it to be in proper form and in compliance with applicable state law.

John Brems
Attorney for the City



STAFF REPORT

DATE: December 4, 2019

TO: The Honorable Mayor and City Council

FROM: John Brems, City Attorney

SUBJECT: Interlocal Agreement between Herriman City and the Community Development and Renewal Agency of Herriman City

RECOMMENDATION:

Staff recommends approval of the interlocal agreement between the Community Development and Renewal Agency of Herriman City in regards to property tax.

BACKGROUND:

The Herriman Innovation District (CRA) was approved in an effort to develop the Herriman Innovation District. The property tax will be used to reimburse for the public infrastructure required to support the development.

FISCAL IMPACT:

The approved budget for the Herriman Innovation District CRA estimates property tax over 15 years (after expenses) of \$7,157,075. This amount is from other taxing entities, in addition to Herriman City's portion of property tax.

HERRIMAN, UTAH
RESOLUTION NO. -

**A RESOLUTION APPROVING AN INTERLOCAL COOPERATIVE AGREEMENT
BETWEEN THE COMMUNITY DEVELOPMENT AND RENEWAL AGENCY OF
HERRIMAN AND HERRIMAN WITH RESPECT TO PROPERTY TAX (HERRIMAN
INNOVATION)**

WHEREAS, the Herriman City Council (“*Council*”) met in regular session on December 11, 2019, to consider, among other things, approving the an Interlocal Cooperative Agreement with the Community Development and Renewal Agency of Herriman with respect to property taxes (Herriman Innovation); and

WHEREAS, the Utah Interlocal Cooperative Act (UTAH CODE ANN. § 11-13-101, *et seq.*) (the “Act”) provides that any two or more government entities are authorized to enter into agreements with each other to do what each agency is authorized by law to perform; and

WHEREAS, the Herriman City (“Herriman”) and the Community Development and Renewal Agency of Herriman (“Agency”) are government entities as contemplated by the Act; and

WHEREAS, Herriman and the Agency are authorized to enter into agreements with each other for cooperative action; and

WHEREAS, the Council finds that it is in the best interests of the inhabitants of Herriman to enter into an Interlocal Cooperative Agreement with the Agency (“*Agreement*”) with respect to property tax (Herriman Innovation); and

WHEREAS, the Agreement has been prepared for approval, which sets forth the purpose thereof, the extent of participation of the parties, and the rights and duties and responsibilities of the parties. A copy of the Agreement is attached hereto.

NOW, THEREFORE, BE IT RESOLVED that the Agreement is approved, and the City Manager and Recorder are hereby authorized and directed to execute and deliver the same.

This Resolution, assigned No. 19-____, shall take effect immediately upon passage and acceptance as provided herein.

PASSED AND APPROVED by the Council of Herriman, Utah, this 11th day of December, 2019.

HERRIMAN

David Watts, Mayor

Jackie Nostrom, MMC
City Recorder

**COMMUNITY DEVELOPMENT AND RENEWAL AGENCY OF HERRIMAN CITY
RESOLUTION NO. _____**

**A RESOLUTION OF THE COMMUNITY DEVELOPMENT AND
RENEWAL AGENCY OF HERRIMAN CITY APPROVING AN
INTERLOCAL COOPERATIVE AGREEMENT WITH HERRIMAN CITY**

WHEREAS, the Redevelopment Agency of Herriman City (the “Agency”) met in special open and public meeting on December 11, 2019, to consider, among other things, approving an interlocal cooperative agreement with Herriman City; and

WHEREAS the Agency was created to transact the business and exercise all of the powers provided for in the former Utah Redevelopment Agencies Act and the current Utah Community Development and Renewal Agencies Act and any subsequent, replacement or amended law or act (the “Act”); and

WHEREAS, pursuant to Section 17C-4-101 et seq. of the Act the Agency is authorized to negotiate with a taxing entity for the Agency to receive all or a portion of the taxing entity tax increment for the purpose of providing funds to carry out an adopted community development project area plan; and

WHEREAS, Herriman City is a taxing entity under the Act and the Agency has negotiated with Herriman City to receive property tax increment the terms of which are set forth in the attached interlocal agreements (“Interlocals”).

NOW THEREFORE BE IT RESOLVED BY THE BOARD OF DIRECTORS OF THE REDEVELOPMENT AGENCY OF HERRIMAN CITY that the Interlocals be approved, that the Chairperson and Secretary are hereby authorized and directed to execute and deliver the same, and that the Secretary is hereby authorized and directed provide notice as set forth in Section 17C-4-402 of the Act.

ADOPTED by the Board of Directors of the Redevelopment Agency of Herriman City, this 11th day of December 2019.

HERRIMAN

ATTEST:

David Watts, Chairperson

Jackie Nostrom, MMC
Secretary

**INTERLOCAL AGREEMENT
BETWEEN THE COMMUNITY DEVELOPMENT AND RENEWAL AGENCY OF
HERRIMAN AND HERRIMAN CITY**

THIS INTERLOCAL AGREEMENT is entered into as of the ___ day of _____, 2019, by and between the **COMMUNITY DEVELOPMENT AND RENEWAL AGENCY OF HERRIMAN** (the “**Agency**”) and **HERRIMAN CITY** (the “**Taxing Entity**”) (collectively, the “**Parties**”).

RECITALS

A. The Agency was created and continues to operate pursuant to the provisions of the Limited Purpose Local Government Entities – Community Reinvestment Agency Act, Title 17C of the Utah Code (the “**Community Reinvestment Agency Act**”) and its predecessor statutes, and is authorized thereunder to conduct urban renewal, economic development, community development, and community reinvestment activities within Herriman, Utah, as contemplated by the Community Reinvestment Agency Act; and

B. Pursuant to Resolution No. R2019-___ adopted by the Agency on _____, and Ordinance No. _____ adopted by Herriman City on _____, the Agency established the Herriman Innovation District Community Reinvestment Project Area (the “**Project Area**”) through adoption of the proposed Project Area Plan, a copy of which is attached hereto as **Exhibit “A”** and incorporated herein by this reference (referred to in this Interlocal Agreement as the “**Project Area Plan**,” which includes the legal description and a map of the Project Area); and

C. The Agency desires to facilitate new development within the Project Area that includes the encouragement, promotion, or provision of business park development that brings good-paying jobs to the area; and

D. Pursuant to Resolution No. R2019-___, adopted by the Agency on _____, the Agency adopted a Project Area Budget for the Project Area (the “**Budget**”), which sets forth the Agency’s estimates and projections for development and generation of property tax revenues for the Project Area; and

E. The Agency may issue one or more bonds, including bonds secured by tax increment revenues, to finance the construction of certain infrastructure improvements for the Project Area; and

F. The Taxing Entity has determined that it is in the best interests of the Taxing Entity to provide certain financial assistance through the use of Tax Increment (as defined below) in connection with the development of the Project Area; and

G. The Agency anticipates using tax increment (as defined in Utah Code Ann. § 17C-1-102(60) (hereinafter “**Tax Increment**”)) from the Project Area, to assist in the development of the Project Area and for funding the implementation of the Project Area Plan; and

H. Utah Code Ann. § 17C-5-204 authorizes the Taxing Entity to consent to the payment by Salt Lake County (the “**County**”) to the Agency of a portion of the Taxing Entity’s share of Tax Increment generated from the Project Area attributable to the Taxing Entity’s tax levy on property within the Project Area, for the purposes set forth herein and in accordance with the terms of this Agreement; and

I. Utah Code Ann. § 11-13-215 further authorizes the Taxing Entity to share its tax and other revenues with the Agency; and

J. In order to facilitate development of and in the Project Area and to provide funds to carry out the Project Area Plan, the Taxing Entity desires to consent that the Agency receive certain Tax Increment from the Project Area attributable to the Taxing Entity’s tax levy, in accordance with the terms of this Agreement; and

K. This Agreement is entered into by the Parties pursuant to the authority of applicable State law, including the Community Reinvestment Agency Act and the Interlocal Cooperation Act, Utah Code Ann. § 11-13-101 *et seq.*, as amended (the “**Cooperation Act**”).

NOW THEREFORE, in consideration of the mutual promises set forth herein and other good and valuable consideration, the receipt and sufficiency of which are hereby acknowledged, the Parties hereby agree as follows:

1. **Taxing Entity’s Consent.**

a. The Parties agree that for purposes of calculation of the Taxing Entity’s share of Tax Increment from the Project Area to be paid by the County to the Agency pursuant to this Agreement, the base year shall be 2018, and the base taxable value shall be \$ 696,711, which base taxable value is subject to adjustment by law in accordance with the provisions of the Community Reinvestment Agency Act. Pursuant to Section 17C-5-204 of the Community Reinvestment Agency Act and Sections 11-13-202.5 and 11-13-215 of the Cooperation Act, the Taxing Entity hereby agrees and consents that the project area funds collection period (the “**Project Area Funds Collection Period**”) shall be fifteen (15) years. During the Project Area Funds Collection Period, the Agency shall receive and be paid one hundred percent (100%) of the tax increment attributable to the Taxing Entity’s tax levy on both real and personal property within the Project Area (the “**Taxing Entity Share**”), for the purpose of providing funds to the Agency to carry out the Project Area Plan. The Project Area Funds Collection Period shall commence with any tax year from 2020 through 2022 at the Agency’s election and determination as evidenced by written notice to the Taxing Entity and to the Salt Lake County Auditor and Assessor; provided, however, that the total amount of such Tax Increment attributable to the Taxing Entity’s tax levy that is paid to the Agency over the Project Area Funds Collection Period under this Agreement shall not exceed \$ 348,933; and provided further, that any portion of the Taxing Entity’s taxes resulting from an increase in the Taxing Entity’s tax rate pursuant to applicable hearing procedures (truth in taxation), that occurs after the Effective Date (defined below) of this Agreement, shall not be paid to the Agency unless the Taxing Entity specifically so consents in writing pursuant to an amendment to this Agreement or in a separate agreement. All tax increment from the Project Area attributable to the Taxing Entity’s tax levy for tax years beyond the Project Area Funds Collection Period shall be paid by Salt Lake County to the

Taxing Entity. The calculation of the Taxing Entity's portion of annual Tax Increment to be paid by the County to the Agency shall be made as required by Utah Code Ann. § 17C-1-102(60) (a), using the then current tax levy rate (subject to the limitation set forth above regarding increases in the City's tax rate pursuant to applicable hearing procedures).

b. Salt Lake County shall pay directly to the Agency the Taxing Entity Share in accordance with Utah Code Ann. § 17C-5-204 during the Project Area Funds Collection Period described in Section 1.a. above.

2. **Consent to Budget.** As required by Utah Code § 17C-5-304, the Taxing Entity hereby consents to the Budget as adopted by the Agency.

3. **Authorized Uses of Tax Increment.** The Parties agree that the Agency may use the Taxing Entity Share for any purposes authorized under the Project Area Plan or the Community Reinvestment Agency Act, including but not limited to the cost and maintenance of public infrastructure and other improvements located within the Project Area, incentives to developers or participants within the project area, administrative, overhead, legal, and other operating expenses of the Agency, and any other purposes deemed appropriate by the Agency, all as authorized by the Act.

4. **No Third Party Beneficiary.** Nothing in this Agreement shall create or be read or interpreted to create any rights in or obligations in favor of any person or entity not a party to this Agreement. Except for the Parties to this Agreement, no person or entity is an intended third party beneficiary under this Agreement.

5. **Due Diligence.** Each of the Parties acknowledges for itself that it has performed its own review, investigation, and due diligence regarding the relevant facts concerning the Project Area and Project Area Plan and expected benefits to the community and to the Parties, and each of the Parties relies on its own understanding of the relevant facts and information, after having completed its own due diligence and investigation.

6. **Interlocal Cooperation Act.** In satisfaction of the requirements of the Cooperation Act in connection with this Agreement, the Parties agree as follows:

a. This Agreement shall be authorized and adopted by resolution of the legislative body of each Party pursuant to and in accordance with the provisions of Utah Code Ann. § 11-13-202.5;

b. This Agreement shall be reviewed as to proper form and compliance with applicable law by a duly authorized attorney on behalf of each Party pursuant to and in accordance with the Utah Code Ann. § 11-13-202.5(3);

c. A duly executed original counterpart of this Agreement shall be filed immediately with the keeper of records of each Party pursuant to Utah Code Ann. § 11-13-209;

d. The Chair of the Agency is hereby designated the administrator for all purposes of the Cooperation Act, pursuant to Utah Code Ann. § 11-13-207;

e. The term of this Agreement shall commence on the Effective Date and shall terminate on the date when all of the Taxing Entity Share has been paid to the Agency as provided for herein, or the date when the Agency ceases to receive such Tax Increment pursuant to Section 1 hereof;

f. Following the execution of this Agreement by both Parties, the Agency, at its sole expense, shall cause a notice regarding this Agreement to be published on behalf of both of the Parties in accordance with Utah Code Ann. § 11-13-219 and on behalf of the Agency in accordance with § 17C-5-205;

g. The Parties agree that they do not, by this Agreement, create an interlocal entity;

h. There is no financial or joint or cooperative undertaking and no budget shall be established or maintained;

i. No real or personal property will be acquired, held or disposed of or used in conjunction with a joint or cooperative undertaking.

7. **Modification and Amendment.** Any modification of or amendment to any provision contained herein shall be effective only if the modification or amendment is in writing and signed by both Parties. Any oral representation or modification concerning this Agreement shall be of no force or effect.

8. **Further Assurance.** Each of the Parties hereto agrees to cooperate in good faith with the other, to execute and deliver such further documents, to adopt any resolutions, to take any other official action, and to perform such other acts as may be reasonably necessary or appropriate to consummate and carry into effect the transactions contemplated under this Agreement.

9. **Governing Law.** This Agreement shall be governed by, and construed and interpreted in accordance with, the laws of the State of Utah.

10. **Interpretation.** The terms “include,” “includes,” “including” when used herein shall be deemed in each case to be followed by the words “without limitation.”

11. **Severability.** If any provision of this Agreement shall be held invalid or unenforceable by any court of competent jurisdiction or as a result of future legislative action, and if the rights or obligations of any Party hereto under this Agreement will not be materially and adversely affected thereby,

- a. such holding or action shall be strictly construed;
- b. such provision shall be fully severable;

c. this Agreement shall be construed and enforced as if such provision had never comprised a part hereof;

d. the remaining provisions of this Agreement shall remain in full force and effect and shall not be affected by the invalid or unenforceable provision or by its severance from this Agreement; and

e. in lieu of such illegal, invalid, or unenforceable provision, the Parties hereto shall use commercially reasonable efforts to negotiate in good faith a substitute, legal, valid and enforceable provision that most nearly effects the Parties' intent in entering into this Agreement.

12. **Incorporation of Recitals.** The recitals set forth above are hereby incorporated by reference as part of this Agreement.

13. **Incorporation of Exhibits.** The exhibits to this Agreement are hereby incorporated by reference as part of this Agreement.

14. **Effective Date.** This Agreement shall become effective upon the publication of the summary of this Agreement as provided by law.

15. **Entire Agreement.** This Agreement and its exhibits constitute the entire agreement between the Parties hereto pertaining to the subject matter hereof, and the final, complete and exclusive expression of the terms and conditions thereof. All prior agreements, representations, negotiations and understandings of the Parties hereto, oral or written, express or implied, are hereby superseded and merged herein.

16. **Waivers.** No waiver of any breach of any covenant or provision herein contained shall be deemed a waiver of any preceding or succeeding breach thereof or of any other covenant or provision herein contained. No extension of time for performance of any obligation or act shall be deemed an extension of the time for performance of any other obligation or act.

17. **Assignment.** No Party may assign its rights, duties or obligations under this Agreement without the prior written consent first being obtained from all Parties.

18. **Authorization.** Each of the Parties hereto represents and warrants to the other that the warranting Party has taken all steps, including the publication of public notice where necessary, in order to authorize the execution, delivery, and performance of this Agreement by each such Party.

19. **Counterparts.** This Agreement may be executed in duplicate originals, each of which shall be deemed an original.

20. **Disclosure and Waiver of Conflict.** In connection with the preparation of this Agreement, the City and the Agency acknowledge that: (i) the attorneys that prepared this Agreement, cooperated and acted as legal counsel to the City with respect to the creation of the

Agency; and (ii) the City and Agency are hereby advised that the interest of the City and Agency may be opposed to each other and, accordingly, the attorneys representation of the City and the Agency may not be in the best interests of the City and/or the Agency. Notwithstanding the foregoing, the City and the Agency (i) desire the attorneys to represent the City and the Agency with respect to the preparation of this Agreement; and (ii) jointly and severally forever waive any claims that the attorneys' representations of the City and/or Agency constitute a conflict of interest.

ENTERED into as of the day and year first above written.

**COMMUNITY DEVELOPMENT AND
RENEWAL AGENCY OF HERRIMAN**

By: _____
Chair

Attest:

By: _____
Secretary

Attorney Review for the Agency:

The undersigned, as counsel for the Community Development and Renewal Agency of Herriman, has reviewed the foregoing Interlocal Agreement and finds it to be in proper form and in compliance with applicable state law.

Attorney for Community Development and
Renewal Agency of Herriman

ADDITIONAL SIGNATURES TO INTERLOCAL AGREEMENT

HERRIMAN CITY

By: _____
Brett geo Wood, City Manager

ATTEST:

Jackie Nostrom, MMC City Recorder

Attorney Review for City:

The undersigned, an attorney for Herriman City, has reviewed the foregoing Interlocal Agreement and finds it to be in proper form and in compliance with applicable state law.

Attorney for Herriman City

Exhibit “A”

Project Area Plan



STAFF REPORT

DATE: December 3, 2019

TO: The Honorable Mayor and City Council

FROM: Jackie Nostrom, City Recorder

SUBJECT: Resolution adopting Council Districts as the Voter Participation Areas for purposes of Initiatives, Referenda, and other Political Activities

RECOMMENDATION:

Approval of Resolution No _____ adopting Council Districts as the Voter Participation Areas for purposes of Initiatives, Referenda, and other Political Activities.

DISCUSSION:

During the 2019 Legislative Session, Representative Brad Daw presented a bill to amend provisions of the Election Code relating to initiatives, referenda, and political activities of public entities. This bill, among other things, modifies the requirements for initiative and referenda petitions, petition circulation and petition signature requirements. Staff is requesting to establish voter participation areas to coincide with Council Districts. Designating the Council Districts for a City of the third class for Initiatives would require 10% of the number of active voters in the City in at least 75% of the City's voter participation areas. For Referenda, the requirement would be to receive 27.5% of the number of active voter signatures in at least 75% of the City's Voter Participation Areas.

This change would allow for voter's preference to supersede that of a specified area, meaning that participation would be more widespread.

FISCAL IMPACT:

None.

HERRIMAN, UTAH
RESOLUTION NO. 19-

**A RESOLUTION ADOPTING COUNCIL DISTRICTS AS VOTER PARTICIPATION
AREAS FOR PURPOSES OF INITIATIVES, REFERENDA, AND OTHER POLITICAL
ACTIVITIES**

WHEREAS, the Herriman City Council (“*Council*”) met in regular session on December 11, 2019, to consider, among other things, adopting Council Districts as Voter Participation Areas for purposes of initiatives, referenda, and other political activities; and

WHEREAS, the 2019 Utah Legislature passed H.B, 119 that amended the Election Code relating to initiatives, referenda, and political activities of public entities; and

WHEREAS, a portion of H.B. 119 was codified at Utah Code Ann. § 20A-7-401.3; and

WHEREAS, H.B. 119 as codified in Utah Code Ann. § 20A-7-401.3 requires certain municipalities to establish Voter Participation Areas; and

WHEREAS, H.B. 119 as codified in Utah Code Ann. § 20A-7-401.3 provides that city or county that has established council districts that are not at-large districts may, regardless of the number of council districts that are not at-large districts, use the council districts as voter participation areas; and

WHEREAS, the City has established Council Districts for election of Council Members; and;

WHEREAS, the Council has determined to use the Council Districts as Voter Participation Areas; and

WHEREAS, the finds that using Council Districts as Voter Participation Areas is in the best interest of the residents of the City.

NOW, THEREFORE, BE IT RESOLVED that the Council Districts established by Herriman Code of Ordinances 1-6-8 (B) shall be used as Voter Participation Areas as provided in Utah Code Ann. § 20A-7-401.3(2)(b).

This Resolution, assigned No. 19-____, shall take effect immediately upon passage and acceptance as provided herein.

PASSED AND APPROVED by the Council of Herriman, Utah, this 11th day of December, 2019.

HERRIMAN

David Watts, Mayor

Jackie Nostrom, MMC
City Recorder